

STATE, FOREIGN OPERATIONS, AND RELATED PROGRAMS  
APPROPRIATIONS BILL, 2015

\_\_\_\_\_, 2014.—Committed to the Committee of the Whole House on the State  
of the Union and ordered to be printed

Ms. GRANGER, from the Committee on Appropriations,  
submitted the following

R E P O R T

[To accompany H.R. ]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Department of State, foreign operations, and related programs, for the fiscal year ending September 30, 2015, and for other purposes.

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## OVERVIEW

The Committee recommendation for fiscal year 2015 for activities under the jurisdiction of the Subcommittee on State, Foreign Operations, and Related Programs is \$48,293,425,000 in new discretionary budget authority, which is \$707,575,000 below the fiscal year 2014 enacted level and \$276,538,000 below the fiscal year 2015 request.

Within the total funding provided, the recommendation includes \$5,912,425,000, in title VIII to support Overseas Contingency Operations/Global War on Terrorism (OCO/GWOT), pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985. The Committee continues to ensure that these temporary and extraordinary costs are on a glide-path downward by reducing OCO/GWOT appropriations by nine percent below the fiscal year 2014 enacted level.

The Committee recommendation yields savings by terminating or not providing funding for eleven accounts and reducing funds for many other programs from the prior year and the budget request. The Committee recommendation, as detailed in the bill and accompanying report, prioritizes security programs, including embassy security and international security assistance; humanitarian, health, and development programs; programs that promote democracy and other American ideals; and oversight, transparency, and accountability measures.

### *Security Programs*

The Committee remains focused on supporting programs that are critical to the national security of the United States. The bill once again prioritizes the security of our diplomatic and development staff and the facilities where they work. The Committee recommendation therefore maintains the fiscal year 2014 level for Embassy Security, Construction, and Maintenance and Worldwide Security Protection. When these funds are combined with agency contributions for new embassy construction, the level meets the funding recommendation of the Benghazi Accountability Review Board. The bill also includes additional reporting requirements for new embassy construction to ensure proper oversight.

The Committee continues to provide unwavering support for Israel's security, which is reflected by full funding for the United States-Israel Memorandum of Understanding (MOU) at \$3,100,000,000. The Committee recommendation also supports Jordan by providing not less than \$1,000,000,000 to meet ongoing economic and security needs and to address the extraordinary strain Jordan faces from unrest in the region, including by hosting nearly 600,000 Syrian refugees.

To address concerns about instability in Latin America, the Committee recommendation restores reductions proposed in the request

for assistance to Colombia, Mexico, Central America, and the Caribbean Basin. The Committee believes it is critical to continue robust support for counternarcotics and law enforcement efforts, as well as assistance for rule of law and judicial reform activities in the region in order to fight drug trafficking and violent crime before it reaches the borders of the United States. The Committee notes serious concern about the increased number of unaccompanied minors from Mexico and Central American countries arriving in the United States and intends for funds in this Act to help promote economic prosperity and security in these countries in order to address this issue.

For this reason, the bill provides funding to enhance border security initiatives for Mexico and Central America; requires the Secretary of State to develop a strategy for implementing such border security initiatives, with a focus on the southern border of Mexico; directs the Secretary of State to provide quarterly updates to the Committees on Appropriations on the strategy and funding provided; and notes that the Secretary of State should work with the heads of other Federal departments and agencies to develop the strategy, as appropriate.

The Committee notes the continued importance of United States assistance to secure and stabilize the frontline states of Afghanistan, Pakistan, and Iraq. The Committee understands that the staffing and programmatic requirements in these countries will remain under continuous review and therefore has not designated specific funding recommendations by country but directs the Administration to refine its plans for programs, facilities, and staff in consultation with the Committees on Appropriations. The Committee further requires spend plans and advance notification before funds are obligated for these countries, pursuant to sections 7015 and 7076 of this Act.

The Committee notes its commitment to responsibly reducing the cost of civilian operations and assistance in Afghanistan as the United States military draws down its forces. At the same time, the Committee highlights the development gains in many key sectors over the last decade in Afghanistan, including progress made in health, education, empowerment of women, and counter-narcotics and expects funding to continue for such programs but at a reduced level. The Committee prohibits new major reconstruction projects and programs that cannot be sustained or that do not have adequate oversight.

The Committee is concerned about the volatile situation in Iraq. In order to provide the flexibility to address emerging threats around the world, the Committee recommendation rejects the reductions in the budget request and includes funding consistent with the fiscal year 2014 level for international security assistance in title IV of this Act. The Committee has also designated funds for the Middle East and North Africa region as described in the following paragraph, which may be directed toward addressing the security situation in Iraq, subject to prior consultation with, and the regular notification procedures of, the Committees on Appropriations. In addition, the Committee recommendation maintains the fiscal year 2014 level for humanitarian assistance to help address the needs of people displaced by the growing conflict in Iraq.

The Committee recognizes the implications for United States national security in the Middle East and North Africa region and notes the extraordinary needs related to the Syrian crisis, political transitions underway in the region, and renewed violence in Iraq. The recommendation also provides \$530,000,000 of OCO/GWOT spending to help promote stability, reform, and democracy in the region. Of the amount provided, the Committee directs that not less than \$340,000,000 will be devoted to programs in Jordan. Remaining funds should be used to support host communities in Lebanon and other countries affected by the Syrian refugee crisis, non-lethal assistance for civilians affected by the conflict in Syria, and to promote economic growth, stability and security, and democratic change. The Committee notes concern about water scarcity in the region and expects to be consulted on any programs focused on addressing these needs. The Committee notes that the resources provided for International Disaster Assistance, Migration and Refugee Assistance, and Emergency Refugee and Migration Assistance are also intended to continue vital humanitarian activities worldwide, including related to the Syria crisis.

The Committee notes that there are many areas of the world that are facing unrest, and if funds are re-directed toward unplanned or unrequested contingencies that emerge in countries where the United States has national security interests, the Committee requires notification 15 days in advance of any obligation of funds. The Committee notes that the advance notification requirement may only be waived if failure to do so would pose a substantial risk to human health and welfare. The Committee expects the use of this authority to be extremely rare and directs the Secretary of State and Administrator of United States Agency for International Development (USAID) to use this authority judiciously.

#### *Humanitarian and Health Programs*

The Committee notes that foreign assistance is often essential to advance foreign policy and national security objectives and that such assistance also reflects the values, generosity, and goodwill of the American people. The Committee understands that disease, hunger, and displacement of vulnerable people around the world can threaten and destabilize countries and governments and thereby undermine the national security of the United States. For this reason, the Committee continues to provide robust funding levels for global health activities, development assistance, and the Millennium Challenge Corporation. The recommendation maintains the extraordinary level of funding provided for disaster and refugee assistance in fiscal year 2014 due to crises around the world, including large-scale displacement, outbreaks of disease, and food insecurity in Syria, South Sudan, and the Central African Republic.

#### *Programs that Promote Democracy and American Ideals*

The Committee notes that during this time of unprecedented political change in many countries around the world, American leadership is critical. It is imperative that assistance is provided to advance democracy worldwide. The Committee is concerned about increased repression of civil society in many countries, which inhibits the ability of citizens to exercise their fundamental freedoms, such as freedom of association, speech, and religion. This disturbing

global trend requires new approaches to promote democracy in order to overcome obstacles put in place by increasingly repressive governments. The Committee notes that finding new approaches does not mean retreating from America's role in advancing democracy worldwide.

The Committee, therefore, rejects the cuts to democracy programs in the budget request and also exceeds the fiscal year 2014 level and the fiscal year 2015 request for international broadcasting. The Committee expects the Department of State and USAID to continue to support the role of civil society in democracy and governance strategies around the world, but cautions that such activities should not place at risk core development and health programs.

The bill addresses aggression faced by countries such as Ukraine and other former Soviet Union countries and demonstrates support for democracies in Central and Eastern Europe by significantly enhancing resources for security assistance, economic assistance, and broadcasting with \$215,000,000 in additional funding above the fiscal year 2015 request.

The Committee places special emphasis on efforts to address human trafficking, so that men, women and children around the world can live without fear of exploitation and have the freedom to choose their own future. This bill demonstrates a bipartisan commitment to addressing this issue by increasing funding for anti-trafficking programs, including the staff to oversee those programs and work with other countries to end modern slavery. The Committee supports the efforts of the Office to Monitor and Combat Human Trafficking to lead the international response and encourages other Department of State bureaus and offices and United States Government agencies to deepen their engagement on these efforts. The Committee further proposes an initiative to holistically address all aspects of human trafficking within government institutions and society.

#### *Oversight, Transparency, and Accountability*

The Committee takes seriously its responsibility to conduct proper oversight, and during calendar year 2014, the Subcommittee on State, Foreign Operations, and Related Programs held eight hearings and member briefings in order to further examine the programs in the Subcommittee's jurisdiction to prioritize funding requests; understand the political, economic, and security situation in critical countries around the world; and improve transparency and effectiveness of programs. Additionally, the Surveys and Investigations staff of the Committee continues to review programs and provide updates on studies that began in prior years. The Government Accountability Office also provides reports on matters within the Subcommittee's jurisdiction and their cooperation is greatly appreciated.

Proper management of taxpayer dollars must be a focus of all United States Government agencies, and this is particularly important for the Department of State, USAID, and other agencies charged with advancing the interests of the United States around the world. Waste, fraud, and abuse in the programs funded in this bill will not be tolerated. Reflecting its commitment to oversight, transparency, and accountability, the Committee has fully funded

the requests for the Inspectors General of agencies in the Subcommittee's jurisdiction, and maintained and strengthened provisions contained in prior year appropriations Acts on multi-year commitments, direct funding for governments and local organizations, and the United Nations (UN).

## TITLE I—DEPARTMENT OF STATE AND RELATED AGENCY

### DEPARTMENT OF STATE

#### ADMINISTRATION OF FOREIGN AFFAIRS

The Committee recommendation for Administration of Foreign Affairs provides funds for the broad range of activities necessary to support the operations and activities of diplomatic posts in 190 countries. The Committee recommends a total of \$9,737,678,000 for these activities of the Department of State in fiscal year 2015. Of the total amount provided, \$9,578,778,000 is derived from general-purpose discretionary funds and \$158,900,000 is mandatory spending. Additional funds are provided under title VIII for OCO/GWOT.

*Embassy Security.*—The Committee recommendation provides \$5,441,876,000, as detailed in the table below, to meet urgent security requirements, including those identified by the Benghazi Accountability Review Board and other Department of State reviews. The total amount provided is the same as the fiscal year 2014 enacted level and \$46,355,000 above the budget request. Funds are made available for the purchase of property and for construction, rehabilitation, and maintenance at over 275 United States diplomatic and consular missions and other posts overseas, the Department of State's costs associated with the expansion of the Marine Security Guard Program, and the personnel and equipment required to protect United States Government employees and their families under Chief of Mission authority and property worldwide. Consistent with the budget request, the Committee recommendation reduces the funds recommended for new construction and increases funds recommended for support of the personnel and equipment needed to protect both people and facilities.

#### EMBASSY SECURITY

[Budget authority in thousands of dollars]

Program/Activity	Fiscal year 2014	Fiscal year 2015 request	Committee recommendation	Change from fiscal year 2014
Worldwide Security Protection .....	\$2,767,525	\$3,117,821	\$3,117,821	\$350,296
Embassy, Security, Construction, and Maintenance <sup>1</sup> .....	2,674,351	2,277,700	2,324,055	−350,296
Total, Embassy Security .....	5,441,876	5,395,521	5,441,876	0

<sup>1</sup> Amounts do not include cost sharing reimbursements made available for construction and maintenance from other Federal agencies.

#### DIPLOMATIC AND CONSULAR PROGRAMS

Fiscal year 2014 enacted level <sup>1</sup> .....	\$6,605,701,000
Fiscal year 2015 request .....	6,783,043,000
Committee recommendation .....	6,740,180,000
Change from enacted level .....	+134,479,000
Change from request .....	−42,863,000

<sup>1</sup> In addition, the fiscal year 2014 enacted level, the fiscal year 2015 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.



The Committee recommendation includes \$6,740,180,000 for Diplomatic and Consular Programs, including up to \$2,128,115,000 for Worldwide Security Protection (WSP), \$512,427,000 for public diplomacy international information programs, and \$533,000 for the International Center. Additional funds are provided under title VIII for OCO/GWOT.

The Committee recommendation does not include the funds requested for the Ambassador's Fund for Cultural Preservation, the new Rapid Response Program, and the Locally Engaged Staff (LES) wage and step increases. The Committee notes that in fiscal year 2014 funds to cover LES wage and step increases were funded by transfer from the Buying Power Maintenance Account and not from funds appropriated under this heading for fiscal year 2014.

Funds made available under this heading are allocated in the following manner:

*Human resources.*—The Committee recommendation includes \$2,331,050,000 for human resources, of which \$331,885,000 is for WSP and \$133,306,000 is for public diplomacy. Funds support American salaries at overseas and domestic United States diplomatic missions.

*Overseas programs.*—The Committee recommendation includes \$1,793,664,000 for overseas programs, which support the operational programs of regional bureaus of the Department of State. Within the total, \$379,121,000 is for public diplomacy. Funds support the operations of United States embassies, consulates, and other diplomatic posts worldwide. Additional funds are provided under title VIII for OCO/GWOT.

*Diplomatic policy and support.*—The Committee recommendation includes \$800,462,000 for the operational programs and management offices of the functional bureaus of the Department of State.

*Security programs.*—The Committee recommendation includes \$1,813,938,000 for security programs, of which \$1,796,230,000 is for WSP. Funds support the personnel, equipment and training necessary for the protection of diplomatic personnel, overseas diplomatic missions, residences, and domestic facilities and information.

#### *Fees and Transfers*

The Committee recommendation also includes language similar to prior years and requested for fiscal year 2015, which: (1) permits not to exceed \$10,000,000 to be transferred to Emergencies in the Diplomatic and Consular Service for emergency evacuations and terrorism rewards; (2) provides \$1,806,600 in fees collected from other executive branch agencies and \$533,000 from reserves for use of facilities at the International Center Complex, as authorized by law and for development, maintenance, and security of additional properties for the use as an International Center by foreign governments or international organizations; (3) provides not to exceed \$15,000 from reimbursements, surcharges, and fees for use of Blair House facilities in accordance with the Department of State Basic Authorities Act of 1956; and (4) makes available not to exceed \$5,000,000 in fee collections available until expended for various activities.

### *Border Security Program*

In addition to the funds appropriated under this heading, an estimated \$2,903,834,000 will become available through authorized fees and surcharges for the Border Security Program, of which \$2,210,090,000 is from the collection of Machine Readable Visa fees, \$50,074,000 is from the collection of Fraud Prevention fees, and \$643,040,000 is from collection of other Border Security Program fees. The Committee recommendation does not include the requested extension of the Western Hemisphere Travel Initiative (WHTI) surcharge authority. The Committee understands that the extension of this authority is under consideration by the authorization committee of jurisdiction. If enacted, the WHTI surcharge will make available an additional \$300,420,000 for the Border Security program. This would bring the total amount for the program to \$3,204,254,000 to address the growing workload in the passport and visa program and maintain consular operations that protect United States citizens overseas, safeguard security interests of the United States, facilitate entry of legitimate travelers, and foster economic growth.

*Visa program.*—The Committee understands the Bureau of Consular Affairs has established a working group to examine and assess the risks, benefits, and security issues of using video technology in the visa adjudication process. The Committee directs the Secretary of State to report to the Committees on Appropriations the results of the review, including plans for conducting a video interview pilot.

The Committee remains concerned that granting United States entry visas to high-level officials from dangerous and oppressive states, especially Communist Party members from Cuba, raises national security, foreign policy, and human rights concerns, and is inconsistent with section 102(e) of the Cuban Liberty and Democratic Solidarity Act (LIBERTAD) of 1996 (Public Law 104–114), Section 1 of Presidential Proclamation 5377, and Presidential Proclamation 8697 regarding human rights. As such, the Committee directs the Secretary of State to take all necessary measures to ensure that high-level Cuban government officials and their immediate family members do not gain United States entry in the future.

The Committee notes the engagement of the Bureau of Consular Affairs in a joint working group with the adjudicators of the United States Citizenship and Immigration Services to develop guidance and increase expertise on the difficult adjudications involving L–1B visas. The Committee supports both the development and implementation of such guidance as a means of better facilitating the ability of global companies to transfer specialized personnel within the company through the expeditious adjudication of L–1B visa requests.

### *Worldwide Security Protection*

The Committee recommendation includes \$2,128,115,000 for WSP. Additional funds are provided under title VIII for OCO/GWOT.

The WSP program provides the core funding for the protection of life, property, and information of the Department of State and supports a worldwide guard force protecting overseas diplomatic mis-

sions, residences, and domestic facilities. Roughly 2,000 direct-hire diplomatic security personnel are deployed worldwide to support and protect United States Government staff and facilities. In addition, the WSP program appropriation supports the protection of national security information and the integrity of the Department of State's network of information systems.

In order to more accurately account for the costs of security for Department of State personnel, facilities and programs, the amount recommended includes the shift of 421 positions and \$141,797,000 from positions and funds previously allocated to the regional and functional bureaus to WSP, as proposed in the budget request.

The Committee notes that no funds were requested, and the Committee recommendation includes no funds, for a Foreign Affairs Security Training Center (FASTC). The Committee directs the Department of State to notify the appropriate congressional committees prior to any obligation or expenditure of funds for the FASTC project. This requirement shall include funds made available in this Act, from prior Acts making appropriations for the Department of State, foreign operations, and related programs, and from Public Law 111-5. The notification shall provide a detailed plan and cost estimate for the project, and the basis for the determination that safety and security training for all Department of State personnel who require such training cannot reasonably be provided at existing Federal law enforcement training facilities.

The Committee supports the efforts of the Department of State to train and educate the international law enforcement community in anti-terrorism and associated activities. However, the Committee is aware of concerns that funds connected with such support are being used to procure training systems made in countries other than the United States. If an equivalent domestic alternative is available, the Committee directs the Department of State take the necessary steps to ensure funds are being used to procure products and training services from United States-based businesses.

#### *Other Matters*

*Ambassador's Fund for Cultural Preservation.*—The Committee recommendation includes language prohibiting funds under this heading from supporting the Ambassador's Fund for Cultural Preservation. Given fiscal constraints, support of cultural preservation projects from the Department of State's core operating account cannot be justified.

*Bangladesh International Crimes Tribunal (ICT).*—The Bangladesh ICT is a national court based on a Bangladeshi statute, and the Committee is concerned by recent assertions by the Government of Bangladesh that ICT defendants are not afforded certain rights otherwise guaranteed under international law. The Committee requests that the Secretary of State strongly encourage the Government of Bangladesh to amend the ICT statute to affirmatively acknowledge its obligation to conduct these trials in accordance with international fair trial and due process standards; to accept UN participation in the proceedings; and, if necessary, to consider moving the ICT to a third country.

*Bureau of Democracy, Human Rights, and Labor (DRL).*—The Committee recommendation includes the funds requested for DRL, including \$2,750,000 for vetting individuals receiving security as-

sistance. The Committee believes that there are situations that may require working with units of security forces that may have previously contained members credibly alleged to have committed violations of human rights and therefore urges the Administration to work with the appropriate congressional committees to address this issue. The Committee directs the Secretary of State to comply with the directive in section 7034(l) of the joint explanatory statement accompanying division K of Public Law 113–76, and to report to the Committees on Appropriations, not later than 60 days after enactment of this Act, on ways to improve the vetting process.

*Conflict Stabilization Operations.*—The Committee recommendation continues the authority for the Secretary of State to allocate up to \$41,600,000 of the funds appropriated under this heading to Conflict Stabilization Operations.

