

STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS  
APPROPRIATIONS BILL, 2012

XXXX, 2011.—Committed to the Committee of the Whole House on the State of the  
Union and ordered to be printed

Ms. GRANGER, from the Committee on Appropriations,  
submitted the following

R E P O R T

[To accompany H.R. ]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Department of State, foreign operations, and related programs, for the fiscal year ending September 30, 2012, and for other purposes.

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## OVERVIEW

The Committee recommendation for the fiscal year 2012 budget for activities under the jurisdiction of the Subcommittee on State, Foreign Operations, and Related Programs is \$39,569,000,000 in new discretionary budget authority, which is \$8,593,000,000, or 18 percent, below the fiscal year 2011 enacted level and \$11,224,480,000, or 22 percent, below the fiscal year 2012 request.

In addition, the recommendation includes \$7,602,387,000 in title VIII to support the global war on terrorism, pursuant to section 301 of H. Con. Res. 34 (112th Congress). This amount is \$1,100,400,000 below the request, which reflects that funds were provided for the Pakistan Counterinsurgency Fund through the Subcommittee on Defense.

With the national debt in excess of \$14 trillion, the Committee remains committed to reducing the cost and size of federal programs, and the State-Foreign Operations bill is no exception. The Committee notes that the bill grew by 33 percent from fiscal year 2008 to fiscal year 2010. The fiscal year 2011 Continuing Resolution made a first step toward reducing spending within the Subcommittee's jurisdiction, and this bill goes even further.

The Committee recognizes that the economic prosperity of the United States is paramount, and that programs in the Subcommittee's jurisdiction must be prioritized. While preserving national security priorities, the Committee makes necessary reductions in spending and reforms the manner in which funds are spent. The Committee recommendation, as detailed in the bill and accompanying report, reflects the following priorities:

1. Supporting national security
2. Reducing spending
3. Reforming programs by emphasizing oversight and transparency

#### *Supporting National Security*

Even as the United States faces dramatic fiscal realities, the Committee remains committed to funding the highest priority programs that support the security of the United States and its allies.

This commitment is clearly demonstrated by the unwavering support for Israel, reflected by full funding for the United States-Israel Memorandum of Understanding. The Committee also provides full funding for operations and assistance for Iraq to ensure that civilian efforts are successful and that the gains achieved by the United States military are solidified. The Committee notes that the State Department has never undertaken an operation of the size and scope that it now faces in Iraq. The Committee will continue to conduct vigorous oversight to ensure that programs perform as expected, funds are monitored, and Iraq is left a more prosperous and stable country.

Afghanistan and Pakistan continue to be the front-line in combating terrorist threats, and foreign assistance programs in these countries present significant and distinct challenges. The Committee recommendation strengthens conditions on funds provided to Afghanistan, to ensure that anti-corruption efforts remain a top priority and that development goals are achieved. New restrictions on aid to Pakistan reflect the serious questions that exist about mutual cooperation in our shared fight against extremism. If Pakistan is able to meet these conditions, assistance will be provided for limited purposes. Additional requirements will ensure transparency and accountability of all assistance for Pakistan.

The Committee recommendation continues robust support for counternarcotics and law enforcement efforts in Mexico, Colombia, Central America, and the Caribbean Basin so these countries can fight drug trafficking and violent crime before it reaches our borders. The security of these neighbors directly affects the United States.

The Committee recommendation also maintains funding for democracy promotion activities and notes that these funds will be essential during this critical period in the Middle East and North Africa.

*Reducing spending*

The Committee recommendation reflects support for reducing the overall size of the federal discretionary budget.

The Committee recommendation terminates five programs and consolidates several programs. The Committee also rescinds prior year balances that are not currently being used because they are being held in reserve for unauthorized purposes and unspecified contingencies, or where changes in the political environment of the recipient country no longer warrant continued United States assistance.

The Committee recommendation scales back payments to the United Nations and other international organizations, does not fund new requests to expand lending of four international banks, and does not support newly requested debt relief initiatives. The Committee recommendation also takes the extraordinary step of requiring funds to be withdrawn and deobligated from the International Monetary Fund (IMF). The Committee is troubled that bailouts of foreign governments and its debt holders continue unabated, undermining free markets, and, therefore, has decided to take this action to rescind funds provided in the Supplemental Appropriations Act, 2009 (Public Law 111–32).

*Reforming programs*

The Committee recommendation focuses on reforming programs by emphasizing oversight and transparency.

During its review of the fiscal year 2012 budget request and execution of appropriations for fiscal year 2011, the Subcommittee on State, Foreign Operations, and Related Programs held twenty budget and oversight hearings and member briefings. In addition to receiving testimony from Administration officials representing the departments and agencies funded in this bill, the Committee received testimony from the Government Accountability Office, Members of Congress, and 95 public witnesses. The Committee's Surveys and Investigations staff also conducted three reviews, providing updates on studies previously conducted and examining new issues. After considering all of this information, the Committee identified areas that could be reformed to strengthen the transparency and oversight requirements already in the bill.

For the first time, the Committee creates a separate title for spending related to the temporary, extraordinary costs of the global war on terrorism, consistent with the budget resolution for fiscal year 2012 (H. Con. Res. 24, 112th Congress). The Committee provides funds for the cost of civilian operations in Iraq, Afghanistan, and Pakistan in this title so that these funds can be properly monitored and tracked, and can be discontinued once conditions permit.

The Committee closely examined what programs are being funded and to whom funding is provided. The bill prohibits certain funds for the Governments of Lebanon, Egypt, Yemen, Libya, and the Palestinian Authority until the Committee receives assurances from the Secretary of State that the political conditions in these countries justify United States assistance. The Committee recommendation also includes a provision requiring implementation of a global partner vetting system by the end of fiscal year 2012 to ensure that no United States taxpayer dollars are diverted to those who engage in criminal activities.

The Committee includes new conditions on assistance provided directly to host country governments. The Committee is concerned that the Administration is pursuing a strategy of using direct government-to-government assistance more broadly, even in countries where there are questions about the ability to fully address corruption, execute programs effectively and efficiently, and manage United States taxpayer dollars. The Committee therefore includes new requirements before any funds are provided directly to foreign governments.

The Committee also expects better accountability, transparency, and results from United States membership in the United Nations and international organizations. The Committee provides no funds for the Human Rights Council because of its poor track record, and requires, with only limited exceptions, that the United Nations and other international organizations fully disclose all internal audits and reviews to the United States Government. The United States taxpayers expect more from membership in these organizations and deserve greater information and insight into how funds are spent.

The Committee is concerned that the Administration continues to make funding announcements that do not take into account our current fiscal climate, and that these announcements could damage the reputation of the United States if funds are not available to meet the pledge. To address this issue and ensure that the Congress is properly informed, the Committee has included a new provision requiring justification or notification before any multi-year commitments are made.

The Committee fully funds the inspectors general in the bill to ensure that proper oversight is conducted. The Committee expects the inspectors general of agencies and departments, and the Special Inspector General for Iraq Reconstruction and the Special Inspector General for Afghanistan Reconstruction, to continue to aggressively address waste, fraud, and abuse in government programs.

The Committee is concerned that the Administration has been unable to provide sufficient information regarding available funding and expenditures from prior appropriations acts. To further enhance the ability of the Committee to oversee all funds, the Committee has reduced the period of availability of funds for many accounts. The Committee believes that if funds are not spent in a reasonable amount of time, the need for those funds is called into question.

## TITLE I—DEPARTMENT OF STATE AND RELATED AGENCY

### DEPARTMENT OF STATE

#### ADMINISTRATION OF FOREIGN AFFAIRS

The Committee recommendation for the Administration of Foreign Affairs provides funds for the broad range of activities necessary to support the operations and activities of more than 260 posts in over 180 countries. The Committee recommends a total of \$8,002,993,000 for the Department of State's Administration of Foreign Affairs activities, which is \$3,405,461,000 below the fiscal year 2011 enacted level and \$2,518,119,000 below the request. Of the total amount provided, \$7,844,093,000 is derived from general-

purpose discretionary funds and \$158,900,000 is mandatory spending.

DIPLOMATIC AND CONSULAR PROGRAMS  
(INCLUDING TRANSFER OF FUNDS)

Fiscal year 2011 enacted level .....	\$8,772,420,000
Fiscal year 2012 request .....	7,570,202,000
Committee recommendation <sup>1</sup> .....	5,664,336,000
Change from request .....	- 1,905,866,000
Change from enacted level .....	- 3,108,084,000

<sup>1</sup>The fiscal year 2012 request and Committee recommendation also include \$4,323,255,000 for Diplomatic and Consular Programs under title VIII that is designated for support of the global war on terrorism in accordance with section 301 of H. Con. Res. 34.

The Committee recommendation includes \$5,664,336,000 for Diplomatic and Consular Programs, including \$1,310,155,000 to continue funding for Worldwide Security Protection (WSP).

The Committee recommendation is \$3,108,084,000 below the fiscal year 2011 enacted level and \$1,905,866,000 below the request. Within this total, the recommendation includes \$1,310,155,000 for Worldwide Security Protection, which is \$186,845,000 below the fiscal year 2011 enacted level, and \$143,575,000 below the request and is available until expended.

The Committee recommendation does not include a directive in the bill for public diplomacy, as in prior years. The Committee continues to strongly support public diplomacy at the Department of State and expects the Secretary to include projected funding for public diplomacy in the spend plan for fiscal year 2012 required by section 7006, including projected spending in both Human Resources and Overseas Programs categories.

The Committee recommendation does not include funding for the 184 new staff proposed in the budget request. The Committee notes that since the start of the Human Resources Initiative in 2008, a total of 1,622 Foreign Service Officers and 1,001 Civil Service staff have been hired above attrition. The Committee is concerned that this growth is not sustainable.

The Committee recommendation also does not include the requested extension of authority for Foreign Service overseas comparability pay adjustments, which if fully implemented would cost in excess of \$250,000,000 in fiscal year 2012 and, according to the Congressional Budget Office, would cost the Department of State \$1,600,000,000 between fiscal years 2012–2015. The authority to grant overseas comparability pay is a matter within the jurisdiction of the authorization committee and should be considered in the context of legislation addressing the authorities and compensation rules governing the Foreign Service.

Funds made available under this heading are allocated in the following manner:

*Human resources.*—The Committee recommendation includes \$2,034,209,000 for Human Resources, of which \$211,815,000 is for Worldwide Security Protection. Funds in this category support American salaries at overseas and domestic United States diplomatic missions.

*Overseas programs.*—The Committee recommendation includes \$1,638,273,000 for Overseas Operations, which supports the operational programs of regional bureaus of the Department of State.

Funds support the operations of United States Embassies, consulates, and other diplomatic posts worldwide.

*Diplomatic policy and support.*—The Committee recommendation includes \$641,314,000 for the operational programs and management offices of the functional bureaus of the Department of State.

*Security programs.*—The Committee recommendation includes \$1,350,540,000 for Security Programs, of which \$1,098,340,000 is for Worldwide Security Protection. Funds support the personnel, equipment and training necessary for the protection of diplomatic personnel, overseas diplomatic missions, residences, and domestic facilities and information.

#### *Fees and transfers*

The Committee recommendation also includes language carried in prior years, and requested for fiscal year 2012, which: (1) permits not to exceed \$10,000,000 to be transferred to Emergencies in the Diplomatic and Consular Service for emergency evacuations and terrorism rewards; (2) provides \$1,753,991 in fees collected from other Executive Branch agencies and \$520,150 from reserves for lease or use of facilities at the International Center Complex, as authorized by law; (3) provides not to exceed \$15,000 from reimbursements, surcharges, and fees for use of Blair House facilities in accordance with the State Department Basic Authorities Act of 1956; and (4) makes not to exceed \$5,000,000 in fee collections available until expended for various activities.

#### *Border Security Program*

In addition to the funds appropriated under this heading, an estimated \$1,719,233,000 will become available through authorized fees and surcharges for the Department's Border Security program, of which \$1,076,663,000 is available through collection of Machine Readable Visa (MRV) fees, \$44,000,000 is available through Fraud Prevention fees, and \$598,570,000 is available through the Enhanced Border Security Program fees. The Committee recommendation does not include the requested extension of the Western Hemisphere Travel Initiative (WHTI) surcharge authority. However, the Committee understands that the extension of the authority is under consideration by the authorization committee of jurisdiction. If enacted, the WHTI surcharge will make available an additional \$365,750,000 for the Border Security program. This would bring the total amount for the program to \$2,084,983,000, an increase of \$95,431,000 above the projected fiscal year 2011 level, to address workload increases in the passport and visa program and the proposed security enhancements. The Committee urges the Secretary of State to give priority in allocating any new consular positions to high-volume posts, such as Brazil, India and the People's Republic of China.

#### *Worldwide Security Protection*

The Committee recommendation includes \$1,310,155,000 for Worldwide Security Protection (WSP) within the funds appropriated under this heading in this title, which is \$186,845,000 below the fiscal year 2011 enacted level, and \$143,575,000 below the request.



The WSP program provides the core funding for the protection of life, property, and information of the Department of State. WSP funding supports a worldwide guard force protecting overseas diplomatic missions, residences, and domestic facilities. More than 1,600 diplomatic security personnel are deployed worldwide to protect United States Government staff and facilities. In addition, the WSP program appropriation supports the protection of national security information and the integrity of the Department of State's network of information systems.

*Funding Matters*

*Afghanistan, Pakistan, and Iraq operations.*—The Committee recommendation includes up to \$623,132,000 for enduring diplomatic and security operations in the front-line states of Afghanistan, Pakistan, and Iraq, which is the same as the request. Within the total, \$102,696,000 is for Afghanistan, \$24,536,000 is for Pakistan, and \$495,900,000 is for Iraq. The bill includes additional appropriations in title VIII for the temporary, extraordinary costs of operations in these frontline states.

*Ambassador's Fund for Cultural Preservation.*—The Committee recommendation includes no funding for the Ambassador's Fund for Cultural Preservation. Furthermore, section 7082 rescinds \$5,700,000 from unobligated funds appropriated under this heading in division B of the Full-year Continuing Appropriations Act, 2011 and prior acts making appropriations for the Department of State, foreign operations and related programs. Given the extremely difficult economic realities facing our country, the Committee does not believe that these funds are justifiable.

*Democracy, Human Rights and Labor (DRL).*—The Committee recommendation includes the requested level for fiscal year 2012 for the Bureau of Democracy, Human Rights, and Labor.

*Office to Monitor and Combat Trafficking in Persons (G/TIP).*—The Committee recommendation includes the requested level for the Office to Monitor and Combat Trafficking in Persons.

*Other Issues*

*Certification of loss of nationality.*—The Committee directs the Secretary of State to review whether through the voluntary actions of Anwar al-Awlaki there is sufficient authority for a determination of whether a loss of nationality has occurred under any provisions of section 349 of the Immigration and Nationality Act (8 U.S.C. 1481) and, if so, issue, approve, and forward a certification of loss of United States nationality in accordance with such section. If the Secretary determines that there is not sufficient legal basis to render such determination, the Committee directs the Secretary to provide a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, which shall include a detailed explanation of the legal impediments faced in determining whether an American citizen has voluntarily renounced United States citizenship as a result of engaging in activities with a foreign terrorist organization or in supporting hostilities against the United States.

*Equipping overseas residences.*—The Committee urges the Department of State to examine alternative approaches to equipping residences for Foreign Service Officers serving at overseas posts.

The Department should consider proposals that could substantially reduce costs and delivery times, increase available choices, and improve services. The Department should further consider conducting demonstration projects at selected overseas posts.

*International adoptions.*—The Committee supports the Department of State’s engagement with the Government of the Kyrgyz Republic to develop a Memorandum of Understanding between the two countries to resolve impediments to completing adoptions of waiting families and children. The Committee understands that while progress has been made, work remains before an agreement is finalized. The Committee encourages the Secretary to continue negotiations with the Kyrgyz Government and to consider sending a delegation there, when appropriate, to finalize and execute an agreement.

*Western Hemisphere Affairs.*—The Committee is aware of steps taken by the Bureau of Western Hemisphere Affairs to promote stable democracies throughout the region through racial and ethnic equality initiatives, including coordinating and implementing the joint action plans developed with the governments of Colombia and Brazil. The Committee encourages the Secretary to continue these initiatives during fiscal year 2012.

CONFLICT STABILIZATION OPERATIONS

Fiscal year 2011 enacted level .....	\$34,930,000
Fiscal year 2012 request .....	92,200,000
Committee recommendation .....	34,930,000
Change from request .....	– 57,270,000
Change from enacted level .....	0

The Committee recommendation includes a total of \$34,930,000 for Conflict Stabilization Operations (formerly entitled “Civilian Stabilization Initiative”), which is the same as the fiscal year 2011 enacted and \$57,270,000 below the request.

The Committee recommendation consolidates all funding for Conflict Stabilization Operations in title I and does not include an appropriation in title II of the bill, as was done in prior years. Additionally, due to the unpredictability of global crises and of the corresponding deployment requirements, funds appropriated under the heading are available until expended.

Conflict Stabilization Operations (CSO) creates an interagency civilian response capability with an “active” and “standby” response corps to ensure a civilian capacity for quick response to crisis, conflict, and instability in countries of United States national security importance. As of July 15, 2011, the Department of State reported there were 142 members of the Active Response Corps (ARC) and 883 members of the Standby Response Corps (SRC). By the end of the first quarter of fiscal year 2011 the Civilian Response Corps was averaging over 80 deployed responders per month. At the end of the second quarter of fiscal year 2011, the Civilian Response Corps had deployed to 21 countries, including the Central African Republic, Kyrgyzstan, Mexico, Nicaragua, Philippines, Thailand, Ivory Coast, and Sudan. The Secretary of State is directed to notify the Committees on Appropriations in writing, within fifteen days following the deployment of a unit of the Civilian Response Corps, regarding the destination, size, composition, and expected duration of deployment of the unit.

The Committee understands CSO is undergoing a review with a focus on operational and organizational changes needed to meet objectives and support engagements consistent with the Secretary's Quadrennial Diplomacy and Development Review. The Committee directs the Secretary to submit to the Committees on Appropriations a report on the findings, including a timeline for implementation of recommended organizational, personnel, and program changes.

#### CAPITAL INVESTMENT FUND

Fiscal year 2011 enacted level .....	\$59,380,000
Fiscal year 2012 request .....	125,000,000
Committee recommendation .....	59,380,000
Change from request .....	-65,620,000
Change from enacted level .....	0

The Committee recommendation includes \$59,380,000 for Capital Investment Fund, which is the same as the fiscal year 2011 enacted level, and \$65,620,000 below the request. These funds are in addition to an estimated \$139,000,000 in expedited passport fees which will be used to support the information technology modernization effort, for a total of \$198,380,000 in fiscal year 2012 for support of the Department of State's Information Technology Strategic Plan.

Funds made available will be used to support modernized critical administrative and financial management systems, with increased access to information for personnel overseas. Funding will also facilitate consolidation of Department and United States Agency for International Development (USAID) information technology platforms in accordance with the Quadrennial Diplomacy and Development Review.

#### OFFICE OF INSPECTOR GENERAL

Fiscal year 2011 enacted level * .....	\$99,800,000
Fiscal year 2012 request .....	65,154,000
Committee recommendation .....	65,154,000
Change from request .....	0
Change from enacted level .....	-34,646,000

\*The fiscal year 2011 appropriation under this heading included \$45,908,000 to support the oversight activities of the Special Inspector General for Afghanistan Reconstruction (SIGAR) and the Special Inspector General for Iraq Reconstruction (SIGIR). The Committee recommendation also includes \$62,932,000 under this heading in title VIII for the SIGAR and SIGIR that is designated for support of the global war on terrorism in accordance with section 301 of H. Con. Res. 34 (112th Congress).

The Committee recommendation includes \$65,154,000 under this heading for support of the oversight personnel and activities of the Office of Inspector General (OIG) at the Department of State. The Committee recommendation deletes language carried in prior years waiving the statutory requirement that all posts be inspected every five years. The Committee understands that modifying this statutory requirement is under consideration by the authorizing committee of jurisdiction and is deferring consideration at this time.

The funds appropriated will support the audits, investigations, and inspections of worldwide operations and programs of the Department of State and Broadcasting Board of Governors. The Committee urges the OIG to carefully coordinate the audit plans and activities involving Department of State operations and programs in Afghanistan and in Iraq with the Special Inspector General for Afghanistan Reconstruction (SIGAR) and the Special Inspector

General for Iraq Reconstruction (SIGIR) to both ensure the development of comprehensive oversight plans and to avoid duplication and overlap.

The Committee recommendation also includes \$62,932,000 under this heading in title VIII of this bill, all of which is designated for support of the global war on terrorism pursuant to section 301 of H. Con. Res. 34 (112th Congress). Appropriations under this heading in title VIII will fund the oversight activities of the SIGAR and SIGIR.

#### EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

Fiscal year 2011 enacted level .....	\$598,800,000
Fiscal year 2012 request .....	637,100,000
Committee recommendation .....	538,000,000
Change from request .....	-99,100,000
Change from enacted level .....	-60,800,000

The Committee recommendation includes \$538,000,000 for Educational and Cultural Exchange Programs, which is \$60,800,000 below the fiscal year 2011 enacted level, and \$99,100,000 below the request.

Funding provided under this heading supports international educational, professional, and cultural exchange programs, including the Fulbright student and scholar exchanges and the International Visitors Program, as well as related staff and administrative costs. These exchanges are a key component in our nation's public diplomacy effort. They involve one-on-one contact between American citizens and foreign nationals and help foster understanding and appreciation of other peoples and cultures.

Within the funds appropriated under the heading: \$303,086,000 is for academic programs, of which not more than \$31,802,000 is for Special Academic Exchanges; \$180,605,000 is for professional and cultural exchanges, of which not more than \$5,259,000 is for Special Professional and Cultural Exchanges; \$50,064,000 is for exchanges support; and \$4,245,000 is for program evaluation. Section 7006 of the bill includes a requirement that the Secretary of State submit to the Committees on Appropriations a spend plan for funds appropriated in titles I and II of this Act. The Committee expects that such plan will include the distribution of unobligated balances and recoveries, as well as any transfers to this account from other accounts in fiscal year 2012.

The Committee encourages the Secretary of State to consider continued funding for high school programs, including Youth Exchange and Study programs; educator programs, including critical languages programs; and programs providing overseas training in strategic languages for Americans. The Committee also urges the Secretary to continue to give priority to exchange programs from countries with high national security importance, including those with significant Muslim populations.

*Exchanges with Central America.*—The Committee encourages the Department of State to support educational and cultural exchange programs with Central America, including with El Salvador, to fortify mutual understanding and help break down barriers to sustainable economic growth.

*Exchanges with Tibet.*—The Committee recommendation includes sufficient funding to continue academic and professional exchanges involving Tibetan scholars and fellows.

*Fee limitation.*—The Committee recommendation includes a limitation of not to exceed \$5,000,000 on the use of fees or other payments received from or in connection with English teaching, educational advising and counseling, and exchange visitor programs as authorized by law. This is the same as the fiscal year 2011 enacted level and the request.

*One-time Competitive Grants Program.*—The Committee recommendation includes no funding for the One-time Competitive Grants Program.

#### REPRESENTATION ALLOWANCES

Fiscal year 2011 enacted level .....	\$7,484,000
Fiscal year 2012 request .....	8,175,000
Committee recommendation .....	7,484,000
Change from request .....	– 691,000
Change from enacted level .....	0

The Committee recommendation includes \$7,484,000 for Representation Allowances authorized by section 905 of the Foreign Service Act of 1980, which is the same as the fiscal year 2011 enacted level and \$691,000 below the request. These funds are used to reimburse Foreign Service Officers for expenditures incurred in their official capacities abroad in establishing and maintaining relations with officials of foreign governments and appropriate members of local communities. The Department of State is directed to continue the submission of a semi-annual report to the Committees on Appropriations containing detailed information on the allotment and expenditure of this appropriation.

#### PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

Fiscal year 2011 enacted level .....	\$27,944,000
Fiscal year 2012 request .....	27,744,000
Committee recommendation .....	22,814,000
Change from request .....	– 4,930,000
Change from enacted level .....	– 5,130,000

The Committee recommendation includes \$22,814,000 for Protection of Foreign Missions and Officials (PFMO), which is \$5,130,000 below the fiscal year 2011 enacted level and \$4,930,000 below the request.

Funds provided under the PFMO heading are used to reimburse local governments and communities for the extraordinary costs incurred in providing protection for international organizations, foreign missions and officials, and foreign dignitaries under certain circumstances. To be eligible for reimbursement under the regular program, the costs must be incurred in a city with 20 or more consular or diplomatic missions staffed by accredited personnel and all costs must be certified as eligible by the Department of State's Bureau of Diplomatic Security. In addition, funds may be used for reimbursement for an extraordinary event in a jurisdiction that does not meet the regular program eligibility requirements, once funds are made available for that purpose. The Committee expects the Department of State to provide reimbursement to local jurisdictions on a timely basis if claims are fully justified.

The Committee requests that the Department of State continue to submit to the Committees on Appropriations a semi-annual report on the number of claims for extraordinary protective services that have been submitted by eligible jurisdictions and certified as meeting the program requirements, and the amount of unobligated funds available to pay such claims.

EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Fiscal year 2011 enacted level .....	\$1,616,760,000
Fiscal year 2012 request .....	1,801,517,000
Committee recommendation .....	1,425,574,000
Change from request .....	-375,943,000
Change from enacted level .....	-191,186,000

The Committee recommendation includes a total appropriation of \$1,425,574,000 for Embassy Security, Construction, and Maintenance, which is \$191,186,000 below the fiscal year 2011 enacted level and \$375,943,000 below the request.

The recommendation designates \$670,524,000 as available only for priority worldwide security upgrades, acquisition, and construction, and \$755,050,000 for other maintenance, construction, and operations costs.

This account provides funds to manage United States Government real property overseas, maintain Government-owned and long-term leased properties at approximately 265 posts, and to lease office and functional facilities and residential units, not only for the Department of State, but also for all United States employees overseas.

The Committee recommendation does not include the requested language authorizing the Secretary of State to expand the use of the Capital Security Cost Sharing Program (CSCSP) to include the maintenance, repair, and rehabilitation of overseas facilities that contain an inter-agency presence. The Committee notes that the authority is currently under consideration by the authorization committee of jurisdiction.

*Operating plan.*—Section 7006 of the bill includes a requirement that the Secretary of State submit to the Committees on Appropriations an operating plan for funds appropriated in titles I and II of this Act. Such plan should include all resources available to the Department in fiscal year 2012 for operations, maintenance, and construction, and an accounting of the actual and anticipated proceeds of sales for all projects in fiscal year 2011.

*Worldwide Security Upgrades (WSU).*—The Committee recommendation includes \$670,524,000 for security projects, which is \$122,886,000 below the fiscal year 2011 enacted level and \$267,676,000 below the request. The funds made available for WSU projects will continue at a reduced pace the multi-year capital security program of constructing new secure replacement facilities for the Department of State's most vulnerable embassies and consulates and providing additional compound security measures and upgrades. Much progress already has been made. As of the end of calendar year 2010, 76 new facilities had been constructed under the program and another 35 facilities are under design or construction. Combined, these projects represent over half of the 195 facilities identified for replacement following the bombings in Nairobi and Dar es Salaam in 1998. The Committee expects that projects

undertaken under this program will continue to address the security of the highest priority facilities.