The Committee directs the Secretary of State to report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on the response of the Department of State to the 43 recommendations of the March 2014 report entitled *Inspection of the Bureau of Conflict and Stabilization Operations* (ISP–I–14–06), Office of Inspector General of the Department of State. The Committee expects, as part of the recommended workforce and workload analysis, that the Bureau will review similar functions performed by the Office of Transition Initiatives, USAID, as well as other bureaus in the Department.

The Committee encourages the Assistant Secretary of State for Conflict and Stabilization Operations to explore all appropriate means of supporting the employment of veterans in the operations and programs of the Bureau.

*Debt repayment.*—The Committee is concerned about the continued dispute between Argentina and its creditors and notes that the Secretary of State, in a hearing before the Subcommittee, said that he has urged Argentina to repay its debts to the United States Government and to engage with creditors, public and private. The Committee directs the Secretary of State and the Secretary of the Treasury to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on steps the Government of Argentina is taking to normalize relations with its creditors.

*Guatemala.*—The Committee expects the Government of Guatemala to continue to resolve cases involving Guatemalan children and American adoptive parents and expects the Department of State to work to assist in the resolution of outstanding cases, as appropriate.

*Hong Kong Policy Act report.*—The Committee directs the Secretary of State, not later than 45 days after enactment of this Act, to update the report delineated in section 301 of the United States–Hong Kong Policy Act of 1992 and transmit it to the appropriate congressional committees.

*Lobbying restrictions.*—The Committee remains concerned about the perception that former senior United States Government diplomatic officials are representing foreign entities or governments that the Department of State has determined to be a state sponsor of terrorism or a country of particular concern after leaving government service. The Committee urges the Secretary of State to examine this matter and to take appropriate steps, either administra-

tively or through a legislative proposal, to ensure that appropriate rules are in place.

*Mexico.*—The Committee recognizes a need for greater economic engagement between the United States and Mexico and urges the Department of State to explore opportunities in this area, including engagement with business leaders in both countries, in order to enhance dialogue and cooperative efforts to improve economic growth, increase global market competitiveness, improve United States-Mexico trade and investment, create jobs, and raise living standards for citizens of both countries, within a framework that fully respects and supports national sovereignty and interests.

*Monitoring and Combating Trafficking in Persons.*—The Committee recommendation includes \$12,000,000 for the Office to Monitor and Combat Trafficking in Persons. Additional funds are provided above the budget request to ensure the Office can fulfill their mandate from the Trafficking Victims Protection Act and subsequent authorizations, including to support the coordination of the President’s Interagency Task Force and Senior Policy Operating Group, deployment of rapid response teams, production of the Trafficking in Persons Report, implementation of child protection compacts, diplomatic engagement and technical assistance, and to provide proper management and oversight of increased assistance appropriated in this Act to combat trafficking in persons.

The Committee directs the Secretary of State to post the National Human Trafficking Resources Center hotline, email address, and Web site information in all United States Embassies and Consulates in areas where visa applications are processed.

*Prisoner transfers from United States Naval Station, Guantanamo Bay, Cuba.*—Section 7064 of this Act prohibits the obligation of funds for any country that concludes an agreement with the United States to receive by transfer an individual detained at the United States Naval Station, Guantanamo Bay, Cuba, unless the Secretary of State notifies the Committees on Appropriations of the terms of such agreement not later than five days after the conclusion of the agreement.

Section 7064 also requires the Secretary of State to report to the Committees on Appropriations, not later than 45 days after enactment of this Act and every 45 days thereafter through fiscal year 2015, summarizing negotiations over the previous 45 days between Department of State personnel and officials of Foreign governments over the potential transfer to such governments of an individual, or individuals, detained at United States Naval Station Guantanamo Bay. The report may be provided in classified form if necessary.

*Public access to federally funded research.*—The Committee understands that major Federal research agencies are in the process of drafting and implementing plans to enable public access to federally funded research findings in accordance with guidance the Office of Science and Technology Policy (OSTP) issued in February 2013. The Committee encourages the Department of State and USAID to work with OSTP to draft and implement similar plans for providing public access to findings that result from research funded by using funds made available in this Act.

*Public diplomacy pilot program.*—The Committee encourages the Department of State to explore the development of competitively-

awarded public diplomacy pilot projects focused on the Near East and Northern Africa that leverage public-private partnerships and build the capacity of local partners and independent foreign media channels to promote themes essential to United States Government public diplomacy goals.

*Real property.*—The Committee expects the Secretary of State to help facilitate a resolution for United States companies seeking return of real property seized or held by foreign governments, as appropriate.

*Special envoys.*—The Committee recommendation includes up to \$1,000,000 for a Special Envoy to Promote Religious Freedom of Religious Minorities in the Near East and South Central Asia, if authorized. The Committee urges the Secretary of State to eliminate positions within the Department of State, not otherwise authorized or required by law, as a means of offsetting the cost.

*Syria.*—The Committee urges the Secretary of State to utilize all diplomatic means to ensure that parties to the conflict fully implement UN Security Council Resolution 139, demanding all parties to allow delivery of humanitarian assistance and to ensure that such assistance is reaching the Syrian people.

*Tibet.*—The Committee recommendation includes \$1,000,000 for the Office of the Special Coordinator for Tibetan Issues.

The Committee previously provided funding for a United States consulate in Lhasa, Tibet, and directed the Department of State not to consent to opening a consular post in the United States by the People's Republic of China (PRC) until such time as the PRC consents to opening a United States consular post in Lhasa, Tibet. The Committee again directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on the status of efforts to establish a United States consulate in Lhasa, Tibet, and a description of the restrictions, if any, on travel to and within the Tibet Autonomous Region and other Tibetan autonomous jurisdictions faced by United States diplomatic personnel, and any requests of the PRC Government for additional consular posts in the United States.

*United States Interests Section in Havana (USINT).*—The Committee appreciates the USINT's critical role in furthering important United States policy goals. The Committee encourages the Department of State to ensure that USINT personnel and facilities are accessible to pro-democracy activists in Cuba and other independent members of civil society. The Committee further encourages USINT to actively facilitate connections between Americans in the United States, or Americans who travel to Cuba, with Cuban pro-democracy activists, independent labor unions, independent librarians, independent human rights groups, independent religious organizations, and other Cubans not affiliated with the government who are working for change from within Cuba, and to keep the Committee informed on its efforts.

*Western Hemisphere.*—The Committee is aware of the work of the Bureau of Western Hemisphere Affairs to promote stable democracies throughout the region through racial and ethnic equality initiatives, including coordinating and implementing joint action plans with governments such as Brazil and Colombia. The Committee recommendation includes resources to continue and strengthen these initiatives during fiscal year 2015.

*Workforce diversity.*—The Committee notes the receipt of the fiscal year 2014 report on initiatives to increase workforce diversity. The Committee supports the commitment of the Department of State to increase diversity in hiring, retention, and promotion and has included sufficient funding to continue and expand its recruitment programs, professional development activities, and outreach efforts in fiscal year 2015. The Committee again requests the Secretary of State report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on initiatives to increase diversity in the Department of State’s workforce. The report shall detail racial and ethnic minority recruitment, retention, and promotion efforts; professional development support for mid-career and senior professionals, including in the Senior Executive and Foreign Services; and diversity training for Department of State mid-career and senior leadership.

The Committee supports ongoing partnerships between the Department of State and community colleges, universities, and other institutions to improve the diversity and excellence of the United States Foreign Service (Foreign Service) by preparing both graduate and undergraduate students for positions in the Foreign Service. The Committee does not support the decision of the Department of State to eliminate undergraduate fellowships.

CAPITAL INVESTMENT FUND

Fiscal year 2014 enacted level .....	\$76,900,000
Fiscal year 2015 request .....	56,400,000
Committee recommendation .....	56,400,000
Change from enacted level .....	– 20,500,000
Change from request .....	0

The Committee recommendation includes \$56,400,000 for Capital Investment Fund. Funds provided are in addition to an estimated \$160,387,000 in expedited passport fees, which will be used to support the information technology modernization effort, for a total of \$216,787,000 in fiscal year 2015 for support of the Information Technology Strategic Plan of the Department of State.

OFFICE OF INSPECTOR GENERAL

Fiscal year 2014 enacted level <sup>1</sup> .....	\$69,406,000
Fiscal year 2015 request .....	73,400,000
Committee recommendation .....	73,400,000
Change from enacted level .....	+3,994,000
Change from request .....	0

<sup>1</sup>In addition, the fiscal year 2014 enacted level, the fiscal year 2015 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$73,400,000 for support of the oversight personnel and activities of the Office of Inspector General at the Department of State. Additional funds are provided under title VIII for OCO/GWOT.

The Committee recommendation deletes language carried in prior years waiving the statutory requirement that all posts be inspected every five years. The Committee understands that this language is under consideration by the authorizing committee of jurisdiction.

Funds provided under this heading will support the audits, investigations, and inspections of worldwide operations and programs of the Department of State and Broadcasting Board of Governors.

The Committee urges the Office of Inspector General to continue the coordination of audit plans and activities involving Department of State operations and programs in Afghanistan with the Special Inspector General for Afghanistan Reconstruction (SIGAR), to ensure the development of comprehensive oversight plans and to avoid duplication and overlap.

EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

Fiscal year 2014 enacted level <sup>1</sup> .....	\$560,000,000
Fiscal year 2015 request .....	577,900,000
Committee recommendation .....	568,628,000
Change from enacted level .....	+8,628,000
Change from request .....	-9,272,000

<sup>1</sup>In addition, the fiscal year 2014 enacted level includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$568,628,000 for Educational and Cultural Exchange Programs, of which not less than \$236,974,000 shall be for the Fulbright Program, not less than \$85,534,000 shall be for the International Visitor Leadership Program, and not less than \$101,035,000 is for the Citizen Exchanges Program.

Section 7076 of this Act includes a requirement that the Secretary of State submit to the Committees on Appropriations an operating plan for funds appropriated under this heading. The Committee expects that such plan will include the distribution of unobligated balances and recoveries, as well as any transfers to this account from other accounts in fiscal year 2015.

*New programs.*—The Committee recommendation does not reduce core academic, professional and cultural exchange program funding by over \$30,000,000 in order to support new and expanded program initiatives, as proposed in the request. Such initiatives may be supported through existing Department of State programs, funds, and transfers, subject to the regular notification procedures of the Committees on Appropriations.

*Special academic, professional, and cultural exchange programs.*—The Committee encourages the Secretary of State to continue support of special academic, professional, and cultural exchange programs where consistent with strategic priorities, including Tibetan and Ngwang Choephel Fellows exchanges. The Committee expects that funds for special exchange programs will be awarded on a competitive basis and the planned levels for each will be included in the fiscal year 2015 operating plan.

*Other exchanges.*—The Committee recognizes the value of competitive exchange programs for young people, including the Youth Exchange and Study program; the Future Leaders Exchange; educator programs, including critical language programs; and programs providing overseas training in strategic languages for Americans. The Committee urges the Secretary of State to continue to prioritize exchange programs from countries with high United States national security importance.

*Western Hemisphere.*—The Committee encourages the Department of State to continue support of educational and cultural exchange programs with Mexico and countries in Central and South America and increase opportunities in the region for students from disadvantaged backgrounds or historically underserved populations to participate.



## REPRESENTATION EXPENSES

Fiscal year 2014 enacted level .....	\$7,300,000
Fiscal year 2015 request .....	7,679,000
Committee recommendation .....	7,679,000
Change from enacted level .....	+379,000
Change from request .....	0

The Committee recommendation includes \$7,679,000 for Representation Expenses authorized by section 905 of the Foreign Service Act of 1980.

Funds provided under this heading are used to reimburse Foreign Service Officers for expenditures incurred in their official capacities abroad in establishing and maintaining relations with officials of foreign governments and appropriate members of local communities. The Department of State is directed to submit semi-annual reports to the Committees on Appropriations containing detailed information on the allotment and expenditure of this appropriation.

## PROTECTION OF FOREIGN MISSIONS AND OFFICIALS

Fiscal year 2014 enacted level .....	\$28,200,000
Fiscal year 2015 request .....	30,036,000
Committee recommendation .....	30,036,000
Change from enacted level .....	+1,836,000
Change from request .....	0

The Committee recommendation includes \$30,036,000 for Protection of Foreign Missions and Officials.

Funds provided under this heading are used to reimburse local governments and communities for the extraordinary costs incurred in providing protection for international organizations, foreign missions and officials, and foreign dignitaries under certain circumstances. To be eligible for reimbursement under the regular program, the costs must be incurred in a city with 20 or more consular or diplomatic missions staffed by accredited personnel and all costs must be certified as eligible by the Department of State's Bureau of Diplomatic Security. In addition, funds may be used for reimbursement for an extraordinary event in a jurisdiction that does not meet the regular program eligibility requirements, if specifically allowed. The Committee expects the Department of State to provide reimbursement to local jurisdictions on a timely basis if claims are fully justified.

The Committee requests that the Department of State continue to submit to the Committees on Appropriations a semi-annual report on the number of claims for extraordinary protective services that have been submitted by eligible jurisdictions that are certified as meeting the program requirements and the amount of unobligated funds available to pay such claims.

Section 7034(i) of this Act continues authority for the Secretary of State to transfer expired unobligated balances from funds made available under the heading "Diplomatic and Consular Programs". The Committee directs the Department of State to include any expired balances transferred to funds under this heading in the semi-annual report required by the previous paragraph.

## EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Fiscal year 2014 enacted level <sup>1</sup> .....	\$2,399,351,000
Fiscal year 2015 request .....	2,016,900,000
Committee recommendation .....	2,063,255,000
Change from enacted level .....	-336,096,000
Change from request .....	+46,355,000

<sup>1</sup>In addition, the fiscal year 2014 enacted level, the fiscal year 2015 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$2,063,255,000 for Embassy Security, Construction, and Maintenance. Additional funds are provided under title VIII for OCO/GWOT.

The recommendation designates \$1,240,500,000 for priority worldwide security upgrades (WSU), acquisition, and construction, and \$822,755,000 for other repair, maintenance, construction, and operations costs.

The recommendation continues prior year language that prohibits funds from being used for acquisition of furniture, furnishings, and generators for other departments and agencies.

*Worldwide Security Upgrades.*—The Committee recommendation includes \$1,240,500,000 for embassy security projects, which is the same as the request. Within the total, \$986,500,000 is for the Capital Security Construction program, \$130,000,000 is for the Maintenance Cost Sharing program, and \$124,000,000 is for the Compound Security program.

*Capital Security Construction Program (CSC).*—The Committee recommendation continues language in section 7004 requiring all agencies and departments to fully meet their capital cost sharing obligations under subsection (e) of section 604 of the Secure Embassy Construction and Counterterrorism Act of 1999, in order to be allocated office space or other accommodations in newly constructed or renovated diplomatic facilities. In addition, the recommendation continues language in section 7004 of this Act, similar to language carried in prior years, directing the Secretary of State, in consultation with the Director of the Office of Management and Budget, to determine the annual program level and agency shares in a manner that is proportional to the Department of State's contribution to the Capital Security Cost Sharing Program (CSCSP). The Committee directs that funds appropriated in prior Acts not be used to augment the Department of State's contribution for purposes of determining the capital cost sharing obligation of other agencies for fiscal year 2015.

As of February 2014, 111 new facilities had been constructed under the program and another 32 facilities were under design or construction. The Committee expects that projects undertaken by this program will continue to address the security needs of the highest priority facilities. The Committee notes that fiscal year 2015 is the first year, since fiscal year 2012, that all other participating Federal agencies will contribute the full proportional share under the capital security cost sharing program. Additionally, fiscal year 2015 includes \$105,000,000 in reimbursements from the Border Security Program.

The Committee recommendation includes \$986,500,000 for the Department of State's CSCSP contribution. In addition, \$250,000,000 is included under this heading in title VIII for overseas contingency operations for overseas facility construction.

These amounts, combined with \$951,900,000 in CSCP reimbursements from other agencies, provides a total for construction and design of new secure embassy and consulate compounds of \$2,188,400,000 for fiscal year 2015. This amount is consistent with the recommendation of the Benghazi Accountability Review Board and fully supports the accelerated multi-year program to construct new secure replacement facilities for the Department of State's most vulnerable embassies and consulates.

*Enhanced notification requirements.*—The *Congressional Budget Justification for Department of State Operations, Fiscal Year 2015* estimates the cost for construction of the New Embassy Compound in Mexico City, Mexico at \$763,500,000. The Committee is troubled that this is an escalation in cost of more than 38 percent in the two years since the initial estimate was provided. Cost increases of this magnitude, as well as reports of other new embassy project cost escalations, are of great concern to the Committee. Accordingly, in order to enhance the oversight of new construction projects, the Committee recommendation modifies and expands section 7004(d) of the bill to require that all notifications for the purchase of land and for the award of construction contracts be subject to the regular notification procedures of, and prior approval by, the Committees on Appropriations.

Notifications made pursuant to section 7004(d) shall include the following information, at a minimum: (1) the location and size of the property to be acquired, including the proximity to existing United States diplomatic facilities and host government ministries; (2) the justification of need for acquiring the property and construction of new facilities; (3) the total projected cost of the project delineated by site acquisition, project development, design/construction, and any other relevant costs; (4) any unique requirements of the project which may drive up the cost of the project, such as consular workload, legal environment, physical and/or security requirements, and seismic capabilities; (5) any religious, cultural, or political factors which may affect the cost, location, or construction timeline; (6) the current and projected number of desks, agency presence, and the projected number of United States direct hire staff, Locally Engaged Staff, and Third Country Nationals; (7) the current and projected number of beds, if applicable; (8) the most recent rightsizing analysis; and (9) a justification for exceeding the staffing projections of such rightsizing analysis, if applicable.

Additionally, the Committee directs the Department of State to carefully review the design and cost of the Mexico City new embassy compound and to provide updated design plans and options for reducing the cost of the facility to the Committees on Appropriations prior to the obligation of additional funds for this project from funds made available in this Act or prior Acts.

*Limitation on the New London Embassy.*—Section 7004(e)(1) of this Act continues the limitation on the use of funds, other than the revenues generated from real property sales located in London, United Kingdom, for site acquisition and mitigation, planning, design or construction of the New London Embassy and continues the requirement for regular reporting on the progress and cost of the project.

*Other repair, maintenance, construction, and operations.*—The Committee recommendation includes \$822,755,000 for other repair,

maintenance, and operations, including \$58,355,000 for the Major Rehabilitation program. These funds support the management of United States Government real property overseas, maintenance of Government-owned and long-term leased properties at over 275 locations, and leasing of office and functional facilities and residential units, not only for the Department of State, but also for all United States employees overseas.

*Operating plan.*—Section 7076 of this Act requires the Secretary of State to submit to the Committees on Appropriations an operating plan for funds appropriated under this heading. Such plan should include all resources available to the Department in fiscal year 2015 for operations, maintenance, and construction, and an accounting of the actual and anticipated proceeds of sales for all projects in fiscal year 2014.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

Fiscal year 2014 enacted level .....	\$9,242,000
Fiscal year 2015 request .....	7,900,000
Committee recommendation .....	7,900,000
Change from enacted level .....	-1,342,000
Change from request .....	0

The Committee recommendation includes \$7,900,000 to enable the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service. Funding provided under this heading is available until expended.

This appropriation provides resources for the Department of State to meet emergency requirements in the conduct of foreign affairs, including for: (1) travel and subsistence expenses for relocation of American employees of the United States Government and their families from troubled areas to the United States and/or safe-haven posts; (2) allowances granted to Department of State employees and their dependents evacuated to the United States for the convenience of the Government; and (3) payment of rewards for information concerning terrorist activities.

The recommendation continues prior year language providing the authority to transfer up to \$1,000,000 from this heading to the Repatriation Loans Program heading. This authority will ensure an adequate level of resources for loans to American citizens through the Repatriation Loans Program should additional funds be required in fiscal year 2015 due to an unanticipated increase in the number of loans.

REPATRIATION LOANS PROGRAM ACCOUNT

Fiscal year 2014 enacted level .....	\$1,537,000
Fiscal year 2015 request .....	1,300,000
Committee recommendation .....	1,300,000
Change from enacted level .....	-237,000
Change from request .....	0

The Committee recommendation includes a total of \$1,300,000 for the Repatriation Loans Program Account for the subsidy cost of repatriation loans, as authorized by 22 U.S.C. 2671.

## PAYMENT TO THE AMERICAN INSTITUTE IN TAIWAN

Fiscal year 2014 enacted level .....	\$31,221,000
Fiscal year 2015 request .....	30,000,000
Committee recommendation .....	30,000,000
Change from enacted level .....	-1,221,000
Change from request .....	0

The Committee recommendation includes \$30,000,000 for Payment to the American Institute in Taiwan. The recommendation supports direct and indirect operating expenses. Any remaining funds will be set aside for special projects and consular service upgrades.

The Taiwan Relations Act requires that programs concerning Taiwan be carried out by the American Institute in Taiwan and authorizes funds to be appropriated to the Secretary of State to carry out the provisions of the Act. The Institute administers programs in the areas of economic and commercial services, cultural affairs, travel services, and logistics. The Department of State contracts with the American Institute in Taiwan to carry out these activities.

## PAYMENT TO THE FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

Fiscal year 2014 enacted level .....	\$158,900,000
Fiscal year 2015 request .....	158,900,000
Committee recommendation .....	158,900,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$158,900,000 for Payment to the Foreign Service Retirement and Disability Fund.

This appropriation, which is considered mandatory for budget scorekeeping purposes, is authorized by the Foreign Service Act of 1980, which provides for an appropriation to the Fund in 30 equal annual installments of the amount required for the unfunded liability created by new benefits, new groups of beneficiaries, or increased salaries on which benefits are computed. The Retirement Fund is maintained through contributions made by participants, matching government contributions, special government contributions (including this account), interest on investments, and voluntary contributions.

## INTERNATIONAL ORGANIZATIONS

## CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Fiscal year 2014 enacted level <sup>1</sup> .....	\$1,265,762,000
Fiscal year 2015 request .....	1,517,349,000
Committee recommendation .....	1,340,162,000
Change from enacted level .....	+74,400,000
Change from request .....	-177,187,000

<sup>1</sup>In addition, the fiscal year 2014 enacted level includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$1,340,162,000 for Contributions to International Organizations.

*Capital Master Plan (CMP).*—The Committee recommendation includes language in section 7048(e) prohibiting funds in this Act for the design, renovation, and construction of the UN Headquarters. The Committee directs the Department of State to provide an updated report to the Committees on Appropriations, not

later than 90 days after enactment of this Act, on the current status of the CMP, including its initial scope and costs, any modifications made or planned, the total current cost, contributions made to date by each UN Member state, and the remaining unmet requirements due to cost over-runs from the initial CMP or that resulted from additional requirements after the initial CMP. The report should note the unpaid contributions still expected.

*Credits.*—The Committee recommendation includes language, modified from the prior year, requiring that the Secretary of State report to the Committees on Appropriations, not later than May 1, 2015, and monthly thereafter, on all known credits available to the United States and provide updates on the estimates of assessed costs for the following fiscal year, including offsets from available credits and updated foreign currency exchange rates. The Committee also includes language directing that notifications and operating plans submitted under this heading include an estimate of all known credits currently available to the United States. The Committee directs that this information be included even if not proposed to offset assessed costs in such notifications and operating plans.

*Operating plan.*—The Committee includes language in section 7076 of this Act requiring that an operating plan for Contributions to International Organizations be submitted to the Committees on Appropriations not later than 30 days after enactment of this Act. The Committee expects the operating plan to include each international organization funded, a notation of any exchange rate fluctuations that occurred since the congressional budget justification was developed, and a description of any credits applied, available, or expected to be available. The Committee recommendation also includes a requirement that the Secretary of State certify to the Committees on Appropriations that the operating plan includes all known credits at the time that the plan is submitted.

*Organization for Economic Cooperation and Development (OECD).*—The Committee directs the Department of State to work with the OECD to improve the transparency of the OECD and to allow affected stakeholders to have an opportunity to provide public comments on OECD-supported publications.

*Prioritization of international organizations.*—The Committee expects the Secretary of State to prioritize United States participation in, and funding for, each UN organization in accordance with United States interests and policy goals. The Committee expects the Department of State to prioritize payments for the International Atomic Energy Agency (IAEA) and the North Atlantic Treaty Organization.

*Report on contributions to the UN and UN agencies.*—The Committee directs the Secretary of State, not later than 90 days after enactment of this Act and in consultation with the Director of the Office of Management and Budget and the heads of other departments and agencies, as appropriate, to submit to the Committees on Appropriations a report on all United States contributions to the UN and UN affiliated agencies and related bodies. The report shall include: the total amount of all assessed and voluntary contributions of the United States Government to the UN and UN affiliated agencies and related bodies for the preceding fiscal year; the approximate percentage of each contribution when compared with all

contributions from other sources; and a description of each contribution, including the amount, whether assessed or voluntary, the department or agency of the United States Government that made the contribution, and the purpose. The report should also include information on in-kind contributions from the United States Government to the UN and UN affiliated agencies and related bodies. The Committee also directs the Department of State to post a public version of the report on the Department of State's Web site.

*UN budget.*—The Committee includes language, modified from the prior year, requiring the Secretary of State to transmit to the Committees on Appropriation the most recent biennial budget prepared by the UN and to incorporate such information in the annual congressional budget justification. The Committee also includes language, carried in prior years, which requires the Secretary of State to notify the Committees on Appropriations, at least 15 days in advance of any UN action to increase funding for any UN program without identifying an offsetting decrease elsewhere in the UN budget.

*UN Educational, Scientific, and Cultural Organization (UNESCO).*—The Committee notes that, due to the application of Public Law 101-246 and Public Law 103-236, United States contributions are currently being withheld from UNESCO. No funds are requested or provided under this heading.

*UN Human Rights Council (UNHRC).*—The Committee is deeply concerned about the credibility and effectiveness of the UNHRC, especially because of its disproportionate focus on Israel. The Committee also notes with disappointment the ascension to the UNHRC of countries with poor human rights records. The Committee recommendation includes modified language in Section 7048 prohibiting funds to the UNHRC unless certain conditions are met.

*UN reform.*—The Committee expects the Department of State and the United States Mission to the UN (USUN) to keep UN reform a high priority and to work in conjunction with other UN member states to achieve the most effective and efficient UN possible. The Committee continues to closely monitor the management reform efforts initiated in prior years.

The Committee expects the Department of State and USUN to encourage and support the UN to build a strong and lasting capability to investigate waste, fraud, and abuse. The Committee directs the Department of State and USUN to continue to advocate for improving internal controls, efficiency, and effectiveness of the UN. The Committee expects the UN and each specialized agency to have a designated official to carry out an independent ethics function, and to provide protection from retaliation to whistleblowers who volunteer information concerning waste, fraud, or abuse.

The Committee expects each international organization, and the United States representatives to those organizations, to work to develop processes to evaluate, prioritize, and terminate programs. The Committee further expects efforts will be made to contain overall budgets by eliminating duplicative activities, excessive administrative costs, and inefficient operations.

The Committee recommendation includes modified language in section 7048 of this Act withholding a portion of the funds for the UN, including peacekeeping operations, or any international orga-

nization until the Secretary of State certifies that certain transparency requirements have been met. The Committee recommendation provides the Secretary the ability to waive the requirement to avert a humanitarian crisis.

*Voting practices of UN Member States.*—The Committee directs the Department of State to continue to submit a report to the Committees on Appropriations, not later than 120 days after enactment of this Act, on the voting practices of UN member states.

#### CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

Fiscal year 2014 enacted level .....	\$1,765,519,000
Fiscal year 2015 request .....	2,518,565,000
Committee recommendation .....	1,765,519,000
Change from enacted level .....	0
Change from request .....	– 753,046,000

The Committee recommendation includes \$1,765,519,000 for Contributions for International Peacekeeping Activities. The Committee provides funding for the UN logistics and support package for the African Union Mission in Somalia under Peacekeeping Operations, instead of this heading.

The Committee is concerned with the extraordinary increase in the scope, duration, and costs of UN Peacekeeping operations. The Committee directs the Department of State and USUN to work with the UN Department of Peacekeeping Operations to evaluate all peacekeeping activities by addressing the number of missions, limiting the scope of missions, reconsidering changes to mandates when political resolutions have stalled, and contemplating phase-out and withdrawal when mission goals have been substantially achieved. The Committee directs the Secretary of State to provide a report to the Committees on Appropriations, not later than 180 days after enactment of this Act, on efforts made to address these issues. The Committee notes that the budget request includes funding to enable State Department personnel to review UN mission budgets and effectiveness and expects the findings of such efforts to be included in the report.

The Committee recommendation includes language, modified from the prior year, requiring 15-day advance notice of any new or expanded mission, together with a statement of cost, duration, the goals of the mission and the national interest, exit strategy, and source of funds. The notification must also indicate whether a reprogramming or transfer of existing funds or a request for additional appropriations will be required. The Committee notes that the fiscal year 2015 request does not include funding for a UN mission in the Central African Republic and therefore no funds have been provided. If the State Department receives a bill from the UN for this mission that requires fiscal year 2015 or prior year funds, the Committee will consider a reprogramming or transfer of funds.

The Committee recommendation also continues language stating that funds shall be made available for peacekeeping activities unless the Secretary of State determines that American manufacturers and suppliers are not being provided equal procurement opportunities and language prohibiting funds for any peacekeeping mission that will involve United States Armed Forces under the command and control of a foreign national unless certain requirements have been met.



*Credits.*—The Committee recommendation includes language requiring that the Secretary of State submit a report to the Committees on Appropriations, not later than May 1, 2015, and monthly thereafter, on all known credits available to the United States. The Committee also directs that notifications and operating plans submitted under this heading include an estimate of all known credits currently available to the United States.

*Operating plan.*—The Committee includes language in section 7076 of this Act requiring an operating plan for Contributions for International Peacekeeping Activities to be submitted to the Committees on Appropriations. The Committee expects the operating plan to include each peacekeeping mission funded and a description of any credits applied, available, or expected to be available. The Committee also directs the Secretary of State to certify to the Committees on Appropriations that the operating plan includes all known credits at the time that the plan is submitted.

*Oversight and reform.*—The Committee continues to support independent oversight of the UN to identify waste, fraud, and abuse (including sexual abuse in peacekeeping operations), and the Committee supports reforms to ensure that such practices are eliminated. The Committee expects the Department of State to provide the necessary support to ensure oversight of UN peacekeeping missions.

The Committee recommendation includes modified language in section 7048 of this Act withholding a portion of the funds for the UN, including peacekeeping operations or any international organization, until the Secretary of State certifies that certain transparency requirements have been met.

*Peacekeeping cap.*—The Committee recommendation does not include a requested provision to adjust the authorized level of the United States assessment for peacekeeping activities from 25 percent to 28 percent. The Committee includes new language to ensure that United States contributions for assessed peacekeeping costs factor in any credits applied in the prior year.

*Trafficking in persons and illegal sexual exploitation.*—The Committee remains concerned about cases of UN peacekeepers abusing the people they have been sent to protect. The Committee recommendation includes language, similar to language carried in the prior year, requiring that, prior to obligating or expending funds for any new or expanded peacekeeping mission, the UN has taken necessary measures to prevent UN employees, contractor personnel, and peacekeeping troops serving in the mission from trafficking in persons, exploiting victims of trafficking, or committing acts of illegal sexual exploitation or other violations of human rights, that the UN bring to justice individuals who engage in such acts while participating in the peacekeeping mission, including the prosecution in the home countries of such individuals in connection with such acts, and to make information about such cases publicly available in the country in which an alleged crime occurs and on the UN Web site.

## INTERNATIONAL COMMISSIONS

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES  
AND MEXICO

Fiscal year 2014 enacted level .....	\$77,438,000
Fiscal year 2015 request .....	71,876,000
Committee recommendation .....	77,438,000
Change from enacted level .....	0
Change from request .....	+5,562,000

The Committee recommendation includes a total of \$77,438,000 for International Boundary and Water Commission, United States and Mexico (IBWC).

*Salaries and Expenses.*—The Committee recommendation for Salaries and Expenses is \$44,000,000.

*Construction.*—The Committee recommendation for IBWC Construction includes \$33,438,000, of which \$10,438,000 is for the Rio Grande Flood Control System Rehabilitation Project to continue and maintain levee projects along the Rio Grande, including funds above the request for environmental, hydrologic, and hydraulic studies along the Rio Grande Valley, which are consistent with the projects outlined within the Mexican Water Treaty of 1944, Treaty Series 994.

The Committee notes with concern that Mexico continues to fall short of its obligations under the Treaty for the Utilization of Waters of the Colorado and Tijuana Rivers and the Rio Grande of 1944 (“Water Treaty”). The March 19, 2014 report of the Department of State to the Congress on actions taken to ensure that the water deficits owed by Mexico to the United States do not increase and that allocations comply with the Water Treaty stated that as of February 15, 2014, Mexico still needed to supply 910,000 acre-feet over the remaining 20 months of the current five-year cycle. The Committee directs the Secretary of State to press the Government of Mexico to adopt a proactive water delivery plan that both eliminates the water deficit of the current cycle, and avoids the accumulation of such deficits in the future. Furthermore, the Committee directs that during fiscal year 2015 the Secretary, in consultation with the IBWC Commissioner, report to the appropriate congressional committees on a quarterly basis on the status of water deliveries by Mexico, the remaining deficit in the current cycle, and actions taken to ensure that the water deficits owed by Mexico to the United States are met by the end of 2015.

## AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

Fiscal year 2014 enacted level .....	\$12,499,000
Fiscal year 2015 request .....	12,311,000
Committee recommendation .....	12,311,000
Change from enacted level .....	– 188,000
Change from request .....	0

The Committee recommendation includes \$12,311,000 for American Sections, International Commissions, of which \$7,413,000 is for the International Joint Commission, \$2,525,000 is for the International Boundary Commission, and \$2,373,000 is for the Border Environment Cooperation Commission.

## INTERNATIONAL FISHERIES COMMISSIONS

Fiscal year 2014 enacted level .....	\$35,980,000
Fiscal year 2015 request .....	31,446,000
Committee recommendation .....	32,980,000
Change from enacted level .....	-3,000,000
Change from request .....	+1,534,000

The Committee recommendation includes \$32,980,000 for International Fisheries Commissions.

The Committee recommendation includes \$20,709,000 for the Great Lakes Fisheries Commission and \$4,350,000 for the International Pacific Halibut Commission. The Committee intends that the funds made available for the Great Lakes Fisheries Commission be used only for meeting the United States obligations under the 1954 Convention on Great Lakes Fisheries.

Funds appropriated under this heading support the United States share of the expenses of International Fisheries Commissions and related organizations, as well as the travel expenses of the United States commissioners. The Commissions funded by this appropriation were established by treaties and agreements negotiated by the United States, and ratified by the President with the advice and consent of the Senate. The treaties protect access to shared international fisheries resources and support other vital economic and environmental interests. The commercial and recreational fisheries managed by these organizations generate income from \$12 to \$15 billion annually for the United States.

Section 7076 of this Act includes a requirement that the Secretary of State submit to the Committees on Appropriations an operating plan for funds appropriated under this heading.

## RELATED AGENCY

## BROADCASTING BOARD OF GOVERNORS

Fiscal year 2014 enacted level <sup>1</sup> .....	\$729,080,000
Fiscal year 2015 request .....	721,260,000
Committee recommendation .....	743,480,000
Change from enacted level .....	+14,440,000
Change from request .....	+22,220,000

<sup>1</sup>In addition, the fiscal year 2014 enacted level includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$743,480,000 under this heading to carry out United States international communications activities and operations overseen by the Broadcasting Board of Governors (BBG), of which \$738,680,000 is for international broadcasting operations and \$4,800,000 is for broadcasting capital improvements.

## INTERNATIONAL BROADCASTING OPERATIONS

The Committee recommendation includes \$738,680,000 for International Broadcasting Operations, which is \$10,000,000 above the comparable level for fiscal year 2014.

This account funds the operating, program, and engineering costs of Voice of America (VOA), Radio Free Europe/Radio Liberty (RFE/RL), Radio Free Asia (RFA), the Middle East Broadcasting Networks, Radio and TV Marti, and BBG. The recommendation also includes funding for broadcasting to Cuba under this account. Funds made available under the heading should be allocated in the

following manner and are subject to the requirements of section 7019 of this Act:

INTERNATIONAL BROADCASTING OPERATIONS

[Budget authority in thousands of dollars]

BBG Entity	Committee Recommendation
Federal Entities	
International Broadcasting Operations (IBO) .....	\$61,039
Voice of America .....	213,342
Office of Cuba Broadcasting .....	28,266
Technology, Services and Innovation .....	162,800
Independent Grantee Organizations	
Radio Free Europe/Radio Liberty .....	103,850
Radio Free Asia .....	38,720
Middle East Broadcasting Networks .....	105,163
Other	
Internet Freedom .....	25,500
Total IBO .....	738,680

The Committee recommendation continues the requirement that the BBG notify the Committees on Appropriations within 15 days of any determination by the Board that any of its broadcast entities were found to be in violation of the principles, standards, or journalistic code of ethics.

*Broadcasting to East and Southeast Asia.*—The Committee recommendation includes the full amount requested for RFA and supports efforts to increase investments in video, mobile, and digital programming for Burma, Cambodia and Vietnam. The Committee also supports maintenance of a diversified broadcasting program in the region, including the continuation of shortwave broadcast services to China and Vietnam.

The Committee recommendation includes funds to continue the Tibetan language services of RFA and VOA. The Committee strongly supports these broadcasting efforts, which the Committee understands provide two of the only sources of independent information accessible to the people of Tibet.

*International Broadcasting Bureau Operations.*—The Committee recommendation defers a decision on the digital media enhancements proposed in the budget request due to the absence of detail on the effect of the proposed offsetting reductions to the Bureau's operations. The Committee directs the BBG to include detail on the effects of the proposed operating cost cuts as well as the requested digital enhancements in the operating plan required by section 7076 of this Act.

*Internet freedom.*—The Committee recommendation continues the funding directive of \$25,500,000 for expansion of unrestricted access to information on the Internet. The Committee supports work to enhance access to information and independent media, including the operational expansion through competitively awarded procurements of field-tested programs that provide unmonitored and uncensored access to the Internet for large numbers of users and research and development of existing and new technologies. The Committee directs the BBG to detail the purposes and amounts planned for internet freedom in fiscal year 2015 as part of the operating plan required by section 7076 of this Act.

*Office of Cuba Broadcasting (OCB).*—The Committee recommendation includes not less than \$28,266,000 for OCB Radio and TV Marti broadcasting to the people of Cuba, pursuant to the Radio Broadcasting to Cuba Act of 1983 and the Television Broadcasting to Cuba Act of 1990. The amount provided above the fiscal year 2014 program level is intended to mitigate the impact of absorbing transmission and personnel costs. The Committee directs BBG to ensure that OCB is not required to cover non-OCB transmission and personnel costs.

*Reductions.*—The Committee does not support the proposed reductions in VOA Persian, VOA Latin American Division, the elimination of VOA Balkan services, or the reduction to RFE/RL’s Belarussian radio services.

*Russian language media.*—The Committee recommendation supports the development of indigenously-produced Russian language media to counter Russian government propaganda and encourages the BBG to work with the Department of State to expand efforts in this area.

*Ukraine and the region.*—The Committee recommendation includes \$10,000,000 above the request to continue and enhance VOA and RFE/RL broadcasting services to Ukraine and the region consistent with the United States International Programming to Ukraine and Neighboring Regions Act (Public Law 113–96).