The Committee recommendation continues a provision (section 7004) requiring all agencies and departments to fully meet their capital cost sharing obligations under subsection (e) of section 604 of the Secure Embassy Construction and Counterterrorism Act of 1999, in order to be allocated office space or other accommodations in newly constructed or renovated diplomatic facilities. However, the Committee has taken into account the funding level provided and therefore includes language in section 7004, similar to that carried in the fiscal year 2011 full year continuing resolution, directing the Secretary of State, in consultation with the Director of the Office of Management and Budget, to determine the annual program level and agency shares in a manner that is proportional to the Department of State's contribution to the CSCSP. The Committee directs that funds appropriated in prior Acts not be used to augment the Department of State's contribution for purposes of determining the capital cost sharing obligation of other agencies for fiscal year 2012.

*Assets management.*—The Committee understands that the Department of State expects to realize an estimated \$47,800,000 in assets management funds over the fiscal year 2011 and 2012 period. The Committee expects that these funds will be used for opportunity purchases to replace uneconomical leases and for other priority capital acquisition purposes, particularly those where security concerns are the greatest. Any use of these or additional assets management funds in fiscal year 2012 is subject to reprogramming requirements. In addition, with respect to the requirement that a reprogramming for any major new start be submitted, the Committee understands that requirement to mean that any rehabilitation or construction projects involving an Ambassador's residence will be subject to the requirement. In addition to regular reporting provided to the Committee on acquisition and disposal of overseas property, the Department of State shall include in the operating plan for fiscal year 2012, a listing of all properties disposed of, or in process for disposal, along with the associated actual or anticipated proceeds of sale.

The recommendation continues language carried in the bill in previous years that prohibits funds from being used for acquisition of furniture, furnishings, and generators for other departments and agencies.

The Committee recommendation also includes new language, section 7004 prohibiting funds appropriated under this heading from being made available for construction of the New London Embassy. The Committee understands that construction of the new embassy is to be financed by the sale of existing United States Government properties in London and expects that no appropriated funds will be used for the project.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE  
(INCLUDING TRANSFER OF FUNDS)

Fiscal year 2011 enacted level .....	\$9,480,000
Fiscal year 2012 request .....	10,000,000
Committee recommendation .....	8,927,000
Change from request .....	-1,073,000
Change from enacted level .....	-553,000

The Committee recommendation includes \$8,927,000 to enable the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service, which is \$553,000 below the fiscal year 2011 enacted level and \$1,073,000 below the request. Funding provided under this heading is available until expended.

This appropriation provides resources for the Department of State to meet emergency requirements in the conduct of foreign affairs. Funds are available for: (1) travel and subsistence expenses for relocation of American employees of the United States Government and their families from troubled areas to the United States and/or safe-haven posts; (2) allowances granted to Department of State employees and their dependents evacuated to the United States for the convenience of the Government; and (3) payment of rewards for information concerning terrorist activities.

The recommendation carries forward in the bill the authority to transfer up to \$1,000,000 from this heading to the Repatriation Loans Program heading that was included in prior years. This authority will ensure an adequate level of resources for loans to American citizens through the Repatriation Loans Program should additional funds be required in fiscal year 2012 due to an unanticipated increase in the number of loans.

REPATRIATION LOANS PROGRAM ACCOUNT  
(INCLUDING TRANSFER OF FUNDS)

Fiscal year 2011 enacted level .....	\$1,448,000
Fiscal year 2012 request .....	1,800,000
Committee recommendation .....	1,275,000
Change from request .....	-525,000
Change from enacted level .....	-173,000

The Committee recommendation includes a total of \$1,275,000 for the Repatriation Loans Program Account, of which \$673,000 is for the subsidy cost of repatriation loans and \$602,000 is for the administrative costs of the program, as authorized by 22 U.S.C. 2671. The recommendation is \$173,000 below the fiscal year 2011 enacted level and \$525,000 below the request.

This account provides emergency loans to assist destitute Americans abroad who have no other source of funds to return to the United States.

PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

Fiscal year 2011 enacted level .....	\$21,108,000
Fiscal year 2012 request .....	23,320,000
Committee recommendation .....	16,219,000
Change from request .....	-7,101,000
Change from enacted level .....	-4,889,000

The Committee recommendation includes \$16,219,000 for Payment to the American Institute in Taiwan, which is \$4,889,000



below the fiscal year 2011 enacted level and \$7,101,000 below the request. The recommendation, combined with funds derived from visa fee revenue and other reimbursements will support the direct and indirect operating expenses. Any remaining funds will be set aside for special projects and consular service upgrades.

The Taiwan Relations Act requires that programs concerning Taiwan be carried out by the American Institute in Taiwan and authorizes funds to be appropriated to the Secretary of State to carry out the provisions of the Act. The Institute administers programs in the areas of economic and commercial services, cultural affairs, travel services, and logistics. The Department of State contracts with the American Institute in Taiwan to carry out these activities.

PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY  
FUND

Fiscal year 2011 enacted level .....	\$158,900,000
Fiscal year 2012 request .....	158,900,000
Committee recommendation .....	158,900,000
Change from request .....	0
Change from enacted level .....	0

The Committee recommendation includes \$158,900,000 for Payment to the Foreign Service Retirement and Disability Fund, which is the same as the fiscal year 2011 enacted level and the request.

This appropriation, which is considered mandatory for budget scorekeeping purposes, is authorized by the Foreign Service Act of 1980, which provides for an appropriation to the Fund in 30 equal annual installments of the amount required for the unfunded liability created by new benefits, new groups of beneficiaries, or increased salaries on which benefits are computed. The Retirement Fund is maintained through contributions made by participants, matching government contributions, special government contributions (including this account), interest on investments, and voluntary contributions.

INTERNATIONAL ORGANIZATIONS

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Fiscal year 2011 enacted level .....	\$1,578,651,000
Fiscal year 2012 request .....	1,619,400,000
Committee recommendation .....	1,343,429,000
Change from request .....	-275,971,000
Change from enacted level .....	-235,222,000

The Committee recommendation includes \$1,343,429,000 for Contributions to International Organizations, which is \$235,222,000 below the fiscal year 2011 enacted level and \$275,971,000 below the request.

Funds under this heading are provided to pay assessments for United States membership in international organizations pursuant to treaties, conventions, or specific Acts of Congress, including the United Nations (UN) and affiliated agencies. The recommendation reflects the constrained budget environment and concerns about the performance and accountability of the UN and other international organizations.

*Reassessment of membership in International Organizations.*—In order to begin reducing assessment funding requirements, the Committee expects the Department to complete a comprehensive

assessment of United States membership in each of the international organizations supported by this account and insists on reform and budget discipline as a priority for all of the international organizations of which the United States is a member. The Committee directs the United States to formally withdraw from international organizations that are not committed to reform, do not produce results consistent with United States foreign policy goals, or are a low priority in the context of overall United States national interests. The Committee further expects the Administration to refrain from entering new international organizations.

*United Nations reform.*—The Committee insists that the Department of State and the United States Mission to the UN (USUN) keep UN reform a high priority, and expects the Department and USUN to work in conjunction with other UN member states to achieve the most effective and efficient UN possible.

The Committee continues to closely monitor the management reform efforts initiated in prior years to identify overlapping and outdated mandates in order to make the UN more efficient, accountable, and transparent. The Committee notes that while the Congressional budget justification mentions reforms spearheaded by the Department through the United Nations Transparency and Accountability Initiative (UNTAI), the USUN website does not indicate any progress on these efforts since 2008. The Committee expects the Department and USUN to make UNTAI a priority and to report to the Committee, not later than 60 days after enactment of this Act, providing an update on UNTAI results and initiatives.

The Committee understands that the functions of the UN Procurement Task Force have been absorbed under the Office of Internal Oversight Services (OIOS) but remains troubled by delays in staffing the investigations unit within OIOS. The Committee expects the Department of State to encourage and support the UN's commitment to build a strong and lasting capability to investigate waste, fraud, and abuse. The Committee directs USUN and the Department of State to continue to advocate for an independent OIOS to improve internal controls, efficiency, and effectiveness of the UN. The Committee also expects the UN and each specialized agency to have a designated official to carry out an independent ethics function, and to provide protection from retaliation to whistleblowers who volunteer information concerning waste, fraud, or abuse within the agency.

The Committee includes a new provision that withholds a portion of the funds for the United Nations or any international organization until the Secretary of State certifies that the organization provides the United States Government full and unfettered access to financial and performance audits and that the organization is publishing regular, financial, programmatic, and reporting audits on a publicly available website. The Committee recommendation provides the Secretary the ability to waive the requirement to avert a humanitarian crisis.

*United Nations Tax Equalization Fund (TEF).*—The Committee is concerned that \$179,000,000 of credits generated by the TEF had accumulated as of December 2010. The Committee expects any further credits will be applied in fiscal year 2012 to offset assessed costs of the UN regular budget and UN peacekeeping activities.

The Committee includes a new provision requiring that the Secretary of State report to the Committees on Appropriations within 30 days of being notified by the UN of any credits available from the TEF; making any credits resulting from the TEF only available for current UN assessments including peacekeeping missions, as justified in the Congressional budget justification for the Department of State, and after notification of the Committees on Appropriations at least 15 days in advance; and requiring that all credits from the TEF be included in the Congressional budget justification for fiscal year 2013.

*Capital Master Plan (CMP).*—The Committee expects USUN and the Department of State to closely monitor the costs of the UN Headquarters CMP and directs the Department of State to provide a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on the current status of the project, including its initial scope and costs, any modifications made or planned, and the total contributions made to date by all UN Member states. The Committee further expects that perimeter security costs resulting from the UN Headquarters CMP will be fully incorporated into the cost of the CMP project and be borne proportionately by all UN Member states. The Committee recommendation includes language capping the United States contribution for design, renovation, and construction of the UN Headquarters at the level agreed to in UN General Assembly Resolution 61–251.

*Operating plan.*—The Committee includes language in section 7006 requiring an operating plan for Contributions to International Organizations, not later than 30 days after enactment of this Act. The Committee expects the operating plan to include each international organization funded, a notation of any exchange rate fluctuations that occurred since the Congressional budget justification was developed, and a description of any TEF credits applied.

*United Nations regular budget.*—The Committee includes language carried in previous years requiring that any proposal to increase funding for any UN program without identifying an offsetting decrease in the UN budget must be communicated to the Committees on Appropriations in advance of the formal notification, consideration, and adoption of such a proposal in the General Assembly.

*Budget discipline.*—The Committee expects each international organization, and the Department of State representatives to those organizations, to work to develop processes to evaluate, prioritize, and terminate programs. The Committee further expects efforts will be made to contain overall budgets by eliminating duplicative activities, excessive administrative costs, and inefficient operations.

*United Nations Human Rights Council (UNHRC).*—The Committee is deeply concerned about the credibility and effectiveness of the UNHRC, especially because of its disproportionate focus on Israel and lack of attention to grave human rights violations committed by other states. In addition, the Committee notes with disappointment the ascension to the UNHRC of countries with poor human rights records. The Committee recommendation includes a new provision that prohibits funds in this Act from supporting the UNHRC.

*Voting practices of the United Nations.*—The Committee directs the Department of State to provide a report to the Committees on Appropriations, not later than 120 days after enactment of this Act, on the voting practices of UN member states.

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

Fiscal year 2011 enacted level .....	\$1,883,931,000
Fiscal year 2012 request .....	1,920,000,000
Committee recommendation .....	1,690,517,000
Change from request .....	–229,483,000
Change from enacted level .....	–193,414,000

The Committee recommendation includes \$1,690,517,000 for Contributions for International Peacekeeping Activities, which is \$193,414,000 below the fiscal year 2011 enacted level and \$229,483,000 below the request. The Committee provides funding for the UN logistics and support package for the African Union Mission in Somalia under Peacekeeping Operations, instead of under this heading.

*Peacekeeping cap.*—The Committee recommendation does not include a requested provision to adjust the authorized level of United States assessments for peacekeeping activities from 25 percent to 27.2 percent. Instead, the Committee assumes that the 25 percent rate continues and that the appropriation provided will fully fund the United States portion of the United Nations (UN) budget at that rate of assessment.

*Re-evaluating peacekeeping priorities.*—The Committee urges the Department of State and USUN to work with the UN Department of Peacekeeping Operations to re-evaluate all peacekeeping activities by addressing the number of missions, limiting the scope of missions, reconsidering changes to mandates when political resolutions have stalled, and contemplating phase-out and withdrawal when mission goals have been substantially achieved. The Committee directs the Secretary of State to provide a report, not later than 180 days after enactment of this Act, on efforts made to address these issues.

*Office of Internal Oversight Services (OIOS).*—The Committee continues to support the efforts of the UN's OIOS to identify waste, fraud, and abuse (including sexual abuse in peacekeeping operations), and to recommend specific reforms to ensure that such practices are eradicated. The Committee directs the Department of State to provide the necessary support to ensure that OIOS oversight is systematically brought to bear on every UN peacekeeping mission, including through the presence of resident auditors. The Committee directs the Department to request a performance report on the efforts of OIOS to identify waste, fraud, and abuse, and provide the information to the Committees on Appropriations.

*Trafficking in persons and illegal sexual exploitation.*—The Committee remains concerned about cases of UN peacekeepers abusing the people they have been sent to protect. The Committee stresses that the UN needs to press troop-contributing countries to seek justice for such transgressions when the UN removes the offending peacekeepers from duty. The bill includes language carried in previous years requiring that the UN take appropriate measures to prevent UN employees, contractor personnel, and peacekeeping forces serving in any UN peacekeeping mission from trafficking in

persons, exploiting victims of trafficking, or committing acts of illegal sexual exploitation, and that the UN hold accountable individuals who engage in such acts while participating in the peacekeeping mission, including the prosecution in their home countries of such individuals in connection with such acts.

*Operating plan.*—The Committee includes language in section 7006 requiring an operating plan for Contributions to International Peacekeeping Activities, not later than 30 days after enactment of this Act. The Committee expects the operating plan to include each peacekeeping mission funded and a description of any credits applied.

The Committee recommendation retains language carried in previous years requiring 15-days advance notice of any new or expanded mission, together with a statement of cost, duration, national interest, exit strategy, and source of funds. The recommendation also continues language requiring certification that American manufacturers and suppliers are provided equal procurement opportunities, and language making a portion of appropriations available for two fiscal years.

#### INTERNATIONAL COMMISSIONS

##### INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

Fiscal year 2011 enacted level .....	\$69,660,000
Fiscal year 2012 request .....	77,491,000
Committee recommendation .....	69,660,000
Change from request .....	– 7,831,000
Change from enacted level .....	0

The Committee recommendation includes a total of \$69,660,000 for International Boundary and Water Commission, United States and Mexico (IBWC), which is the same as the fiscal year 2011 enacted level and \$7,831,000 below the request. The amount provided includes \$43,213,000 for Salaries and Expenses and \$26,447,000 for construction. The recommendation also includes language capping representation expenses at not to exceed \$6,000, as requested.

*Salaries and expenses.*—The Committee recommendation for Salaries and Expenses is \$43,213,000, which is the same as the fiscal year 2011 enacted level and \$2,378,000 below the request.

*Construction.*—The Committee recommendation for IBWC construction includes \$26,447,000, which is the same as the fiscal year 2011 enacted level and \$5,453,000 below the request.

The Committee recommendation includes the requested funding for the Rio Grande Flood Control System Rehabilitation Project to continue and to maintain many of the levee projects along the Rio Grande River.

##### AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

Fiscal year 2011 enacted level .....	\$12,583,000
Fiscal year 2012 request .....	11,996,000
Committee recommendation .....	10,851,000
Change from request .....	– 1,145,000
Change from enacted level .....	– 1,732,000

The Committee recommendation includes \$10,851,000 for American Sections, International Commissions, which is \$1,732,000 below the fiscal year 2011 enacted level and \$1,145,000 below the

request. Funds will support United States treaty obligations regarding the expenses of the International Boundary Commission, the International Joint Commission, United States and Canada, and the Border Environment Cooperation Commission for fiscal year 2012.

#### INTERNATIONAL FISHERIES COMMISSIONS

Fiscal year 2011 enacted level .....	\$50,399,000
Fiscal year 2012 request .....	31,291,000
Committee recommendation .....	31,291,000
Change from request .....	0
Change from enacted level .....	-19,108,000

The Committee recommendation includes \$31,291,000 for International Fisheries Commissions, which is \$19,108,000 below the fiscal year 2011 enacted level and the same as the request.

Funds made available under this heading support the United States share of the expenses of International Fisheries Commissions and related organizations, as well as the travel expenses of the United States commissioners. The Committee notes that \$15,000,000 of the reduction from the enacted level is the result of having satisfied the full Pacific Salmon Treaty commitment with the fiscal year 2011 appropriation.

The Commissions funded by this appropriation were established by treaties and agreements negotiated by the United States, ratified by the President and received the advice and consent of the Senate. The treaties protect access to shared international fisheries resources and support other vital economic and environmental interests.

Section 7006 of the bill includes a requirement that the Secretary of State submit to the Committees on Appropriations a spend plan for funds appropriated in titles I and II of this Act. In preparing such plan, the Committee encourages the Secretary to consider the resource requirements of the programs and activities of the Great Lakes Fisheries Commission.

#### RELATED AGENCY

##### BROADCASTING BOARD OF GOVERNORS

Fiscal year 2011 enacted level <sup>1</sup> .....	\$736,898,000
Fiscal year 2012 request .....	767,030,000
Committee recommendation .....	736,898,000
Change from request .....	-30,132,000
Change from enacted level .....	0

<sup>1</sup>In addition to the appropriation under this heading, \$10,000,000 was transferred to this account in fiscal year 2011 from the Economic Support Fund account to expand unrestricted access to information on the Internet.

The Committee recommendation includes \$736,898,000 under this heading to carry out United States international communications activities and operations overseen by the Broadcasting Board of Governors (BBG), which is the same as the fiscal year 2011 enacted level and \$30,132,000 below the request. Within the total, \$730,037,000 is for international broadcasting operations and \$6,861,000 is for broadcasting capital improvements.

## INTERNATIONAL BROADCASTING OPERATIONS

The Committee recommendation for International Broadcasting Operations under this heading is \$730,037,000, which is the same as the fiscal year 2011 enacted level and \$24,224,000 below the request. In addition, the recommendation includes a transfer of \$15,000,000 for enhancement of internet circumvention technologies and to support broadcasting to the Afghanistan/Pakistan border region from funds appropriated under the Economic Support Fund heading. The Committee expects that the fiscal year 2012 spend plan required by section 7006 of this Act will include the distribution of the transferred funds by BBG activity.

The Committee recommendation continues a requirement that the BBG report to the Committees on Appropriations, within 45 days of enactment of the Act, on several matters relating to management and editorial controls and to adherence to the relevant journalistic code of ethics. The recommendation also requires the BBG notify the Committees on Appropriations within 15 days of any determination by the Board that any of its broadcast entities were found to be in violation of the aforementioned principles, standards, or journalistic code of ethics.

This account funds the operating, program, and engineering costs of Voice of America (VOA), Radio Free Europe/Radio Liberty (RFE/RL), Radio Free Asia (RFA), the Middle East Broadcasting Networks, Radio and TV Marti, and the BBG. The recommendation also includes funding for broadcasting to Cuba under this account. Funds made available under the heading should be allocated in the following manner and are subject to the reprogramming and notification requirements of section 7019:

## INTERNATIONAL BROADCASTING OPERATIONS

[Budget authority in thousands of dollars]

Program/Activity	FY2012 Request	Committee Recommendation	Change from Request
International Broadcasting Operations			
Voice of America (VOA) .....	206,930	208,178	1,248
China Broadcasting (non-add) .....	7,996	12,483	4,487
Office of Cuba Broadcasting (OCB) .....	28,475	30,175	1,700
Office of Technology, Services, and Innovation .....	187,035	179,430	-7,605
China Broadcasting (non-add) .....	1,492	4,682	3,190
BBG/BB Operations .....	83,283	70,186	-13,097
Subtotal, International Broadcasting Operations .....	505,723	487,969	-17,754
Independent Grantee Organizations			
Radio Free Europe/Radio Liberty (RFE/RL) .....	96,818	91,995	-4,823
Radio Free Asia (RFA) .....	39,052	39,000	-52
China Broadcasting (non-add) .....	6,221	6,051	-170
Middle East Broadcasting Networks (MBN) .....	112,668	111,073	-1,595
Subtotal, Independent Grantee Organizations .....	248,538	242,068	-6,470
Subtotal, International Broadcasting Operations .....	754,261	730,037	-24,224
Transfer from ESF for Circumvention Technology and Broadcasting to Afghanistan/Pakistan Border Region .....	0	15,000	15,000

Unless noted otherwise, the Committee recommendation does not include the funds requested for program enhancements. However, the Committee will consider those enhancements during the review

of the BBG's spending plan for fiscal year 2012, if acceptable savings are found from other activities.

*Broadcasting to China.*—The Committee supports maintaining a diversified broadcasting program to China that includes continued short wave broadcast services and does not concur with the proposed recommendation to restructure broadcasting to China. The Committee recommendation includes a total of \$23,216,000 for the Cantonese and Mandarin language services, of which \$12,483,000 is for VOA, \$6,051,000 is for RFA, and \$4,682,000 is for the engineering costs of the Office of Technology, Services, and Innovation.

*Broadcasting to Afghanistan and Pakistan border region.*—The Committee recommendation includes sufficient funds to support both RFE/RL's Radio Mashaal and VOA's Radio Deewa at the requested level. These broadcasts target the Pashto speaking populations in the Afghanistan/Pakistan border region. The recommendation also includes not less than the fiscal year 2011 program levels for Radio Farda and Radio Free Afghanistan.

*Office of Cuba Broadcasting (OCB).*—The Committee recommendation includes \$30,175,000 for OCB, Radio and TV Marti, pursuant to the Radio Broadcasting to Cuba Act of 1983 (P.L. 98–111) and the Television Broadcasting to Cuba Act of 1990 (P.L. 98–111), which is \$1,871,000 above the fiscal year 2011 program level and \$1,700,000 above the request.

*Middle East Broadcasting Networks (MBN).*—The Committee recommendation includes \$111,073,000 for television and radio broadcasting in Arabic, including Alhurra, and Alhurra-Iraq, as well as radio Sawa, which is the same as the fiscal year 2011 program level and \$1,595,000 below the request. The recommendation also includes not less than the fiscal year 2011 program level for Radio Free Iraq.

The mission of MBN is to provide objective, accurate, and relevant news and information to the Arabic-speaking populations of the Middle East and North Africa. Based upon audience research surveys supported by the BBG, MBN reaches an estimated 36 million people in 21 countries each week.

BROADCASTING CAPITAL IMPROVEMENTS

The Committee recommendation includes \$6,861,000 for broadcasting capital improvements, which is the same as the fiscal year 2011 program level and \$5,908,000 below the request.

RELATED PROGRAMS

THE ASIA FOUNDATION

Fiscal year 2011 enacted level .....	\$17,864,000
Fiscal year 2012 request .....	14,906,000
Committee recommendation .....	15,374,000
Change from request .....	+468,000
Change from enacted level .....	–2,490,000

The Committee recommendation includes \$15,374,000 for The Asia Foundation, which is \$2,490,000 below the fiscal year 2011 enacted level and \$468,000 above the request. Funds appropriated under this account are sufficient to maintain operations of the Foundation in the United States and across Asia. The Committee encourages the Foundation to more aggressively seek private dona-



tions, competitively awarded government funds, and fee-based or reimbursable agreements to support its operations, programs, and activities and directs the Foundation to specifically examine models to eliminate the need for a direct federal appropriation. The Committee directs the Foundation to provide a report on these efforts not later than 90 days after enactment of this Act.

Authorized by The Asia Foundation Act of 1983, the Foundation operates programs in 18 offices throughout Asia. The Foundation's program priorities are developed in consultation with the Department of State and focus at the country and regional levels on building democratic institutions and improving governance, supporting policies and institutions required for open markets, increasing opportunities for women's participation and empowerment, and encouraging stability and cooperative relations among nations in the Asia-Pacific region. Of note is The Asia Foundation's work to increase economic opportunities for women throughout Asia, particularly in Afghanistan and Indonesia, and to counter trafficking and domestic violence in Cambodia, Laos, Mongolia, Thailand, and Pakistan.

#### UNITED STATES INSTITUTE OF PEACE

Fiscal year 2011 enacted level .....	\$39,420,000
Fiscal year 2012 request .....	42,740,000
Committee recommendation .....	24,797,000
Change from request .....	- 17,943,000
Change from enacted level .....	- 14,623,000

The Committee recommendation includes \$24,797,000, as authorized, for the United States Institute of Peace (USIP), which is \$14,623,000 below the fiscal year 2011 enacted level and \$17,943,000 below the request. The Committee directs that no funds appropriated under this heading be made available for construction or major renovation activities.

The Committee directs the Institute to aggressively seek private donations, competitively awarded government funds, and fee-based or reimbursable agreements to support its operations, programs, and activities and directs the Institute to specifically examine models to eliminate the need for a direct federal appropriation. The Committee directs the Institute to provide a report on these efforts not later than 90 days after enactment of this Act.

The Committee recommendation includes a provision directing that the funds made available under this heading that remain available for obligation shall be allocated for the orderly shutdown of the Institute, in the event the Institute's statutory authority is repealed.

#### CENTER FOR MIDDLE EASTERN-WESTERN DIALOGUE

Fiscal year 2011 enacted level .....	\$840,000
Fiscal year 2012 request .....	840,000
Committee recommendation .....	840,000
Change from request .....	0
Change from enacted level .....	0

The Committee recommendation includes the appropriation for fiscal year 2012 of interest and earnings from the Center for Middle Eastern-Western Dialogue Trust Fund, expected to total \$840,000.

## EISENHOWER EXCHANGE FELLOWSHIP PROGRAM

Fiscal year 2011 enacted level .....	\$500,000
Fiscal year 2012 request .....	500,000
Committee recommendation .....	500,000
Change from request .....	0
Change from enacted level .....	0

The Committee recommends an appropriation for fiscal year 2012 of interest and earnings from the Eisenhower Exchange Fellowship Program Trust Fund, expected to total \$500,000.

## ISRAELI ARAB SCHOLARSHIP PROGRAM

Fiscal year 2011 enacted level .....	\$375,000
Fiscal year 2012 request .....	375,000
Committee recommendation .....	375,000
Change from request .....	0
Change from enacted level .....	0

The Committee recommends an appropriation for fiscal year 2012 of interest and earnings from the Israeli Arab Scholarship Endowment Fund, expected to total \$375,000.

## EAST-WEST CENTER

Fiscal year 2011 enacted level .....	\$20,958,000
Fiscal year 2012 request .....	10,830,000
Committee recommendation .....	0
Change from request .....	-10,830,000
Change from enacted level .....	-20,958,000

The Committee recommendation does not include funding for the East-West Center, which is \$20,958,000 below the fiscal year 2011 enacted level and \$10,830,000 below the request.

## NATIONAL ENDOWMENT FOR DEMOCRACY

Fiscal year 2011 enacted level .....	\$117,764,000
Fiscal year 2012 request .....	104,000,000
Committee recommendation .....	117,764,000
Change from request .....	+13,764,000
Change from enacted level .....	0

The Committee recommendation includes \$117,764,000 for the National Endowment for Democracy (NED), which is the same as the fiscal year 2011 enacted level and \$13,764,000 above the request.

Of the total, the Committee directs that \$100,000,000 shall be allocated in the traditional and customary manner, as in prior years, to include the core institutes.

The President of NED is directed to submit a report to the Committees on Appropriations not later than 45 days after enactment of this Act on the proposed uses of these funds on a regional and country basis. The report should include a description of programmatic goals for each region and country, and how the planned use of funds will meet such goals. The Committee directs NED to consult with the Committees on Appropriations in advance of any significant deviation from the plans outlined in such report. This grant to the Department of State is a pass-through directly to NED. Thus, funds under this heading shall not be subject to prior approval by the Department of State or USAID or to administrative or management surcharges, and minimal expenses, if any,

should be charged to general Department of State operating expenses. Further, the NED should not be precluded from competitively bidding on other grant solicitations.

#### OTHER COMMISSIONS

##### COMMISSION FOR THE PRESERVATION OF AMERICA'S HERITAGE ABROAD

###### SALARIES AND EXPENSES

Fiscal year 2011 enacted level .....	\$634,000
Fiscal year 2012 request .....	656,000
Committee recommendation .....	634,000
Change from request .....	- 22,000
Change from enacted level .....	0

The Committee recommendation includes \$634,000 for Commission for the Preservation of America's Heritage Abroad, which is the same as the fiscal year 2011 enacted level and \$22,000 below the request.

The Committee directs the Commission to submit its Congressional budget justification not later than 30 days after the submission date of the President's budget recommendations for fiscal year 2013. All submissions shall include at minimum a five-year history of appropriations, the appropriations language requested, and a summary of both the built-in and programmatic changes recommended in the request.

##### UNITED STATES COMMISSION ON INTERNATIONAL RELIGIOUS FREEDOM

###### SALARIES AND EXPENSES

Fiscal year 2011 enacted level .....	\$4,291,000
Fiscal year 2012 request .....	4,400,000
Committee recommendation .....	4,291,000
Change from request .....	- 109,000
Change from enacted level .....	0

The Committee recommendation includes \$4,291,000 for the United States Commission on International Religious Freedom, which is the same as the fiscal year 2011 enacted level and \$109,000 below the request.

The Commission, established pursuant to the International Religious Freedom Act of 1998, conducts independent reviews, reports on facts and circumstances of violations of religious freedom abroad, and recommends options for United States policies with respect to foreign countries engaging in or tolerating violations of religious freedom.

##### COMMISSION ON SECURITY AND COOPERATION IN EUROPE

###### SALARIES AND EXPENSES

Fiscal year 2011 enacted level .....	\$2,605,000
Fiscal year 2012 request .....	2,715,000
Committee recommendation .....	2,605,000
Change from request .....	- 110,000
Change from enacted level .....	0

The Committee recommendation includes \$2,605,000 for Commission on Security and Cooperation in Europe, which is the same as the fiscal year 2011 enacted level and \$110,000 below the request.

The Commission was established in 1976 to monitor the acts of the signatories which reflect compliance with or violation of the articles of the Final Act of the Conference on Security and Cooperation in Europe, with particular regard to provisions relating to human rights and cooperation in humanitarian fields.

CONGRESSIONAL-EXECUTIVE COMMISSION ON THE PEOPLE'S  
REPUBLIC OF CHINA

SALARIES AND EXPENSES

Fiscal year 2011 enacted level .....	\$1,996,000
Fiscal year 2012 request .....	2,000,000
Committee recommendation .....	1,996,000
Change from request .....	- 4,000
Change from enacted level .....	0

The Committee recommendation includes \$1,996,000 for Congressional-Executive Commission on China, which is the same as the fiscal year 2011 enacted level and \$4,000 below the request.

Created in the China Relations Act of 2000 (Public Law 106-286), the Commission's mission is to monitor the Chinese government's compliance with international human rights standards and to track the development of the rule of law in China. The Commission reports annually on these issues to the President and the Congressional leadership, making recommendations for policy action and legislation, when appropriate.

UNITED STATES-CHINA ECONOMIC AND SECURITY REVIEW  
COMMISSION

SALARIES AND EXPENSES

Fiscal year 2011 enacted level .....	\$3,493,000
Fiscal year 2012 request .....	3,500,000
Committee recommendation .....	3,493,000
Change from request .....	- 7,000
Change from enacted level .....	0

The Committee recommendation includes \$3,493,000 for United States-China Economic and Security Review Commission, which is the same as the fiscal year 2011 enacted level and \$7,000 below the request.

The Committee recommendation continues the authorities, conditions and limitations carried under this heading in prior acts that provide an administrative framework for the operations of the Commission.

Created in the National Defense Authorization Act, 2001 (Public Law 106-398), the Commission's mission is to monitor, investigate, and assess the "national security implications of the bilateral trade and economic relationship" between the United States and the People's Republic of China. The Commission reports annually on these issues to Congress, making recommendations for policy action and legislation when appropriate.

The Committee is concerned with China's increased involvement in Sub-Saharan Africa. The Committee urges the Commission to investigate and report on China's foreign investments in infrastruc-

ture and natural resources, including funds that do not qualify as official development assistance by the Organization for Economic Cooperation and Development.

TITLE II—UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT

FUNDS APPROPRIATED TO THE PRESIDENT

OPERATING EXPENSES

(INCLUDING TRANSFER OF FUNDS)

Fiscal year 2011 enacted level .....	\$1,347,300,000
Fiscal year 2012 request .....	1,503,420,000
Committee recommendation <sup>1</sup> .....	900,000,000
Change from request .....	-603,420,000
Change from enacted level .....	-447,300,000

<sup>1</sup>The Committee recommendation also includes \$85,200,000 for USAID Operating Expenses under title VIII that is designated for support of the global war on terrorism in accordance with section 301 of H. Con. Res. 34 (112th Congress).

The Committee recommendation includes \$900,000,000 for United States Agency for International Development (USAID) Operating Expenses, which is \$447,300,000 below the fiscal year 2011 enacted level and \$603,420,000 below the request. The recommendation also includes \$85,200,000 in USAID Operating Expenses in title VIII of this Act.

Funds under this heading are provided for salaries and expenses of overseas and domestic employees of USAID, personal service contractors, and employees hired by other Federal agencies but assigned to USAID. Funds under this heading are also provided to support resident USAID staff overseas as well as headquarters staff that support field programs and manage regional and worldwide activities.

The Committee directs the Administrator of USAID to provide a report, not later than 60 days after enactment of this Act that details the number of people employed by USAID, the category of employment (direct hire, personal service contractor, Participating Agency Service Agreement, and similar categories), the veteran status of direct hires employed by USAID, the office or overseas post to which they are assigned or detailed, the appropriation account used to fund the employees, specific legislative authority needed to hire the employees if needed, and if hired by another Federal agency, the additional administrative expenses charged by that agency. The Committee directs that this employment report reflect data as of the end of fiscal year 2011.

As in past years, USAID is directed to notify the Committees on Appropriations 15 days prior to any procurement action that involves awarding of a sole source contract in excess of \$15,000,000; awarding a non-competitive grant or contract (other than sole source) in an amount greater than \$75,000,000; raising the ceiling on an existing Indefinite Quantity Contract (IQC) by an amount greater than \$35,000,000; issuing a new IQC in excess of \$75,000,000; awarding an umbrella grant in excess of \$25,000,000; or raising the ceiling on an existing umbrella grant in excess of \$25,000,000. This requirement does not apply for assistance in critical priority countries and assistance for humanitarian response or post-conflict situations.

The Committee recommendation also includes \$85,200,000 under this heading in title VIII of this bill, all of which is designated for support of the global war on terrorism pursuant to section 301 of H. Con. Res. 34 (112th Congress). The President's budget requested \$296,700,000 for the enduring cost of USAID operations for the frontline states of Afghanistan, Pakistan, and Iraq. The Committee recognizes that \$85,200,000 of these costs are temporary in nature to address the extraordinary operating requirements in these countries.

*Development Leadership Initiative (DLI).*—Since 2008, the Committee has provided resources to support the hiring of 820 additional Foreign Service Officers through the DLI. Given the Committee's budget allocation for fiscal year 2012, the Committee has not provided the resources for new hiring or for physical space expansion related to new hires in missions and embassies abroad. The Committee notes that significant funds for overseas space expansion remain unobligated from prior appropriations.

*Host country contracting.*—The Committee is concerned about the announcement that USAID intends to double the use of appropriated foreign assistance funds provided to host countries for their own procurement actions. While the Committee supports efforts to develop capacity and sustainability of foreign recipient governments, it is unclear that USAID's procurement goals are realistic or in the best interest of the United States taxpayer. The Committee recommendation, therefore, includes a new general provision that is intended to ensure that transparency, accountability, and anti-fraud measures are in place prior to expansion of the use of host country procurement systems. Specifically, the Committee adamantly disagrees with any assumption of acceptable levels of fraud in USAID programs.

*Closing of missions.*—USAID provides assistance to 101 countries worldwide and maintains an on-the-ground presence in 87 missions. The Committee encourages USAID to identify savings through closing missions, especially in countries where foreign assistance is no longer necessary and welcomes the announcement made in January 2011 that seven USAID missions will be closed in fiscal year 2012. The Committee is concerned, however, that at this time, USAID has only shared plans to open new offices with the Committee and not identified savings from closing existing ones. Therefore, the Committee directs the Administrator of USAID to provide an estimate to the Committee for fiscal years 2012, 2013 and 2014 from the resulting savings as a result of closing missions and identifying the location of such mission.

*USAID reorganization.*—The Committee is concerned with ongoing reorganization efforts at USAID, including the creation of multiple new offices and restructuring of staff. The Committee directs the Administrator of USAID to consult with the Committee prior to the finalization of individual reorganization actions and notes the notification requirement included in the bill of such actions.

*Branding.*—The Committee notes that USAID launched a comprehensive branding strategy in 2004 to ensure that the American taxpayer receives full credit for United States foreign assistance. The Committee directs the Administrator of USAID to submit a report to the Committees on Appropriations, not less than 180 days after the enactment of this Act, on the implementation of the

branding strategy. The report should include an analysis of the public diplomacy impact of the current strategy, the use and application of any waivers to the strategy, and recommendations on developing a unified branding strategy for all United States government foreign assistance programs. The Administrator should consult with the Committee on the report prior to its submission.

*Partner vetting system.*—The Committee includes language in section 7034, similar to prior years, that requires funds in the Act to be used to fully implement a global partner vetting system.

#### CAPITAL INVESTMENT FUND

##### (INCLUDING TRANSFER OF FUNDS)

Fiscal year 2011 enacted level .....	\$129,740,000
Fiscal year 2012 request .....	189,200,000
Committee recommendation .....	87,287,000
Change from request .....	– 101,913,000
Change from enacted level .....	– 42,453,000

The Committee recommendation includes \$87,287,000 for the Capital Investment Fund, which is \$42,453,000 below the fiscal year 2011 enacted level and \$101,913,000 below the request. Funds made available under this heading, including the obligation of collections, are subject to the regular notification procedures of the Committees on Appropriations

*Capital Security Cost-Sharing Program.*—The Committee has included authority to transfer funds provided under the USAID Operating Expenses account to meet the requirements of the Capital Security Cost-Sharing program. USAID is directed to consult with the Committees on Appropriations not later than 60 days after enactment of this Act on the proposed uses of these funds.

#### OFFICE OF INSPECTOR GENERAL

Fiscal year 2011 enacted level .....	\$44,910,000
Fiscal year 2012 request .....	51,500,000
Committee recommendation .....	51,500,000
Change from request .....	0
Change from enacted level .....	+6,590,000

The Committee recommendation includes \$51,500,000 for Office of Inspector General, which is the same as the request and \$6,590,000 above the fiscal year 2011 enacted level.

The Committee directs the Office of Inspector General to provide a summary of the oversight work that will be undertaken during fiscal year 2012 as part of its fiscal year 2012 operating plan that is required in section 7006 of this Act.

### TITLE III—BILATERAL ECONOMIC ASSISTANCE

#### FUNDS APPROPRIATED TO THE PRESIDENT

##### GLOBAL HEALTH INITIATIVE

##### (INCLUDING TRANSFER OF FUNDS)

Fiscal year 2011 enacted level .....	\$7,829,310,000
Fiscal year 2012 request .....	8,715,500,000
Committee recommendation .....	7,114,000,000
Change from request .....	– 1,601,500,000
Change from enacted level .....	– 715,310,000

The Committee recommendation includes \$7,114,000,000 for the Global Health Initiative, which is \$715,310,000 below the fiscal year 2011 enacted level and \$1,601,500,000 below the request.

The Committee notes that in a time of constrained resources, it is essential that life-saving global health programs operate in a more cost effective and efficient manner. Therefore, the Committee has combined funding for all global health programs. The Committee expects that the Administration will focus on achieving efficiencies and reducing costs.

The Committee notes that the bill does not override or alter the United States Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003, as amended; prior year limitations and restrictions on family planning and reproductive health programs are retained in the recommendation without modification and apply to all funds under this heading; and in section 7078, the bill prohibits funds for population planning activities or other population assistance to any foreign nongovernmental organization that promotes or performs abortion, except in cases of rape or incest or when the life of the mother would be endangered if the fetus were carried to term. The Committee affirms that the Global AIDS Coordinator has fiduciary control of HIV/AIDS-related health dollars, and the Committee recommendation does not alter that authority, as provided in the United States Global Leadership Against HIV/AIDS, Tuberculosis, and Malaria Act of 2003, as amended.

Funding under this heading should be used to foster country-led efforts to meet global health goals and leverage the investment of other bilateral and multilateral partners.

The Committee recognizes that several Federal agencies implement global health funding provided in this Act, although it is unclear the degree to which this is coordinated at the country-level. The Department of State and USAID are directed to provide a government-wide funding summary for fiscal year 2012, including funding provided in other appropriations bills, to the Committees on Appropriations not later than 90 days after enactment of this Act. The Committee expects the report to include a description of the differentiation of goals, implementing partners, and auditing standards for each Federal agency.

*Theft of drugs in recipient countries.*—The Committee is alarmed by reports that a large portion of drugs procured with bilateral and multilateral funds appropriated for the global health program were not provided free of charge to the sick patients to which they were intended, but were instead stolen by speculators and dealers. The Committee notes that results must be judged on delivery of life-saving medications to sick patients, not whether drugs are simply provided to a central distribution point, and urges a better system of measuring results. The Committee appreciates the efforts by USAID to bypass national systems in some instances, and directs the Administrator of USAID and the Global AIDS Coordinator to provide to the Committee not later than 60 days after enactment a strategy for addressing the theft of medicines, bilaterally as well as multilaterally, including an assessment of the breadth of the problem of drug theft, which drugs are stolen and in which countries, and specific steps taken to date to fight the misappropriation of drugs funded through bilateral and multilateral funds.



*Maternal and child health.*—The Committee directs that not less than fiscal year 2011 levels be allocated for child survival and maternal health programs. The health of a mother is directly related to the health of her children, and the Committee is committed to maintaining emphasis on expanding access to programs that have been proven effective in reducing maternal and child mortality. The Committee also encourages USAID to continue supporting programs that combat the devastating effects of obstetric fistula, iodine deficiency disorder, programs for vulnerable children including children's blindness and cleft lip/palate treatment, and micronutrients. The Committee supports the integration of fistula prevention into maternal and child health, HIV/AIDS, and the President's Malaria Initiative programs.

*Infectious diseases.*—The Committee notes the success by USAID in combating malaria, tuberculosis, and neglected tropical diseases. The Committee supports the continuation of these ongoing life-saving programs, and the Committee further expects the Administration to prioritize prior year unobligated and unexpended balances to ensure that ongoing life-saving programs will continue.

*Polio.*—The Global Polio Eradication Initiative is one of the largest, most successful, public-private health initiatives ever undertaken. Funds provided under this heading will allow USAID to continue to provide critical technical and operational support for immunization and disease surveillance activities in order to capitalize on the historic opportunity to interrupt transmission of polio.

*Microbicides.*—The Committee recommends continued support for microbicide development and introduction and directs the Office of the United States Global AIDS Coordinator (OGAC) to provide funds to support microbicide development, implementation and access strategies, especially given that proof-of-concept studies established that an anti-retroviral (ARV) microbicide can effectively prevent HIV in women. USAID should coordinate with OGAC, the National Institutes of Health, other Federal agencies and donors to expedite microbicide development, with the goal of enabling regulatory approval of the first effective microbicide and supporting efficacy trials of complementary ARV-based microbicides. No later than 45 days of enactment of this Act, the Committee directs USAID to provide a report on microbicide funding by recipient and activity and plans for fiscal year 2012 funds.

*Vaccines.*—The Committee does not specify a funding level for the Global Alliance for Vaccines Initiative (GAVI) but continues to strongly support this program and recognizes that a country's immunization coverage rate directly relates to child mortality and overall development of a country. Additionally, the Committee commends the GAVI Secretariat for its commitment to a strong Office of Inspector General and urges GAVI to post all audits on its website for public accessibility. The Committee notes that prior funding provided in this Act has only been used for the purchase of vaccines, and has not supported the cash assistance program. The Committee expects this practice to continue.

The Committee agrees that developing a vaccine is essential to the fight against malaria and encourages USAID to sustain funding to support its advancement.

The Committee supports continuing ongoing activities supporting the development of an AIDS vaccine, as well as a dengue fever vaccine.

*Technology.*—The Committee recognizes the critical contribution that USAID's research and development portfolio makes to the production of new global health technologies. The Committee encourages USAID to continue to strengthen these activities by creating benchmarks for progress, as well as plans to incorporate global health research and product development in each of the health areas in which it works. The Committee directs USAID to develop a new five-year strategy on health-related research and development and report on progress implementing this strategy to the Committees on Appropriations on an annual basis.

*Foreign health workers.*—The Committee is concerned about the significant problem of educated health workers being recruited to developed countries, thereby leaving a void in delivery of health services in the developing world. Therefore, the Committee urges the Administrator of USAID and the Global AIDS Coordinator to advise and build capacity in recipient country governments with respect to policies that favor retention of skilled health care workers and develop strategies that encourage educated professionals to return to practice in their home countries.

*Reproductive health/voluntary family planning.*—The Committee recommendation includes not more than \$461,000,000, the same as the fiscal year 2008 level of funding, for reproductive health and voluntary family planning in this Act.

The Committee has continued prior year language that does the following: (1) requires that none of the funds appropriated in this Act, or any unobligated balances, may be made available to any organization or program, which as determined by the President, supports or participates in the management of a program of coercive abortion or involuntary sterilization; (2) states that funds cannot be used to pay for the performance of abortions as a method of family planning or to motivate or coerce any person to practice abortion; (3) specifies that population funds shall be available only to voluntary family planning projects that offer, either directly or through referral, information about access to a broad range of family planning methods and services; (4) requires that in awarding grants for natural family planning under section 104 of the Foreign Assistance Act, no applicant shall be discriminated against because of such applicant's religious or conscientious commitment to offer only natural family planning; and (5) requires the provision of accurate information related to condoms.

The Committee includes language in section 7078 prohibiting funds from any foreign nongovernmental organization that promotes or performs abortion, except in cases of rape or incest or when the life of the mother would be endangered if the fetus were carried to term.

*Office of the United States Global AIDS Coordinator*

*Partnership frameworks.*—The Committee applauds OGAC's efforts to build sustainability into programs through Partnership Frameworks, which are negotiated with country governments and require commitments from the United States Government as well as the country itself.

*Needles.*—The Committee objects to the expenditure of United States taxpayers dollars for the procurement and overseas distribution of needles for the purpose of injecting illegal drugs, and the bill includes a prohibition on the use of fiscal year 2012 and prior year funding for this purpose.

*Microbicides.*—The Committee recognizes the role that microbicides could play in HIV prevention efforts. OGAC is directed to consult with the Committees on Appropriations not later than 45 days after enactment of this Act on how it will play a larger role in supporting microbicide development and eventual product access.

*Nutrition.*—OGAC is directed to provide funds for ongoing programs that address short-term and long-term approaches to food security for individuals infected with and affected by HIV/AIDS as a component of a comprehensive approach to fighting the disease, including the provision of micronutrients as part of its nutrition support activities.

*Orphans.*—The Committee recognizes the funding commitments for programs designated to meet the needs of orphans and other children affected by HIV/AIDS as included in Public Law 110-293 and directs OGAC to report back to the Committee on the funding level for such programs in fiscal year 2011 and allocated for fiscal year 2012.

*Media programs.*—The Committee notes that local and national media can provide accurate and unbiased media coverage of the HIV/AIDS pandemic, which can serve as an effective prevention tool. The Committee recommends that USAID and OGAC continue to support HIV-related media prevention programming.

*Testing.*—The Committee recognizes that HIV testing is critical to the success of reducing the spread of HIV/AIDS and encouraging those already infected to enter treatment. OGAC is urged to work with countries to increase HIV testing, including the use of rapid tests.

*Cost efficiencies.*—The Committee supports OGAC's efforts to reduce the cost per patient treated and encourages further cost reductions and economies of scale to make it likely that per patient costs can be reduced even further, thus treating more people. The Committee directs OGAC to consult with the Committee on such savings within 45 days of enactment of this Act.

*Global Fund to Fight AIDS, Tuberculosis and Malaria.*—The Committee has not designated a specific level of funding for the Global Fund in fiscal year 2012. The Committee remains supportive of a performance-based, results-oriented multilateral funding mechanism to combat HIV/AIDS and other infectious diseases.

The Committee designates up to 5 percent of funds provided to the Global Fund may be used for Global Fund technical assistance. OGAC should continue to support efforts to strengthen country coordinating mechanisms and principal recipients, improve procurement and supply chains in-country, and increase technical capacity of implementing governments and organizations. The Committee encourages the use of the Department of Treasury's Office of Technical Assistance, funded through transferred funds, in providing procurement and budgetary specialists on a temporary basis to Global Fund countries.

Oversight of the Global Fund remains a top priority for the Committee on Appropriations. The Committee is troubled by reported

attempts to dilute the powers of the Office of Inspector General. The Committee includes a new provision in section 7060 that withholds 20 percent of funds provided to the Global Fund until the Secretary of State certifies to the Committees on Appropriations that the Global Fund’s Secretariat and Board have not adopted policies that would make the work of the Office of Inspector General less transparent and comprehensive.

As in past years, the Secretary of State is directed to provide a report to the Committees on Appropriations, not later than 120 days after enactment of this Act, that contains the most recent Global Fund audit information, commitment and disbursement data, and a summary of the recipient and sub-recipient expenditures as reported to the United States Government.

DEVELOPMENT ASSISTANCE

Fiscal year 2011 enacted level .....	\$2,519,950,000
Fiscal year 2012 request .....	2,918,002,000
Committee recommendation .....	2,068,000,000
Change from request .....	-850,002,000
Change from enacted level .....	-451,950,000

The Committee recommendation includes \$2,068,000,000 for Development Assistance, which is \$451,950,000 below the fiscal year 2011 enacted level and \$850,002,000 below the request.

The Committee remains supportive of addressing critical development challenges, but notes that the fiscal year 2012 request for Development Assistance represents an 80 percent increase above the fiscal year 2008 enacted level. Given this significant growth and the constrained discretionary budget allocation, the Committee has reduced funds for USAID’s Development Assistance.

The Committee endorses USAID’s commitment to support programs that create conditions where assistance will no longer be needed because countries have become financially independent and, therefore, encourages USAID to demonstrate where and how this goal is being achieved. The Committee supports USAID’s proposal to focus Development Assistance in countries that demonstrate a commitment to improving transparent, accountable, and responsible governance, where United States assistance is most likely to produce significant and sustainable development results. The Committee urges USAID to ensure that its assistance does not compete with emerging small businesses, entrepreneurs, and local economies in recipient countries, and instead works to strengthen them. In a constrained fiscal environment, USAID should continue to consolidate and prioritize resources from this appropriation as well as unobligated and unexpended funds.

*Agriculture*

The Committee supports the goals of the Feed the Future Initiative and notes that funds should support food security and agriculture development programs. These investments are expected to enhance stability in fragile areas, reduce dependence on foreign aid, and increase goodwill toward the United States. USAID should ensure programs are economically sustainable in food-insecure countries to reduce the dependence on foreign aid and spur economic growth. The Committee notes the important role of agri-

culture research in food security and includes \$31,500,000 for Collaborative Research Support Programs (CRSPs).

*Coordination and oversight.*—USAID is directed to ensure that its efforts are coordinated with other bilateral and multilateral programs to reduce duplication and leverage other investments. The USAID Administrator is directed to ensure that monitoring and evaluation programs, including impact evaluations, are a central component of the Feed the Future Initiative.

*Spending plan.*—As noted under Operating Expenses, the Committee is concerned with the creation of multiple new offices and restructuring of staff. Many of these changes have occurred for sectors supported with Development Assistance including agriculture and food security. Pursuant to section 7006, the USAID Administrator is required to submit a spending plan on food security and agriculture development detailing the proposed use of funds by account, office, and country, prior to funds being obligated. The spending plan should also specify any funds to be transferred to other agencies and for what purpose; and country-level assumptions that address issues raised on coordination above.

#### *Economic Growth*

*Cooperative development programs.*—The Committee recognizes the important role that cooperatives and credit unions play in overseas development assistance programs and directs USAID to provide \$10,000,000 to these programs.

*Microfinance.*—The Committee recommendation includes \$265,000,000 in this Act for microenterprise and microfinance development programs. The Committee notes that microfinance programs are a successful, economically sustainable tool to help the poor lift themselves out of poverty and directs that funds be targeted to the poor, especially women. The Committee encourages investment in a variety of financial services that allows the poor to save, borrow, and access insurance, remittances, and other key services. The Committee is concerned that the Administration has not prioritized investment in microfinance in Sub-Saharan Africa and directs USAID to consult with the Committee on efforts to focus existing resources for this program. As required by section 251(c) of the Foreign Assistance Act of 1961, USAID is to target half of all microfinance and microenterprise funds to the very poor, defined as those living on less than \$1.25 a day.

*Millennium Challenge Corporation (MCC).*—The Committee notes that several countries are negotiating with the Administration to receive second compacts from the MCC. MCC compacts are intended to be a catalyst for change in poorer countries, where they should help lay the groundwork for the future when the private sector could increase investments, and thereby provide jobs and long-term economic growth. The Committee recognizes that development assistance should be temporary for countries pursuing second compacts. The Committee expects to see efforts by USAID to recognize the changing circumstances in second compact countries and, therefore, directs the Administrator of USAID to submit a report to the Committee, not later than 120 days after enactment of this Act, on the efforts USAID is taking to graduate MCC's second compact countries from official development assistance and the savings estimated.

*Property rights.*—The Committee supports programs that address property rights, create private real estate markets, and improve regulation of land. These programs are important to providing economic opportunity for the poorest of the poor, and specifically poor women. USAID should build upon the experience of programs implemented in coordination with the Millennium Challenge Corporation in this area.

*Trade capacity building.*—The Committee supports funding for labor and environment capacity building activities related to the free trade agreements with the countries of Central America, Peru, and the Dominican Republic.

### *Education*

*American Schools and Hospitals Abroad (ASHA).*—The Committee recommendation includes \$23,500,000 for the American Schools and Hospitals Abroad program. The Committee recognizes the important contributions made by institutions funded by this program, particularly its programs in Africa and the Middle East. The Committee endorses ASHA support for new applicants that demonstrate the best of American ideas and practices in the regions they serve.

*Basic education.*—The Committee believes education should be a key component of the United States Government's development strategy in developing countries. An educated citizenry will result in sustained economic growth, strengthened democratic institutions, the empowerment of women and girls, and decreased extremism. The Committee recommendation includes a total of \$800,000,000 for basic education programs in this Act, of which \$288,000,000 is provided under this heading. The Committee remains concerned with the large number of children out of school in Africa and USAID is directed to continue to work to improve access and quality of education, especially in Sub-Saharan Africa.