*VOA Greek Service.*—The Committee notes that the BBG discontinued the Greek Service in fiscal year 2014 and has not requested funds for fiscal year 2015. However, the Committee is concerned about the reported growth in Russian and Chinese broadcasting services in the region and believes that now is not the time to retreat from broadcasting in region. The Committee urges the BBG to reexamine the decision to suspend the Greek Service.

BROADCASTING CAPITAL IMPROVEMENTS

The Committee recommendation includes \$4,800,000 for broadcasting capital improvements.

RELATED PROGRAMS

THE ASIA FOUNDATION

Fiscal year 2014 enacted level .....	\$17,000,000
Fiscal year 2015 request .....	12,000,000
Committee recommendation .....	17,000,000
Change from enacted level .....	0
Change from request .....	+5,000,000

The Committee recommendation includes \$17,000,000 for The Asia Foundation (TAF).

Authorized by The Asia Foundation Act of 1983, TAF operates programs throughout Asia. TAF program priorities are developed in consultation with the Department of State and focus at the country and regional levels on building democratic institutions and improving governance, supporting policies and institutions required for open markets, increasing opportunities for women’s participation and empowerment, and encouraging stability and cooperative relations among nations in the Asia-Pacific region.

The Committee notes that in fiscal year 2013, TAF received over \$121,748,000 in program revenue from other Federal and non-Fed-

eral sources. The Committee supports the efforts of TAF to seek donations from private foundations and corporations, competitively bid awards from governmental and multilateral development agencies, and fee-based or reimbursable agreements as a means of sustaining program activities. The Committee requests that TAF include a summary table in its annual congressional budget justification detailing total revenue and support by category for fiscal year 2014 and projected for fiscal year 2015.

#### UNITED STATES INSTITUTE OF PEACE

Fiscal year 2014 enacted level <sup>1</sup> .....	\$30,984,000
Fiscal year 2015 request .....	35,300,000
Committee recommendation .....	35,300,000
Change from enacted level .....	+4,316,000
Change from request .....	0

<sup>1</sup>In addition, the fiscal year 2014 enacted level includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$35,300,000, for the United States Institute of Peace (USIP), as authorized.

The Committee notes that USIP received over \$15,717,000 in fiscal year 2013 from interagency transfers, reimbursements, and offsetting receipts to support USIP programs. The Committee urges USIP to continue to seek competitive awards from Federal agencies and to fully implement fee-based or reimbursable agreements, where appropriate, as a means of sustaining its activities and programs in a fiscally constrained environment. In addition, the Committee requests USIP include in the annual congressional budget justification information on the amount of funds received in fiscal year 2013 from other Federal agencies, and the amount of revenue generated from fees and reimbursable agreements in fiscal year 2014, and projected for fiscal years 2015 and 2016.

#### CENTER FOR MIDDLE EASTERN-WESTERN DIALOGUE TRUST FUND

Fiscal year 2014 enacted level .....	\$90,000
Fiscal year 2015 request .....	83,000
Committee recommendation .....	83,000
Change from enacted level .....	-7,000
Change from request .....	0

The Committee recommends an appropriation for fiscal year 2015 of interest and earnings from the Center for Middle Eastern-Western Dialogue Trust Fund, as authorized by section 633 of Public Law 108-199. Interest and earnings for fiscal year 2015 are projected to total \$83,000.

#### EISENHOWER EXCHANGE FELLOWSHIP PROGRAM

Fiscal year 2014 enacted level .....	\$400,000
Fiscal year 2015 request .....	400,000
Committee recommendation .....	400,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommends an appropriation for fiscal year 2015 of interest and earnings from the Eisenhower Exchange Fellowship Program Trust Fund, as authorized by sections 4 and 5 of the Eisenhower Exchange Fellowship Act of 1990. Interest and earnings for fiscal year 2015 are projected to total \$400,000.

## ISRAELI ARAB SCHOLARSHIP PROGRAM

Fiscal year 2014 enacted level .....	\$13,000
Fiscal year 2015 request .....	26,000
Committee recommendation .....	26,000
Change from enacted level .....	+13,000
Change from request .....	0

The Committee recommends an appropriation for fiscal year 2015 of interest and earnings from the Israeli Arab Scholarship Endowment Fund, as authorized by section 214 of the Foreign Relations Authorization Act, Fiscal Years 1992 and 1993. Interest and earnings for fiscal year 2015 are projected to total \$26,000.

## EAST-WEST CENTER

Fiscal year 2014 enacted level .....	\$16,700,000
Fiscal year 2015 request .....	10,800,000
Committee recommendation .....	0
Change from enacted level .....	-16,700,000
Change from request .....	-10,800,000

The Committee recommendation does not include funding for the East-West Center.

## NATIONAL ENDOWMENT FOR DEMOCRACY

Fiscal year 2014 enacted level .....	\$135,000,000
Fiscal year 2015 request .....	103,450,000
Committee recommendation .....	135,000,000
Change from enacted level .....	0
Change from request .....	+31,550,000

The Committee recommendation includes \$135,000,000 for the National Endowment for Democracy (NED).

Of the total, the Committee directs that \$100,000,000 shall be allocated in the traditional and customary manner, as in prior years, to include the core institutes.

The Committee continues to support democracy and human rights programs for Tibet and directs that not less than the amounts provided in fiscal year 2014 be continued for such purposes.

The President of NED is directed to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on the proposed uses of these funds on a regional and country basis. The report should include a description of programmatic goals for each region and country, and how the planned use of funds will meet such goals. The Committee directs NED to consult with the Committees on Appropriations in advance of any significant deviation from the plans outlined in such report. This grant should continue to be provided directly to NED and therefore funds under this heading shall not be subject to prior approval by the Department of State or USAID or to administrative or management surcharges, and minimal expenses, if any, should be charged to general Department of State operating expenses. Further, the NED should not be precluded from competitively bidding on other grant solicitations.

## OTHER COMMISSIONS

COMMISSION FOR THE PRESERVATION OF AMERICA'S HERITAGE  
ABROAD

## SALARIES AND EXPENSES

Fiscal year 2014 enacted level .....	\$690,000
Fiscal year 2015 request .....	644,000
Committee recommendation .....	644,000
Change from enacted level .....	- 46,000
Change from request .....	0

The Committee recommendation includes \$644,000 for Commission for the Preservation of America's Heritage Abroad, as authorized by section 1303 of Public Law 99-83.

UNITED STATES COMMISSION ON INTERNATIONAL RELIGIOUS  
FREEDOM

## SALARIES AND EXPENSES

Fiscal year 2014 enacted level .....	\$3,500,000
Fiscal year 2015 request .....	3,500,000
Committee recommendation .....	3,500,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$3,500,000 for the United States Commission on International Religious Freedom, as authorized by title II of the International Religious Freedom Act of 1998.

The Commission conducts independent reviews, reports on facts and circumstances of violations of religious freedom abroad, and recommends options for United States policies with respect to foreign countries engaging in or tolerating violations of religious freedom.

## COMMISSION ON SECURITY AND COOPERATION IN EUROPE

## SALARIES AND EXPENSES

Fiscal year 2014 enacted level .....	\$2,579,000
Fiscal year 2015 request .....	2,579,000
Committee recommendation .....	2,579,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$2,579,000 for Commission on Security and Cooperation in Europe, as authorized by Public Law 94-304.

The Commission was established in 1976 to monitor the acts of the signatories that reflect compliance with or violation of the articles of the Final Act of the Conference on Security and Cooperation in Europe, with particular regard to provisions relating to human rights and cooperation in humanitarian fields.



CONGRESSIONAL-EXECUTIVE COMMISSION ON THE PEOPLE'S  
REPUBLIC OF CHINA

SALARIES AND EXPENSES

Fiscal year 2014 enacted level .....	\$2,000,000
Fiscal year 2015 request .....	2,000,000
Committee recommendation .....	2,000,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$2,000,000 for the Congressional-Executive Commission on China.

Established by the China Relations Act of 2000 (Public Law 106–286), the Commission’s mission is to monitor the Chinese government’s compliance with international human rights standards and to track the development of the rule of law in China. The Commission reports annually on these issues to the President and the Congressional leadership, making recommendations for policy action and legislation, when appropriate.

UNITED STATES-CHINA ECONOMIC AND SECURITY REVIEW  
COMMISSION

SALARIES AND EXPENSES

Fiscal year 2014 enacted level .....	\$3,500,000
Fiscal year 2015 request .....	3,500,000
Committee recommendation .....	3,500,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$3,500,000 for United States-China Economic and Security Review Commission.

The Committee recommendation continues by reference the authorities, conditions, and limitations carried under this heading in division F of Public Law 111–117 that provide an administrative framework for the operations of the Commission. The Committee notes that the Commission has been a strong voice and an important source of information for members of Congress, journalists, and China scholars and analysts.

Established by the National Defense Authorization Act, 2001 (Public Law 106–398), the Commission’s mission is to monitor, investigate, and assess the “national security implications of the bilateral trade and economic relationship” between the United States and the PRC. The Commission reports annually on these issues to Congress, making recommendations for policy action and legislation when appropriate.

TITLE II—UNITED STATES AGENCY FOR INTERNATIONAL  
DEVELOPMENT

FUNDS APPROPRIATED TO THE PRESIDENT

OPERATING EXPENSES

Fiscal year 2014 enacted level <sup>1</sup> .....	\$1,059,229,000
Fiscal year 2015 request .....	1,318,816,000
Committee recommendation .....	1,082,229,000
Change from enacted level .....	+23,000,000
Change from request .....	-236,587,000

<sup>1</sup>In addition, the fiscal year 2014 enacted level, the fiscal year 2015 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$1,082,229,000 for USAID Operating Expenses. Additional funds are provided under title VIII for OCO/GWOT.

Funds under this heading are provided for salaries and expenses of overseas and domestic employees of USAID, personal service contractors, and employees hired by other Federal agencies but assigned to USAID. Funds under this heading are also provided to support USAID staff overseas, as well as headquarters staff that support field programs and manage regional and worldwide activities.

As in past years, the Committee directs the Administrator of USAID to provide a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, that details the number of people employed by USAID, the category of employment (direct hire, personal service contractor, Participating Agency Service Agreement, and similar categories), the veteran status of direct hires employed by USAID, the office or overseas post to which they are assigned or detailed, the appropriation account used to fund the employees, specific legislative authority needed to hire the employees, and, if hired by another Federal agency, the additional administrative expenses charged by that agency. The Committee directs that this employment report reflect data as of the end of fiscal year 2014.

As in past years, USAID is directed to notify the Committees on Appropriations 15 days prior to any procurement action that involves awarding of a sole source contract or other non-competitive grant or contract; raising the ceiling on an existing Indefinite Quantity Contract (IQC); issuing a new IQC; awarding an umbrella grant; or raising the ceiling on an existing umbrella grant. The Committee expects the thresholds for notification to be the same as in fiscal year 2012.

*Audits.*—The Committee provides \$7,000,000 to address the backlog of incurred cost audits.

*Direct government-to-government assistance.*—The Committee remains concerned about USAID providing assistance directly to host countries for their own procurement actions. The Committee recommendation continues section 7031 of this Act, which is intended to ensure that transparency, accountability, and anti-fraud measures are in place prior to the provision of such assistance. The Committee disagrees with any assumption of acceptable levels of fraud in USAID programs.

*Diversity.*—The Committee expects the Administrator of USAID to continue initiatives, including fellowships, to promote diversity in the workforce.

*Faith-based organizations (FBOs).*—The Committee recognizes the important role that FBOs play in the delivery of foreign assistance and expects USAID to ensure compliance with existing Federal laws protecting the rights of FBOs, including rights related to employment practices, from discrimination in competing for and administering projects funded with United States foreign assistance.

*New programs and reprogramming.*—The Committee includes language in section 7015 of this Act making notification requirements for USAID operations consistent with Department of State operations. These notification requirements include, but are not limited to, new programs, fellowships, and initiatives not previously justified in the congressional budget justification.

*Procurement.*—The Committee expects that, to the maximum extent practicable, the Administrator of USAID shall ensure that United States small, minority-owned, veteran, and disadvantaged business enterprises fully participate in the provision of goods and services. The Committee directs the Administrator of USAID to prepare and submit to the Committees on Appropriations an annual report that describes the actions taken to meet this objective and the success of those efforts.

The Committee remains concerned about USAID’s policy to increase the number of contracts and grants that are provided through local systems. The Committee expects any such procurement actions will meet international best practices for transparency. Additionally, the Committee notes that bids representing best value for public funds with the best chances of sustainability into future years should be prioritized. Therefore, the Committee recommendation includes new funding in title VI of this Act for the United States Trade and Development Agency (USTDA) to provide technical procurement advisory assistance and services for USAID and other Federal agencies for middle income and lower income countries that need assistance developing and aligning their standards and regulations with the broader international community. The Committee asserts that adopting international best practices focused on value-based procurement ultimately helps the long-term sustainability of USAID projects as well as furthers United States’ investments.

*Procurement guidance.*—The Committee directs the Administrator of USAID to consult with the Committees on Appropriations on any proposed significant or substantive change to USAID guidance or directives related to acquisition and assistance prior to issuing such guidance or directives to USAID posts worldwide.

*USAID Working Capital Fund.*—The Committee recommendation does not include language requested establishing a working capital fund.

CAPITAL INVESTMENT FUND

Fiscal year 2014 enacted level .....	\$117,940,000
Fiscal year 2015 request .....	130,815,000
Committee recommendation .....	130,815,000
Change from enacted level .....	+12,875,000
Change from request .....	0

The Committee recommendation includes \$130,815,000 for the Capital Investment Fund. Funds made available under this heading, including the obligation of collections, are subject to the regular notification procedures of the Committees on Appropriations.

#### OFFICE OF INSPECTOR GENERAL

Fiscal year 2014 enacted level <sup>1</sup> .....	\$45,000,000
Fiscal year 2015 request .....	54,285,000
Committee recommendation .....	54,285,000
Change from enacted level .....	9,285,000
Change from request .....	0

<sup>1</sup>In addition, the fiscal year 2014 enacted level includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$54,285,000 for Office of Inspector General.

The Committee directs the Office of Inspector General to provide a summary of the oversight that will be undertaken during fiscal year 2015 as part of its operating plan that is required by section 7076 of this Act.

### TITLE III—BILATERAL ECONOMIC ASSISTANCE

#### FUNDS APPROPRIATED TO THE PRESIDENT

##### GLOBAL HEALTH PROGRAMS

Fiscal year 2014 enacted level .....	\$8,439,450,000
Fiscal year 2015 request .....	8,050,000,000
Committee recommendation .....	8,307,000,000
Change from enacted level .....	-132,450,000
Change from request .....	+257,000,000

The Committee recommendation includes \$8,307,000,000 for Global Health Programs.

##### *USAID Global Health Programs*

The Committee recommendation includes \$2,637,000,000 for global health programs to be directly apportioned to USAID.

The Committee recommendation includes: \$732,000,000 for maternal and child health funding; \$115,000,000 for nutrition programs under this heading; \$22,000,000 for programs benefiting vulnerable children; \$236,000,000 to combat tuberculosis; and \$674,000,000 to prevent and treat malaria.

*Maternal and child health.*—The Committee directs that not less than \$732,000,000 be provided for maternal and child health programs under this heading. The health of a mother is directly related to the health of her children, and the Committee is committed to maintaining an emphasis on expanding access to programs that have proven effective in reducing maternal and child mortality. From funds provided under this heading, the Committee directs USAID to increase funding for programs to prevent and treat obstetric fistula to not less than \$14,000,000.

Within the funds provided, the Committee also encourages USAID to continue supporting iodine deficiency disorder and cleft lip/palate treatment programs.

The Committee requests that USAID consult with the Committees on Appropriations on the estimated need and cost-effectiveness of programs that focus on the following health issues: children with

hydrocephalus, children with autism, and burn prevention programs.

*Polio.*—The Committee recommends \$59,000,000 for programs to combat and eradicate polio, of which \$51,000,000 is provided under this heading. The Committee notes that global polio eradication programs are also funded by the Centers for Disease Control and Prevention (CDC). The bill includes new language in section 7058 that provides transfer authority from funds made available in title III in this Act to contain a polio outbreak if the President determines and reports to the Committees on Appropriations that such outbreak is severe and is spreading internationally. The Committee notes that any transfer of funds is subject to prior consultation and notification of the Committees on Appropriations. Additionally, as in the prior year, the Committee directs the Administrator of USAID to consult with the Committees on Appropriations prior to the initial obligation of funds.

*Nutrition.*—The Committee directs that not less than \$115,000,000 shall be provided for nutrition programs under this heading, including continued funding for Vitamin A programs.

*Neglected tropical diseases.*—The Committee notes the success of USAID in combating neglected tropical diseases and supports the continuation of these successful life-saving programs, including intestinal worm infections. The Committee encourages USAID to continue supporting research into new drugs to address these diseases.

*Vaccines.*—The Committee recommends a United States contribution of \$200,000,000 for the GAVI Alliance for fiscal year 2015.

The Committee agrees that developing a vaccine is essential to the fight against malaria and HIV and encourages USAID to continue funding to support their advancement as part of a comprehensive prevention, diagnostic, and treatment strategy to reduce malaria and HIV worldwide.

*Health technology.*—The Committee continues to support USAID's health technologies programs and directs USAID to coordinate and undertake a consultative process with the Department of Defense, CDC, the National Institutes of Health, the Food and Drug Administration (FDA) and the Office of the United States Global AIDS Coordinator (OGAC) to ensure that United States investments in global health research are efficient, coordinated, and streamlined.

*Healthcare workforce.*—The Committee directs the Administrator of USAID and the Global AIDS Coordinator to consult with the Committees on Appropriations on USAID's strategy, progress, and results for increasing access to quality health care through front-line health workers, particularly at the community level with a focus on underserved areas. USAID should consider supporting disaster preparedness training for frontline health workers in disaster-prone regions to strengthen national and community resilience.

*Reproductive health/voluntary family planning.*—The Committee recommendation includes section 7058 of this Act, which provides not more than \$461,000,000 for reproductive health and voluntary family planning in this Act. This provision also addresses funds provided under Economic Support Fund for reproductive health and family planning.

The Committee recommendation continues prior year language that does the following: (1) requires that none of the funds appropriated in this Act, or any unobligated balances, may be made available to any organization or program, which as determined by the President, supports or participates in the management of a program of coercive abortion or involuntary sterilization; (2) states that funds cannot be used to pay for the performance of abortions as a method of family planning or to motivate or coerce any person to practice abortion; (3) specifies that population funds shall be available only to voluntary family planning projects that offer, either directly or through referral, information about access to a broad range of family planning methods and services; (4) requires that in awarding grants for natural family planning under section 104 of the Foreign Assistance Act, no applicant shall be discriminated against because of such applicant's religious or conscientious commitment to offer only natural family planning; and (5) requires the provision of accurate information related to condoms.

The Committee includes language in section 7063 of this Act prohibiting funds for any foreign nongovernmental organization that promotes or performs abortion, except in cases of rape or incest or when the life of the mother would be endangered if the fetus were carried to term.

*Vulnerable children.*—The Committee directs that not less than \$22,000,000 shall be provided for programs to support programs and activities that address the needs of vulnerable children, including childhood blindness programs and funds to implement the Action Plan for Children in Adversity. The Committee directs that the USAID Administrator consult with the Committees on Appropriations prior to the initial obligation of funds.

*Public-private partnerships.*—The Committee recognizes the important work of a number of innovative partnerships by USAID and OGAC with the private sector and other institutional donors to leverage public and private investment in global health. These efforts are instrumental in combating a number of health issues unique to the survival of women and mothers in sub-Saharan Africa, including screening for disease, education and awareness campaigns, and other critical improvements to the overall health systems and services in some of the most underserved areas. The Committee encourages USAID to consider new programs that reduce childhood mortality through clean water and available commercial products.