The Committee believes that schools can be centers of learning and development for an entire community. Health and development programs, school feeding programs, adult literacy, civic education, community gardens, entrepreneurial training, agricultural extension work and housing programs should be integrated with schools and educational programs as much as possible. Treating communities holistically and using education as the foundation for development will ensure that communities are empowered to create the conditions for which they can best address their own development needs. USAID should prioritize technical assistance for local governments to foster communities of learning and should encourage recipient countries and other donors to pursue comprehensive development efforts to support these programs. USAID is directed to consult with the Committees on Appropriations on this initiative on a regular basis.

The Committee notes the progress that has been made in the past year to strengthen and streamline the Education for All Fast Track Initiative. The Committee supports these efforts and has provided authority to USAID to provide a United States contribution to this Fund in fiscal year 2012. The United States should also continue its leadership role on the Executive Board and should continue to provide assistance in the area of monitoring and evaluation. These funds should be used to support implementation of re-

forms to develop a performance-based financing system based on mutual accountability between donors and recipients for achieving measurable results in access and quality; and further expand civil society participation in governance.

*University programs.*—The Committee recognizes the value of USAID’s work with American institutions of higher education and supports their contributions to development assistance and foreign policy goals. The Committee expects that proposals from higher education institutions will be considered through the regular competitive process and that priority will be given to proposals that have sound technical merit, well-planned budgets, and realistic objectives.

#### *Global Programs*

*Child marriage.*—The Committee recognizes that the practice of child marriage undermines investments of the United States and the international community in programs that seek to improve education, health, economic, and legal status for women and girls in some developing countries. The Committee urges USAID to consider the prevalence of child marriage when developing country operating plans and encourages USAID to increase programmatic focus on this issue. USAID is directed to consult with the Committees on Appropriations on efforts to expand programs in this area.

*Development Innovation Ventures.*—The Committee directs the Administrator of USAID to submit a report to the Committees on Appropriations not later than 120 days after the date of enactment of this Act on the Development Innovation Ventures (DIV) program. The report shall include a detailed accounting of all funds used for DIV by project including evaluation methods and specific outcomes as they relate to the goals and objectives of the program; a demonstration of how the program is helping USAID become more efficient and cost-effective; and a description of what steps USAID is taking to coordinate with other federal agencies to avoid duplication and leverage prior investments.

*Gender-based violence.*—The Committee recommendation continues support for programs that address sexual and gender-based violence pursuant to section 7063. The Committee directs that the Secretary of State, in consultation with the Ambassador-at-Large of the Office for Global Women’s Issues, should identify and take emergency measures to respond to critical outbreaks of violence against women and girls in situations of armed conflict. Emergency measures shall be developed in consultation with the heads of all relevant United States Government departments and agencies, as well as international and nongovernmental organizations working in prevention and response to violence against women and girls internationally. The Committee expects that the Secretary of State will inform Congress immediately upon the identification of a critical outbreak of violence against women and girls and should brief Congress, upon request, on implementation of emergency measures.

*Reconciliation programs.*—The Committee recommendation includes \$26,000,000 in this Act to continue support for USAID’s reconciliation programs, which shall be awarded through a competitive grant program. The Committee intends that these funds should be used to support people-to-people reconciliation programs

in all regions of the world, and of the total \$16,000,000 is included under the Economic Support Fund heading.

*Safe water.*—The Committee recommendation includes \$315,000,000 in this Act for long-term safe water and water management programs. This funding should be provided pursuant to Public Law 109–121, including for Sub-Saharan Africa. Increasing access to safe drinking water and sanitation should continue to be one of the highest priorities among bilateral and multilateral donors, including USAID.

*Women's leadership capacity.*—The Committee notes that empowering women to be leaders in their communities has transformative economic and social benefits. The Committee recommendation includes \$20,000,000 for women's leadership training programs. The Committee intends that these funds will support projects that promote women's political, economic and social advancement in developing countries.

#### *Country programs*

*China.*—The Committee directs that no funds under the Development Assistance heading may be made available for assistance for the Government of China. The Committee notes that funds under International Narcotics Control and Law Enforcement are included, as requested, to support an ongoing legal advisor at the United States Embassy. Additionally, funds are included under the Global Health Initiative heading, as requested, for technical capacity building in key health areas related to epidemic monitoring and control. Funds are also included under the Economic Support Fund heading for programs targeted to Tibetan communities.

*Ethiopia.*—The Committee notes that there are troubling trends in Ethiopia related to the Government of Ethiopia's misuse of humanitarian assistance and growing limitations being placed on members of the media. The Committee directs USAID and the Secretary of State to consult with the Committees on Appropriations on actions taken to address these troubling developments with the Government of Ethiopia. In addition, the Committee encourages the Department of State and USAID to support programs that promote human and political rights in Ethiopia.

USAID, in cooperation with other donors, should consider programs to promote sustainable development in Ethiopia that will help prevent famine and desertification.

*Guatemala.*—The Committee supports the President's request for programs to combat gender-based violence in Guatemala.

*Morocco.*—The Committee notes that funds provided in title III of this Act for Morocco may be used in any region or territory administered by Morocco. The Committee remains concerned about resolving the dispute over the Western Sahara and urges the State Department to prioritize a negotiated settlement and should consider the Moroccan autonomy plan.

The Committee notes Morocco's partnership and cooperation on counter-terrorism activities and commends the recent constitutional referendum but remains concerned by the deportations of United States citizens living in Morocco. The Committee directs the Department of State to work with the Government of Morocco to ensure that United States citizens receive due process in such cases. The Committee further directs the Secretary of State to sub-



mit a report, not later than 45 days after enactment of this Act, detailing steps taken by the Government of Morocco in the previous 18 months on human rights, including deportation of United States citizens in Morocco.

#### INTERNATIONAL DISASTER ASSISTANCE

Fiscal year 2011 enacted level .....	\$863,270,000
Fiscal year 2012 request .....	860,700,000
Committee recommendation .....	757,652,000
Change from request .....	- 103,048,000
Change from enacted level .....	- 105,618,000

The Committee recommendation includes \$757,652,000 for the International Disaster Assistance account, which is \$105,618,000 below the fiscal year 2011 enacted level and \$103,048,000 below the request.

This account funds humanitarian relief, rehabilitation, and reconstruction in countries affected by natural and man-made disasters, as well as support for disaster mitigation, disaster risk reduction, prevention, and preparedness. This includes the purchase of commodities, such as temporary shelter, blankets, supplementary and therapeutic food, potable water; medical supplies; and agricultural rehabilitation. Program beneficiaries include disaster victims, conflict victims, and internally displaced persons.

The Committee supports USAID's efforts to improve a whole-of-government response to disasters and encourages continued work on maximizing the use of resources available including through efficiency measures and engagement of non-traditional donors.

The Committee expects USAID to identify ways to address the desire of United States companies, non-profit organizations, and other entities that wish to assist in disaster response efforts and shall report to the Committee on these efforts by September 30, 2012.

The Committee appreciates the regular updates provided by USAID's Office of Foreign Disaster Assistance on disaster responses. The Committee expects USAID to broaden these reports to include all funding from United States Government agencies participating in long-term response efforts, including all funding provided by USAID in addition to funds from this account. These reports should be submitted in a user-friendly format and include funding source, activities, and accomplishments.

#### TRANSITION INITIATIVES

Fiscal year 2011 enacted level .....	\$54,890,000
Fiscal year 2012 request .....	56,000,000
Committee recommendation .....	54,890,000
Change from request .....	- 1,110,000
Change from enacted level .....	0

The Committee recommendation includes \$54,890,000 for Transition Initiatives, which is the same as the fiscal year 2011 enacted level and \$1,110,000 below the request.

Transition Initiatives supports programs targeting key transitions to democracy for countries in crisis and quick impact activities for conflict prevention or stabilization.

The Committee continues the requirement that USAID submit a report to the Committees on Appropriations five days prior to starting a new program and maintains a provision which allows for the

transfer of up to \$15,000,000 to this heading if the Secretary of State determines and reports to the Committees on Appropriations that it is in the national interest. Prior consultation with the Committees on Appropriations is required before transferred funds may be made available. The Committee directs USAID's Office of Transition Initiatives (OTI) to submit a report to the Committees on Appropriations at the end of the fiscal year summarizing new, ongoing, and completed country programs implemented by OTI in fiscal year 2012, including programs supported with transferred funds. OTI should consult with the Committee on the content and design of the report prior to submission.

#### COMPLEX CRISIS FUND

Fiscal year 2011 enacted level .....	\$39,920,000
Fiscal year 2012 request .....	75,000,000
Committee recommendation .....	0
Change from request .....	-75,000,000
Change from enacted level .....	-39,920,000

The Committee recommendation does not include funding for the Complex Crisis Fund, which is \$39,920,000 below the fiscal year 2011 enacted level and \$75,000,000 below the request.

#### DEVELOPMENT CREDIT AUTHORITY

##### (INCLUDING TRANSFER OF FUNDS)

Program Account:	
Fiscal year 2011 enacted level .....	\$30,000,000
Fiscal year 2012 request .....	50,000,000
Committee recommendation .....	30,000,000
Change from request .....	-20,000,000
Change from enacted level .....	0
Administrative Expenses:	
Fiscal year 2011 enacted level .....	8,283,000
Fiscal year 2012 request .....	8,300,000
Committee recommendation .....	8,283,000
Change from request .....	-17,000
Change from enacted level .....	0

The Committee recommendation includes a ceiling of \$30,000,000 on the amount that may be transferred from bilateral economic assistance accounts for the subsidy cost of loan guarantees under the Development Credit Authority program, which is the same as the fiscal year 2011 enacted level and \$20,000,000 below the request. The Committee recommendation includes an appropriation of \$8,283,000 for administrative expenses, which is the same as the fiscal year 2011 enacted level and \$17,000 below the request.

The Committee directs the Administrator of USAID to provide a spending plan on the proposed uses of funds under this account not later than 30 days after enactment of this Act.

As is required of the Overseas Private Investment Corporation, the Committee directs the Administrator of USAID to provide, on a semi-annual basis, written reports including the following information for each investment fund or investment vehicle currently operating with DCA guarantees: the identity, selection process, and professional background of current and past managers; the fees and compensation currently provided to senior management; the amount of DCA guarantees made at the end of the previous six months; and any additional pertinent details. The report shall in-

clude, but not be limited to, the definition of “investment vehicle” and all pooled funds aggregated to invest in a portfolio of underlying investments, including those related to small and medium sized enterprises. Microfinance funds shall be exempt from this report if loans are less than \$100,000 per portfolio investment.

The Committee notes that funds made available for the SME Finance Challenge are subject to the regular notification procedures of the Committees on Appropriations.

ECONOMIC SUPPORT FUND  
(INCLUDING TRANSFER OF FUNDS)

Fiscal year 2011 enacted level .....	\$5,946,185,000
Fiscal year 2012 request .....	5,968,663,000
Committee recommendation <sup>1</sup> .....	4,068,300,000
Change from request .....	- 1,900,363,000
Change from enacted level .....	- 1,877,885,000

<sup>1</sup>The fiscal year 2012 request and Committee recommendation also include \$1,216,600,000 for Economic Support Fund under title VIII that is designated for support of the global war on terrorism in accordance with section 301 of H. Con. Res. 34 (112th Congress).

The Committee recommendation includes \$4,068,300,000 for Economic Support Fund, which is \$1,877,885,000 below the fiscal year 2011 enacted level and \$1,900,363,000 below the request.

The Committee notes the fiscal year 2012 request for Economic Support Fund (ESF) has more than doubled since fiscal year 2008. Given the constrained fiscal environment and the Committee’s budget allocation, such significant resources cannot be justified. The Committee urges the Department of State to consolidate resources and prioritize the most important programs in the national interest.

*Africa.*—The Committee recommendation supports the requests for the Democratic Republic of Congo, Liberia, Somalia, South Sudan, Uganda, and Zimbabwe.

*Liberia.*—The Committee recommendation includes the request level for assistance for Liberia to consolidate democratic gains and support sustainable economic growth.

*South Sudan and Sudan.*—The Committee recommendation supports the request. The Committee expects that funds will be used in the newly independent Republic of South Sudan to promote rule of law, good governance through strong democratic institutions, and economic growth. South Sudan’s natural resources can serve as a significant economic catalyst and the Committee expects transparency and accountability to be a priority in supporting economic development activities. The Committee is extremely concerned about ongoing violence, including indiscriminant attacks by the Government of Sudan in Abyei, Southern Kordofan and Blue Nile. The Committee supports efforts to resolve conflict by addressing any outstanding issues from the 2005 Comprehensive Peace Agreement and the Darfur peace process. The Committee notes this is an historic time for the people of South Sudan and urges the Administration to prioritize efforts to promote a stable, democratic, and economically viable nation.

*Uganda.*—The Committee supports the Administration’s development of a comprehensive strategy aimed at bringing the Lord’s Resistance Army (LRA) commanders to justice and ending the group’s campaign of violence and expects sufficient funding be provided to

help end the atrocities committed by the LRA, protect innocent civilians, and stabilize the affected region.

*Zimbabwe.*—The Committee remains concerned about the lack of progress in Zimbabwe on respect for democratic freedoms, economic growth, human rights, and meeting the needs of its people. The Committee expects the highest level of transparency for these programs and should direct funds provided toward civil society and other democratic forces in the country.

#### *Europe and Eurasia*

*Cyprus.*—The Committee recommendation includes the request level for assistance for Cyprus for scholarships, administrative support of the scholarship program, and bi-communal projects. The Committee intends that funds made available under this heading for assistance for Cyprus will support measures aimed at the reunification of the island.

#### *Near East*

*Egypt.*—The Committee recommendation includes not more than \$250,000,000 under this heading for assistance for Egypt, which is the same as the request. The Committee includes section 7042, which prohibits the use of funds under this heading for debt relief unless authorized and requires that certain conditions are met before funds are made available. The Committee expects the Department of State and USAID to support activities that promote democratic and transparent elections, human rights, rule of law, educational opportunities, and economic development. Pursuant to section 7006, the Secretary of State is required to submit a spending plan for funds provided for Egypt.

The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, which outlines steps taken to ensure that religious minorities, specifically Coptic Christians, are incorporated into the new government in Egypt and to detail steps that the transitional government is taking to protect religious minorities, ease sectarian violence, and hold those to account who perpetrate acts of violence.

*Iraq.*—The Committee recommendation includes \$325,700,000, which is the same as the request.

The Committee provides funds to strengthen democracy and civil society, build government capacity, and expand anti-corruption efforts. The Committee urges the Department of State and USAID to continue efforts to encourage the incorporation of women in stabilizing Iraq and creating its government institutions. The Committee further expects funds to be provided to support an Iraqi women's democracy initiative.

The Committee is concerned about Iraqi capacity to sustain and maintain United States-funded Iraq reconstruction projects and supports efforts to develop Iraqi government capacity. The Committee expects that, in light of Iraq's oil wealth, Iraq will provide for its own financing needs in the near future and continues requirements for matching contributions from the Government of Iraq on all United States-funded assistance programs.

The Committee continues to recognize the importance of providing assistance to the ethno-religious minorities in Iraq to ensure

their survival. The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, detailing a comprehensive United States Government policy to address the plight of these communities. The policy should be informed in part by both the recommendations of the diaspora community in the United States and the struggling communities within Iraq and should be forward-looking, rather than a summary of previously funded projects and initiatives.

*Jordan.*—The Committee recommendation includes \$360,000,000 for assistance for Jordan, which is the same as the request. The Committee notes Jordan's contributions to the international security forces in Afghanistan and recognizes Jordan's continuing leadership and commitment to advancing efforts to bring peace between Israelis and Palestinians.

*Lebanon.*—The Committee recommendation prohibits direct government-to-government assistance from funds under this heading to the Government of Lebanon unless the Secretary of State certifies that the ministry, agency, or instrumentality is not headed or effectively controlled by Hezbollah or any other foreign terrorist organization. The Committee recommendation includes not less than \$12,000,000 for scholarships for Lebanese students with high financial need to attend educational institutions in Lebanon, including at American educational institutions and directs that these funds be awarded through an open and competitive process.

*Middle East Partnership Initiative (MEPI).*—The Committee recommendation includes \$70,000,000 for programs managed by MEPI, which is the same as the request. Of this amount, \$10,000,000 should be used to continue a scholarship program to educate students from countries with significant Muslim populations, including at American educational institutions in those countries. These funds are to be awarded through an open and competitive process. The Committee supports efforts to promote peace and stability in the Middle East including programs that combat incitement and propaganda. The Department of State is directed to report to the Committees on Appropriations on coordination among all offices responsible for funding programs similar to MEPI, including USAID and other offices within the Department of State.

*Middle East Regional Cooperation Program.*—The Committee recommendation includes not less than \$5,000,000 for the Middle East Regional Cooperation Program to support collaborative research between Arab and Israeli scientists and other forms of technical cooperation between Arab and Israeli scientists, students, and communities on topics relevant to development in the Middle East.

*Tunisia.*—The Committee notes the positive steps taken in Tunisia toward a peaceful democratic transition and urges the Secretary of State and the Administrator of USAID to provide adequate support for the people of Tunisia in their pursuit of a representative and democratic political system and a strengthened economy that provides wide-spread opportunity.

*West Bank and Gaza.*—The Committee recommendation includes a provision prohibiting assistance to the Palestinian Authority until the Secretary of State certifies that the Palestinian Authority is not attempting to seek recognition at the United Nations of a

Palestinian state outside of an agreement negotiated with Israel. The Committee directs that no assistance provided under this heading may be made available for Gaza.

*Yemen.*—The Committee recommendation includes a provision prohibiting funds for Yemen until the Secretary of State provides a certification pursuant to section 7042 of this Act.

*South and Central Asia*

*Afghanistan.*—The Committee recommendation includes not more than \$737,630,000 for assistance for Afghanistan under this heading, which is \$850,000,000 below the request. The Committee notes this reduction is equal to the amount of previously appropriated funds currently being withheld by the Administration for contributions to the Afghanistan Reconstruction Trust Fund until the Government of Afghanistan takes specific actions required by the International Monetary Fund. Funding provided will allow for continued support of civilian efforts that complement the military campaign by strengthening governance and providing economic opportunity as an alternative to extremism. The Committee supports the renewed focus on programs that can be sustained as an American presence is reduced, including long-term development projects.

*Corruption.*—The Committee continues restrictions on assistance included in fiscal year 2011 to address corruption pursuant to section 7046 of this Act. The Committee supports USAID's development of the Accountable Assistance for Afghanistan (A<sup>3</sup>) initiative to enhance safeguards on United States assistance and expects the Administrator of USAID to keep the Committee informed on implementation of the initiative and other efforts to enhance oversight and minimize waste, fraud, and abuse.

*Direct government-to-government assistance.*—The Committee remains concerned about the Administration's goal to channel 50 percent of assistance to Afghanistan directly through the government. The Committee includes robust restrictions on providing assistance in this manner in section 7031 of this Act.

*Taxation of United States foreign assistance.*—The Committee remains concerned over continued reports of United States companies receiving tax bills from the Government of Afghanistan that include United States foreign assistance in addition to funds legitimately identified for revenue collection. The Committee recognizes that United States companies operating in Afghanistan are responsible for legitimate taxes owed to the Afghan Government. However, the Committee reiterates that taxing United States foreign assistance is prohibited by current law and the prohibition is included again in section 7013 of this Act. The Committee notes that USAID has prevented this problem by including clauses in contracts and agreements that explicitly restate the prohibition. The Committee expects the Department of State to report to the Committee, not less than 45 days after enactment of this Act, on immediate steps being taken to prevent illegal taxation of foreign assistance programmed by the Department, including efforts with the Government of Afghanistan to eliminate confusion and resolve disagreements regarding tax-exempt status for United States-based companies that implement assistance programs in Afghanistan.

*Afghan women and girls.*—The Committee directs that there should be a continued focus on women and girls including training

and equipment to improve the capacity of women-led Afghan non-governmental organizations, and support for the activities of such organizations. USAID is directed to more aggressively conduct outreach to such organizations, particularly those in remote areas, to inform them of USAID programs and procedures. USAID should make building the capacity of women's organizations a priority. The Committee further intends that there will be a continued focus on maternal and child health programs in Afghanistan.

*Spending plan.*—The Committee requires a spending plan for Afghanistan by program, project, and activity including levels of funding planned as direct government-to-government assistance pursuant to section 7006 of this Act. The Committee directs that the spending plan shall also include descriptions of expected results and clearly defined metrics for measuring progress or failure.

The Committee expects the Administration to submit to the Committees on Appropriations on a quarterly basis an updated accounting of results and metrics based on the spending plan for assistance to Afghanistan.

*Pakistan.*—The Committee recommendation includes a new provision prohibiting funds for Pakistan until the Secretary of State provides a certification pursuant to section 7047 of this Act. The Committee recommendation further withholds funds under this heading for Pakistan until the Secretary of State reports to the Committees on Appropriations that funds will only be provided for programs in the United States national security interest, and that decrease extremism through economic development. The Committee notes that projects supported by the Department of State and USAID must demonstrate that they foster economic development and decrease the appeal of extremism. The Committee directs the Secretary of State to submit a report, not later than 45 days after enactment of this Act, on the projects funded by program, sector, and region. The Committee supports the continued consolidation of programs into a limited number of sectors and projects.

*Direct government-to-government assistance.*—The Committee remains concerned about the Administration's goal to channel 50 percent of assistance to Pakistan directly through the government. The Committee includes robust restrictions on providing assistance in this manner in section 7031 of this Act.

*Spending plan.*—The Committee requires a spending plan for Pakistan pursuant to section 7006 of this Act.

#### *Western Hemisphere*

*Cuba.*—The Committee recommendation includes \$20,000,000 for Cuba, which is the same as the request. The Committee directs that these funds shall be used only for democracy-building as expressly authorized by section 109(a) of the Cuban Liberty and Solidarity (LIBERTAD) Act of 1996. Assistance provided for Cuba under this heading shall not be used for business promotion, economic reform, social development, or other purposes not expressly authorized by section 109(a) of the LIBERTAD Act.

*Caribbean Basin Security Initiative (CBSI).*—The Committee recommendation includes \$17,000,000 for CBSI, which is the same as the request. The Committee intends that these funds will be used to support efforts to build capacity within the judicial sector to in-

investigate and manage prosecutions adequately and build effective oversight mechanisms to combat corruption of government officials.

*Central America Regional Security Initiative (CARSI).*—The Committee recommendation includes \$45,000,000 for CARSI, which is the same as the request. The Committee intends that these funds will support judicial reform, economic and social development targeted to reduce gangs and drug trafficking and rule of law efforts including re-establishing effective state presence in areas of high risk.

*Colombia.*—The Committee recommendation includes \$189,000,000 for Colombia, which is to be apportioned directly to USAID for continued support of new and ongoing development programs. The Committee endorses the proposed use of funds in the request to support conflict-affected populations including Afro-Colombians and other indigenous communities and refugees that have been displaced from Colombia. The Committee recommends that the Secretary of State continue to work with the United Nations High Commissioner on Refugees, and other relevant international partners and governments to seek appropriate and durable solutions for Colombian refugees. Within the total provided for Colombia in this account, up to \$8,000,000 may be transferred to the Migration and Refugee Assistance account to help address these concerns.

*Haiti.*—The Committee recommendation includes the requested level for assistance for Haiti. The Committee expects that funds should be programmed with appropriate due diligence, but remains concerned that previously appropriated funding for Haiti is not being spent in spite of the need to continue to support efforts to rebuild Haiti and save lives following the January 2010 earthquake. The Committee notes that this issue, as well as insufficient oversight, were identified as challenges in the recent report on Haiti reconstruction efforts by the Government Accountability Office (GAO). The Committee expects USAID to act expeditiously to implement GAO recommendations to ensure robust monitoring and evaluation of resources and expects the Department of State to ensure funds are not diverted or held up from delivering services because the Interim Haiti Reconstruction Commission is not yet fully functional.

*Mexico.*—The Committee recommendation includes \$33,260,000 for assistance for Mexico for economic assistance, judicial reform, civil society strengthening, and institution building. This is the same level as the request. An additional \$33,350,000 is included for Mexico under Development Assistance. The Committee expects this assistance to be focused on a limited number of programs and targeted geographically to have the greatest impact in curtailing the violence and bringing about long-term stability. The Committee supports USAID's expanded border development programs to address the root causes of violence and instability, including poverty and unemployment of border residents.

*Report.*—The Committee remains greatly concerned about ongoing violence in Mexico and the lack of information provided to the Committee on what is being achieved with resources provided under this heading. The Committee directs the Secretary of State to submit a report, not later than 90 days after enactment of this Act, on how programs funded under this heading and under De-



velopment Assistance for assistance for Mexico are enhancing the efforts of the federal, state, and local governments in Mexico to implement complex reforms, prevent violence, and stabilize the country.

#### *Asia*

*Burma.*—The Committee directs the Department of State and USAID to ensure that no assistance flows to, or through, the Burmese government, its bureaucracy, or regime-affiliated organizations, such as government-organized nongovernmental organizations. The Committee is concerned about human rights abuses perpetrated by Burma's military and directs the State Department to submit a report to the Committees on Appropriations detailing violence committed by the military against women and forced displacement resulting in refugee movement.

*Cambodia.*—The Committee supports the request to support the Khmer Rouge Tribunal to bring to justice those most responsible for crimes during the Khmer Rouge era.

*China.*—The Committee recommendation includes a prohibition on direct assistance to the Government of China from this account.

#### *Global Programs*

*Science and technology.*—The Committee supports science and technology programs under this heading and notes that they can be a useful tool for spreading the ideals of American democracy. The Committee expects the Department of State to ensure these efforts do not duplicate programs funded under Educational and Cultural Exchanges.

*Parliamentary exchanges.*—The Committee recommendation includes \$1,900,000 for the House Democracy Assistance Commission.

*Reconciliation programs.*—The Committee recommendation includes \$16,000,000 under this heading to continue support for USAID's reconciliation programs, which shall be awarded through a competitive grant program. An additional \$10,000,000 is provided under the Development Assistance heading for a total of \$26,000,000 in this Act for reconciliation programs. The Committee intends that these funds be used to support people-to-people reconciliation programs in all regions of the world, and not less than \$10,000,000 is for such programs in the Middle East to foster reconciliation between Arab and Israeli populations.

*Trafficking in persons.*—The Committee directs that not less than \$37,127,000 under this heading, International Narcotics and Law Enforcement, Assistance to Europe, Eurasia and Central Asia, and Development Assistance should be used for activities to combat trafficking in persons internationally, to be implemented in a coordinated fashion by the Department of State and USAID. The Committee also includes the request level under Diplomatic and Consular Programs for the State Department Office to Monitor and Combat Trafficking in Persons consistent with the Trafficking Victims Protection Act of 2000. Programs should include efforts that help countries meet minimum standards to combat human trafficking, prevent trafficking, protect and rehabilitate victims, and prosecute perpetrators, as well as research initiatives.

The Committee supports and expects an interagency strategy encompassing all United States Government-funded international anti-trafficking efforts. The Committee expects all foreign assistance programs to be examined to ensure that programs do not in any way, wittingly or unwittingly, increase vulnerability to, or prevalence of, trafficking and slavery.

#### DEMOCRACY FUND

Fiscal year 2011 enacted level .....	\$114,770,000
Fiscal year 2012 request .....	0
Committee recommendation .....	114,770,000
Change from request .....	+114,770,000
Change from enacted level .....	0

The Committee recommendation includes \$114,770,000 for Democracy Fund, which is the same as the fiscal year 2011 enacted level and \$114,770,000 above the request. Democracy funds included under this heading were requested under the Development Assistance and Economic Support Fund headings. Of the funds provided, \$66,910,000 shall be for the Human Rights and Democracy Fund of the Bureau of Democracy, Human Rights, and Labor (DRL), at the Department of State; and \$47,860,000 shall be for the Office of Democracy and Governance of the Bureau for Democracy, Conflict and Humanitarian Assistance at USAID.