*Microbicides.*—The Committee recommends continued support for microbicide development and directs OGAC to coordinate with USAID, the National Institutes of Health, other Federal agencies, and donors in order to advance microbicide development and implementation. The Committee directs OGAC to update the Committees on Appropriations on a regular basis on the progress made in achieving an effective microbicide.

*Pharmaceutical products.*—The Committee is concerned about reports that pharmaceutical products requiring serious warnings about potential side effects by the FDA are being purchased by USAID for overseas distribution. The Committee directs the Administrator of USAID to consult with the Committees on Appropriations on the extent of such practices and to report to the Committees, not later than 45 days after enactment of this Act, explain-

ing current policies, practices, and controls in place that are necessary to ensure that individual recipients are fully informed of the risks of such drugs and proposed changes to the existing activities where necessary.

*HIV/AIDS Prevention and Treatment*

The Committee recommendation includes \$6,000,000,000 to fight HIV/AIDS, the same as the enacted fiscal year 2014 level. Of this amount, \$4,320,000,000 shall be directly apportioned to the Department of State for bilateral programs and \$1,350,000,000 for the Global Fund to Fight AIDS, TB, and Malaria (the Global Fund) if such contribution will not cause the United States to exceed 33 percent of the total amount of funds contributed to the Global Fund from all sources.

The Committee recognizes the significant achievements of the President's Emergency Plan for AIDS Relief through the support of anti-retroviral treatment, testing, and counseling. The Committee recommends continued support for a balanced approach of prevention, treatment, and care; a United States contribution to UNAIDS; and continued prioritization of prevention of mother-to-child transmission (MTCT) programs and pediatric HIV treatment programs. The Committee directs that no funds in fiscal year 2015 may be used for needle exchange programs.

*Vulnerable children.*—The Committee encourages the Office of the Global AIDS Coordinator to continue to implement programs for orphans and vulnerable children that align with the goals and objectives of the Action Plan for Children in Adversity and continue to integrate the Strong Beginnings objective into MTCT programs.

*Testing.*—The Committee encourages OGAC to identify new tools to diagnose and safely treat children living with HIV and notes the importance of HIV testing as an important element of HIV prevention. The Committee notes advances made in rapid and oral fluid testing and expects USAID to use testing methods that are cost effective and efficient.

*The Global Fund.*—The Committee is supportive of a performance-based, results-oriented multilateral funding mechanism to combat HIV/AIDS and other infectious diseases. Oversight of the Global Fund remains a top priority as well as continued support for an independent Office of Inspector General, therefore the Committee recommendation continues language to withhold 10 percent of funds provided to the Global Fund until the Secretary of State certifies to the Committees on Appropriations that the Global Fund's Secretariat and Board of the Global Fund have not adopted policies that would make the work of the Office of Inspector General less transparent or less comprehensive.

As in past years, the Committee directs the Secretary of State to provide a report to the Committees on Appropriations, not later than 120 days after enactment of this Act, that contains the most recent Global Fund audit information, commitment and disbursement data, and a summary of the recipient and sub-recipient expenditures, as reported to the United States Government.

The Committee directs the Secretary of State to provide to the Committees on Appropriations a semi-annual update to the report required in House Report 113–185 on Global Fund issues related

to financial systems, taxation, United Nations Development Programme, and Secretariat budget transparency.

#### DEVELOPMENT ASSISTANCE

Fiscal year 2014 enacted level .....	\$2,507,001,000
Fiscal year 2015 request .....	2,619,984,000
Committee recommendation .....	2,527,697,000
Change from enacted level .....	+20,696,000
Change from request .....	-92,287,000

The Committee recommendation includes \$2,527,697,000 for Development Assistance.

#### *Agriculture*

The Committee supports USAID's focus on a comprehensive approach that links food security, agricultural production, and economic growth and also recommends integrating nutrition and the principles of sustainable natural resource management as part of this approach. The Committee notes the importance of women in increasing sustainable agriculture production and expects assistance and training to focus on women in order to create long-term solutions to food insecurity and malnutrition. The Committee continues to support programs that increase access for smallholder farmers to land tenure and encourages USAID to leverage the expertise in the United States land-grant system, including by using information communications technology to link smallholder farmers, local universities, and land grant universities.

*Collaborative Innovation Labs.*—The Committee supports the additional USAID Feed the Future Innovation Labs, modeled after the Collaborative Research Support Programs (CRSPs), which leverage United States university research capacities in agriculture while also building the human and institutional capacity of developing countries. The Committee directs USAID to continue to distinguish the former CRSPs from the new Innovation Labs by referring to them as Collaborative Innovation Labs.

*Global Crop Diversity Trust.*—The Committee acknowledges the important work of the Global Crop Diversity Trust to ensure the long term productivity of agriculture worldwide and the expanded mission of the Trust to oversee all major international seed collections. The Committee directs that \$15,000,000 be made available for a contribution to the endowment of the Trust, pursuant to Public Law 113-79.

*Spend plan.*—Pursuant to section 7076 of this Act, the Administrator of USAID is required to submit a spend plan on food security and agriculture development detailing the proposed use of funds by account, office, and country, prior to funds being obligated. The spend plan should also specify any funds to be transferred to other agencies or international financial institutions and for what purpose.

#### *Economic Growth*

*Microenterprise and microfinance.*—The Committee recommendation includes \$265,000,000 in this Act for microenterprise and microfinance development programs. The Committee notes that USAID is required to target half of all microfinance and microenterprise funds to the very poor, defined as those living on less than



\$1.25 a day, pursuant to section 251(c) of the Foreign Assistance Act of 1961. The Committee directs the Administrator of USAID to prioritize investment in microenterprise and microfinance in sub-Saharan Africa to reach the poorest and most marginalized and to consult with the Committees on Appropriations on efforts to focus existing resources for this program. The Committee encourages investment in a variety of financial services that allow the poor to save, borrow, and access insurance, remittances, and other key services. The Committee is concerned about the very low integration of poverty measurement tools, which has resulted in insufficient evidence showing USAID's fulfillment of the legal target to reach the very poor. The Committee recommends that USAID work with partner organizations to increase use of poverty measurement tools developed or approved by USAID.

*Trade capacity building.*—The Committee continues to support labor and environment capacity building activities related to the free trade agreements with the countries of Central America, Colombia, Peru, and the Dominican Republic to ensure that United States workers and businesses can compete on a level playing field. The Committee notes the ongoing negotiation of the Trans-Pacific Partnership agreement and supports similar programs for the countries party to the negotiations, as appropriate.

*Workforce training.*—The Committee notes that effective workforce training programs must balance skills training with job creation in order to foster market-driven employment systems. USAID should increase support for programs that respond to both supply and demand by balancing skills investments with investments aimed at employment creation. Industries with high growth potential should be identified based on prospects for long-term growth and employment creation for young people.

### *Education*

*American Schools and Hospitals Abroad (ASHA).*—The Committee recommendation includes \$23,000,000 for the ASHA program, which is the same as the fiscal year 2014 enacted level. The Committee recognizes the important contributions made to United States foreign policy interests by institutions funded by this program, including fostering a positive image of the United States around the world. The Committee notes the distinct mandate of ASHA from other USAID development programs, including the focus on public diplomacy and fostering American values, ideas and practices. The Committee also notes that many of the successful ASHA programs operate in countries that are largely absent of other USAID programs. USAID should consider the strategic impact that ASHA programs can have in particular countries and regions in fostering a stronger commitment to fundamental American values. The Committee expects ASHA funds to continue to be allocated through an open and competitive process. The Committee expects USAID to allocate funds to administer the ASHA program from funds provided for Operating Expenses on a proportionate basis with other agency programs.

*Basic education.*—The Committee believes basic education should be a key component of the United States Government strategy in developing countries. An educated citizenry will result in sustained economic growth, strengthened democratic institutions, the em-

powerment of women and girls, and decreased extremism. The Committee recommendation includes a total of \$800,000,000 for basic education programs in this Act and directs USAID to use meaningful metrics in evaluating its basic education programs. The Committee supports increased United States participation in the Global Partnership for Education and includes not less than \$50,000,000 for a contribution. The Committee encourages USAID to prioritize the special needs of girls' and women's literacy and education, including in conflict or post-conflict settings.

The Committee believes that schools can be centers of learning and development for an entire community and expects programs in other sectors to be integrated with schools and educational programs as much as possible. USAID should prioritize technical assistance for local governments to foster communities of learning and should encourage recipient countries and other donors to pursue comprehensive development efforts to support these programs. USAID is directed to consult with the Committees on Appropriations on this initiative on a regular basis, as well as stakeholders during continued implementation of the basic education strategy to sustain progress in literacy and basic education programs. Such consultations should include how the strategy will impact all age groups.

*Higher education.*—The Committee supports the efforts of USAID to increase engagement with United States universities in order to harness their unparalleled research capacities to address the most challenging international development problems. Consistent with the USAID Human and Institutional Capacity Development Framework, the Committee urges USAID to similarly increase engagement with United States universities to build the human and institutional capacity of developing nations through higher education institutional partnerships. The Committee notes the important role United States universities have played in advancing recent innovations in e-learning and directs USAID to consult with the Committees on Appropriations on new partnerships between United States universities and universities in developing countries to increase access and quality of higher education through the use of technology.

The Committee is concerned about the impact of significant decreases in planned funding for educational exchanges for underserved populations in Latin America and the Caribbean. The Committee notes that reaching these populations with educational programs of sufficient duration to provide leadership, language skills, and career training is important for the economic and social development of the countries served. Therefore, the Committee urges USAID to prioritize educational opportunities at post-secondary institutions in the United States for underserved populations in the region.

#### *Global Programs*

The Committee includes language on conservation and anti-trafficking in persons programs under section 7060 of this report.

*Atrocities prevention.*—The Committee notes the efforts of the Department of State and USAID to train relevant personnel in genocide and mass atrocities prevention and expects these issues to be mainstreamed into country planning strategies.

*Child marriage.*—The Committee directs the Secretary of State, in consultation with the Administrator of USAID, to submit to the Committees on Appropriations an update to the strategy to prevent and respond to child marriage as required in the joint explanatory statement accompanying division K of Public Law 113–76. The Committee recommends continued funds for programs that reduce the incidence of child marriage consistent with section 1207 of Public Law 113–4, and directs the Secretary to consult with the Committee prior to the obligation of funds.

*Children in Adversity.*—The Committee supports the work of the USAID Coordinator for Children in Adversity and expects to be updated on efforts to oversee foreign assistance for vulnerable children and on efforts to coordinate with other United States Government agencies involved in addressing these matters.

*Global Development Lab (Lab).*—The Committee supports the efforts of USAID to strengthen development by utilizing science, technology, innovation, and partnerships, including through other United States Government agencies, as appropriate. The Committee notes the mission of the Lab is to find breakthrough development innovations to solve development challenges faster and cheaper in support of United States foreign policy and development goals and expects the Administrator of USAID to consult with the Committees on Appropriations on successes from the Lab in achieving these objectives.

*Victims of torture.*—The Committee supports continued funding for USAID victims of torture programs.

*Water, sanitation, and hygiene.*—The Committee recommendation includes not less than \$365,000,000 in this Act for long-term, sustainable water supply, sanitation, and hygiene projects pursuant only to Public Law 109–121. The Committee directs that not less than \$135,000,000 of such funds be made available for programs and activities in sub-Saharan Africa which should be prioritized for the poorest communities and countries. The Committee expects these programs to include robust monitoring and evaluation, including pre- and post-project, and directs USAID to consult with the Committees on Appropriations on these efforts. The Committee supports public-private partnerships to leverage additional non-Federal investments and expertise for water and sanitation-related programs, including through the Development Credit Authority, as appropriate.

#### *Country Programs*

*Bangladesh.*—The Committee directs that funds made available for assistance for Bangladesh shall include programs to improve labor conditions in the readymade garment, shrimp, and fish export sectors.

*Democratic Republic of Congo (DRC).*—The Committee notes that the investment climate in eastern DRC provides opportunities for the United States private sector and encourages USAID to leverage such opportunities in support of development and economic growth.

*Ethiopia.*—The Committee is concerned with growing restrictions on the independent media and encourages the Department of State to work with the Government of Ethiopia, civil society, and regional partners as appropriate to support a robust independent media in Ethiopia. The Committee expects that programs be

prioritized to promote human rights, political freedoms, independent media, and effective and inclusive governance. The Committee encourages the Administrator of USAID, in cooperation with other donors, to support programs to promote sustainable development in Ethiopia that will help prevent famine and desertification.

*Philippines.*—The Committee commends the rapid and comprehensive response to Typhoon Haiyan in November 2013 and supports the budget request for the Philippines, including for long-term recovery efforts in typhoon-affected areas that emphasize strengthening livelihoods and education. Funds should also be provided to strengthen disaster risk-reduction programs.

#### INTERNATIONAL DISASTER ASSISTANCE

Fiscal year 2014 enacted level <sup>1</sup> .....	\$876,828,000
Fiscal year 2015 request .....	665,000,000
Committee recommendation .....	1,026,828,000
Change from enacted level .....	+150,000,000
Change from request .....	+361,828,000

<sup>1</sup>In addition, the fiscal year 2014 enacted level, the fiscal year 2015 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$1,026,828,000 for International Disaster Assistance (IDA). When combined with additional funds for IDA provided under title VIII for OCO/GWOT, the amount recommended is the same as the fiscal year 2014 enacted level.

This account funds humanitarian relief, rehabilitation, and reconstruction in countries affected by natural and man-made disasters, as well as support for disaster mitigation, disaster risk reduction, prevention, and preparedness. This includes the purchase of commodities, such as temporary shelter, blankets, and supplementary and therapeutic food; potable water; medical supplies; and agricultural rehabilitation. Program beneficiaries include disaster victims, conflict victims, and internally displaced persons.

The Committee expects the reporting requirement included under this heading in the joint explanatory statement accompanying division K of Public Law 113–76 to continue for fiscal year 2015 and notes that the consultation requirement from fiscal year 2014 is overdue.

#### TRANSITION INITIATIVES

Fiscal year 2014 enacted level <sup>1</sup> .....	\$48,177,000
Fiscal year 2015 request .....	67,600,000
Committee recommendation .....	67,600,000
Change from enacted level .....	+19,423,000
Change from request .....	0

<sup>1</sup>In addition, the fiscal year 2014 enacted level includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$67,600,000 for Transition Initiatives.

Funds provided in this account support programs targeting key transitions to democracy for countries in crisis and quick impact activities for conflict prevention or stabilization.

The Committee recommendation continues the requirements that funds made available under this heading be administered only by USAID's Office of Transition Initiatives (OTI); five days prior to

starting a new program USAID must submit a report to the Committees on Appropriations; and up to \$15,000,000 of funds appropriated by this Act to carry out the provisions of part I of the Foreign Assistance Act of 1961 may be used for the purposes and with the authorities provided under this heading if the Secretary of State determines it is in the national interest and following consultation with the Committees.

The Committee continues to direct OTI to submit a report to the Committees on Appropriations at the end of the fiscal year summarizing new, ongoing, and completed country programs implemented by OTI in fiscal year 2015, including programs supported with transferred funds.

#### COMPLEX CRISES FUND

Fiscal year 2014 enacted level <sup>1</sup> .....	\$20,000,000
Fiscal year 2015 request .....	30,000,000
Committee recommendation .....	0
Change from enacted level .....	-20,000,000
Change from request .....	-30,000,000

<sup>1</sup>In addition, the fiscal year 2014 enacted level includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation does not include funding for the Complex Crises Fund.

#### DEVELOPMENT CREDIT AUTHORITY

Program Account:	
Fiscal year 2014 enacted level .....	\$40,000,000
Fiscal year 2015 request .....	40,000,000
Committee recommendation .....	40,000,000
Change from enacted level .....	0
Change from request .....	0
Administrative Expenses:	
Fiscal year 2014 enacted level .....	8,041,000
Fiscal year 2015 request .....	8,200,000
Committee recommendation .....	8,041,000
Change from enacted level .....	0
Change from request .....	-159,000

The Committee recommendation includes a ceiling of \$40,000,000 on the amount that may be transferred from bilateral economic assistance accounts for the subsidy cost of loan guarantees under the Development Credit Authority program. The Committee recommendation includes an appropriation of \$8,041,000 for administrative expenses.

The Committee notes that USAID must submit an operating plan for funds provided under this heading to the Committees on Appropriations, as required by section 7076 of this Act.

#### ECONOMIC SUPPORT FUND

Fiscal year 2014 enacted level <sup>1</sup> .....	\$2,982,967,000
Fiscal year 2015 request .....	3,398,694,000
Committee recommendation .....	2,986,612,000
Change from enacted level .....	+3,645,000
Change from request .....	-412,082,000

<sup>1</sup>In addition, the fiscal year 2014 enacted level, the fiscal year 2015 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$2,986,612,000 for Economic Support Fund. Additional funds are provided under title VIII for OCO/GWOT.

The Committee notes that funds are requested under this heading to advance United States interests by helping countries meet political, economic, and security needs.

#### *Africa*

*Counter-Lord's Resistance Army (LRA).*—The Committee continues the requirements in section 7042 making funds available for assistance for countries affected by the LRA and directs that not less than \$10,000,000 be made available to support the goals of the Northern Uganda Recovery Act (Public Law 111–172), including for programs to improve physical access, telecommunications infrastructure, and early-warning mechanisms, and to support the disarmament, demobilization, and reintegration of former LRA combatants, especially child soldiers. The Committee directs that the reporting requirement included in the joint explanatory statement accompanying division K of Public Law 113–76 to continue during fiscal year 2015.

*Democratic Republic of Congo.*—The Committee recommendation includes the budget request for assistance for the DRC and expects that humanitarian assistance and development programs be coordinated to address the common development and security challenges in conflict settings. The Committee supports the increased United States diplomatic engagement that has helped to stabilize eastern DRC. The Committee notes the commitments made by the DRC Government toward security sector reform, elections, and improved governance and expects that assistance be provided to support these efforts.

*South Sudan.*—The Committee notes the crisis in South Sudan requires a new framework for United States assistance and directs the Secretary of State and Administrator of USAID to prioritize assistance that focuses on the provision of basic services and livelihoods investments, especially for vulnerable communities. Funds should also be used to build community resilience by addressing food insecurity, education, and community-based governance programs that support peacebuilding, reconciliation, and civic education. The Committee is concerned about protecting democratic principles in South Sudan, the world's newest nation, including freedom of the press and a robust civil society, and directs the Department of State and USAID to support greater media freedom and civil society space. The Department of State and USAID are further directed to encourage the Government of South Sudan to implement increased transparency and anti-corruption measures related to the oil sector. Funds made available for security assistance should be used to professionalize the security forces, including human rights and accountability to civilian authorities.

*Sudan.*—The Committee recommendation does not include funds for Sudan debt relief and continues the prohibition on assistance to the Government of Sudan in section 7042 of this Act. The Committee notes that the request for debt relief is not justified as Sudan remains on the Department of State's terrorism watch list and is headed by an indicted war criminal.

*Zimbabwe.*—The Committee is concerned that Zimbabwean entities are circumventing United States sanctions through indirect imports of diamonds extracted in Zimbabwe, processed in intermediary countries, then shipped to the United States. The Com-

mittee directs the Secretary of the Treasury, in coordination with the Secretary of State, to ensure that United States companies are required to carry out supply chain due diligence according to OECD guidance to prevent such indirect imports of Zimbabwean diamonds.

*East Asia*

*People's Republic of China.*—The Committee recommendation includes a prohibition on direct assistance to the Government of the PRC from this account.

*Tibet.*—The Committee recommendation continues assistance, at levels not less than prior years, to support activities that preserve cultural traditions and promote sustainable development and environmental conservation in Tibetan communities in the Tibetan Autonomous Region and in other Tibetan autonomous areas in the PRC. The Committee notes the development challenges facing Tibetan communities in South Asia and directs USAID to continue to support Tibetan communities in India and Nepal in the areas of education, skills development, and entrepreneurship, at or above current levels.

*Europe and Eurasia*

The Committee recommendation includes \$85,000,000 above the request for enhanced economic support and democracy programs for Ukraine and other independent states of the Former Soviet Union and Central and Eastern Europe.

The Committee recommendation includes \$3,000,000 in support of the directive in section 7034(e) of this Act regarding research and training authorized by the Soviet-Eastern European Research and Training Act of 1983.

*Chernobyl.*—The Committee is concerned that the Chernobyl New Safe Confinement Project (“the Project”), managed by the European Bank for Reconstruction and Development (EBRD) continues to experience significant cost overruns. Therefore, prior to the initial obligation of funds paid to the EBRD, the Committee directs the Secretary of State to report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on efforts to increase transparency, accountability, and oversight of the Project.

*Cyprus.*—The Committee notes no funds are requested for Cyprus but should the Secretary of State decide to provide funds, such assistance must be used only for scholarship programs, bicomunal projects, and measures aimed at reunification of the island and designed to reduce tensions and promote peace and cooperation between the two communities on Cyprus.

*Near East*

*Iraq.*—The Committee is concerned about the growing instability inside Iraq. The Committee recommendation includes funding in support of democratic governance, protection for vulnerable populations, and the promotion of economic opportunities.

The Committee supports continued efforts to incorporate women in stabilizing Iraq and creating its democratic government institutions, including through a women’s democracy initiative.

The Committee continues to recognize the importance of providing targeted assistance to the ethno-religious minorities in Iraq. The Committee expects the reporting requirement on ethno-religious minorities from the previous year to continue, and directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, detailing a comprehensive United States Government policy to address the plight of these communities, including those living in the Nineveh Plains. The policy should be forward-looking, rather than a summary of previously funded projects and initiatives.

Further, the Committee directs the Department of State to establish a long-term comprehensive plan to provide durable solutions for internally displaced Iraqis and Iraqi refugees. The plan should ensure that particular attention is given to vulnerable groups such as religious minorities, including the Christian community, and Iraqis who assisted the United States mission in Iraq.

*Jordan.*—The Committee recommendation includes \$360,000,000 for assistance for Jordan, which is the same as the request. The Committee includes an additional \$340,000,000 of the funds appropriated in title VIII of this Act for assistance for Jordan to respond to the extraordinary needs related to the crisis in Syria, including expanded access to education and continued delivery of municipal services.

*Lebanon.*—The Committee recommendation includes not less than \$12,000,000 for scholarships for Lebanese students with high financial need to attend educational institutions in Lebanon that meet standards comparable to those required for American accreditation. The Committee directs that these funds be awarded through an open and competitive process.

*Middle East Partnership Initiative.*—The Committee recommendation includes \$70,000,000 for the Middle East Partnership Initiative, which is the same as the request.

*Middle East Regional Cooperation Program.*—The Committee recommendation includes \$5,000,000 for the Middle East Regional Cooperation Program, which is the same as the request.

*Near East Regional Democracy.*—The Committee recommendation includes \$32,000,000 for the Near East Regional Democracy program, which is the same as the fiscal year 2014 enacted level. The Committee expects the funds provided above the request be used to support programs to increase women's participation in politics, including as candidates in elections, and in consultation with diaspora communities in the United States.

*Tunisia.*—The Committee notes the positive steps taken in Tunisia's democratic transition and includes not less than \$30,000,000, which is the same as the request. The Committee recognizes that significant needs remain and expects the Department of State and USAID to ensure the progress made in advancing democratic values and economic growth is sustained.

*South and Central Asia.*—The Committee recommendation supports New Silk Road regional economic integration programs that support transit, trade, and energy linkages in the region and increase economic growth and stability by expanding trade through neighboring countries.



*Western Hemisphere*

*Colombia.*—The Committee recommendation includes \$141,500,000 for Colombia to be directly apportioned to USAID to continue alternative development programs, institution building and local governance activities, and support for vulnerable populations and victims of violence.

The Committee endorses the proposed use of funds in the request to support conflict-affected populations, including Afro-Colombians and other indigenous communities and refugees that have been displaced from Colombia. The Committee recommends that the Secretary of State continue to work with the UN High Commissioner on Refugees (UNHCR), and other relevant international partners and governments to seek appropriate and durable solutions for Colombian refugees. Within the total provided for Colombia under this heading, the Committee directs \$7,000,000 to be transferred to the Migration and Refugee Assistance account to help address these concerns.

The Committee supports the ongoing human rights programs and planned funding for the UN Office of the High Commissioner for Human Rights and the Defensoria del Pueblo, and notes the efforts by the Government of Colombia to provide protection for human rights defenders and activists, victims and land rights leaders, and vulnerable and minority communities.

The Committee notes that should a formal peace agreement be reached in Colombia that is in the national security interests of the United States, the Secretary of State and the Administrator of USAID should consult with the Committees on Appropriations on any proposed use of funds under this heading to support the implementation of such agreement. The Committee notes that any funds made available for such purpose from within existing funds designated for Colombia or from funds reprogrammed from other countries or activities will be subject to the regular notification procedures of the Committees on Appropriations.

*Central America Regional Security Initiative (CARSI) and Caribbean Basin Security Initiative (CBSI).*—The Committee directs not less than fiscal year 2014 levels for CARSI and CBSI.

*Cuba.*—The Committee recommendation includes \$20,000,000 for programs to promote democracy and strengthen civil society in Cuba. The Committee directs that funds shall only be used for programs and activities pursuant to section 109(a) of the Cuban Liberty and Solidarity (LIBERTAD) Act of 1996 and section 1705 of the Cuban Democracy Act (CDA) of 1992, and shall not be used for business promotion, or economic reform. With respect to grantee selection and implementation, the Committee directs that the criteria used for selecting grantees include pro-democracy experience inside Cuba. The Committee expects that at least a majority of funds provided through each grant be programmed inside Cuba.

*Haiti.*—The Committee recommendation includes the budget request for assistance for Haiti and notes that conditions on assistance for the Government of Haiti are included in section 7045 of this Act.

*Mexico.*—The Committee does not provide funds requested for Mexico under Development Assistance and instead includes \$46,100,000 under this heading to be used only for programs for rule of law and human rights, justice and security, good govern-

ance, civil society, education, private sector competitiveness and economic growth, including to improve United States-Mexico trade and investment. The Committee supports USAID's Mexico border development programs to address the root causes of violence and instability, including poverty and unemployment of border residents.

The Committee recognizes that the United States and Mexico face difficult challenges in securing our shared border, while also facilitating the efficient flow of commerce and trade. The Committee notes the efforts of the Department of State and other United States Government agencies to engage with their Mexican counterparts on issues of common concern, such as efforts to improve port of entry infrastructure, equipment and technology. The Committee believes that efforts to address these challenges could be strengthened through a more formal engagement to develop common or complementary approaches in areas of mutual interest, including border infrastructure; immigration enforcement; facilitating the flow of trade and passengers; and cross-border violence and criminal networks. The Committee encourages the Department of State, in cooperation with other United States Government agencies, to explore new opportunities for cooperation with Mexican authorities, such as through a cross border working group.

The Committee supports judicial reform efforts in Mexico and notes the positive outcomes in states that have already implemented reforms. The Committee notes that United States supported programs have trained thousands of federal justice sector personnel, including attorneys, judges, and law students in Mexico.

*Regional.*—The Committee notes that journalists and social and labor rights activists in Central and South American countries have been threatened and assassinated, and recommends continued support for programs to help protect them.

*Western Hemisphere Promotion of Democracy.*—The Committee includes additional funds above the budget request to promote democracy in the Western Hemisphere pursuant to section 7032 of this Act and notes that further direction for these funds is provided in this report under such section.

#### *Global and Regional Programs*

*Disability programs.*—The Committee notes USAID's ongoing support for programs that support disability inclusive development and encourages continued funding for such programs pursuant to Public Law 108-406.

*Independent media.*—The Committee continues to support assistance for independent media in frontline states such as Afghanistan and Pakistan, countries in or emerging from transition such as Burma and Tunisia, and countries of the former Soviet Union and Warsaw Pact.

*National Ocean Policy.*—The Committee understands that no funds are requested in fiscal year 2015 for the implementation of the National Ocean Policy. The Committee recommendation includes no funding for this purpose. The Committee further notes that any funds obligated in support of this policy are subject to the notification requirements contained in this Act.

*Parliamentary exchanges.*—The Committee recommendation includes \$1,900,000 for the House Democracy Partnership.

*Reconciliation programs.*—The Committee recommendation includes \$10,000,000 for USAID’s competitive grant program to support people-to-people reconciliation activities between Israelis and Palestinians. The Committee expects the Department of State and USAID to ensure that funds provided for reconciliation programs in the Middle East include a rigorous vetting and evaluation process and are consistent with United States foreign policy objectives in the region.

The Committee expects that funds may be made available to further the economic, social development, and reconciliation goals of Public Law 99–415 at levels consistent with amounts provided in prior years.

*Rule of law and judicial reform.*—The Committee believes the rule of law is fundamental to promoting democracy and sustainable development. The Committee notes that the rule of law is strengthened by promoting independent judiciaries, human rights and women’s rights, combating human trafficking and corruption, and increasing public accountability and access to justice. The Committee continues to support programs to develop fair and transparent judicial systems that advance the rule of law worldwide.

*University programs.*—The Committee notes the important role that American educational institutions play by providing educational opportunities to students in the Middle East region. The Committee continues to support scholarship programs to educate students from countries with significant Muslim populations at not-for-profit institutions of higher education that meet the standards comparable to those required for American accreditation and directs the Secretary of State to consult with the Committees on Appropriations on the funding levels for these purposes.

#### DEMOCRACY FUND

Fiscal year 2014 enacted level .....	\$130,500,000
Fiscal year 2015 request .....	0
Committee recommendation .....	130,500,000
Change from enacted level .....	0
Change from request .....	+130,500,000

The Committee recommendation includes \$130,500,000 for Democracy Fund.

Funds included under this heading were requested under Development Assistance and Economic Support Fund. Of the funds provided, \$70,500,000 shall be for the Human Rights and Democracy Fund of DRL at the Department of State, and \$60,000,000 shall be for the Bureau for Democracy, Conflict and Humanitarian Assistance at USAID.

#### DEPARTMENT OF STATE

##### MIGRATION AND REFUGEE ASSISTANCE

Fiscal year 2014 enacted level <sup>1</sup> .....	\$1,774,645,000
Fiscal year 2015 request .....	1,582,374,000
Committee recommendation .....	2,299,704,000
Change from enacted level .....	+525,059,000
Change from request .....	+717,330,000

<sup>1</sup>In addition, the fiscal year 2014 enacted level, the request, and the Committee recommendation include funds appropriated under this heading in title VIII and designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$2,299,704,000 for Migration and Refugee Assistance (MRA). When combined with additional funds for MRA provided under title VIII for OCO/GWOT, the amount recommended is the same as the fiscal year 2014 enacted level.

*Burmese refugees.*—The Committee continues to support humanitarian services to displaced Burmese living in Burma and surrounding countries.

*Colombian refugees.*—In addition to funds available under this heading, the Committee recommendation includes language under Economic Support Fund in this report noting the expectation that funds will be transferred to this account to augment assistance to nongovernmental and international organizations that provide assistance to Colombian refugees in neighboring countries. The Committee recommends that the Secretary of State continue to work with the UNHCR and other relevant international partners and governments to seek appropriate and durable solutions for Colombian refugees.

*Eritrean refugees.*—The Committee is troubled by reports of human trafficking of Eritreans and other vulnerable refugees in the Sinai and urges the continuation of interagency efforts to identify the traffickers, rescue those trafficked, and to help prevent Eritrean refugees in the United States from being extorted by those involved in trafficking.

*Minority communities.*—Conflict and instability in the Middle East and Africa intensify the challenges facing minority communities, including Christian populations, within these areas of conflict, instability, and transition. The Committee urges the Secretary of State to continue humanitarian and resettlement assistance for members of these vulnerable communities, both inside and outside their countries of origin.

*Resettlement in Israel.*—The Committee recommendation includes a directive that not less than \$10,000,000 of the amounts appropriated under this heading be made available for refugees from the former Soviet Union, Eastern Europe, and other refugees resettling in Israel, which is the same as the request and similar to language carried in prior years. The Committee is aware of a significant increase in refugees from Ukraine and Ethiopia resettling in Israel and directs the Department of State to carefully monitor the growth in arrivals and to review the level of resources required in the future.

*Safety of humanitarian workers.*—The Committee notes concern over the safety of healthcare and other workers in conflict zones and encourages the Department of State to take additional steps to ensure the safety of all people providing and receiving humanitarian assistance.

*South Sudan.*—The Committee urges the Department of State to support the growing humanitarian needs of displaced South Sudanese refugees living in neighboring countries.

*Syrian refugees.*—The Committee remains concerned about the plight of refugees from Syria and the burden they face as well as their host communities. The Committee urges the Department of State to continue to: (1) help host countries to expand their national systems to accommodate refugee needs; (2) assist host country capacity to deliver basic services to their own citizens; (3)

strengthen the ability of local governments to respond to the refugee influx; and (4) ensure that refugees have freedom of movement, the right to settle in local communities, and meaningful access to economic opportunity.

The Committee is deeply concerned about ongoing reports that humanitarian assistance is not reaching all communities inside Syria and that the Government of Syria continues to block the delivery of services outside of government-controlled areas. The Committee urges the Secretary of State to expand the use of international non-governmental organizations as a means of getting humanitarian services to communities inside Syria that are in need.

*Tibetan refugees.*—The Committee supports the continued allocation of funds to assist Tibetan refugees in Nepal and India at a level commensurate with prior years. The Committee remains concerned about the challenges facing Tibetan refugees in Nepal, including new arrivals and the long-staying population, and again urges the Secretary of State to press the Government of Nepal to reaffirm its long tradition of permitting Tibetan refugees to safely transit Nepal, and to respect the rights of, and provide legal protections to, Tibetans residing in Nepal.

*United Nations Relief and Works Agency (UNRWA) accountability.*—The Committee recommendation includes language in section 7048(d) of this Act prohibiting funds appropriated under this heading from being made available to UNRWA until the Secretary of State determines and reports to the Committees on Appropriations that UNRWA is:

(1) utilizing Operations Support Officers in the West Bank, and Gaza, and other fields of operation to inspect UNRWA installations and report any inappropriate use;

(2) acting promptly to address with any staff or beneficiary violation of its own policies (including the policies on neutrality and impartiality of employees) and the legal requirements under section 301(c) of the Foreign Assistance Act of 1961;

(3) taking necessary and appropriate measures to ensure it is operating in compliance with the conditions of section 301(c) of the Foreign Assistance Act of 1961 and continuing regular reporting to the Department of State on actions it has taken to ensure conformance with such conditions;

(4) taking steps to ensure the content of all educational materials currently taught in UNRWA-administered schools and summer camps is consistent with the values of human rights, dignity, and tolerance and does not induce in incitement;

(5) not engaging in operations with financial institutions or related entities in violation of relevant United States law and is taking steps to improve the financial transparency of the organization; and

(6) in compliance with the United Nations Board of Auditors' biennial audit requirements and implementing in a timely fashion the Board's recommendations.

UNITED STATES EMERGENCY REFUGEE AND MIGRATION ASSISTANCE  
FUND

Fiscal year 2014 enacted level .....	\$50,000,000
Fiscal year 2015 request .....	50,000,000
Committee recommendation .....	50,000,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$50,000,000 for United States Emergency Refugee and Migration Assistance Fund.

This account serves as a contingency fund from which the President can draw in order to respond to urgent and unanticipated humanitarian crises.

INDEPENDENT AGENCIES

PEACE CORPS

(INCLUDING TRANSFER OF FUNDS)

Fiscal year 2014 enacted level .....	\$379,000,000
Fiscal year 2015 request .....	380,000,000
Committee recommendation .....	379,000,000
Change from enacted level .....	0
Change from request .....	-1,000

The Committee recommendation includes \$379,000,000 for Peace Corps.

The Committee recommendation for Peace Corps will provide support for the positive contributions of Americans serving as volunteers throughout the world, including volunteer safety and security operations. The Committee recommendation maintains the ban on use of funds for abortion, and requires a spend plan pursuant to section 7076 of this Act.

The Committee continues the requirement that Peace Corps consult with and notify the Committees on Appropriations prior to any decisions to open, close, significantly reduce, or suspend an office or country program. The Committee directs the Director of the Peace Corps to submit a report to the Committees on Appropriations, not later than 30 days after the end of fiscal year 2015, listing all decisions made during the fiscal year to change the status of offices or country programs and the justifications for such decisions.

MILLENNIUM CHALLENGE CORPORATION

Fiscal year 2014 enacted level .....	\$898,200,000
Fiscal year 2015 request .....	1,000,000,000
Committee recommendation .....	898,200,000
Change from enacted level .....	0
Change from request .....	-101,800,000

The Committee recommendation includes \$898,200,000 for the Millennium Challenge Corporation (MCC). The Committee recommendation includes a limitation of \$105,000,000 for administrative expenses and not more than \$100,000 may be for representational expenses. The Committee notes that \$30,000,000 remains unobligated from prior years and expects these funds to be reprogrammed for new compacts in 2015.

*Corruption.*—The Committee remains concerned about weak judicial systems and corruption in MCC compact countries, particularly

in second compact countries, which in some cases prevents private sector contracts from being enforced. The Committee urges the CEO of the MCC to keep the Committees on Appropriations updated as MCC seeks better data on governance and other measures of corruption.

*MCC mandate.*—The Committee continues to direct the CEO of the MCC to include the corresponding Economic Rate of Return estimated for each line item funded in the compact in the congressional notifications for new compacts.

*Reporting requirements.*—In the fiscal year 2015 operating plan that must be submitted pursuant to section 7076 of this Act, the CEO of the MCC is directed to include the following on a country-by-country basis on the funds appropriated under this heading: the status of negotiations and the approximate range of value of proposed compacts; a summary of compacts in implementation, including the projected expenditure and disbursement of compact funds during fiscal year 2015 and subsequent fiscal years as determined by the country compact; a summary of threshold country programs in implementation, including the approximate range of value of the threshold country agreements; major programmatic changes to existing compacts funded by this Act or prior Acts; and the use of administrative funds. The Committee directs the CEO of the MCC to update this report semi-annually.

*Second compacts.*—The Committee directs the CEO of the MCC to update the report on second compact countries required by House Report 113–185 as new second compact countries are selected. The Committee continues to direct that such information shall be included for all future congressional notifications that provide funds for second compacts.

#### INTER-AMERICAN FOUNDATION

Fiscal year 2014 enacted level .....	\$22,500,000
Fiscal year 2015 request .....	18,100,000
Committee recommendation .....	22,500,000
Change from enacted level .....	0
Change from request .....	+4,400,000

The Committee recommendation includes \$22,500,000 for Inter-American Foundation (IAF).

The Committee directs the IAF to consult with the Committees on Appropriations prior to exercising the authority in section 7024 of this Act.

The Committee notes that the IAF must submit an operating plan pursuant to section 7076 of this Act.

#### UNITED STATES AFRICAN DEVELOPMENT FOUNDATION

Fiscal year 2014 enacted level .....	\$30,000,000
Fiscal year 2015 request .....	24,000,000
Committee recommendation .....	30,000,000
Change from enacted level .....	0
Change from request .....	+6,000,000

The Committee recommendation includes \$30,000,000 for United States African Development Foundation (USADF).

The Committee directs the USADF to consult with the Committees on Appropriations prior to exercising the authority in section 7024 of this Act for new grants.

The Committee notes that the USADF must submit an operating plan to the Committees on Appropriations as required in section 7076 of this Act.

DEPARTMENT OF THE TREASURY  
INTERNATIONAL AFFAIRS TECHNICAL ASSISTANCE

Fiscal year 2014 enacted level .....	\$23,500,000
Fiscal year 2015 request .....	23,500,000
Committee recommendation .....	23,500,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$23,500,000 for International Affairs Technical Assistance by the Department of the Treasury.