The Committee notes the technical expertise of both DRL and USAID's Office of Democracy and Governance in global democracy promotion to respond quickly and effectively to political events on the ground and to create both short-term and long-term strategies to strengthen democracy. In addition to funds provided under this heading, the Committee notes that funds for democracy programs are included in other headings. The Committee urges the Assistant Secretary of the Bureau of Democracy, Human Rights, and Labor to work with all relevant United States Government agencies to identify ways to improve the ability of dissidents and defectors to effectively communicate their messages.

#### ASSISTANCE FOR EUROPE, EURASIA AND CENTRAL ASIA

Fiscal year 2011 enacted level .....	\$695,740,000
Fiscal year 2012 request .....	626,718,000
Committee recommendation .....	626,718,000
Change from request .....	0
Change from enacted level .....	-69,022,000

The Committee recommendation includes \$626,718,000 for Assistance for Europe, Eurasia and Central Asia (AEECA), which is \$69,022,000 below the fiscal year 2011 enacted level and the same as the request. The Committee is encouraged by progress made by a number of countries toward Euro-Atlantic integration, and such progress is reflected in the lower request level for fiscal year 2012.

The Committee continues language providing the Department of State authority to reprogram prior-year unobligated and unexpired funds appropriated for this geographic region in accounts that are no longer receiving appropriations. The Committee notes that such reprogrammings remain subject to the regular notification requirements, and the terms and conditions of the prior-year funds continue to apply.

*Support for peaceful resolution of South Caucasus conflicts.*—The Committee continues to support a peaceful settlement of the ongoing dispute between Armenia and Azerbaijan over the status of Nagorno-Karabakh. As this process moves forward, the Committee continues to urge all parties to refrain from threats of violence and to support confidence-building measures that facilitate interaction among the parties, in order to address regional security and people-to-people programs. The Committee expects that funds provided will address ongoing humanitarian needs and the plight of victims of the Nagorno-Karabakh conflict in a manner consistent with demonstrated programmatic capacity.

*Armenia.*—The Committee recommendation includes not less than \$40,000,000, which is the same as the request, for assistance to Armenia.

*Ukraine.*—The Committee is concerned by the developments in Ukraine's grain export market over the past year, a situation where the Government of Ukraine introduced export quotas and allocated licenses in a non-transparent manner. The Committee commends the Government and the President of Ukraine for discontinuing this export quota system. However, given Ukraine's delay in clearing VAT tax refund arrears, the Committee remains concerned about Ukraine's commitment to its International Monetary Fund mandated policy reforms. The Committee directs the Secretary of State to keep the Committee informed on its efforts to address these issues at the highest levels with the Government of Ukraine.

*Enterprise funds.*—The Committee supports the precedent established for the Polish enterprise fund, whereby 50 percent of the proceeds of the fund were deposited into the United States Treasury and the balance of the proceeds supported follow-on activities in the country. The Committee expects the Administration to abide by this policy for all enterprise funds still in existence and supports efforts by the authorizing committee of jurisdiction to enact this policy into law.

*Health programs.*—The Committee recommends support for health programs with funds provided under this heading and expects the Secretary to prioritize programs in Ukraine and Georgia.

## DEPARTMENT OF STATE

### MIGRATION AND REFUGEE ASSISTANCE

Fiscal year 2011 .....	\$1,686,620,000
Fiscal year 2012 request .....	1,613,100,000
Committee recommendation .....	1,496,873,000
Change from request .....	– 116,227,000
Change from enacted level .....	– 189,747,000

The Committee recommendation includes a total of \$1,496,873,000 for Migration and Refugee Assistance, which is \$189,747,000 below the fiscal year 2011 enacted level, and \$116,227,000 below the request. When combined with the funds appropriated for Emergency Migration and Refugee Assistance Fund, the amount recommended is consistent with the average amount appropriated for refugee assistance over the last five years.

*Africa*

*Eritrean refugees.*—The Committee remains concerned about Eritrean refugees in the Kassala region of eastern Sudan. The Committee commends the Department of State for increasing resettlement opportunities for this population and encourages the Department to sustain and enhance these efforts. The Committee further encourages the Department of State to investigate the migration route thousands of young refugees, including unaccompanied minors, undertake on their way further north, and to develop programmatic responses, where feasible, to curb the likelihood of trafficking and exploitation.

*Somali refugees.*—The July 20, 2011 announcement by the United Nations that a famine is underway in parts of Somalia serves to heighten concern over the humanitarian crisis in Somalia. The Committee encourages the Secretary to continue efforts to coordinate with the international community, including working with the Office of the United Nations High Commissioner for Refugees (UNHCR) on a comprehensive strategy to protect and assist displaced Somalis, which includes the strategic use of resettlement, greater development funding for refugees and host communities to pursue education and livelihood activities, and support for local Kenyan organizations, where appropriate, that are assisting refugees and asylum-seekers. The Committee also urges the Department to work with other states to promote the protection, security, and freedom of movement of Somalis.

*Near East*

*Iraqi refugees.*—The Committee commends the Department of State for undertaking a multi-faceted response to the Iraqi refugee crisis, including the in-country processing of Iraqis who face persecution because of their affiliation with the United States Government. The Committee urges the Secretary to allocate adequate resources to ensure processing is conducted in an expeditious manner. The Committee further encourages the Secretary of State to urge the Government of Iraq to expand its support for internally displaced persons and returnees.

*Resettlement in Israel.*—The Committee recommendation includes not less than \$20,000,000 for refugees from the former Soviet Union, Eastern Europe, and other refugees resettling in Israel, the same as the request.

*United Nations Relief and Works Agency (UNRWA) accountability.*—The Committee recommendation includes a general provision (section 7051) prohibiting any funds appropriated under this heading from being made available to UNRWA until the Secretary of State determines and reports to the Committees on Appropriations that UNRWA is:

- (1) utilizing Operations Support Officers in the West Bank and Gaza to inspect UNRWA installations and reporting any inappropriate use;
- (2) acting promptly to deal with any staff or beneficiary violation of its own policies (including the policies on neutrality and impartiality of employees) and the legal requirements under section 301(c) of the Foreign Assistance Act of 1961;
- (3) taking necessary and appropriate measures to ensure it is operating in compliance with the conditions of section 301(c)

of the Foreign Assistance Act of 1961 and continuing regular reporting to the Department of State on actions it has taken to ensure conformance with such conditions;

(4) taking steps to improve the transparency of all educational materials currently in use in UNRWA-administered schools;

(5) using curriculum materials in UNRWA-supported schools and summer camps designed to promote tolerance, non-violent conflict resolution and human rights;

(6) not engaging in operations with financial institutions or related entities in violation of relevant United States law and is enhancing its transparency and financial due diligence and working to diversify its banking operations in the region; and

(7) in compliance with the United Nations Board of Auditors' biennial audit requirements and is implementing in a timely fashion the Board's recommendations.

The Committee remains concerned about reports of host country textbooks used in UNRWA schools that include inflammatory and inaccurate information about the United States and the State of Israel, anti-Semitic teaching, as well as the glorification of terrorists. The Committee directs the Department of State to take steps to ensure educational materials used in UNRWA schools are free of such inflammatory and inaccurate information and to report to the Committees on Appropriations on efforts by UNRWA and the Department of State to mitigate the use and influence of such material and any recommendations for improving transparency and accuracy of host country textbooks. The Committee notes that UNRWA schools serve as an alternative to Hamas schools in Gaza and have undertaken efforts to include human rights and non-violent conflict resolution training in their curriculum.

#### *Asia*

The Committee remains concerned about the unmet humanitarian needs of the growing numbers of ethnic Rohingya refugees from Burma. The Committee encourages the Secretary to continue to work with UNHCR and other relevant international partners and governments to seek appropriate and durable solutions for these neglected and vulnerable refugee populations.

The Committee urges the Secretary of State to continue to allocate funds made available in this account for support of Tibetan refugees in Nepal and India. The Committee remains concerned about the plight of Tibetan refugees transiting through Nepal to resettlement in India, and in particular the importance of keeping open the Tibetan-run offices in Kathmandu that provide vital services to refugees. The Committee welcomes efforts by the Department of State and the United States Embassy in Kathmandu to work with other governments on Tibetan issues in Nepal and urges the Secretary to press the Government of Nepal to ensure the safe transit of Tibetan refugees and provide legal protections to Tibetans residing in Nepal.

#### *Western Hemisphere*

The Committee recommendation continues the practice of transferring \$8,000,000 from funds available under the Economic Support Fund heading to this heading for assistance to nongovern-

mental and international organizations that provide assistance to Colombian refugees in neighboring countries. The Committee remains concerned about the unmet humanitarian needs of the growing population of displaced persons from Colombia. The Committee recommends that the Secretary continue to work with UNHCR and other relevant international partners and governments to seek appropriate and durable solutions for Colombian refugees. This should include funding for protection and local integration, as well as the strategic use of resettlement for particularly vulnerable groups of Colombian refugees in Ecuador and Panama.

*Other Issues*

The Committee expresses its appreciation for the issuance of the August 11, 2010, report on its repatriation and reintegration project for unaccompanied children in the United States per the William Wilberforce Trafficking Victims Protection Reauthorization Act of 2008, Public Law 110–457. The Committee further encourages the Department of State to build upon this work by exploring initiatives and partnerships with United States nongovernmental organizations to advance the safe and sustainable return and reintegration of unaccompanied children deported from the United States, and those children who are returning voluntarily.

The Committee encourages the Department of State to strengthen capacity for expedited processing for refugees who face imminent harm or serious threats to their physical security in countries of first asylum other than the United States, including expanding the capacity of the newly established emergency transit centers to process particularly vulnerable populations.

UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE  
FUND

Fiscal year 2011 enacted level .....	\$49,900,000
Fiscal year 2012 Request .....	32,000,000
Committee recommendation .....	32,000,000
Change from request .....	0
Change from enacted level .....	– 17,900,000

The Committee recommendation includes \$32,000,000 for Emergency Refugee and Migration Assistance Fund (ERMA), which is \$17,900,000 below the fiscal year 2011 enacted level and the same as the request. When combined with the funds made available for Migration and Refugee Assistance, the amount recommended is consistent with the average amount appropriated for refugee assistance over the last five years.

The Committee recommendation does not include the language requested under this heading to raise the cap on the total funds available in this account from \$100,000,000 to \$200,000,000. The Committee believes this matter is more appropriately addressed by the authorizing committee of jurisdiction.

## INDEPENDENT AGENCIES

## PEACE CORPS

(INCLUDING TRANSFER OF FUNDS)

Fiscal year 2011 enacted level .....	\$374,250,000
Fiscal year 2012 request .....	439,600,000
Committee recommendation .....	374,250,000
Change from request .....	-65,350,000
Change from enacted level .....	0

The Committee recommendation includes \$374,250,000 for Peace Corps, which is the same as fiscal year 2011 enacted level and \$65,350,000 below the request.

The Committee recommendation for Peace Corps will provide support for the positive contributions of Americans serving as volunteers throughout the world. The Committee recommendation maintains the ban on use of funds for abortion, requires a spend plan pursuant to section 7006, and includes a new provision to address the need for significant improvements related to volunteer security.

*Safety and security.*—The Committee recommendation requires the Director of the Peace Corps to submit a report, not later than 60 days after enactment of this Act, that includes a strategy and implementation plan to improve the safety and security of volunteers, including the prevention of, and response to, sexual assault. The Committee directs the Peace Corps to consult with the Committees on Appropriations on the requirements of the report prior to submission.

*Assessment implementation.*—The Committee appreciates efforts by the Peace Corps to implement the comprehensive agency-wide assessment that was required by the Committee in fiscal year 2010 and supports the ongoing work to reform and strengthen the Peace Corps through improved management practices, transparency, efficiency, and quality. The Committee urges continued prioritization of resources based on the recommendation to develop criteria for geographic distribution of volunteers.

*Planning for changing budget scenarios.*—The Committee notes that the comprehensive agency-wide assessment included a section on the impact of funding on agency operations. The assessment stated that, at times in the past, Peace Corps supported increased volunteers during periods of declining budgets, which resulted in cuts that directly affected volunteers and their ability to perform their service, thereby reducing the quality of Peace Corps operations.

The Committee recognizes that the Peace Corps has been encouraged to grow the number of volunteers over the last several years, including to meet the President's target to double the size of the Peace Corps. However, the Committee is concerned that this growth is not sustainable and the Peace Corps must address the challenge identified in the assessment so that volunteer support and quality are not sacrificed when resources are constrained. The Committee expects the Peace Corps to consult with the Committees on Appropriations on steps being taken to address this matter.

## MILLENNIUM CHALLENGE CORPORATION

Fiscal year 2011 enacted level .....	\$898,200,000
Fiscal year 2012 request .....	1,125,100,000
Committee recommendation .....	898,200,000
Change from request .....	-226,900,000
Change from enacted level .....	0

The Committee recommendation includes \$898,200,000 for the Millennium Challenge Corporation (MCC), which is the same as the fiscal year 2011 enacted level and \$226,900,000 below the request. The Committee directs that not more than \$98,000,000 shall be for administrative expenses and not more than \$100,000 may be for representational expenses. The Committee includes no funding for new threshold country programs, which is the same as the request.

The Committee includes prior year language that requires the MCC to only enter into compacts for which it has complete funding available from existing appropriations; and to notify prior to signing any new country compact or new threshold country program; terminating or suspending any country compact or threshold country program; or commencing negotiations for any new compact or threshold country program.

MCC is directed to consult with the Committees on Appropriations prior to entering into compacts using funds appropriated under this Act.

*Corruption.*—The Committee is concerned with the growing reports of corruption in MCC compact countries. The Committee urges the MCC to reinforce its practices and procedures in monitoring and addressing patterns of corruption in MCC compact countries. The Committee directs the MCC to submit a report to the Committees of Appropriations, not later than 90 days after enactment of this Act, which includes an assessment of the current practices, procedures, and recommendations for improvements. This review should assess and include recommendations for improvements in the MCC's ability to identify and track patterns of corruption; the MCC's process for determining the actions necessary to inhibit corruption; and the process to determine if the level of corruption warrants termination or suspension of the MCC compact.

*Investment funds.*—The Committee notes that the MCC has limited the number of compacts that include funding to establish private equity funds, investment funds, or development funds, but the Committee remains concerned about the use of appropriations for such purposes. Therefore, the Committee directs the Chief Executive Officer (CEO) of the MCC to require that such funds be audited annually in accordance with generally accepted auditing standards by independent certified public accountants.

Additionally, the Committee directs the CEO of the MCC to provide an annual written report to the Committee, not later than 120 days after enactment of this Act, that includes the following information for each fund: the identity, selection process, and professional background of current and past managers; the fees and compensation currently provided to senior management; the level of MCC financing provided at the end of the previous fiscal year; a comprehensive and detailed description of the fund's operations, activities, financial condition, and accomplishments for the preceding fiscal year; and the audit plan for each fund.



*MCC mandate.*—The Committee expects that the MCC’s mandate to increase economic growth and reduce poverty will not be diluted in new compacts being negotiated. The Committee expects projects funded with MCC compact funds to display compelling economic rates of return (ERRs). Therefore, the Committee directs the CEO of the MCC to include in the congressional notifications for new compacts the corresponding ERR estimated for each line item funded in the compact.

*Reporting requirements.*—In the fiscal year 2012 operating plan transmitted to the Committee, as required by section 7006, the CEO of the MCC is directed to include the proposed uses on a country-by-country basis of the funds appropriated under this heading the following: the status of negotiations and the approximate range of value of proposed compacts; a summary of compacts in implementation, including the projected expenditure and disbursement of compact funds during fiscal year 2012 and subsequent fiscal years as determined by the country compact; a summary of threshold country programs in implementation and development, including the approximate range of value of the threshold country agreements; major programmatic changes to existing compacts funded by this Act or prior Acts; and the use of administrative funds. The Committee directs the CEO of the MCC to update this report semi-annually.

*Government-owned enterprises (GOEs).*—The Committee has included a new provision that prohibits compact funds in this Act from being made available to GOEs. The Committee recognizes that MCC has prohibited GOEs from bidding on MCC procurements and programs and reinforces this administrative policy by including language in the bill. The Committee defines “government-owned enterprise” as any enterprise established for a commercial or business purpose that is owned and/or controlled by a government.

#### INTER-AMERICAN FOUNDATION

Fiscal year 2011 enacted level .....	\$22,454,000
Fiscal year 2012 request .....	19,100,000
Committee recommendation .....	19,100,000
Change from request .....	0
Change from enacted level .....	–3,354,000

The Committee recommendation includes \$19,100,000 for Inter-American Foundation, which is \$3,354,000 below the fiscal year 2011 enacted level and the same as the request.

The Committee directs the Inter-American Foundation to consult with the Committees prior to exercising the authority in section 7025 of this Act.

The Committee notes that the Inter-American Foundation must submit an operating plan to the Committees on Appropriations as required in section 7006 of this Act.

#### AFRICAN DEVELOPMENT FOUNDATION

Fiscal year 2011 enacted level .....	\$29,441,000
Fiscal year 2012 request .....	24,000,000
Committee recommendation .....	24,000,000
Change from request .....	0
Change from enacted level .....	–5,441,000

The Committee recommendation includes \$24,000,000 for African Development Foundation (ADF), which is \$5,441,000 below the fiscal year 2011 enacted level and the same as the request.

The Committee directs the African Development Foundation to consult with the Committees prior to exercising the authority in section 7025 of this Act.

The Committee notes that the African Development Foundation must submit an operating plan to the Committees on Appropriations as required in section 7006 of this Act.

#### DEPARTMENT OF THE TREASURY

##### INTERNATIONAL AFFAIRS TECHNICAL ASSISTANCE

Fiscal year 2011 enacted level .....	\$25,448,000
Fiscal year 2012 request .....	30,120,000
Committee recommendation .....	25,448,000
Change from request .....	-4,672,000
Change from enacted level .....	0

The Committee recommendation includes \$25,448,000 for International Affairs Technical Assistance by the Department of the Treasury, which is the same as the fiscal year 2011 enacted level and \$4,672,000 below the request.

The Committee recommends that the Office of the United States Global AIDS Coordinator at the Department of State and the USAID Bureau for Global Health consider accessing Treasury's technical advisors when programming funds for procurement and oversight capacity building in recipient countries.

##### DEBT RESTRUCTURING

Fiscal year 2011 enacted level .....	\$49,900,000
Fiscal year 2012 request .....	15,000,000
Committee recommendation .....	0
Change from request .....	-15,000,000
Change from enacted level .....	-49,900,000

The Committee recommendation includes no funds for Debt Restructuring by the Department of the Treasury. The Committee notes significant levels of unobligated funds that remain available for purposes under this heading.

#### TITLE IV

##### INTERNATIONAL SECURITY ASSISTANCE

#### DEPARTMENT OF STATE

##### INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Fiscal year 2011 enacted level .....	\$1,593,806,000
Fiscal year 2012 request .....	1,511,838,000
Committee recommendation <sup>1</sup> .....	1,562,438,000
Change from request .....	+50,600,000
Change from enacted level .....	-31,368,000

<sup>1</sup>The fiscal year 2012 request and Committee recommendation also include \$914,400,000 for International Narcotics Control and Law Enforcement under title VIII that is designated for support of the global war on terrorism in accordance with section 301 of H. Con. Res. 34 (112th Congress).

The Committee recommendation includes \$1,562,438,000 for International Narcotics Control and Law Enforcement (INCLE). An additional \$914,400,000 is included under title VIII for Iraq, which is designated to support the global war on terrorism pursuant to

section 301 of H. Con. Res. 34 (112th Congress). The INCLE appropriation is \$31,368,000 below the fiscal year 2011 enacted level and \$50,600,000 above the request.

The Committee has not included the requested provision that would allow funds previously appropriated to the Andean region under the Andean Counterdrug Programs and Andean Counterdrug Initiative headings to be reprogrammed without regard to geographic or purpose limitations. The Committee intends that funds previously appropriated to the Andean region shall be used within that region.

The Committee recommendation continues language that requires the Secretary of State to provide to the Committees on Appropriations, not later than 45 days after enactment of this Act, and prior to the initial obligation of funds, a report on the proposed uses of all funds on a country-by-country basis for each proposed program, project, or activity. The Committee notes that this report does not meet the notification requirements under section 7015, which requires 15-day advance notice of programs not justified or in excess of the budget justification materials provided to Congress. However, this report should serve as a baseline spending plan for the fiscal year. The Committee expects the report to contain the level of detail provided in the fiscal year 2010 INCLE 45-day country-by-country report.

The Committee modifies prior year language and makes any budget support or cash payments subject to prior consultation with, and notification of, the Committees on Appropriations.

The Committee notes that under extenuating circumstances, the Department of State must exercise authority that allows funds to be spent “notwithstanding any other provision of law” per section 481(a)(4) of the Foreign Assistance Act. While the Committee understands the need for the Department to exercise this authority, the Committee strongly encourages its judicious use and directs the Secretary of State to notify the Committees on Appropriations in writing within five days each time such authority is used, and provide a justification for such action.

#### *Regional Focus*

The Committee is aware of recent efforts by the Bureau of International Narcotics Control and Law Enforcement to focus on regional solutions to narcotics and law enforcement challenges in Central America, Western Africa, and Central Asia. The Committee believes these are critical areas that require an integrated approach that crosses country borders, but expects the programs will be conducted within resources provided and that any future funding commitments will be made in consultation with the Committee. The Committee expects to receive regular updates on these regional initiatives.

#### *Global Programs*

*Demand reduction.*—The Committee expects that funds provided for demand reduction programs will continue to provide positive outcomes for neglected populations, such as women and children, and mobilize community capacity to deal with drugs and gangs in countries around the world.

*Trafficking in persons.*—The Committee recommendation supports the request of \$20,808,000 in INCLE funding for activities to prevent trafficking in persons. The Committee recommendation also provides funds under Diplomatic and Consular Programs, Economic Support Fund, Development Assistance, and Assistance for Europe, Eurasia and Central Asia headings for trafficking programs.

*Country and Regional Programs*

*Afghanistan.*—The Committee recommendation includes \$324,000,000, which is the same as the request. The Committee continues to recognize the importance of the INCLE program in Afghanistan to dismantle narcotics operations in support of United States Government counterinsurgency goals. The Committee does not continue a limitation in the bill carried in prior years on the use of funds for aerial eradication and notes that the Department of State is not planning to undertake this activity in fiscal year 2012.

*Bolivia.*—The Committee remains concerned with the Government of Bolivia's commitment to combat transnational crime and support interdiction efforts. The Committee recommendation includes language requiring that the Secretary of State determine and report that providing assistance is in the national security interest.

*Colombia.*—The Committee recommendation includes \$160,600,000, which is the same as the request, for rule of law, interdiction, and eradication activities in Colombia. The Committee continues to recognize the strategic importance of Colombia, and acknowledges the successes made and the measurable improvements achieved in the everyday lives of the Colombian people that have resulted over the last decade.

The Committee applauds the Government of Colombia's attempts to bring the government into ungoverned territories and supports efforts to combine military security and civilian development strategies. The Committee views this as an innovative approach, and notes that success hinges on the full participation of civilian government institutions, inter-agency coordination, strict respect for human rights, and the inclusion of local populations.

The Committee notes the efforts of the Government of Colombia to provide training and technical assistance to partners in the region and around the world. The Committee encourages the Department of State to work with the Government of Colombia to leverage these activities to best address counternarcotics and law enforcement challenges worldwide.

The Committee recommendation includes the requested level for justice and rule of law activities. The Committee directs the Secretary of State to report, not later than 45 days after the enactment of this Act, on the proposed uses of funding for Colombia's judicial agencies. The report should include how the assistance program is designed to reduce impunity and protect due process, and any benchmarks that have been established for reducing impunity of the Colombian Attorney General's office, Inspector General's office, and Ombudsman's office. The Committee encourages the Department of State to support the Attorney General's Human Rights

Unit to strengthen the investigative capacity to address sexual violence and to establish a national registry of sexual violence cases.

*Guatemala.*—The Committee directs that funds should be made available for the International Commission against Impunity in Guatemala (CICIG). The Committee urges the Department of State to continue to cooperate with the CICIG and encourages all parties in Guatemala to fully comply with the CICIG's recommendations.

The Committee continues to be concerned with human rights abuses against women and girls in Guatemala. The Committee directs the Secretary of State to report to the Committee, not later than 120 days after the enactment of this Act, on how United States assistance supports shelter, witness protection, legal, and psychosocial services for victims, as well as initiatives to improve data collection systems and the technical capacity of judicial agencies investigating crimes against women and girls.

*Iraq.*—The Committee notes that the Administration requested all INCLE funds for Iraq in support of the global war on terrorism; however, funds have been requested and provided in previous years for counternarcotics, rule of law, and human rights programs in the base INCLE appropriation. In order to more accurately reflect the ongoing base activities that are likely to continue, the Committee has therefore provided \$85,600,000 in the base INCLE appropriation. The Committee provides an additional \$914,382,000 under title VIII for Iraq, designated to support the global war on terrorism pursuant to section 301 of H. Con. Res. 34.

The Committee remains concerned with the oversight and management of the transition of the police program to the Department of State and instructs the Department to provide regular updates to the Committee on the transition, including, but not limited to, the progress achieved and actions taken to address recent audit recommendations.

*Lebanon.*—The Committee recommendation includes a provision prohibiting funds for Lebanon until the Secretary of State provides a certification pursuant to section 7042 of this Act.

*Liberia.*—The Committee recommendation includes \$17,000,000, which is the same as the request, for assistance for Liberia. The Committee supports a holistic approach to the Liberian justice sector with enhanced focus on areas such as immigration, corrections, parole and plea bargaining, investigative capacity, prosecution capability, and an intermediate criminal justice system.

*Mexico.*—The Committee recommendation includes \$248,500,000, which is the same as the request, for assistance for Mexico to support its war against organized crime and drug-trafficking along our shared border. The Committee intends that the Department of State will employ the resources provided to strengthen civilian and judicial institutions, anti-corruption efforts, and rule of law activities to foster long-term reform objectives.

The Committee notes the Government of Mexico's efforts to implement major constitutional reforms to the country's judicial system. Given the importance of these reforms to ensuring the rule of law and enhancing Mexico's ability to successfully identify, prosecute, and punish criminals, the Committee directs the Secretary of State to submit a report, not later than 180 days after the enactment of this Act, on how programs funded will enhance the efforts

of the federal and state governments in Mexico to implement these reforms.

The Committee encourages the Department of State to work with the Government of Mexico to institutionalize mechanisms to ensure transparency, accountability and rule of law, as well as a respect for the rights of citizens. The Committee continues to support the efforts of the Government of Mexico to professionalize and increase accountability and transparency of its police forces but notes that state and municipal police must also be a focus.

The Committee continues to be concerned about ongoing violence against women and girls in Mexico. The Committee encourages the Department of State to provide assistance to the Government of Mexico to investigate cases of gender-based crimes and support ongoing efforts to identify unknown female murder victims through forensic analysis conducted by independent, impartial experts. The Committee directs the Department of State to focus on states and localities in Mexico that have the highest rate of violent murders and crime so that local law enforcement agencies have the best tools and skills available to solve and prosecute these crimes. Additionally, support should also be provided for efforts to encourage families that have women or girls missing in their families to report these cases.

The Committee expects that equipment and training funded in prior years and in this Act will be expedited to enhance the ability of federal, state, and local entities to conduct law enforcement, counternarcotics, and counterterrorism operations throughout Mexico, particularly where drug trafficking organizations are challenging the Mexican authorities for control of major cities, including those on the United States-Mexico border. The Committee continues to be concerned with the delivery of assistance to Mexico and directs the Department of State, in consultation with the Departments of Defense, Homeland Security and Justice, to provide a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, describing the implementation of assistance for Mexico and to use all appropriate means necessary to ensure the prompt delivery of equipment and training.

The Committee supports close and sustained coordination in law enforcement efforts and intelligence-sharing between the United States and Mexico to combat the activities of drug trafficking organizations along our southern border. The Committee further directs the Department of State to work with all appropriate federal, state, and local entities to create a comprehensive, joint border security strategy to address violence associated with drug trafficking, gun-running, illegal alien smuggling, violence, and kidnapping along and across the international border between the United States and Mexico.

*Pakistan.*—The Committee recommendation includes a provision prohibiting funds for Pakistan until the Secretary of State provides a certification pursuant to section 7047 of this Act.

*Peru.*—The Committee is aware of coca interdiction and eradication activities in central Peru and supports alternative development and conservation projects to prevent coca cultivation.

*Trans-Sahara Counter-Terrorism Partnership (TSTCP).*—The Committee recommendation supports the requested level for TSTCP.

*Yemen.*—The Committee recommendation includes a provision prohibiting funds for Yemen until the Secretary of State provides a certification pursuant to section 7042 of this Act.

*Western Hemisphere Regional*

The Committee includes \$100,000,000 for programs in the Western Hemisphere Region, which is \$15,000,000 above the request. The Committee strongly supports the Central America Regional Security Initiative (CARSI) and the Caribbean Basin Security Initiative (CBSI), and intends that the additional funds be used to address these initiatives and security challenges in the region.

*Central America Regional Security Initiative (CARSI).*—The Committee strongly supports efforts to combat the corrosive effects of drug trafficking, organized crime, and gangs in Central America. CARSI funding will help countries enhance their law enforcement operations and reform the justice sector, thereby making them key partners in the fight against transnational criminal networks. The Committee believes that cooperation within the region is critical to ensure the security of these countries and the United States.

The Committee directs the Department of State to submit a report, not later than 45 days after enactment of this Act, on the activities that were conducted with previous appropriations and the achievements associated with those funds, as well as activities that will be funded in fiscal year 2012 and the goals that are expected to be reached.

*Caribbean Basin Security Initiative (CBSI).*—The Committee also strongly supports CBSI in order to combat organized crime and drug-related violence and believes that strong integration of similar programs in Mexico, Colombia, and the countries of Central America will contribute to enhanced security in the region and the United States. The Committee intends that funds provided will strengthen Caribbean countries in the areas of maritime security, law enforcement, information sharing, border and migration control, transnational crime, and criminal justice.

The Committee directs the Department of State to submit a report, not later than 45 days after enactment of this Act, on the activities that were conducted with previous appropriations and the achievements associated with those funds, as well as activities that will be funded in fiscal year 2012 and the goals that are expected to be reached.

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

Fiscal year 2011 enacted level .....	\$738,520,000
Fiscal year 2012 request .....	708,540,000
Committee recommendation .....	708,540,000
Change from request .....	0
Change from enacted level .....	- 29,980,000

The Committee recommendation includes \$708,540,000 for Nonproliferation, Anti-Terrorism, Demining and Related Programs (NADR), which is \$29,980,000 below the fiscal year 2011 enacted level and the same as the request.

The Committee notes that under extenuating circumstances, the Department of State must exercise authority that allows funds to be spent “notwithstanding any other provision of law”. While the

Committee understands the need for the Department to exercise this authority, the Committee strongly encourages its judicious use and directs the Secretary of State to notify the Committees on Appropriations in writing within 5 days each time such authority is used, and provide a justification for such action.

The Committee continues authority contained in section 301 of the Foreign Assistance Act of 1961, and intends that this authority only be used in consultation with the Committees on Appropriations.

*Demining and mine victim assistance.*—The Committee recognizes the importance of mine removal, mine victim assistance, and the proper storage and disposition of small arms/light weapons and supports State Department efforts to expand its work globally.

*Unexploded ordnance destruction.*—The Committee supports continued efforts related to unexploded ordnance destruction, particularly in Laos.

*Counterterrorism financing.*—The Committee continues to support efforts to assist foreign countries in identifying, freezing, and preventing the use of financial institutions, businesses, and charitable organizations as conduits for money to terrorist organizations.

*Nonproliferation activities.*—The Committee continues to support the activities of the Nonproliferation and Disarmament Fund (NDF) and notes with concern the reduction in the request. The Committee directs the Department of State to provide regular updates on NDF projects, including a quarterly report on the status of obligations by country and project, in classified form if necessary.

*Middle East Nuclear Free Zone.*—The Committee supports the goal of a Middle East free of weapons of mass destruction but notes with concern developments over the last year, such as Iran's progress toward nuclear capability, that demonstrate no advancement in the conditions necessary to establish such a zone. United States support for a regional conference to discuss issues relevant to this goal must be based on meeting the necessary conditions for establishing such a zone.

#### PEACEKEEPING OPERATIONS

Fiscal year 2011 enacted level .....	\$304,390,000
Fiscal year 2012 request .....	292,000,000
Committee recommendation .....	304,390,000
Change from request .....	+12,390,000
Change from enacted level .....	0

The Committee recommendation includes \$304,390,000 for Peacekeeping Operations, which is the same as the fiscal year 2011 enacted level and \$12,390,000 above the request.

*Africa.*—The Committee recommendation includes language allowing funds under this heading to be used to pay assessed expenses of international peacekeeping activities for logistical support to the African Union Mission in Somalia. The Committee recommendation also supports peacekeeping operations in the Democratic Republic of Congo, Liberia, and Sudan, as well as the Trans-Sahara Counter-Terrorism Partnership Program.

The Committee notes the new request for the Africa Maritime Security Initiative and directs the Secretary of State to submit a report, prior to the obligation of any funds, on the ways the initia-



tive will address piracy, terrorist activity, and trafficking in drugs, arms, and humans along the vast African coast, as well as how these efforts are being coordinated with similar programs provided by the Department of Defense to ensure that this new initiative achieves maximum results.

*Near East.*—The bill includes \$26,000,000 for the Multinational Force and Observers Mission in the Sinai.

*Police.*—The Committee does not include prior year language allowing funds to be spent notwithstanding section 660 of the Foreign Assistance Act of 1961, as such authorization is currently being considered by the authorizing committee of jurisdiction.

## FUNDS APPROPRIATED TO THE PRESIDENT

### INTERNATIONAL MILITARY EDUCATION AND TRAINING

Fiscal year 2011 enacted level .....	\$105,788,000
Fiscal year 2012 request .....	109,954,000
Committee recommendation .....	105,788,000
Change from request .....	– 4,166,000
Change from enacted level .....	0

The Committee recommendation includes \$105,788,000 for International Military Education and Training (IMET), which is the same as the fiscal year 2011 enacted level and \$4,166,000 below the request.

The Committee acknowledges that IMET and Expanded IMET programs are a valuable part of United States security assistance. The Committee recognizes that in addition to providing professional training and education, IMET also exposes foreign students to American democratic values, particularly respect for civilian control of the military and the government, and for internationally recognized standards of individual and human rights. IMET serves as an effective tool to strengthen military alliances and international coalitions critical to United States national security.

*IMET administrative costs.*—The Committee recommendation provides \$5,260,000 for administrative costs, which is \$299,000 below the request, and the same as fiscal year 2011.

*Country-by-country report.*—The bill does not include prior year language requiring notification of the Committee prior to obligation of funds for certain countries, as this matter is currently under consideration by the authorizing committee of jurisdiction. Instead, the Committee includes new language requiring a detailed description of proposed activities for each country funded in this account. The regular notification procedures of the Committees on Appropriations remain in effect, requiring that the Committee be notified 15 days in advance of obligation for any funds not justified, or in excess of amounts justified, in the Congressional budget justification.

*Budget request.*—The Committee expects that a detailed country-by-country budget request will be submitted for this account for fiscal year 2013 not later than 45 days after the submission of the Congressional budget justification.

*Armenia and Azerbaijan.*—The Committee recommendation continues the policy of parity in military assistance provided to Armenia and Azerbaijan.

*Lebanon.*—The Committee recommendation includes a provision prohibiting funds for Lebanon until the Secretary of State provides a certification pursuant to section 7042 of this Act.

*Libya.*—The Committee recommendation does not include funding requested for the Government of Libya and also directs that fiscal year 2011 funds should be reallocated toward other countries. The Committee recommendation includes a provision prohibiting funds for the Government of Libya until the Secretary of State provides a certification pursuant to section 7042.

*Pakistan.*—The Committee recommendation includes a provision prohibiting funds for Pakistan until the Secretary of State provides a certification pursuant to section 7042 of this Act.

*Yemen.*—The Committee recommendation includes a provision prohibiting funds for Yemen until the Secretary of State provides a certification pursuant to section 7042 of this Act.

*Child soldiers.*—The Committee notes that no funds should be provided for countries found to be in violation of the Child Soldiers Prevention Act during fiscal year 2012 (Public Law 110–457).

#### FOREIGN MILITARY FINANCING PROGRAM

Fiscal year 2011 enacted level .....	\$5,374,230,000
Fiscal year 2012 request <sup>1</sup> .....	5,550,463,000
Committee recommendation .....	5,374,230,000
Change from request .....	–176,233,000
Change from enacted level .....	0

<sup>1</sup>The fiscal year 2012 request and Committee recommendation also include \$1,000,000,000 for Foreign Military Financing under title VIII that is designated for support of the global war on terrorism in accordance with section 301 of H. Con. Res. 34 (112th Congress).

The Committee recommendation includes \$5,374,230,000 for Foreign Military Financing Program (FMF), which is the same as the fiscal year 2011 enacted level and \$176,233,000 below the request.

The Committee recognizes that FMF is a key component to building partner capacity and helping allies defend themselves. FMF provides grants for the acquisition of United States defense equipment, services, and training. The Committee notes that such assistance enables key allies and friendly nations to improve defensive capabilities, and fosters bilateral military relationships with the United States and interoperability with United States forces.

The Committee recommendation continues prior year language allowing the Secretary of State the ability to expedite the procurement of defense articles or services for foreign security forces, following consultation with, and notification of, the Committees on Appropriations.

*Budget request.*—The Committee expects that a detailed country-by-country budget request will be submitted for this account for fiscal year 2013 not later than 45 days after the submission of the Congressional budget justification.

*Special Defense Acquisition Fund.*—The Committee recommendation includes the requested transfer authority.

*Administrative costs.*—The Committee recommendation includes the requested amounts for administrative costs of the Departments of State and Defense.

*Armenia and Azerbaijan.*—The Committee recommendation continues the policy of parity in military assistance provided to Armenia and Azerbaijan, and includes the requested level of \$3,000,000 for each country.

*Colombia.*—The Committee recommendation includes \$44,000,000 for FMF assistance for Colombia, which is the same as the request. The Committee continues bill language carried in prior years providing funds to support maritime interdiction and riverine operations.

*Egypt.*—The Committee recommendation includes \$1,300,000,000 in assistance for Egypt, which is the same as fiscal year 2011 and the request. The Committee recognizes that continued military-to-military cooperation between the United States and Egypt is critical during this period of political transition. Funds are provided with the expectation that the Egyptian military will continue to adhere to and implement its international obligations, particularly the Egypt-Israel peace treaty. The Committee directs the Secretary of State to provide a report, not later than 30 days after enactment of this Act, on the steps taken by the Egyptian military to uphold such obligations. The Committee continues prior year language providing that funds shall be transferred within 30 days of enactment of this Act to an interest bearing account in the Federal Reserve Bank of New York.

*Guatemala.*—The Committee supports FMF programs for the Guatemalan Coast Guard, Navy, and Army Corps of Engineers that enhance regional naval cooperation and maritime security and that increase disaster response and peacekeeping capabilities.

*Indonesia.*—The Committee expects the Secretary of State to provide the Committee with an update of the report required in section 7071(d) of Public Law 111–117, as described in the accompanying explanatory statement of the managers.

*Israel.*—The Committee recommendation provides \$3,075,000,000 in grants for military assistance to Israel, which is the same as the request. The Committee notes that of the funds provided for assistance for Israel, not less than \$808,725,000 is available for offshore procurement of military equipment. The Committee continues prior-year language that funds shall be made available within 30 days of enactment of this Act.

The Committee notes that funding supports the \$30,000,000,000 ten-year Memorandum of Understanding (MOU) signed on August 16, 2007, between the Department of State and Israel’s Ministry of Foreign Affairs, which established the framework for United States military assistance to Israel and calls for \$3,075,000,000 in fiscal year 2012. This MOU reflects the unshakable commitment of the United States to Israel’s security and provides for an increased level of military assistance to help Israel maintain its technological edge in light of the increased threats it faces in the region. The Committee recognizes that the United States-Israel partnership is integral to United States national security interests and supports this framework agreement as a continuation of a valuable strategic relationship.

*Jordan.*—The Committee recommendation includes \$300,000,000 for assistance for Jordan, which is the same as the request. The Committee notes that the Kingdom of Jordan continues to play a critical role in advancing peace and stability in the region.

*Lebanon.*—The Committee recommendation includes a provision prohibiting funds for Lebanon until the Secretary of State provides a certification pursuant to section 7042 of this Act.

*Libya.*—The Committee recommendation includes a provision prohibiting funds for the Government of Libya until the Secretary of State provides a certification pursuant to section 7042.

*Mexico.*—The Committee recommendation includes \$8,000,000 for assistance for Mexico, which is the same as the request.

*Pakistan.*—The Committee recommendation includes a provision prohibiting funds for Pakistan until the Secretary of State provides a certification pursuant to section 7047 of this Act.

*Philippines.*—The Committee reiterates concerns of reports of extrajudicial killings by some elements of the Armed Forces of the Philippines and the Philippine National Police. The Committee anticipates receipt of the report required by the State, Foreign Operations, and Related Programs Appropriations Act, 2010 (Public Law 111–117).

*Tunisia.*—The Committee recommendation includes \$4,900,000 for FMF programs for Tunisia, which is the same as the request.

*Yemen.*—The Committee recommendation includes a provision prohibiting funds for Yemen until the Secretary of State provides a certification pursuant to section 7042 of this Act.

*Child soldiers.*—The Committee notes that no funds should be provided for countries found to be in violation of the Child Soldiers Prevention Act during fiscal year 2012 (Public Law 110–457).

*Military sales.*—The Committee is greatly concerned about China's increased defense spending directed toward military development and modernization programs. These actions, which could pose a direct threat to the interests of the United States and allies in the Pacific Rim region, are especially concerning in light of China's expansion of their territorial claims in the South China Sea. Military advancement, coupled with an aggressive foreign economic strategy, signals the desire of the Chinese Government to project more military strength regionally. The Committee encourages the Department of State to increase and streamline foreign military sales of key items to Japan, South Korea, and Taiwan in order to assist our allies and counter the Chinese growth in offensive capabilities.

## TITLE V

### MULTILATERAL ASSISTANCE

#### FUNDS APPROPRIATED TO THE PRESIDENT

##### INTERNATIONAL ORGANIZATIONS AND PROGRAMS

Fiscal year 2011 enacted level .....	\$354,290,000
Fiscal year 2012 request .....	348,705,000
Committee recommendation .....	309,897,000
Change from request .....	–38,808,000
Change from enacted level .....	–44,393,000

The Committee recommendation includes \$309,897,000 for International Organizations and Programs, which is \$44,393,000 below the fiscal year 2011 enacted level and \$38,808,000 below the request. The recommendation includes no funds for the United Nations Population Fund (UNFPA), and the bill includes a general provision prohibiting funds in this Act for UNFPA. Additionally, the bill includes language prohibiting funds for the Intergovern-

mental Panel on Climate Change/UN Framework Convention on Climate Change.

*United Nations Environment Program (UNEP).*—The Committee directs the Secretary of State to submit to the Committee, not later than 45 days after enactment of this Act, a report describing the level of funds since 2003 that UNEP has allocated for anti-malaria research; the specific programs funded; the implementer of these funds; the results of the funded research; and the United States Government response to the findings.

*Auditing of United Nations agencies and international organizations.*—The Committee has included a new general provision, section 7051, that requires financial and performance audits of United Nations agencies and international organizations be fully available to the United States and posted on the agency's website. The Committee notes that donor countries, including the United States, are limited in their access to internal audits of United Nations' agency audits as well as those of international organizations, with the exception of the Global Fund to Fight AIDS, Tuberculosis and Malaria. The Committee withholds a portion of funds to such multilateral assistance programs until this lack of transparency and accountability is resolved. The Secretary of State may waive the requirement to avert a humanitarian crisis.

#### INTERNATIONAL FINANCIAL INSTITUTIONS

##### *International Monetary Fund (IMF)*

*Rescission.*—The bill includes a new provision that requires that all funds provided to the International Monetary Fund in the Supplemental Appropriations Act, 2009 (Public Law 111–32) be deobligated, withdrawn and rescinded. The 111th Congress appropriated approximately \$108,000,000,000 as part of the IMF's quota increase and as a United States contribution to the New Arrangements to Borrow. The Committee is troubled that bailouts of foreign governments and its debt holders continue unabated, promoting moral hazard, and undermining the free markets. Additionally, the Committee notes that no matter from which source the IMF draws its funds, as an IMF member, the United States exposure to that loan is 17 percent.

*Gold sales.*—In the 111th Congress, the fiscal year 2009 emergency supplemental Act (Public Law 111–32) authorized the International Monetary Fund (IMF) to sell 12,965,649 ounces of its gold to augment the IMF's internal operating budget. The Committee recognizes that the gold sales are now complete and over \$10,000,000,000 in profits were generated, however, the need for such budget augmentation has been eliminated given the increase in internal revenue from charges on increased lending to nations in distress. The Committee directs the Secretary of Treasury to report to the Committee, not later than 45 days after enactment of this Act, on implementation of the IMF's New Income Model that was intended to cut internal operating expenses, whether or not staff reductions as planned have taken place, a comparison of the number of staff in 2009, 2010, and 2011, the average and median salary of IMF staff including average and median salary for senior officers of the IMF, and an overview of IMF internal resources as of 2009, 2010, and 2011. Additionally, the report shall include a

cost estimate of the planned renovation of Headquarters Building 1 and the source of funds to pay for this renovation.

*Unauthorized Funding Requests*

The Administration has requested appropriations for General Capital Increases (GCIs) for three multilateral development banks in fiscal year 2012 that are currently unauthorized. The total request for these unauthorized GCIs is \$251,800,000 of paid-in capital and \$7,535,647,000 in callable capital. The Committee has not included funding for these requests and will consider such requests when the funding is authorized.

Additionally, the fiscal year 2012 request includes \$174,500,000 for multilateral debt forgiveness, another new program that must be authorized before the funds can be obligated. The Committee has not included funding for this purpose and will consider the request once an authorization is enacted.

The fiscal year 2011 appropriations Act authorized funds for the GCI of the Asian Development Bank, however the Committee has not included funds for fiscal year 2012. The Committee has chosen to prioritize funding within the constrained budget allocation in fiscal year 2012 for the concessional Asian Development Fund given its activity in Afghanistan and other fragile states.

*Concerns About the World Bank Group*

*Program For Results.*—The World Bank’s new lending instrument, Program For Results (P4R), is intended to allow borrower governments to use their own procurement rules, whether they are equivalent to World Bank best practices or not. If there are reports of corruption, the Bank will encourage the government in question to investigate itself, replacing the current practice of the World Bank’s Integrity Unit. The Committee is concerned that innovation should not undermine strong procurement standards and anti-corruption safeguards and directs the Secretary of the Treasury to consult with the Committee before agreeing to adopt any aspect of the P4R policy.

*Budget support.*—The Committee is concerned with the increased use of budget support, or “Development Policy Loans” in World Bank lending. Such budget support made up 47 percent of World Bank lending in fiscal year 2010, a drastically higher level than in past years due to the financial crisis. The Committee directs the Secretary of Treasury to keep the Committee updated on efforts to lessen the use of budget support to its historical levels of under 30 percent.

*North American Development Bank (NADBank)*

The Committee includes a new provision, section 7080, that requires the Secretary of the Treasury to submit to the Committee a report on the NADBank’s current mandate and a strategy for expanding such mandate to allow the NADBank to finance infrastructure projects in the border region that promote growth in trade and commerce between the United States and Mexico, support sustainable economic development, reduce poverty, foster job creation, and promote social development in the region.

## GLOBAL ENVIRONMENT FACILITY

Fiscal year 2011 enacted level .....	\$89,820,000
Fiscal year 2012 request .....	143,750,000
Committee recommendation .....	70,000,000
Change from request .....	-73,750,000
Change from enacted level .....	-19,820,000

The Committee recommendation includes \$70,000,000 for the Global Environment Facility (GEF), which is \$19,820,000 below the fiscal year 2011 enacted level and \$73,750,000 below the request.

The Committee directs the Secretary of State to submit a report to the Committee, not later than 45 days after enactment of this Act, describing the level of funds since 2003 that the GEF has allocated for anti-malaria research, the specific programs funded, the implementer of these funds, the results of the funded research, and the United States Government response to the GEF's findings.

## CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION

Fiscal year 2011 enacted level .....	\$1,232,530,000
Fiscal year 2012 request .....	1,358,500,000
Committee recommendation .....	940,500,000
Change from request .....	-418,000,000
Change from enacted level .....	-292,030,000

The Committee recommendation includes \$940,500,000 for a Contribution to the International Development Association, which is \$292,030,000 below the fiscal year 2011 enacted level and \$418,000,000 below the request.

## CONTRIBUTION TO THE CLEAN TECHNOLOGY FUND

Fiscal year 2011 enacted level .....	\$184,630,000
Fiscal year 2012 request .....	400,000,000
Committee recommendation .....	0
Change from request .....	-400,000,000
Change from enacted level .....	-184,630,000

The Committee recommendation includes none of the funds requested under this heading.

## CONTRIBUTION TO THE STRATEGIC CLIMATE FUND

Fiscal year 2011 enacted level .....	\$49,900,000
Fiscal year 2012 request .....	190,000,000
Committee recommendation .....	0
Change from request .....	-190,000,000
Change from enacted level .....	-49,900,000

The Committee recommendation includes none of the funds requested under this heading.

## GLOBAL AGRICULTURE AND FOOD SECURITY PROGRAM

Fiscal year 2011 enacted level .....	\$99,800,000
Fiscal year 2012 request .....	308,000,000
Committee recommendation .....	0
Change from request .....	-308,000,000
Change from enacted level .....	-99,800,000

The Committee recommends no direct appropriation for a contribution to the Global Agriculture and Food Security Program by the World Bank.

## CONTRIBUTION TO THE INTER-AMERICAN DEVELOPMENT BANK

Fiscal year 2011 enacted level .....	\$20,958,000
Fiscal year 2012 request .....	20,429,000
Committee recommendation .....	4,670,000
Change from request .....	- 15,759,000
Change from enacted level .....	- 16,288,000

The Committee recommendation includes \$4,670,000 for Contribution to the Inter-American Development Bank for the Inter-American Investment Corporation, which is \$16,288,000 below the fiscal year 2011 enacted level and \$15,759,000 below the request.

CONTRIBUTION TO THE ENTERPRISE FOR THE AMERICAS  
MULTILATERAL INVESTMENT FUND

Fiscal year 2011 enacted level .....	\$24,950,000
Fiscal year 2012 request .....	25,000,000
Committee recommendation .....	20,127,000
Change from request .....	- 4,873,000
Change from enacted level .....	- 4,823,000

The Committee recommendation includes \$20,127,000 for Contribution to the Enterprise for the Americas Multilateral Investment Fund, which is \$4,823,000 below the fiscal year 2011 enacted level and \$4,873,000 below the request.

## CONTRIBUTION TO THE ASIAN DEVELOPMENT FUND

Fiscal year 2011 enacted level .....	\$0
Fiscal year 2012 request .....	115,250,000
Committee recommendation .....	99,000,000
Change from request .....	- 16,250,000
Change from enacted level .....	+99,000,000

The Committee recommendation includes \$99,000,000 for Contribution to the Asian Development Fund, which is \$99,000,000 above the fiscal year 2011 enacted level and \$16,250,000 below the request. The Committee has prioritized the work of the Asian Development Fund in fiscal year 2012 given its ongoing work in front-line states.

## CONTRIBUTION TO THE ASIAN DEVELOPMENT BANK

Fiscal year 2011 enacted level .....	\$106,373,000
Fiscal year 2012 request .....	106,586,000
Committee recommendation .....	0
Change from request .....	- 106,586,000
Change from enacted level .....	- 106,373,000

The Committee recommendation includes none of the funds requested under this heading.

*China.*—The Committee is concerned about the continued level of financing the Asian Development Bank (AsDB) provides to China and directs the Secretary of Treasury to report to the Committee, not later than 60 days after enactment of this Act, on the steps taken to negotiate with the Government of China to become a net donor to the AsDB.



## CONTRIBUTION TO THE AFRICAN DEVELOPMENT FUND

Fiscal year 2011 enacted level .....	\$109,780,000
Fiscal year 2012 request .....	195,000,000
Committee recommendation .....	109,780,000
Change from request .....	- 85,220,000
Change from enacted level .....	0

The Committee recommendation includes \$109,780,000 for Contribution to the African Development Fund, which is the same as the fiscal year 2011 enacted level and \$85,220,000 below the request.

## CONTRIBUTION TO THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT

Fiscal year 2011 enacted level .....	\$29,440,000
Fiscal year 2012 request .....	30,000,000
Committee recommendation .....	19,850,000
Change from request .....	- 10,150,000
Change from enacted level .....	- 9,590,000

The Committee recommendation includes \$19,850,000 for Contribution to the International Fund for Agricultural Development, which is \$9,590,000 below the fiscal year 2011 enacted level and \$10,150,000 below the request.

## TITLE VI—EXPORT AND INVESTMENT ASSISTANCE

## EXPORT-IMPORT BANK OF THE UNITED STATES

## INSPECTOR GENERAL

Fiscal year 2011 enacted level .....	\$2,495,000
Fiscal year 2012 request .....	4,000,000
Committee recommendation .....	4,000,000
Change from request .....	0
Change from enacted level .....	+1,505,000

The Committee recommendation includes \$4,000,000 for the Inspector General, which is \$1,505,000 above the fiscal year 2011 enacted level and the same as the request.

The Committee directs the Office of the Inspector General to provide to the Committees on Appropriations, not later than 45 days after enactment of this Act, a fiscal year 2012 spend plan and a summary of the oversight work that will be undertaken during the fiscal year.

## SUBSIDY APPROPRIATION

Fiscal year 2011 enacted level .....	\$57,884,000
Fiscal year 2012 request .....	76,400,000
Committee recommendation .....	57,884,000
Change from request .....	- 18,516,000
Change from enacted level .....	0

The Committee recommendation includes \$57,884,000 for the Subsidy Appropriation, which is the same as the fiscal year 2011 enacted level and \$18,516,000 below the request.

*Working Capital Guarantee Program.*—As of September 30, 2010, there were 45 active Delegated Authority lenders in the Working Capital Guarantee Program approved by the Export-Import Bank with an open loan facilities value of approximately \$1,500,000,000. The Committee directs the President of the Export-Import Bank to

report to the Committee, not later than 90 days after enactment of this Act, on the measures taken to comply with the recommendations of the Inspector General in its report dated July 8, 2011.

*Domestic financing.*—The Committee is concerned with the ability of the Export-Import Bank to decide administratively when it will pursue domestic financing. Therefore, the Committee directs the President of the Export-Import Bank to consult with the Committee prior to administrative changes in its domestic financing policies.