TITLE IV—INTERNATIONAL SECURITY ASSISTANCE

DEPARTMENT OF STATE

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Fiscal year 2014 enacted level <sup>1</sup> .....	\$1,005,610,000
Fiscal year 2015 request .....	721,911,000
Committee recommendation .....	1,005,610,000
Change from enacted level .....	0
Change from request .....	+283,699,000

<sup>1</sup>In addition, the fiscal year 2014 enacted level, the fiscal year 2015 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$1,005,610,000 for International Narcotics Control and Law Enforcement (INCLE). Additional funds are provided under title VIII for OCO/GWOT.

Funds are recommended for programs in the following countries and programs and are subject to the requirements of section 7019 of this Act:

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

[Budget authority in thousands of dollars]

Country or Program	Committee recommendation
Africa Regional .....	\$63,970
[of which, Aviation Platform] .....	40,000
Colombia .....	149,000
International Commission Against Impunity in Guatemala .....	5,000
Guatemala Police Sexual Assault Units .....	3,000
Mexico .....	148,131
Western Hemisphere Regional .....	129,500
[of which, Regional Security Cooperation] .....	4,500
Central America Regional Security Initiative .....	100,000
Caribbean Basin Security Initiative .....	25,000
Demand Reduction .....	12,500
International Law Enforcement Academy .....	27,000
Judicial Reform .....	3,000

The Committee recommendation modifies language carried in the prior year that requires the Secretary of State to provide to the Committees on Appropriations, not later than 45 days after enactment of this Act, and prior to the initial obligation of program and



country funds, a report on the proposed uses of all funds on a program and country-by-country basis for each proposed program, project, or activity. The Committee notes that this report does not meet the notification requirements under section 7015 of this Act, which requires 15-day advance notice of programs not justified or in excess of the budget justification materials provided to Congress. However, this report should serve as a baseline spend plan for fiscal year 2015. The Committee expects the report to contain at least the level of detail provided in the fiscal year 2010 INCLE 45-day country-by-country report.

The Committee recommendation includes funding levels on human trafficking and wildlife trafficking in section 7060 of this Act and provides further direction on these programs in section 7060 of the report accompanying this Act.

#### *Global Programs*

*Demand reduction.*—The Committee supports the budget request for demand reduction programs and expects that these funds will continue to provide positive outcomes for neglected populations, such as women and children, and mobilize community capacity to deal with drugs and gangs in countries around the world.

*Human rights.*—The Committee expects the Department of State to continue to ensure that training provided through funds made available under this heading include a human rights component and that all existing United States laws are applied.

*International Law Enforcement Academy.*—The Committee provides funds above the request for the International Law Enforcement Academies and the Regional Training Centers, and expects the additional funds to be used to address wildlife poaching and trafficking.

*Judicial reform.*—The Committee notes that fair and transparent judicial systems are critical components to improve the rule of law and the administration of justice particularly in countries confronting organized crime and drug trafficking. The Committee recommendation supports programs that strengthen and promote independent and effective judiciaries to advance the rule of law worldwide and that such programs shall be awarded on a competitive basis.

*Regional aviation platform.*—The Committee includes \$40,000,000 above the fiscal year 2014 enacted level for the Africa Regional Program and directs that these funds be used to expand the Bureau of International Narcotics and Law Enforcement Affairs (INL) aviation assets into Africa; consistent with the provisions of section 7052. The Committee notes that the INL Air Wing has experience operating in some of the most challenging, remote, and dangerous countries in the world. The Committee directs the Secretary of State to conduct a review, not later than 90 days after enactment of this Act, on the location, size, and mandate of such an expansion, and to consult with the Committees on Appropriations on the findings of the review. The Committee expects these assets be used to combat the wildlife poaching and trafficking crisis, counternarcotics, border security, and evacuations of diplomatic facilities if needed.

*Country and Regional Programs*

*East Asia and the Pacific.*—The Committee supports continued investments for the Asia Pacific Regional Maritime Initiative.

*Europe and Eurasia.*—The Committee recommendation includes \$15,000,000 above the request to enhance security, combat corruption, and support the rule of law in Ukraine and other independent states of the Former Soviet Union and Central and Eastern Europe.

*Western Hemisphere*

*Colombia.*—The Committee recommendation includes funding for rule of law, interdiction, and eradication activities in Colombia. The Committee continues to recognize the strategic importance of Colombia, and acknowledges the successes made and the measurable improvements achieved in the everyday lives of the Colombian people that have resulted over the last decade.

In addition to funds described in the previous paragraph, the Committee notes that funds are provided under the Western Hemisphere Regional program to support the efforts of the Government of Colombia to provide training and technical assistance to partners in the region and around the world. The Committee encourages the Department of State to continue to work with the Government of Colombia to leverage these activities to best address counternarcotics and law enforcement challenges worldwide. The Committee appreciates that human rights are an integral part of the training provided through United States assistance. The Committee expects that anti-human trafficking operations will be part of any training courses that are supported with funds in this Act.

The Committee continues to support aerial eradication efforts in Colombia and intends that the Department of State will continue its current practices to: (1) ensure that chemical herbicides do not pose unreasonable risks or adverse effects to humans or the environment and to investigate and evaluate complaints to health or illicit crops and provide fair compensation for meritorious claims; (2) support programs that provide alternative sources of income for small-acreage growers and communities whose illicit crops are targeted in aerial eradication programs; and (3) only conduct aerial eradication programs in national parks and reserves if there are no other effective alternatives and efforts, and if such programs are done in a manner consistent with Colombian law.

The Committee encourages a continued focus on justice and rule of law activities, including efforts to address human rights abuses within the Colombian Armed Forces. The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, on the progress made by the Colombian Armed Forces to address human rights. The report should include steps taken to promptly refer to civilian jurisdiction during investigation and prosecution cases involving members of the Colombian military who have been credibly alleged to have violated human rights, or to have aided, abetted, or benefitted from criminal or illegal armed groups and Colombian military actions to cooperate with civilian prosecutors and judicial authorities; actions to dismantle paramilitary successor groups and to protect the rights of human rights defenders, journalists, trade unionists, and other social activists; and efforts to demonstrate re-

spect for the rights and territory of indigenous and Afro-Colombian communities.

*Guatemala.*—The Committee urges the Department of State to continue to cooperate with the International Commission against Impunity in Guatemala (CICIG) and encourages all parties in Guatemala to fully comply with the CICIG's recommendations.

The Committee directs that not less than \$3,000,000 shall be provided to increase the capability of police sexual assault units in Guatemala in areas of highest prevalence for the purpose of protecting women and children from sexual assault, and deterring sexual violence through effective investigation, apprehension, and prosecution of perpetrators.

*Mexico.*—The Committee recommendation includes funding to combat organized crime and drug-trafficking in Mexico and to help Mexico secure its borders. The Committee intends that the resources provided will assist the Government of Mexico to strengthen civilian and judicial institutions, anti-corruption efforts, and rule of law activities at the federal, state, and local levels to foster long-term reform objectives.

The Committee supports close and sustained coordination of law enforcement efforts and intelligence-sharing between the United States and Mexico to combat the activities of drug trafficking organizations along our shared border. The Committee continues to direct the Department of State to work with all appropriate federal, state, and local entities to share best practices to address violence associated with drug trafficking, gun-running, illegal alien smuggling, violence, and kidnapping along and across the international border between the United States and Mexico.

The Committee recommendation includes funding above the request to continue efforts to secure Mexico's borders with a focus on Mexico's southern border with Guatemala and Belize. The Committee expects that equipment and training funded in this and prior Acts will be expedited to enhance the ability of federal, state, and local entities to conduct law enforcement, counternarcotics, border control, and counterterrorism operations throughout Mexico, particularly where drug trafficking organizations are challenging Mexican authorities for control of major cities, including those on the United States-Mexico border. The Committee supports funding to provide nonintrusive inspection equipment and border improvements, including to enhance technology and communications interoperability.

The Committee continues to be concerned with the delivery of assistance to Mexico and directs the Department of State, in consultation with other relevant agencies, to provide a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, describing the implementation of assistance for Mexico since fiscal year 2008 and to use all appropriate means necessary to ensure the prompt delivery of equipment and training. The Committee further directs that such report should include an assessment of the transnational criminal organizations operating in Mexico, including an assessment of the income-generating activities of these organizations and recommendations on how to combat the operations, financial networks, and money laundering techniques of such organizations. This report, or a portion thereof, may be submitted in classified form if necessary.

The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, on the progress achieved by the Government of Mexico to investigate and prosecute within the new legal framework military and police personnel who are credibly alleged to have violated human rights; enforce prohibitions on torture and the inadmissibility of testimony obtained through torture; and search for the victims of forced disappearances and investigate and prosecute those responsible for such crimes. The Committee notes the recent changes made to the Code of Military Justice and the enactment of a new National Penal Procedures Code in Mexico and expects the report to include an analysis of the impact of such changes in the ongoing process of strengthening its judicial institutions.

*Western Hemisphere Regional*

*Central America Regional Security Initiative.*—The Committee supports efforts to combat the corrosive effects of drug trafficking, organized crime, and gangs in Central America and recommends the not less than the fiscal year 2014 level for these purposes. CARSF funding will help countries enhance their law enforcement operations and reform the justice sector, thereby making them key partners in the fight against transnational criminal organizations. The Committee recommendation includes \$30,000,000 above the request and directs that \$20,000,000 be made available for enhanced border security initiatives with a focus on Guatemala and Belize to assist with efforts to secure their border with Mexico.

The Committee directs the remaining \$10,000,000 be made available to combat human trafficking through the use of DNA forensic technology, which is in addition to funds made available pursuant to section 7060(e) of this Act. The Committee supports the Department of State's focus on victim identification and emphasis on partnerships and technology. The Committee notes that DNA forensic science and DNA databases have a unique capability to confirm identities and have proven to be an effective tool in deterring and preventing human trafficking in Central America, Mexico, and the United States. The Committee expects the Department of State to work in partnership with countries in Central America, by further developing the capacity of governments to utilize DNA forensic science and databases and strengthening regional cooperation to combat trafficking in persons. These efforts should include collaboration with local law enforcement, civil society, and academic institutions, and also leverage investments from the private sector. The Committee directs the Secretary of State to consult with Committees on Appropriations, not later than 30 days after enactment of this Act, on the use of funds. The Committee expects these funds to be provided through an open and competitive process.

The Committee directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on how each Central American government is strengthening their criminal justice system and United States assistance efforts to support these measures.

*Caribbean Basin Security Initiative.*—The Committee also supports CBSI in order to combat organized crime and drug-related violence and recommends the request level for these purposes. The Committee believes that integration of similar programs in Mexico,

Colombia, and the countries of Central America will contribute to enhanced security in the region and the United States.

*Report.*—The Committee directs the Secretary of State, in coordination with the Administrator of USAID, to provide to the Committees on Appropriations, not later than 45 days after enactment of this Act, a report on the uses of all funds provided under this and any other heading for CBSI and CARSII on a country-by-country basis for each program, project, and activity for fiscal years 2010 through 2013. The Committee further directs the report be updated not later than October 15, 2014, for funds made available in fiscal year 2014.

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

Fiscal year 2014 enacted level <sup>1</sup> .....	\$630,000,000
Fiscal year 2015 request .....	605,400,000
Committee recommendation .....	672,796,000
Change from enacted level .....	+42,796,000
Change from request .....	+67,396,000

<sup>1</sup>In addition, the fiscal year 2014 enacted level and the Committee recommendation includes funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$672,796,000 for Nonproliferation, Anti-Terrorism, Demining and Related Programs. Additional funds are provided under title VIII for OCO/GWOT.

The Committee notes that funds provided under this heading are subject to the notification requirements in section 7015(c), including the requirement to identify when funds are being provided notwithstanding any other provision of law.

*Anti-terrorism Programs.*—The Committee recommendation includes \$225,500,000 for Anti-terrorism Programs. The Committee notes the importance of Anti-terrorism Assistance programs, which provide counterterrorism law enforcement training to critical partner countries. The Committee supports efforts of the Department of State and other Federal agencies in assisting foreign countries to detect, disrupt, and dismantle terrorist financial networks. The Committee also supports efforts to assist immigration and border control officials in foreign countries to identify suspect persons.

*Nonproliferation Programs.*—The Committee recommendation includes \$294,500,000 for Nonproliferation Programs. The Committee continues prior year language requiring prior consultation on all Nonproliferation and Disarmament Fund activities. The Committee emphasizes that nonproliferation programs of the Department of State and other Federal agencies are critical to protect the United States, and the Committee urges close coordination among all agencies involved in nonproliferation activities.

The Committee continues authority from prior years to provide voluntary contributions to certain organizations. The Committee notes the efforts of the IAEA on international safeguards, nuclear safety, and nuclear security and encourages the Department of State to collaborate with the IAEA to prevent the proliferation of weapons of mass destruction and terrorism. The Committee notes that the fiscal year 2014 Committee recommendation directed the Department of State to submit a report regarding recommendations made by the Commission on the Prevention of Weapons of Mass

Destruction Proliferation and Terrorism and expects the report to be submitted as soon as possible.

The Committee notes with great concern Iran's continued pursuit of a nuclear weapons capability and views such efforts as a serious threat to the region. The Committee understands that preparatory steps are underway for a regional conference to discuss a Middle East zone free of weapons of mass destruction and systems for their delivery, as referenced in the 2010 Non-Proliferation Treaty Review Conference final document. The Committee expects the Administration to continue to insist on its publicly stated policies for the establishment of such a conference, particularly in the run up to the 2015 Non-Proliferation Review Conference.

The Committee is concerned about Russia's compliance with its obligations under the Intermediate-Range Nuclear Forces Treaty and directs the Secretary of State to keep Congress fully apprised of any noncompliance matters. The Committee believes that when countries do not uphold their arms control obligations, they should be held accountable.

*Regional Stability and Humanitarian Assistance.*—The Committee recognizes the importance of mine removal, mine victim assistance, and the proper storage and disposition of small arms/light weapons. The Committee supports continued efforts related to unexploded ordnance destruction, particularly in Laos.

*Europe and Eurasia.*—The Committee recommendation includes \$5,000,000 above the request to enhance security cooperation with Ukraine and other independent states of the Former Soviet Union and Central and Eastern Europe.

#### PEACEKEEPING OPERATIONS

Fiscal year 2014 enacted level <sup>1</sup> .....	\$235,600,000
Fiscal year 2015 request .....	221,150,000
Committee recommendation .....	221,150,000
Change from enacted level .....	- 14,450,000
Change from request .....	0

<sup>1</sup>In addition, the fiscal year 2014 enacted level, the fiscal year 2015 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$221,150,000 for Peacekeeping Operations. Consistent with prior years, the Committee recommendation includes \$145,800,000 for the UN Support Office for the African Union Mission in Somalia under this heading, instead of under Contributions for International Peacekeeping Activities. Additional funds are provided under title VIII for OCO/GWOT.

*Africa Regional.*—The Committee recommendation includes \$23,600,000, which is the same as the request, to support regional counterterrorism, maritime, and border security programs. The Committee notes this is an increase from fiscal year 2014 levels and expects that the additional funds be used to combat wildlife poaching and trafficking.

*Child soldiers.*—The Committee recommendation includes language that funds should not be used to support military training or operations that include child soldiers.

*Near East.*—The Committee recommendation includes the budget request for the Multinational Force and Observers Mission in the Sinai. The Committee expects that any funds from this Act for force protection requirements of the Mission shall be subject to

prior consultation with, and the regular notification procedures of, the Committees on Appropriations.

#### FUNDS APPROPRIATED TO THE PRESIDENT

##### INTERNATIONAL MILITARY EDUCATION AND TRAINING

Fiscal year 2014 enacted level .....	\$105,573,000
Fiscal year 2015 request .....	107,474,000
Committee recommendation .....	107,474,000
Change from enacted level .....	+1,901
Change from request .....	0

The Committee recommendation includes \$107,474,000 for International Military Education and Training (IMET). The Committee notes that the regular notification procedures of the Committees on Appropriations apply to funds provided under this heading.

The Committee notes that IMET and Expanded IMET (E-IMET) programs are a valuable part of United States security assistance. The Committee recognizes that in addition to providing professional training and education, IMET exposes foreign students to American democratic values, particularly respect for civilian control of the military and the government, and for internationally recognized standards of individual and human rights. IMET and E-IMET serve as tools to strengthen military alliances and international coalitions critical to United States national security.

*Burma.*—The Committee recommendation does not provide funding for assistance for Burma.

*Child soldiers.*—The Committee notes that no funds should be provided for countries in contravention of the Child Soldiers Prevention Act (Public Law 110-457) during fiscal year 2015.

*Country-by-country report.*—The Committee directs the Secretary of State to submit a detailed report to the Committees on Appropriations, not later than September 30, 2015, on the uses of assistance on a country-by-country basis for fiscal year 2015.

##### FOREIGN MILITARY FINANCING PROGRAM

Fiscal year 2014 enacted level <sup>1</sup> .....	\$5,389,280,000
Fiscal year 2015 request .....	5,110,645,000
Committee recommendation .....	5,540,258,000
Change from enacted level .....	+150,978,000
Change from request .....	+429,613,000

<sup>1</sup>In addition, the fiscal year 2014 enacted level, the fiscal year 2015 request, and the Committee recommendation include funds under this heading in title VIII designated OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

The Committee recommendation includes \$5,540,258,000 for Foreign Military Financing Program (FMF). Additional funds are provided under title VIII for OCO/GWOT.

The Committee recognizes that FMF is a key component of building partner nation capacity and helping allies and partners defend themselves. FMF provides grants for the acquisition of United States defense equipment, services, and training. The Committee notes that such assistance enables nations to improve defensive capabilities and fosters bilateral military relationships with the United States and builds interoperability in joint missions.

The Committee recommendation continues prior year language allowing the Secretary of State the ability to expedite the procurement of defense articles or services for foreign security forces, following consultation with, and notification of, the Committees on

Appropriations. The Committee notes the limited use of this authority and encourages its use more broadly, including for African countries to address the wildlife poaching crisis.

Funds are recommended for programs in the following countries:

FOREIGN MILITARY FINANCING PROGRAM

[Budget authority in thousands of dollars]

Country	Committee recommendation
Colombia .....	\$28,500
Egypt .....	1,300,000
Israel .....	3,100,000
Jordan .....	300,000
Mexico .....	7,000
Morocco .....	7,000
Philippines .....	50,000
Western Hemisphere Regional .....	7,500

*Burma.*—The Committee notes there is no funding requested for assistance for Burma and the Committee recommendation does not provide assistance for Burma under this heading.

*Child soldiers.*—The Committee notes that no funds should be provided for countries in contravention of the Child Soldiers Prevention Act (Public Law 110–457) during fiscal year 2015.

*Colombia.*—The Committee recommendation includes \$28,500,000 for assistance for Colombia and supports funds being used for maritime interdiction and riverine operations.

*Europe and Eurasia.*—The Committee recommendation includes \$100,000,000 above the request to enhance security cooperation with Ukraine and other independent states of the Former Soviet Union and Central and Eastern Europe. The Committee notes that Ukraine, as a formal NATO partner, is eligible for the full range of activities listed on NATO’s Partnership Cooperation Menu, which comprises more than 1,600 activities such as multilateral training exercises and equipment modernization. The Committee directs the Secretary of State to ensure that Ukraine has the appropriate training and equipment to continue to work closely with NATO.

*Egypt.*—The Committee recognizes that continued military-to-military cooperation between the United States and Egypt is critical. The Committee continues requirements in section 7041(c) of this Act regarding assistance for Egypt.

*Guatemala.*—The Committee notes that no funds are requested for the Guatemalan Army. The Committee expects that if the decision is made to provide assistance to the Guatemalan Army during fiscal year 2015, a notification will be submitted pursuant to section 7015 of this Act. The Committee also expects that any such notification will include a detailed description of steps taken to address the issues described in the joint explanatory statement accompanying division K of Public Law 113–76.