*SME Finance Challenge.*—The Committee notes that funds made available for the SME Finance Challenge are subject to the regular notification procedures of the Committees on Appropriations.

#### ADMINISTRATIVE EXPENSES

Fiscal year 2011 enacted level .....	\$83,712,000
Fiscal year 2012 request .....	124,600,000
Committee recommendation .....	83,712,000
Change from request .....	- 40,888,000
Change from enacted level .....	0

The Committee recommendation includes \$83,712,000 for Administrative Expenses, which is the same as the fiscal year 2011 enacted level and \$40,888,000 below the request.

*Consolidation or reorganization of agencies.*—The Committee supports the Administration's goal to double exports by 2014, however, the Committee has not been consulted by the Administration concerning the President's inter-agency review, led by the Office of Management and Budget, of export and trade agencies within the Federal Government. The Committee must approve any reorganization, and therefore expects to be consulted by the Administration before it finalizes any proposal that would consolidate agencies that are funded in this Act.

#### OVERSEAS PRIVATE INVESTMENT CORPORATION

##### NONCREDIT ACCOUNT

Fiscal year 2011 enacted level .....	\$52,205,000
Fiscal year 2012 request .....	57,890,000
Committee recommendation .....	52,205,000
Change from request .....	- 5,685,000
Change from enacted level .....	0

The Committee recommendation includes \$52,205,000 for the Noncredit Account for administrative expenses, which is the same as the fiscal year 2011 enacted level and \$5,685,000 below the request.

##### PROGRAM ACCOUNT

Fiscal year 2011 enacted level .....	\$18,079,000
Fiscal year 2012 request .....	31,000,000
Committee recommendation .....	18,079,000
Change from request .....	- 12,921,000
Change from enacted level .....	0

The Committee recommendation includes \$18,079,000 for the subsidy appropriation for the direct and guaranteed loan credit programs of Overseas Private Investment Corporation (OPIC), which is the same as the fiscal year 2011 enacted level and \$12,921,000 below the request.

The Committee includes a new reporting requirement that requires OPIC to report quarterly to the Committee on the financing, guarantees and insurance provided at the transaction level. The Committee directs OPIC to include in this report the level of subsidy used, the source year of the subsidy funds, the recipient of the financing, guarantee, or insurance; the terms and condition of the transaction; and the development benefit of the project. The Committee does not expect OPIC to include business-sensitive data in this report.

*Investment funds.*—As in prior years, the Committee directs OPIC to continue to provide on a semi-annual basis written reports including the following information for each investment fund: the identity, selection process, and professional background of current and past managers; the fees and compensation currently provided to senior management; the amount of OPIC guarantees and actual investments made at the end of the previous six months; and any additional pertinent data.

The Committee notes that in 1998 OPIC agreed to a number of reforms to its investment fund program to improve management of investment funds, improve transparency, and mitigate the level of risk to United States taxpayers. While the implemented reforms have been effective to date, the Committee is aware that OPIC may be developing investment vehicles particularly those pertaining to small and medium-sized enterprises that provide a greater than 1:1 debt to equity ratio. Therefore, the Committee directs the President of OPIC to include in its semi-annual investment report all new funds or investment vehicles approved by any internal OPIC committee that either did not go through a competitive process or in which debt exceeds a 1:1 debt to equity ratio. The definition of “investment vehicle” shall include, but not be limited to, all pooled funds aggregated to invest in a portfolio of underlying investments including those related to small and medium sized enterprises. Microfinance funds shall be exempt from this report if loans are less than \$100,000 per portfolio investment.

*Local currency guarantees.*—The Committee directs OPIC to consult with the Committees on Appropriations before exercising local currency loan guaranty authority, and to provide to the Committees on Appropriations, prior to the consultation, justification for the need to exercise such authority, the use of OPIC subsidy required, the degree to which the United States would be exposed to additional risk as a result of such transactions, and which other United States Government agencies have been consulted.

*Non-governmental and private and voluntary organizations.*—The Committee directs the President of OPIC to consult with the Committees on Appropriations before any future financing for non-governmental organizations or private and voluntary organizations is approved.

*Transfer authority.*—The Committee has not included authority as provided in prior years allowing transfers of up to \$20,000,000 to OPIC. The Committee notes that this specific transfer authority is not used and recognizes that the President has transfer authority under section 632 of the Foreign Assistance Act and section 7009 of this Act.

*Audits.*—The Committee is concerned about the absence of outside auditing of OPIC transactions, as required of other bilateral

trade and development programs in this Act including the Export-Import Bank, the Millennium Challenge Corporation, and USAID. While the USAID Office of Inspector General has authority to audit OPIC programs, it does not. Therefore, the Committee directs the President of OPIC to consult with the Committee on the proposed inclusion of OPIC programs under the authorities of the Export-Import Bank Inspector General.

*SME Finance Challenge.*—The Committee notes that funds made available for the SME Finance Challenge are subject to the regular notification procedures of the Committees on Appropriations.

#### FUNDS APPROPRIATED TO THE PRESIDENT

##### TRADE AND DEVELOPMENT AGENCY

Fiscal year 2011 enacted level .....	\$49,900,000
Fiscal year 2012 request .....	56,270,000
Committee recommendation .....	49,900,000
Change from request .....	–6,370,000
Change from enacted level .....	0

The Committee recommendation includes \$49,900,000 for the Trade and Development Agency (TDA), which is the same as the fiscal year 2011 enacted level and \$6,370,000 below the request.

*Audits.*—The Committee is concerned about the absence of outside auditing of TDA projects as required of other bilateral trade and development programs in this Act including the Export-Import Bank, the Millennium Challenge Corporation, and USAID. Therefore, the Committee directs TDA to consult with the Committee on the proposed inclusion of TDA programs under the authorities of the Export-Import Bank Inspector General.

#### TITLE VII—GENERAL PROVISIONS

##### GENERAL PROVISIONS—DEPARTMENT OF STATE AND RELATED AGENCIES

The Committee recommends 17 of the general provisions carried in the fiscal year 2010 Act, as modified by the fiscal year 2011 Continuing Resolution, be deleted. These provisions (sections 7006, 7031, 7032, 7033, 7041, 7051, 7061, 7068, 7072, 7075, 7079, 7081, 7086, 7087, 7088, 7089, 7091) are either addressed elsewhere in permanent law, have been considered, or are under consideration, by the appropriate authorizing committee, or are no longer necessary.

The Committee recommends the following new and revised provisions:

Sec. 7002, “Unobligated Balances Report”, is modified to expand and define information to be provided to the Committees on Appropriations in quarterly reports. The provision standardizes the information received across agencies by requiring that balances are reported by Treasury Account Fund Symbol for unexpired and expired funds. The provision directs that, in the cases of obligations made through bilateral agreements, only sub-obligations shall be reported, which are functionally equivalent and represent an obligation through a grant or contract.

Sec. 7004, "Embassy Construction", is modified by including subsection (e) which prohibits funds for construction of the New London Embassy.

Sec. 7006, "Operating and Spend Plans", is a new provision that requires operating and spend plans be submitted to the Committees on Appropriations prior to funds being available for obligation.

Sec. 7009, "Transfer Authority", is modified in subsection (e) by requiring audit plans be transmitted to the Committees on Appropriations on a quarterly basis, and by making technical changes.

Sec. 7011, "Availability of Funds", is modified by deleting operating accounts and accounts that no longer receive appropriations. This includes "Support for the Economic and Democratic Development of the Independent States and Former Soviet Union", "Support for the Economic and Political Independence of the Countries of the South Caucasus and Central Asia", and "Operating Expenses". The provision is modified further by reducing the additional availability from four to two years, and eliminating cash transfers to be available until expended. Additionally, the Secretary of State must report on the use of the authority during the previous fiscal year.

Sec. 7013, "Prohibition on Taxation of United States Assistance", is modified by including a reporting requirement on the Department of State's compliance with the requirements of the provision. The Committee expects the report to include a list, by country, of bilateral agreements, including Letters of Agreement that do not include tax exemption provisions.

Sec. 7015, "Reprogramming Notification Requirements", is modified by making all actions described in 7015 (a) subject to the notification procedures described, by modifying the country programs that require notification, and by making technical changes.

Sec. 7019, "Allocations", is modified by deleting all accounts except for Broadcasting Board of Governors, International Broadcasting Operations, and deleting subsection (c).

Sec. 7030, "International Financial Institutions", is modified by deleting subsections (b) and (c) and adding a new subsection (b) pertaining to the compensation of International Monetary Fund officials.

Sec. 7031, "Government-to-Government Assistance", is a new general provision that limits funds in this Act for direct government assistance unless a number of transparency and accountability measures are met; requires such assistance be stopped if evidence of misuse of funds is found; includes limitations on host country contracting; and requires a report on such assistance on a semi-annual basis.

Sec. 7032, "Multi-year Commitments" is a new provision that requires prior notification or justification to the Committees on Appropriations prior to announcing such commitments.

Sec. 7034, "Special Authorities", is modified with the new title "Special Provisions" and in: subsection (a) by deleting Iraq, Pakistan, Lebanon, and Montenegro; subsection (b)(1) by including two new requirements for the Presidential determination and certification; subsection (c) by removing "Small Business" and merging it in section 7059, "United States Agency for International Development Management"; subsections (d), (f), (i), (j), (l), (n), (p), (q), (r), (s), and (t) by deletion; subsection (k) by removing the dollar

amount; subsection (m) by deleting (5); subsection (o) by adding a deadline and deleting the provisos.

Sec. 7040 “Limitation on Assistance for the Palestinian Authority”, is modified by expanding the funding prohibition in (f)(1).

Sec. 7042, “Near East”, is modified by including certain restrictions on funds for the Governments of Egypt, Lebanon, Libya, and Yemen until the Secretary of State certifies to the Committees on Appropriations that specific conditions have been met.

Sec. 7043, “Africa”, is modified by including subsection (b) on counterterrorism programs; deleting subsection (c) on Ethiopia; substituting “South Sudan” for “Southern Sudan” each place it appears; and moving the Sudan limitation to subsection (e) and removing the limitation making funds available upon determinations and certifications by the Secretary of State.

Sec. 7044, “Asia”, is modified by deleting: the dollar amounts in subsection (b)(2); the last proviso in subsection (b)(3); subsections (c), (d), and (e); subsection (f)(1), (2), (3), and (5); subsection (g)(3); and subsections (h), (i), and (j).

Sec. 7045, “Western Hemisphere”, is modified by including section 7046, “Colombia” from the fiscal year 2011 Act with modifications and deleting: the dollar amounts from subsection (a); subsection (c); subsections (d)(1) and (3); the provisos in subsection (d)(2); and subsections (e) and (f).

Sec. 7046, “Afghanistan”, is modified by applying the limitation in (a) to Titles III and IV; including an additional requirement for certification in subsection (a)(1)(A); and deleting subsection (b)(6) on a spend plan and subsections (c)(2) and (3) on the transfer of funds.

Sec. 7047, “Pakistan” is a new provision prohibiting all funds for assistance for Pakistan unless the Secretary of State, in consultation with Secretary of Defense and the Director of National Intelligence, certifies to the Committees on Appropriations that certain conditions have been met.

Sec. 7051, “Limitations on the United Nations”, is modified to change the title and to include the following sections carried in the prior year: section 7054, “Restrictions on United Nations Delegations”, section 7052, “United Nations Human Rights Council”, and section 2125 of Public Law 112–10, restricting funds for the United Nations Headquarters in New York. The section includes new restrictions prohibiting funds to any organization, agency, or program within the United Nations system if such organization, agency, or program is chaired or presided over by a country that the Secretary of State certifies is a supporter of terrorism; withholding a portion of the funds for the United Nations and international organizations until certain accountability and transparency measures are met; prohibiting funds for the United Nations Relief and Works Agency (UNRWA) until certain conditions are met; and establishing new requirements concerning the United Nations Tax Equalization Fund. The section allows the Secretary of State to waive the prohibitions in subsections (a) and (c) to avert a humanitarian crisis.

Sec. 7053, “Attendance at International Conferences” is modified by requiring the Secretary of State to provide a report to the Committees on Appropriations 5 days in advance.

Sec. 7059, “United States Agency for International Development Management”, is modified by striking subsections (d), (h), (j), (l),

(m), (n) and striking the last proviso in subsection (k), and adding section 7034(c).

Sec. 7060, "Global Health Activities", is modified by adding subsection (b) limiting the level of funds provided in this Act for family planning to not more than \$461,000,000; adding subsection (c) prohibiting funds in this Act and prior Acts from being used to carry out any program of distributing sterile needles or syringes for the hypodermic injection of any illegal drug; and adding (d) withholding funds from the Global Fund to Fight AIDS, Tuberculosis, and Malaria until a number of conditions pertaining to transparency and accountability are met.

Sec. 7064, "Education", is modified by including not less than \$800,000,000 for basic education requiring \$288,000,000 of the total be provided from the Development Assistance account, and providing authority for a contribution to the Education for All Fast Track Initiative.

Sec. 7065, "Reconciliation Programs", is modified by requiring not less than \$10,000,000 for programs in the Middle East.

Sec. 7068, "International Prison Conditions", is modified by deleting (a) and (b) and modifying (c) as requested.

Sec. 7076, "International Monetary Fund Provisions", is modified by deleting subsections (b), (c), and (d); adding a new subsection (b) requiring that funds provided in title XIV of the Supplemental Appropriations Act, 2009 be deobligated, withdrawn and rescinded.

Sec. 7077, "Enterprise Funds", is modified in subsection (b) by requiring that no funds may be made available unless the Committees on Appropriations are notified 15 days in advance.

Sec. 7078, "Limitations on Family Planning and Reproductive Health" is a new a new provision that prohibits funds to the UNFPA; prohibits funds for population planning activities or other population assistance to foreign nongovernmental organizations that promotes or performs abortion, with certain exceptions.

Sec. 7079, "Limitation on Political Disclosure Requirements", is a new provision prohibiting funds in this Act to implement political disclosure requirements.

Sec. 7080, "North American Development Bank", is a new provision that requires the Secretary of the Treasury to report to the Committees on Appropriations on strategies for expanding the mandate of the North American Development Bank.

Sec. 7081, "Limitation on Funds Relating to Transfer or Release of Individuals Detained at Naval Station, Guantanamo Bay, Cuba" is a new provision requiring the Secretary of State to notify the Committees on Appropriations before certain actions are taken.

Sec. 7082, "Rescissions", is a new provision containing two rescissions of prior year funds.

#### PROVISIONS RETAINED FROM FISCAL YEAR 2011 ACT

The following general provisions from the fiscal year 2010 Act, as modified by the fiscal year 2011 Continuing Resolution, were retained in the fiscal year 2012 Act unchanged except for technical corrections, references to prior fiscal years, and new section numbers where appropriate:

Sec. 7001. Allowances and Differentials.

Sec. 7003. Consulting Services.

Sec. 7005. Personnel Actions.

- Sec. 7007. Prohibition Against Direct Funding for Certain Countries.
- Sec. 7008. Coups d'État.
- Sec. 7010. Reporting Requirement.
- Sec. 7012. Limitation on Assistance to Countries in Default.
- Sec. 7014. Reservations of Funds.
- Sec. 7016. Notification on Excess Defense Equipment.
- Sec. 7017. Limitation on Availability of Funds for International Organizations and Programs.
- Sec. 7018. Prohibition on Funding for Abortions and Involuntary Sterilization.
- Sec. 7020. Prohibition of Payment of Certain Expenses.
- Sec. 7021. Prohibition on Assistance to Foreign Governments that Export Lethal Military Equipment to Countries Supporting International Terrorism.
- Sec. 7022. Prohibition on Bilateral Assistance to Terrorist Countries.
- Sec. 7023. Authorization Requirements.
- Sec. 7024. Definition of Program, Project, and Activity.
- Sec. 7025. Authorities for the Peace Corps, Inter-American Foundation and African Development Foundation.
- Sec. 7026. Commerce, Trade and Surplus Commodities.
- Sec. 7027. Separate Accounts.
- Sec. 7028. Eligibility for Assistance.
- Sec. 7029. Impact on Jobs in the United States.
- Sec. 7033. Prohibition Against First Class Travel.
- Sec. 7035. Arab League Boycott of Israel.
- Sec. 7036. Palestinian Statehood.
- Sec. 7037. Restrictions Concerning the Palestinian Authority.
- Sec. 7038. Prohibition on Assistance to the Palestinian Broadcasting Corporation.
- Sec. 7039. Assistance for the West Bank and Gaza.
- Sec. 7041. Iran Sanctions.
- Sec. 7048. Prohibition of Payments to United Nations Members.
- Sec. 7049. War Crimes Tribunals Drawdown.
- Sec. 7050. Peacekeeping Missions.
- Sec. 7052. Community-Based Police Assistance.
- Sec. 7054. Aircraft Transfer and Coordination.
- Sec. 7055. Parking Fines and Real Property Taxes Owed by Foreign Countries.
- Sec. 7056. Landmines and Cluster Munitions.
- Sec. 7057. Prohibition on Publicity or Propaganda.
- Sec. 7058. Limitation on Residence Expenses.
- Sec. 7061. Prohibition of Tobacco.
- Sec. 7062. Women in Development.
- Sec. 7063. Gender-Based Violence.
- Sec. 7066. Comprehensive Expenditures Report.
- Sec. 7067. Requests for Documents.
- Sec. 7069. Prohibition on Use of Torture.
- Sec. 7070. Extradition.
- Sec. 7071. Anti-Kleptocracy.
- Sec. 7072. Commercial Leasing of Defense Articles.
- Sec. 7073. Independent States of the Former Soviet Union.
- Sec. 7074. Repression in the Russian Federation.



Sec. 7075. Limitation on Use of Funds in Contravention of Certain Laws.

TITLE VIII

GLOBAL WAR ON TERRORISM—OPERATIONS IN SUPPORT OF OVERSEAS DEPLOYMENTS AND RELATED ACTIVITIES

Title VIII of the Committee recommendation includes an additional \$7,602,387,000 for the temporary and extraordinary requirements of overseas operations in Afghanistan, Pakistan, and Iraq, which is \$1,100,400,000 below the request. All funds appropriated in this title are designated as being for the global war on terrorism pursuant to section 301 of H. Con. Res. 34 (112th Congress), the resolution establishing the budget for the United States Government for fiscal year 2012, as passed by the House of Representatives on April 15, 2011.

In addition to appropriations in this title, the recommendation includes appropriations in titles I, II, III and IV for the enduring costs of diplomatic and development operations in these frontline states. These costs cover the estimated requirements for operations and assistance once activities of the extraordinary overseas operations have ceased and activities in these countries are normalized. The Committee concurs with the principle in the budget resolution that the extraordinary and temporary costs of the global war on terrorism overseas operations should not be built into the base of agency and program budgets and has provided those appropriations in this title.

DEPARTMENT OF STATE

ADMINISTRATION OF FOREIGN AFFAIRS

DIPLOMATIC AND CONSULAR PROGRAMS

(INCLUDING TRANSFER OF FUNDS)

Fiscal year 2011 enacted level <sup>1</sup> .....	0
Fiscal year 2012 request .....	4,323,255,000
Committee recommendation .....	4,323,255,000
Change from request .....	0
Change from enacted level .....	N/A

<sup>1</sup>The fiscal year 2011 enacted appropriation did not include this category of spending for the overseas operations of the Department of State in support of the Global War on Terrorism.

The Committee recommendation includes an additional \$4,323,255,000 for Diplomatic and Consular Programs, including \$246,854,000 for Worldwide Security Protection (WSP). The recommendation is the same as the request and the amounts are designated to support the global war on terrorism pursuant to section 301 of H. Con. Res. 34 (112th Congress).

*Iraq operations.*—The Committee recommendation includes a total of \$3,725,355,000 for operations in Iraq, of which \$3,229,455,000 is provided from funds appropriated under this heading in this title, which are considered temporary in nature to address the extraordinary circumstances of operations in Iraq, and \$495,900,000 is provided from funds appropriated under this heading in title I, which are considered the amounts required for an enduring diplomatic presence. The amounts provided support the op-

erations of the embassy and support facilities in Baghdad, and the provincial operations in Erbil, Basra, and Kirkuk. The funds provided are allocated as enumerated in the following table:

IRAQ OPERATIONS

[Budget authority in thousands of dollars]

Program/Activity	Committee Recommendation
United States Mission Operations .....	\$221,026
Logistics Support (including non-security aviation) .....	689,835
Security (including static guards and personal security details) .....	1,682,085
Information Technology .....	17,366
Consulate/Provincial Operations .....	1,115,043

The Committee notes that section 7006 requires the Secretary of State to submit a spend plan for funds appropriated under this heading in this Act for operations and security. This plan should include a detailed description of the designated amounts by category and shall break-out costs of consular operations by location. Additionally, the plan should provide staffing levels for each location in Baghdad and provincial areas.

The Committee also directs that the Secretary cooperate fully with both the Office of the Inspector General for the Department of State and the Special Inspector General for Iraq Reconstruction (SIGIR). This shall include requests of the SIGIR for documents and information regarding an audit of the Iraq Police Development Program (PDP), including requests for information regarding the contracts in place to support the work of individuals hired to conduct police development training. With nearly \$1,000,000,000 allocated for the PDP, it is essential that the SIGIR have full access to the documents necessary to undertake a thorough review of both the design and execution of the program and its costs. The SIGIR is directed to report to the Committees on Appropriations not later than September 30, 2011, on the progress of the audit and the projected timeframe for its completion.

*Afghanistan operations.*—The Committee recommendation includes a total of \$1,050,096,000 for operations in Afghanistan, of which \$947,400,000 is provided from funds appropriated under this heading in this title, which are considered temporary in nature to address the extraordinary circumstances of operations in Afghanistan, and \$102,576,000 is provided from funds appropriated under this heading in title I, which are considered the amounts required for an enduring diplomatic presence. Within the total made available in titles I and VIII, \$260,632,000 is for Worldwide Security Protection in Afghanistan.

The amounts appropriated are to support the surge in civilian diplomatic and development personnel and the commensurate Worldwide Security Protection resources necessary to secure Chief of Mission facilities and personnel in support of the joint civilian-military strategy in Afghanistan. As of April 5, 2011, there were 1,135 civilian staff serving under Chief of Mission authority in Afghanistan.

The Committee recommendation includes the requested authority to transfer up to \$230,000,000 to other agencies to directly support the deployment of nearly 440 civilian experts from these agencies.

The Committee directs that the spend plan required by section 7006 include the projected transfer amount, by agency, in fiscal year 2012. Additionally, the plan should include projected staffing levels for all under Chief of Mission authority, by agency and by location. Finally, the spend plan should include detail on the planned expenditures for public diplomacy, including strategic communications, and for Worldwide Security Protection.

*Pakistan operations.*—The Committee recommendation includes a total of \$170,936,000 for operations in Pakistan, of which \$146,400,000 is provided from funds appropriated under this heading in this title which are considered temporary in nature to address the extraordinary circumstances of operations in Pakistan, and \$24,536,000, is provided from funds appropriated under this heading in title I, which are considered the amounts required for an enduring diplomatic presence.

#### OFFICE OF THE INSPECTOR GENERAL

Fiscal year 2011 enacted level <sup>1</sup> .....	0
Fiscal year 2012 request .....	\$62,932,000
Committee recommendation .....	62,932,000
Change from request .....	0
Change from enacted level .....	N/A

<sup>1</sup>The fiscal year 2011 enacted appropriation did not include this category of spending for the overseas operations of the Department of State, Office of the Inspector General in support of the Global War on Terrorism.

The Committee recommendation includes an additional \$62,932,000 for Office of the Inspector General, which is the same as the request. The full amount is designated to support the global war on terrorism pursuant to section 301 of H. Con. Res. 34 (112th Congress) and is temporary in nature to address the expanded oversight requirements of reconstruction activities in support of the joint civilian-military counterinsurgency strategies in Afghanistan and Iraq.

Within the total, \$44,387,000 is for the Special Inspector General for Afghanistan Reconstruction and \$18,545,000 is for the Special Inspector General for Iraq Reconstruction.

#### UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT

##### FUNDS APPROPRIATED TO THE PRESIDENT

##### OPERATING EXPENSES

Fiscal year 2011 enacted level <sup>1</sup> .....	0
Fiscal year 2012 request .....	0
Committee recommendation .....	\$85,200,000
Change from request .....	+85,200,000
Change from enacted level .....	N/A

<sup>1</sup>The fiscal year 2011 enacted appropriation did not include this category of spending for the overseas operations of the United States Agency for International Development, Operating Expenses in support of the Global War on Terrorism.

The Committee recommendation includes an additional \$85,200,000 for Operating Expenses, which is \$85,200,000 above the request and is designated to support the global war on terrorism pursuant to section 301 of H. Con. Res. 34 (112th Congress). The Committee notes that the fiscal year 2012 budget request for Operating Expenses included \$296,700,000 for the cost of operations of the United States Agency for International Development

(USAID), all within the “enduring” category of operations. The Committee, however, does not believe this full amount should be part of the base appropriation for USAID’s operating expenses. Accordingly, the Committee recommendation includes \$85,200,000 of the Operating Expenses request for the frontline states of Afghanistan, Pakistan and Iraq in this title, where funds provided are temporary in nature to address the extraordinary operating requirements. This amount is consistent with the assistance programs USAID will oversee that are appropriated in this title. The Committee expects that USAID’s Afghanistan presence will eventually be scaled back to an “enduring” level once the extraordinary assistance requirements associated with the global war on terrorism diminish. The Committee directs that the spend plan required in section 7006 include detail on USAID’s multi-year staffing plan for Afghanistan.

## BILATERAL ECONOMIC ASSISTANCE

### FUNDS APPROPRIATED TO THE PRESIDENT

#### ECONOMIC SUPPORT FUND

##### (INCLUDING TRANSFER OF FUNDS)

Fiscal year 2011 enacted level <sup>1</sup> .....	0
Fiscal year 2012 request .....	\$1,216,600,000
Committee recommendation .....	1,216,600,000
Change from request .....	0
Change from enacted level .....	N/A

<sup>1</sup>The fiscal year 2011 enacted appropriation did not include this category of spending for the Economic Support Fund in support of the Global War on Terrorism.

The Committee recommendation includes an additional \$1,216,600,000 for Economic Support Fund for Afghanistan, which is the same as the request. The full amount provided is designated in support of the global war on terrorism pursuant to section 301 of H. Con. Res. 34 (112th Congress) and is temporary in nature to address the extraordinary assistance requirements in Afghanistan. The amount appropriated is for assistance for Afghanistan for programs across multiple sectors that support the joint civilian-military counterinsurgency strategy in Afghanistan, including Provincial Reconstruction Teams.

Funds appropriated under this heading are subject to the terms and conditions of section 7046 with respect to assistance for Afghanistan.

## INTERNATIONAL SECURITY ASSISTANCE

### DEPARTMENT OF STATE

#### INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Fiscal year 2011 enacted level <sup>1</sup> .....	0
Fiscal year 2012 request .....	\$1,000,000,000
Committee recommendation .....	914,400,000
Change from request .....	- 85,600,000
Change from enacted level .....	N/A

<sup>1</sup>The fiscal year 2011 enacted appropriation did not include this category of spending for International Narcotics Control and Law Enforcement in support of the Global War on Terrorism.

The Committee recommendation includes an additional \$914,400,000 for International Narcotics Control and Law Enforce-

ment, which is \$85,600,000 below the request. The full amount of funding provided is designated as for the global war on terrorism pursuant to section 301 of H. Con. Res. 34 (112th Congress) and is temporary in nature to address the extraordinary assistance requirements in Iraq during the transition from military-led to civilian-led operations.

Within the amount appropriated \$860,000,000 is for the Police Development Program (PDP) in Iraq and will build on the work of the United States military over the past several years to develop a professional and capable Ministry of Interior and civilian police institution. Beginning on October 1, 2011, the Department of State will assume full responsibility from the Department of Defense for the PDP. The central goal of the program is to help the Ministry of Interior in Iraq to develop the capabilities at the national, provincial, and district level needed to manage and sustain internal security operations that are capable of maintaining stability and supporting the rule of law. When fully implemented in fiscal year 2012, the program will include 190 advisors, based in Baghdad, Erbil, and Basra. Rotary-wing aircraft will support the secure movement of PDP advisors to and from target cities. The following table enumerates the projected costs of the program by category:

IRAQ POLICE DEVELOPMENT PROGRAM  
[Budget authority in thousands of dollars]

Program activity	Committee recommenda- tion
Advisors .....	\$136,700
Security, Life and Mission Support .....	633,900
Aviation .....	89,400

The Committee recommendation includes \$27,500,000 under this heading for the Major Crimes Task Force, which is a joint initiative of the Department of Justice/Federal Bureau of Investigation and the Government of Iraq. Funding will support an expanded cadre of United States law enforcement professionals, working with Iraqi law enforcement personnel, to build Iraqi capacity to investigate high-profile crimes, such as terrorism, public corruption, kidnapping, human trafficking, and organized crime.

The Committee recommendation also includes \$26,900,000 for program, development and support. The recommendation does not include in this title the requested \$1,000,000 for Counternarcotics and \$84,600,000 for Rule of Law and Human Rights activities. It is the Committee's view that these activities should not be considered as temporary and part of the extraordinary assistance requirements in Iraq. Counternarcotics, rule of law, and human rights activities are more appropriately to be considered part of an enduring assistance program in Iraq. Accordingly, the Committee recommendation includes these funds under this heading in title IV of the bill.

FUNDS APPROPRIATED TO THE PRESIDENT  
FOREIGN MILITARY FINANCING PROGRAM

Fiscal year 2011 enacted level <sup>1</sup> .....	0
Fiscal year 2012 request .....	\$1,000,000,000
Committee recommendation .....	1,000,000,000
Change from request .....	0
Change from enacted level .....	N/A

<sup>1</sup>The fiscal year 2011 enacted appropriation did not include this category of spending for Foreign Military Financing Program in support of the Global War on Terrorism.

The Committee recommendation includes an additional \$1,000,000,000 for Foreign Military Financing Program (FMF), which is the same as the request. The full amount of the funding provided is designated in support of the global war on terrorism pursuant to section 301 of H. Con. Res. 34 (112th Congress) and is temporary in nature to address the extraordinary assistance requirements in Iraq during the transition from military-led to civilian-led operations. Previously, military assistance programs were funded through the Iraq Security Forces Fund of the Department of Defense and designated as necessary for overseas operations to address the extraordinary assistance requirement in Iraq.

Funds appropriated under this heading in this title reflect the transition of responsibility for security assistance programs from the Department of Defense to the Department of State. They also reflect a shift from Iraqi force generation to Iraqi force sustainment and the prevention of degradation of current Iraqi Security Force operational capabilities and readiness. The FMF program will parallel the stand-up of the Office of Security Cooperation in Iraq and will focus on closing gaps in the logistics capabilities and institutions to sustain United States and Iraqi post-war investments and capabilities, and the long-term strategic partnership between the two countries.

Within the total, approximately \$300,000,000 is for enhancing border security capabilities; \$600,000,000 is for building enduring sustainment and logistics capabilities, particularly those focused on maintenance and supply operations; and \$100,000,000 is for force protection. The Committee notes that section 7006 requires the Secretary of State to submit a spend plan, not later than 45 days after enactment of the Act, covering funds made available for assistance for Iraq. The Committee expects that such plan will include a detailed description, by program objective, of all activities supported with funds made available under this heading in this title.

PAKISTAN COUNTERINSURGENCY CAPABILITY FUND

Fiscal year 2011 enacted level <sup>1</sup> .....	0
Fiscal year 2012 request .....	\$1,100,000,000
Committee recommendation .....	0
Change from request .....	- 1,100,000,000
Change from enacted level .....	N/A

<sup>1</sup>The fiscal year 2011 enacted appropriation did not include this category of spending for Pakistan Counterinsurgency Capability Fund in support of the Global War on Terrorism.

The Committee recommendation does not include funding requested for the Pakistan Counterinsurgency Capability Fund (PCCF). The Committee notes that funding for a similar fund, the Pakistan Counterinsurgency Fund (PCF), was recommended in H.R. 2219, the Department of Defense Appropriations Act, 2012.

## TITLE IX—ADDITIONAL GENERAL PROVISION

## SPENDING REDUCTION ACCOUNT

## HOUSE OF REPRESENTATIVES REPORTING REQUIREMENTS

The following items are included in accordance with various requirements of the Rules of the House of Representatives:

## FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

## ROLL CALL NO. 1

**TO BE INSERTED**

## STATEMENT OF GENERAL PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the following is a statement of general performance goals and objectives, in developing funding recommendations.

**TO BE INSERTED**

## RESCISSION OF FUNDS

Pursuant to clause 3(f)(2) of rule XIII of the House of Representatives, the following is submitted describing the rescissions recommended in the accompanying bill:

**TO BE INSERTED**

## TRANSFER OF FUNDS

Pursuant to clause 3(f)(2) of rule XIII of the House of Representatives, the following table lists the transfers of funds included in the accompanying bill:

**TO BE INSERTED**DISCLOSURE OF EARMARKS AND CONGRESSIONALLY DIRECTED  
SPENDING ITEMS

Neither the bill nor the report contains any Congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9 of rule XXI.

## COMPLIANCE WITH RULE XIII, CL. 3(e) (RAMSEYER RULE)

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

**TO BE INSERTED**

## CHANGES IN APPLICATION OF EXISTING LAW

Pursuant to clause 3(f)(1) of rule XIII of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill which directly or indirectly change the application of existing law.

## APPROPRIATIONS NOT AUTHORIZED BY LAW

Pursuant to clause 3(f)(1)(B) of rule XIII of the Rules of the House of Representatives, the following table lists the appropriations in the accompanying bill which are not authorized by law for the period concerned:

**TO BE INSERTED**

## COMPARISON WITH THE BUDGET RESOLUTION

Pursuant to clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a)(1)(A) of the Congressional Budget Act of 1974, the following table compares the levels of new budget authority provided in the bill with the appropriate allocation under section 302(b) of the Budget Act.

**TO BE INSERTED**

## FIVE-YEAR OUTLAY PROJECTIONS

Pursuant to clause 3(c)(2) of rule XIII and section 308(a)(1)(B) of the Congressional Budget Act of 1974, the following table contains five-year projections associated with the budget authority provided in the accompanying bill as provided to the Committee by the Congressional Budget Office.

**TO BE INSERTED**

## ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

Pursuant to clause 3(c)(2) of rule XIII and section 308(a)(1)(C) of the Congressional Budget Act of 1974, the Congressional Budget Office has provided the following estimates of new budget authority and outlays provided by the accompanying bill for financial assistance to State and local governments.

**TO BE INSERTED**

## CONSTITUTIONAL AUTHORITY

Pursuant to section 6(e) of the of rules of the Committee on Appropriations, the following statement is submitted regarding the specific powers granted to Congress in the Constitution to enact the accompanying bill:

The principal constitutional authority for this legislation is clause 7 of section 9 of article I of the Constitution of the United States (the appropriation power), which states: "No Money shall be drawn from the Treasury, but in Consequence of Appropriations made by Law . . ." In addition, clause 1 of section 8 of article I of



the Constitution (the spending power) provides: "The Congress shall have the Power to pay the Debts and provide for the common Defense and general welfare of the United States . . ." Together, these specific constitutional provisions establish the congressional power of the purse, granting Congress the authority to appropriate funds, to determine their purpose, amount, and period of availability and to set forth terms and conditions governing their use.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL)  
AUTHORITY

The following table provides a detailed summary, for each department and agency, comparing the amounts recommended in the bill with fiscal year 2011 enacted amounts and budget estimates presented for fiscal year 2012:

**TO BE INSERTED**

MINORITY VIEWS

**TO BE INSERTED**

ADDITIONAL VIEWS

**TO BE INSERTED**

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012  
(Amounts in thousands)

TITLE I - DEPARTMENT OF STATE AND RELATED AGENCY

DEPARTMENT OF STATE

Administration of Foreign Affairs

	FY 2011 Enacted	FY 2012 Request	B111 Enacted	B111 vs. Enacted	B111 vs. Request
Diplomatic and consular programs.....	7,275,420	6,116,472	4,354,181	-2,921,239	-1,762,291
Agency acquisition workforces (Sec. 7059).....	---	(3,000)	---	---	(-3,000)
Worldwide security protection.....	1,497,000	1,453,730	1,310,155	-186,845	-143,575
Total, Diplomatic and consular programs...	8,772,420	7,570,202	5,664,336	-3,108,084	-1,905,866
Conflict stabilization operations.....	34,930	92,200	34,930	---	-57,270
Capital investment fund.....	59,380	125,000	59,380	---	-65,620
Office of Inspector General.....	99,800	65,154	65,154	-34,646	---
Educational and cultural exchange programs.....	598,800	637,100	538,000	-60,800	-99,100
Representation allowances.....	7,484	8,175	7,484	---	-691
Protection of foreign missions and officials.....	27,944	27,744	22,814	-5,130	-4,930
Embassy security, construction, and maintenance.....	823,350	863,317	755,050	-68,300	-108,267
Worldwide security upgrades.....	793,410	938,200	670,524	-122,886	-267,676
Total, Embassy security.....	1,616,760	1,801,517	1,425,574	-191,186	-375,943
Emergencies in the diplomatic and consular service....	9,480	10,000	8,927	-553	-1,073
Repatriation Loans Program Account:					
Direct loans subsidy.....	738	1,089	673	-65	-416

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012  
(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	B111	B111 vs. Enacted	B111 vs. Request
Administrative expenses.....	710	711	602	-108	-109
Total, Repatriation loans program account.....	1,448	1,800	1,275	-173	-525
Payment to the American Institute in Taiwan.....	21,108	23,320	16,219	-4,889	-7,101
Payment to the Foreign Service Retirement and Disability Fund.....	158,900	158,900	158,900	---	---
Total, Administration of Foreign Affairs.....	11,408,454	10,521,112	8,002,993	-3,405,461	-2,518,119
International Organizations					
Contributions to international organizations, current year assessment.....	1,578,651	1,619,400	1,343,429	-235,222	-275,971
Contributions for international peacekeeping activities, current year assessment.....	1,883,931	1,920,000	1,690,517	-193,414	-229,483
Total, International Organizations.....	3,462,582	3,539,400	3,033,946	-428,636	-505,454
International Commissions					
International Boundary and Water Commission, United States and Mexico:					
Salaries and expenses.....	43,213	45,591	43,213	---	-2,378
Construction.....	26,447	31,900	26,447	---	-5,453
Total, Boundary and Water Commission.....	69,660	77,491	69,660	---	-7,831

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012  
(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	B111	B111 vs. Enacted	B111 vs. Request
American sections, international commissions.....	12,583	11,996	10,851	-1,732	-1,145
International fisheries commissions.....	50,399	31,291	31,291	-19,108	---
Total, International commissions.....	132,642	120,778	111,802	-20,840	-8,976
RELATED AGENCY					
Broadcasting Board of Governors					
International Broadcasting Operations.....	730,037	754,261	730,037	---	-24,224
Broadcasting capital improvements.....	6,861	12,769	6,861	---	-5,908
Total, Broadcasting Board of Governors.....	736,898	767,030	736,898	---	-30,132
Related Programs					
The Asia Foundation.....	17,864	14,906	15,374	-2,490	+468
United States Institute of Peace operating expenses...	39,420	42,740	24,797	-14,623	-17,943
Center for Middle Eastern-Western dialogue.....	840	840	840	---	---
Eisenhower Exchange Fellowship program.....	500	500	500	---	---
Israeli Arab scholarship program.....	375	375	375	---	---
East-West Center.....	20,958	10,830	---	-20,958	-10,830
National Endowment for Democracy.....	117,764	104,000	117,764	---	+13,764
Total, Related programs.....	197,721	174,191	159,650	-38,071	-14,541

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011  
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(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	B111	B111 vs. Enacted	B111 vs. Request
----- OTHER COMMISSIONS -----					
Commission for the Preservation of America's Heritage Abroad	634	656	634	---	-22
Salaries and expenses.....					
Commission on International Religious Freedom	4,291	4,400	4,291	---	-109
Salaries and expenses.....					
Commission on Security and Cooperation in Europe	2,605	2,715	2,605	---	-110
Salaries and expenses.....					
Congressional-Executive Commission on the People's Republic of China	1,996	2,000	1,996	---	-4
Salaries and expenses.....					
United States - China Economic and Security Review Commission	3,493	3,500	3,493	---	-7
Salaries and expenses.....					
Total, title I, Department of State and Related Agency.....	15,951,316	15,135,782	12,058,308	-3,893,008	-3,077,474

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011  
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(Amounts in thousands)

FY 2011 Enacted      FY 2012 Request      B111 Enacted      B111 vs. Request

TITLE II - ADMINISTRATION OF FOREIGN ASSISTANCE

Funds Appropriated to the President

United States Agency for International Development

Operating expenses of the U.S. Agency for International Development (USAID).....	1,347,300	1,503,420	900,000	-447,300	-603,420
Agency acquisition workforces (Sec. 7058).....	---	(3,530)	---	---	(-3,530)
Confliict stabilization operations.....	4,990	---	---	-4,990	---
Capital Investment Fund.....	129,740	189,200	87,287	-42,453	-101,913
Operating expenses of the U.S. Agency for International Development Office of Inspector General.....	44,910	51,500	51,500	+6,590	---

Total, title II, Administration of Foreign Assistance.....	1,526,940	1,744,120	1,038,787	-488,153	-705,333
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TITLE III - BILATERAL ECONOMIC ASSISTANCE

Funds Appropriated to the President

Global Health Initiative:					
Global Health Initiative.....	2,495,000	3,073,600	7,114,000	+7,114,000	+7,114,000
U.S. Agency for International Development.....	---	---	---	-2,495,000	-3,073,600

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012  
(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	Bill 11	Bill 11 vs. Enacted	Bill 11 vs. Request
Department of State.....	5,334,310	5,641,900	---	-5,334,310	-5,641,900
(Global fund contribution).....	(750,000)	(1,000,000)	---	(-750,000)	(-1,000,000)
Total, Global Health and Child Survival.....	7,829,310	8,715,500	7,114,000	-715,310	-1,601,500
Development assistance.....	2,519,950	2,918,002	2,068,000	-451,950	-850,002
(Transfer out).....	(-30,000)	(-50,000)	(-30,000)	---	(+20,000)
International disaster assistance.....	863,270	880,700	757,652	-105,618	-103,048
Transition initiatives.....	54,890	56,000	54,890	---	-1,110
Complex Crisis fund.....	39,920	75,000	---	-39,920	-75,000
Development Credit Authority:					
(By transfer).....	(30,000)	(50,000)	(30,000)	---	(-20,000)
Administrative expenses.....	8,283	8,300	8,283	---	-17
Economic Support Fund:					
Egypt.....	249,500	250,000	250,000	+500	---
Other.....	5,696,685	5,718,663	3,818,300	-1,878,385	-1,900,363
Total, Economic support fund.....	5,946,185	5,968,663	4,068,300	-1,877,885	-1,900,363
Democracy Fund.....	114,770	---	114,770	---	+114,770
Assistance for Europe, Eurasia, and Central Asia.....	695,740	626,718	626,718	-69,022	---
Department of State					
Migration and refugee assistance.....	1,686,620	1,613,100	1,496,873	-189,747	-116,227

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012  
(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	B111	B111 vs. Enacted	B111 vs. Request
<b>United States Emergency Refugee and Migration Assistance Fund</b>					
United States Emergency Refugee and Migration Assistance Fund	49,900	32,000	32,000	-17,900	---
Total, Department of State	1,736,520	1,645,100	1,528,873	-207,647	-116,227
<b>Independent Agencies</b>					
Peace Corps	374,250	439,600	374,250	---	-65,350
Hillman Challenge Corporation	898,200	1,125,100	898,200	---	-226,900
Inter-American Foundation	22,454	19,100	19,100	-3,354	---
African Development Foundation	29,441	24,000	24,000	-5,441	---
Total, Independent Agencies	1,324,345	1,607,800	1,315,550	-8,795	-292,250
<b>Department of the Treasury</b>					
International Affairs Technical Assistance	25,448	30,120	25,448	---	-4,672
Debt restructuring	49,900	15,000	---	-49,900	-15,000
Total, Department of the Treasury	75,348	45,120	25,448	-49,900	-19,672
<b>Total, title III, Bilateral economic assistance</b>					
Appropriations	21,208,531	22,526,903	17,682,484	-3,526,047	-4,844,419
(By transfer)	(30,000)	(50,000)	(30,000)	---	(-20,000)
(Transfer out)	(-30,000)	(-50,000)	(-30,000)	---	(+20,000)



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011  
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	FY 2011 Enacted	FY 2012 Request	Bill Bill	Bill vs. Enacted	Bill vs. Request
TITLE IV - INTERNATIONAL SECURITY ASSISTANCE					
Department of State					
International narcotics control and law enforcement.....	1,593,806	1,511,838	1,562,438	-31,368	+50,600
Total, International narcotics control.....	1,593,806	1,511,838	1,562,438	-31,368	+50,600
Nonproliferation, anti-terrorism, demining and related programs.....	738,520	708,540	708,540	-29,980	---
Peacekeeping operations.....	304,390	292,000	304,390	---	+12,390
Funds Appropriated to the President					
International Military Education and Training.....	105,788	109,954	105,788	---	-4,166
Foreign Military Financing Program:					
Grants:					
Israel.....	2,994,000	3,075,000	3,075,000	+81,000	---
Egypt.....	1,297,400	1,300,000	1,300,000	+2,600	---
Other.....	1,082,830	1,175,463	999,230	-83,600	-176,233
Total, Foreign Military Financing Program.	5,374,230	5,550,463	5,374,230	---	-176,233
Global security contingency fund.....	---	50,000	---	---	-50,000
Total, title IV, Security assistance.....	8,116,734	8,222,795	8,055,386	-61,348	-167,409
Appropriations.....	(8,116,734)	(8,222,795)	(8,055,386)	(-61,348)	(-167,409)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011  
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(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	B111	B111 vs. Enacted	B111 vs. Request
TITLE V - MULTILATERAL ASSISTANCE					
Funds Appropriated to the President	354,290	348,705	309,897	-44,393	-38,808
International Organizations and Programs					
International Financial Institutions					
World Bank Group					
Clean Technology Fund	184,630	400,000	---	-184,630	-400,000
Strategic Climate Fund	49,900	190,000	---	-49,900	-190,000
The International Bank for Reconstruction and Development (IBRD):					
Contribution to the IBRD paid in capital	---	117,364	---	---	-117,364
(Limitation on callable capital)	---	(2,928,991)	---	---	(-2,928,991)
Global Environment Facility	89,820	143,750	70,000	-19,820	-73,750
Subtotal, IBRD	89,820	261,114	70,000	-19,820	-191,114
Contribution to the International Development Association	1,232,530	1,358,500	940,500	-292,030	-418,000
Multilateral debt relief initiative	---	167,000	---	---	-167,000
Total, World Bank Group	1,556,880	2,376,614	1,010,500	-546,380	-1,366,114
Contribution to the Enterprise for the Americas Multilateral Investment Fund	24,950	25,000	20,127	-4,823	-4,873

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011  
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(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	B111	B111 vs. Enacted	B111 vs. Request
<b>Contribution to the Inter-American Development Bank paid in capital.....</b>					
Bank paid in capital.....	---	102,018	---	---	-102,018
(Limitation on callable capital).....	---	(4,098,795)	---	---	(-4,098,795)
Inter-American Development Bank, Inter-American Investment Corporation.....	20,958	20,429	4,670	-16,288	-15,759
Total, Inter-American Development Bank.....	20,958	122,447	4,670	-16,288	-117,777
<b>Contribution to the Asian Development Fund.....</b>					
Contribution to the Asian Development Fund.....	---	115,250	99,000	+99,000	-16,250
Asian development bank paid in capital.....	106,373	106,586	---	-106,373	-106,586
(Limitation on callable capital).....	(2,558,049)	(2,558,049)	---	(-2,558,049)	(-2,558,049)
<b>Contribution to the African Development Bank:</b>					
Paid in capital.....	---	32,418	---	---	-32,418
(Limitation on callable capital).....	---	(507,861)	---	---	(-507,861)
Contribution to the African Development Fund.....	109,780	195,000	109,780	---	-85,220
Total, African Development Bank.....	109,780	227,418	109,780	---	-117,638
<b>Multilateral debt relief initiative.....</b>					
Multilateral debt relief initiative.....	---	7,500	---	---	-7,500
<b>Contribution to the International Fund for Agricultural Development.....</b>					
Contribution to the International Fund for Agricultural Development.....	29,440	30,000	19,850	-9,590	-10,150
Global agriculture and food security program.....	99,800	308,000	---	-99,800	-308,000
Total, International Financial Institutions....	1,948,181	3,318,815	1,263,927	-684,254	-2,054,888
<b>Total, title V, Multilateral assistance.....</b>					
	2,302,471	3,667,520	1,573,824	-728,647	-2,093,696

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012  
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	FY 2011 Enacted	FY 2012 Request	B111	B111 vs. Enacted	B111 vs. Request
(Limitation on callable capital).....	(2,558,049)	(10,093,696)	---	(-2,558,049)	(-10,093,696)

TITLE VI - EXPORT AND INVESTMENT ASSISTANCE

Export-Import Bank of the United States					
Subsidy appropriation.....	57,884	76,400	57,884	---	-18,516
Administrative expenses.....	83,712	124,600	83,712	---	-40,888
Inspector General.....	2,495	4,000	4,000	+1,505	---
Offsetting collections.....	-141,596	-417,900	-417,900	-276,304	---
Total, Export-Import Bank of the United States..	2,495	-212,900	-272,304	-274,799	-59,404

Overseas Private Investment Corporation					
Noncredit account:					
Administrative expenses.....	52,205	57,890	52,205	---	-5,685
Insurance fees and other offsetting collections...	-272,300	-277,000	-277,000	-4,700	---
Subtotal.....	-220,095	-219,110	-224,795	-4,700	-5,685
Program account.....	18,079	31,000	18,079	---	-12,921
Total, Overseas Private Investment Corporation....	-202,016	-188,110	-206,716	-4,700	-18,606

COMPARATIVE STATEMENT OF NEW BUDGET (OBLI GATIONAL) AUTHORITY FOR 2011  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2012  
(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	B111	B111 vs. Enacted	B111 vs. Request
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Funds Appropriated to the President	49,900	56,270	49,900	---	-6,370
Trade and Development Agency					
Total, title VI, Export and investment assistance	-149,621	-344,740	-429,120	-279,499	-84,380

TITLE VII - GENERAL PROVISIONS

Int'l Broadcasting Operations (BBG) (Sec. 2121 (g) (2)).	9,980	---	---	-9,980	---
Diplomatic and Consular (Sec. 2118 (f)) (Rescission)...	-55,000	---	---	+55,000	---
Dev Assistance Prior Yr (Sec. 2118 (c)) (Rescission)...	-1,000	---	---	+1,000	---
Economic Support Funds (Sec. 2118 (g)) (Rescission)...	-120,000	---	---	+120,000	---
Visa Fraud Prevention (Sec. 2118 (h)) (Rescission)....	-140,000	---	---	+140,000	---
Buying Power Maint Acct (BPMA) (Sec. 2118 (b)) (Resc). Export Import Bank - Balances (Rescission)	-17,000	---	---	+17,000	---
(Sec. 2118 (a)).....	-275,000	---	---	+275,000	---
Assistance for the newly independent states of the former Soviet Union - FY2007 (Resc) (Sec. 2118 (d)).	-11,700	---	---	+11,700	---
Assistance for Europe, Eurasia, Central Asia (AEECA) (Sec. 2118 (i)) (Rescission).....	-19,000	---	---	+19,000	---
Int'l Narcotics Control and Law Enforcement - FY2002 (Sec. 2118 (e)) (Rescission).....	-7,183	---	---	+7,183	---
ESF - MRA (By transfer).....	(7,000)	---	---	(-7,000)	---
Sec. 7053 Fraud Prevention & Detection Fees.....	---	---	---	---	---
Diplomatic and consular programs (Sec. 7082(a)) (Rescission).....	---	---	-5,700	-5,700	-5,700

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2011  
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	FY 2011 Enacted	FY 2012 Request	B111	B111 vs. Enacted	B111 vs. Request
Economic Support Funds (Sec. 7082(b)) (Rescission).....	---	---	-246,069	-246,069	-246,069
SDAF transfer (Sec. 7083(a)).....	---	-100,000	-100,000	-100,000	---
SDAF Obligation Limitation (Sec. 7083(b)).....	---	100,000	100,000	+100,000	---

Total, title VII, General Provisions.....	-638,903	---	-251,769	+384,134	-251,769
Appropriations.....	(9,980)	---	---	(-9,980)	---
Rescissions.....	(-645,883)	---	(-251,769)	(+394,114)	(-251,769)
(By transfer).....	(7,000)	---	---	(-7,000)	---

TITLE VIII - GLOBAL WAR ON TERRORISM -  
OPERATIONS AND ASSISTANCE IN SUPPORT OF OVERSEAS  
DEPLOYMENTS AND RELATED ACTIVITIES

Diplomatic and consular programs.....	---	4,323,255	4,323,255	+4,323,255	---
(Worldwide security protection).....	---	(246,854)	(246,854)	(+246,854)	---
(Transfer to other agencies).....	---	(-230,000)	(-230,000)	(-230,000)	---
Office of Inspector General.....	---	62,932	62,932	+62,932	---
Operating expenses.....	---	---	85,200	+85,200	+85,200
Economic Support Fund.....	---	1,216,600	1,216,600	+1,216,600	---
International narcotics control and law enforcement....	---	1,000,000	914,400	+914,400	-85,600
Foreign Military Financing program.....	---	1,000,000	1,000,000	+1,000,000	---
Pakistan counterinsurgency capability fund.....	---	1,100,000	---	---	-1,100,000
Total, Title VIII - Global War on Terrorism.....	---	8,702,787	7,602,387	+7,602,387	-1,100,400

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(Amounts in thousands)

	FY 2011 Enacted	FY 2012 Request	B111	B111 vs. Enacted	B111 vs. Request
Grand total.....	48,320,468	56,555,167	45,415,887	-2,904,581	-11,139,280
Appropriations.....	(48,966,351)	(50,952,380)	(39,979,669)	(-8,986,682)	(-10,972,711)
Emergency appropriations.....	---	---	(7,602,387)	(+7,602,387)	(-400)
Overseas contingency operations.....	(-645,883)	---	(-251,769)	(+394,114)	(-251,769)
Rescissions.....	---	---	---	---	---
(Rescission of emergency funding).....	(37,000)	(50,000)	(30,000)	(-7,000)	(-20,000)
(By transfer).....	(-30,000)	(-50,000)	(-30,000)	---	(+20,000)
(Transfer out).....	(2,558,049)	(10,093,696)	---	(-2,558,049)	(-10,093,696)
(Limitation on callable capital).....	---	---	---	---	---