*Iraq.*—The Committee notes that funds are provided under this heading in this Act for assistance to Iraq to enhance the country’s security. The Committee recommendation includes language in section 7041(c) of this Act, requiring that assistance for Iraq should be made available to promote internal and regional stability. In accordance with section 7076 of this Act, the Committee expects the



Department of State, in consultation with the Department of Defense, to submit a detailed spend plan to the Committees on Appropriations prior to the obligation of funds.

*Israel.*—The Committee recommendation provides \$3,100,000,000 in grants for military assistance to Israel, which is the same as the request. The Committee notes that of the funds provided for assistance for Israel, not less than \$815,300,000 is available for offshore procurement of military equipment. The Committee continues prior year language that funds shall be made available within 30 days of enactment of this Act.

The Committee notes that the funding provided supports the current \$30,000,000,000 ten-year MOU. The Committee further notes the importance of Israel as a major strategic partner and ally of the United States in a very unstable and critical region of the world. The Committee continues to support the framework for United States military assistance to Israel as embodied in the current and previous MOUs. The Committee recognizes that the United States-Israel partnership is integral to United States national security interests in the region and supports the continuation of the MOU framework to strengthen the strategic partnership. The Committee emphasizes that the MOU reflects the commitment of the United States to Israel's security and to ensuring that Israel's qualitative military edge and defense capabilities are maintained. The Committee understands that negotiations have begun on a third MOU and urges the Administration to continue and successfully conclude these negotiations before the current MOU expires in 2017.

*Jordan.*—The Committee notes that the Kingdom of Jordan continues to play a critical role in advancing peace and stability in the region. The Committee notes the extraordinary impact of the Syrian crisis on countries in the region, and directs additional funding under title VIII for Jordan, which is above the \$300,000,000 provided under this heading. The Committee expects the Department of State to strongly consider providing additional assistance for border security needs along the borders of Jordan with Syria and Iraq. The Committee directs that OCO/GWOT funds shall be provided for Jordan through amounts noted for the Middle East and North Africa response.

*Lebanon.*—The Committee recommendation includes language in section 7041(e) of this Act requiring that certain conditions be met prior to the obligation of funds for assistance for Lebanon. The Committee intends that assistance provided to the Lebanese Armed Forces (LAF) will not be used against Israel, and such assistance will not affect Israel's qualitative military edge in the region. The Committee further directs the Secretary of State to submit a report to the Committees on Appropriations, not later than 90 days after enactment of this Act, in classified form if necessary, on the performance of the LAF, including an assessment of the operational capabilities of such forces and how the training, curriculum, and equipment provided by the United States contributes to those capabilities. The Committee directs the Secretary of State to regularly consult with the Committees on Appropriations on the activities of the Lebanese Armed Forces and assistance provided by the United States.

*Military assistance and sales.*—The Committee remains concerned about the military modernization of the PRC and the increasing frequency of aggressive claims in territorial disputes, including on the seas and in cyberspace. In response, regional neighbors are reviewing defense postures and updating their military hardware. The Committee encourages the Administration to continue to engage with allies in the region, such as Taiwan, the Philippines, South Korea, and Japan, on the political, economic, and military implications of the strategic rise of the PRC, including through military assistance and sales programs.

*Pakistan.*—The Committee notes that funds are provided under this heading in this Act for assistance to Pakistan. The Committee recommendation includes language in section 7044(c) of this Act requiring that certain conditions be met prior to the obligation of assistance for Pakistan.

*Philippines.*—The Committee supports assistance for the Philippines to enhance the strategic relationship between the United States and the Philippines, including the pursuit of mutual interests such as freedom of navigation and regional cooperation on maritime security.

*Sri Lanka.*—The Committee recommendation includes language in section 7044(c) of this Act prohibiting assistance for Sri Lanka unless the Secretary of State certifies to the Committees on Appropriations that the Government of Sri Lanka is: (1) conducting credible, thorough investigations of war crimes and violations of international humanitarian law by government forces and the Liberation Tigers of Tamil Eelam; (2) bringing to justice individuals who have been credibly alleged to have committed such violations; (3) supporting and cooperating with any UN investigation of war crimes and violations of international humanitarian law; (4) implementing policies to protect judicial independence; freedom of expression, association, assembly, and religion; the right of political parties, civil society organizations, and journalists to operate without harassment or interference; and due process of law, including ending arrest and detention under emergency-type regulations; (5) providing access to detainees by humanitarian organizations; and (6) implementing policies to promote reconciliation and justice including the demilitarization of public administration and development activities in the north, and devolution of power.

*Yemen.*—The Committee recommendation includes language in section 7041(k) of this Act prohibiting funds for assistance for Yemen if the Armed Forces of Yemen are controlled by a foreign terrorist organization. The Committee also directs that assistance for the Armed Forces of Yemen should be made available only if such forces are cooperating with the United States on counterterrorism efforts against al Qaeda and other terrorist organizations.

*Western Hemisphere Regional.*—The Committee continues to support assistance for the countries in the Western Hemisphere to address counternarcotics and security priorities in the region, including border security.

## TITLE V—MULTILATERAL ASSISTANCE

## FUNDS APPROPRIATED TO THE PRESIDENT

## INTERNATIONAL ORGANIZATIONS AND PROGRAMS

Fiscal year 2014 enacted level .....	\$344,020,000
Fiscal year 2015 request .....	303,439,000
Committee recommendation .....	271,270,000
Change from enacted level .....	- 72,750,000
Change from request .....	- 32,169,000

The Committee recommendation includes \$271,270,000 for International Organizations and Programs. The recommendation includes no funds for the United Nations Population Fund (UNFPA) and the Intergovernmental Panel on Climate Change/UN Framework Convention on Climate Change.

*UNESCO.*—The Committee notes that, due to the application of Public Law 101–246 and Public Law 103–236, United States contributions are currently being withheld from UNESCO. The funding recommendation reflects the deduction of the amounts requested for voluntary contributions to UNESCO in fiscal year 2015.

*United Nations Children’s Fund (UNICEF).*—The Committee recommendation includes \$132,000,000 for UNICEF, the same as the fiscal year 2014 level.

*Transparency and accountability of United Nations agencies.*—The Committee recommendation includes language, modified from the prior year, that withholds a portion of funds to United Nations agencies and international organizations until the Secretary of State certifies that financial and performance audits are publicly available and whistleblowers are protected from retaliation.

*United Nations Voluntary Fund for Victims of Torture (UNVFVT).*—The Committee supports continued funding for a United States voluntary contribution to UNVFVT.

*United Nations High Commissioner for Human Rights (UNHCHR).*—The Committee supports continued funding for a United States voluntary contribution to UNHCHR and urges the UNHCHR to provide sufficient funding to its offices throughout Central and South America.

## INTERNATIONAL FINANCIAL INSTITUTIONS

*International Monetary Fund (IMF)*

*Quota reform.*—The Committee recommendation does not include the appropriation and authorization language that was requested.

*Internal IMF budget.*—The Committee directs the Secretary of the Treasury to submit to the Committees on Appropriations an update to the report required by section 7070(c) of division K of Public Law 113–76 to provide estimates of IMF surcharges on outstanding and new loans and the IMF’s internal budget for calendar year 2014.

*Concerns about the World Bank Group*

*Budget support.*—The Committee continues to be concerned about the use of budget support, also known as Development Policy Loans, in World Bank lending. The Committee directs the Secretary of the Treasury to keep the Committee updated on efforts

to decrease the use of budget support and keep such support to its historical levels of under 30 percent of World Bank lending.

*International Finance Corporation (IFC).*—The IFC provides commercial financing in support of private investments in developing countries including the arrangement of loan syndications for financial intermediaries, including large investment banks and private equity funds. The Committee directs the Secretary of the Treasury to continue to work to increase the IFC's transparency of such transactions and keep the Committees on Appropriations updated on any improvements, if achieved.

*Procurement review.*—The Committee directs the Secretary of the Treasury to report to the Committees on Appropriations, not later than 30 days after enactment of this Act, on the status of the World Bank procurement review, including the potential impact of any pending recommendations.

*Safeguards review.*—The Committee notes the World Bank's review of its safeguard policies and directs the Secretary of the Treasury to report to the Committees on Appropriations, not later than 30 days after enactment of this Act, on the status of the safeguards review, including the potential impact of any pending recommendations.

*Trust funds.*—The Committee is concerned about adequate oversight of World Bank-administered trust funds. The Committee directs the Secretary of the Treasury to report to the Committees on Appropriations, not later than 90 days after enactment of this Act, on the level of United States contributions to World Bank-administered trust funds in fiscal years 2013 and 2014 by trust fund and source of contribution, a description of fiduciary and performance oversight of such trust funds and steps needed for improvement, and an assessment for each trust fund as to whether mismanagement, including any cases of double charging for services and programs, has taken place in fiscal years 2013 and 2014.

*Fragile and conflict affected states.*—The Committee notes that the World Bank's Independent Evaluation Group (IEG) reviewed the World Bank's approach to providing assistance to fragile and conflict-affected states and directs the Secretary of the Treasury to consult with the Committees on Appropriations on implementation of IEG recommendations necessary to improve effectiveness of World Bank programs in such countries.

*North American Development Bank (NADBank)*

*Community Action Plan.*—As in the prior year, the Committee directs the Secretary of the Treasury to provide a report to the Committees on Appropriations, not later than 60 days after enactment of this Act, detailing all grants made by the NADBank under the Community Action Plan facility, the level of retained earnings or other resources used to support the program, and new loans made under the expanded eligibility criteria for calendar year 2013 and estimated for calendar year 2014.

*Consultation.*—The Secretary of the Treasury shall consult with the Committees on Appropriations on options the NADBank is reviewing to expand the scope of projects that can be considered, including the financing of infrastructure projects in the border region. Additionally, the Secretary shall consult with the Committees on Appropriations on NADBank's long-term capital needs, as well

as potential strategies for increasing NADBank's engagement of private sector capital.

*Ports-of-Entry.*—The Committee directs the Secretary of the Treasury to provide to the Committees on Appropriations, not later than 60 days after enactment of this Act, a detailed assessment of the study being conducted by NADBank, in collaboration with the appropriate United States Federal agencies and Mexico, to map priority ports-of-entry infrastructure projects and identify potential financing structures for those projects.

#### GLOBAL ENVIRONMENT FACILITY

Fiscal year 2014 enacted level .....	\$143,750,000
Fiscal year 2015 request .....	136,563,000
Committee recommendation .....	136,563,000
Change from enacted level .....	–7,187,000
Change from request .....	0

The Committee recommendation includes \$136,563,000 for Global Environment Facility.

#### CONTRIBUTION TO THE INTERNATIONAL DEVELOPMENT ASSOCIATION

Fiscal year 2014 enacted level .....	\$1,355,000,000
Fiscal year 2015 request .....	1,290,600,000
Committee recommendation .....	1,290,600,000
Change from enacted level .....	–64,400,000
Change from request .....	0

The Committee recommendation includes \$1,290,600,000 for Contribution to the International Development Association.

The Committee recommendation does not include an appropriation for the Multilateral Debt Relief Initiative.

#### CONTRIBUTION TO THE INTERNATIONAL BANK FOR RECONSTRUCTION AND DEVELOPMENT

Fiscal year 2014 enacted level .....	\$186,957,000
Fiscal year 2015 request .....	192,921,000
Committee recommendation .....	186,957,000
Change from enacted level .....	0
Change from request .....	–5,964,000

The Committee recommendation includes \$186,957,000 for Contribution to the International Bank for Reconstruction and Development (IBRD). The Committee recommendation does not include funds for Transition Fund.

*Callable capital.*—The Committee recommends a limitation on the amount that the United States Governor of the IBRD may subscribe to the callable portion of the United States share of the General Capital Increase.

#### CONTRIBUTION TO THE CLEAN TECHNOLOGY FUND

Fiscal year 2014 enacted level .....	\$184,630,000
Fiscal year 2015 request .....	201,253,000
Committee recommendation .....	0
Change from enacted level .....	–184,630,000
Change from request .....	–201,253,000

The Committee recommendation does not include an appropriation for Contribution to the Clean Technology Fund.

## CONTRIBUTION TO THE STRATEGIC CLIMATE FUND

Fiscal year 2014 enacted level .....	\$49,900,000
Fiscal year 2015 request .....	63,184,000
Committee recommendation .....	0
Change from enacted level .....	-49,900,000
Change from request .....	-63,184,000

The Committee recommendation does not include an appropriation for Contribution to the Strategic Climate Fund.

## GLOBAL AGRICULTURE AND FOOD SECURITY PROGRAM

Fiscal year 2014 enacted level .....	\$133,000,000
Fiscal year 2015 request .....	0
Committee recommendation .....	0
Change from enacted level .....	-133,000,000
Change from request .....	0

The Committee recommendation does not include an appropriation for Global Agriculture and Food Security Program, which is the same as the fiscal year 2015 request.

## CONTRIBUTION TO THE INTER-AMERICAN DEVELOPMENT BANK

Fiscal year 2014 enacted level .....	\$102,000,000
Fiscal year 2015 request .....	102,020,000
Committee recommendation .....	102,020,000
Change from enacted level .....	+20,000
Change from request .....	0

The Committee recommendation includes \$102,020,000 for Contribution to the Inter-American Development Bank (IDB).

*Callable capital.*—The Committee recommendation includes a limitation on the amount that the United States Governor of the IDB may subscribe to the callable portion of the United States share of the General Capital Increase.

## ENTERPRISE FOR THE AMERICAS MULTILATERAL INVESTMENT FUND

Fiscal year 2014 enacted level .....	\$6,298,000
Fiscal year 2015 request .....	0
Committee recommendation .....	0
Change from enacted level .....	-6,298,000
Change from request .....	0

The Committee recommendation does not include an appropriation for Enterprise for the Americas Multilateral Investment Fund, which is the same as the fiscal year 2015 request.

## CONTRIBUTION TO THE ASIAN DEVELOPMENT FUND

Fiscal year 2014 enacted level .....	\$109,854,000
Fiscal year 2015 request .....	115,250,000
Committee recommendation .....	109,854,000
Change from enacted level .....	0
Change from request .....	-5,396,000

The Committee recommendation includes \$109,854,000 for Contribution to the Asian Development Fund.

## CONTRIBUTION TO THE ASIAN DEVELOPMENT BANK

Fiscal year 2014 enacted level .....	\$106,586,000
Fiscal year 2015 request .....	112,194,000
Committee recommendation .....	106,586,000
Change from enacted level .....	0
Change from request .....	-5,608,000

The Committee recommendation includes \$106,586,000 for Contribution to the Asian Development Bank (AsDB).

*Callable capital.*—The Committee recommendation includes a limitation on the amount that the United States Governor of the AsDB may subscribe to the callable portion of the United States share of the General Capital Increase.

#### CONTRIBUTION TO THE AFRICAN DEVELOPMENT BANK

Fiscal year 2014 enacted level .....	\$32,418,000
Fiscal year 2015 request .....	34,119,000
Committee recommendation .....	32,418,000
Change from enacted level .....	0
Change from request .....	–1,701,000

The Committee recommendation includes \$32,418,000 for Contribution to the African Development Bank (AfDB).

*Callable capital.*—The Committee recommendation includes a limitation on the amount that the United States Governor of the AfDB may subscribe to the callable portion of the United States share of the General Capital Increase.

#### CONTRIBUTION TO THE AFRICAN DEVELOPMENT FUND

Fiscal year 2014 enacted level .....	\$176,336,000
Fiscal year 2015 request .....	195,000,000
Committee recommendation .....	176,336,000
Change from enacted level .....	0
Change from request .....	–18,664,000

The Committee recommendation includes \$176,336,000 for Contribution to the African Development Fund.

#### CONTRIBUTION TO THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT

Fiscal year 2014 enacted level .....	\$30,000,000
Fiscal year 2015 request .....	30,000,000
Committee recommendation .....	30,000,000
Change from enacted level .....	0
Change from request .....	0

The Committee recommendation includes \$30,000,000 for Contribution to the International Fund for Agricultural Development.

### TITLE VI—EXPORT AND INVESTMENT ASSISTANCE

#### EXPORT-IMPORT BANK OF THE UNITED STATES

##### INSPECTOR GENERAL

Fiscal year 2014 enacted level .....	\$5,100,000
Fiscal year 2015 request .....	5,750,000
Committee recommendation .....	5,750,000
Change from enacted level .....	+650,000
Change from request .....	0

The Committee recommendation includes \$5,750,000 for the Export-Import Bank of the United States (Export-Import Bank) Inspector General.

The Committee directs the Office of Inspector General to provide to the Committees on Appropriations, not later than 45 days after enactment of this Act, a spend plan and a summary of the oversight work that will be undertaken during the fiscal year.

## ADMINISTRATIVE EXPENSES

Fiscal year 2014 enacted level .....	\$115,500,000
Fiscal year 2015 request .....	117,650,000
Committee recommendation .....	105,000,000
Change from enacted level .....	- 10,500,000
Change from request .....	- 12,650,000

The Committee recommendation includes \$105,000,000 for Export-Import Bank Administrative Expenses and does not include an appropriation for the Export-Import Bank Subsidy Appropriation.

The Committee recommendation does not extend the Export-Import Bank's authorization that expires at the end of fiscal year 2014.

## OVERSEAS PRIVATE INVESTMENT CORPORATION

## NONCREDIT ACCOUNT

Fiscal year 2014 enacted level .....	\$62,574,000
Fiscal year 2015 request .....	71,800,000
Committee recommendation .....	62,574,000
Change from enacted level .....	0
Change from request .....	- 9,226,000

The Committee recommendation includes \$62,574,000 for Overseas Private Investment Corporation (OPIC) Noncredit Account for administrative expenses.

## PROGRAM ACCOUNT

Fiscal year 2014 enacted level .....	\$27,371,000
Fiscal year 2015 request .....	25,000,000
Committee recommendation .....	25,000,000
Change from enacted level .....	- 2,371,000
Change from request .....	0

The Committee recommendation includes \$25,000,000 for the program account for the direct and guaranteed loan credit programs of OPIC.

The Committee recommendation does not extend OPIC's authorization that expires at the end of fiscal year 2014.

The Committee directs the President of OPIC to include in its fiscal year 2016 congressional budget justification a confidential annex that describes new loans, guarantees, and insurance approved in fiscal year 2014 by category, recipient, country, level of OPIC resources provided, and source year of financing used, as well as any updates to the previous report. The Committee also directs OPIC to provide additional detail, including a description of the positive and negative subsidy assigned to the largest projects and the level of guarantee provided.

The Committee directs OPIC to continue to adhere to the directives contained in House Report 112-494 with respect to investment funds, local currency guarantees, and non-governmental and private and voluntary organizations.

The Committee directs the President of OPIC to provide an update on the report to the Committees on Appropriations required in House Report 113-185 on the following: efforts to conduct an actuarial review of OPIC's loan portfolio to project the long-term health of its programs and plans to post such review on the agency's Web site; steps taken to increase oversight for loans and guarantees not subject to the Credit Committee for approval; steps



taken to measure the long-term development impact of OPIC loans and investment funds after OPIC financing has been provided; and steps taken to increase oversight for OPIC's newest investment vehicles, including but not limited to "impact" investment funds and microfinance investment vehicles.

#### TRADE AND DEVELOPMENT AGENCY

Fiscal year 2014 enacted level .....	\$55,073,000
Fiscal year 2015 request .....	67,700,000
Committee recommendation .....	57,573,000
Change from enacted level .....	+2,500,000
Change from request .....	-10,127,000

The Committee recommendation includes \$57,573,000 for Trade and Development Agency.

*Procurement assistance.*—The Committee recommendation includes up to \$2,500,000 to support global procurement assistance from USTDA to educate and train foreign governments and public officials about how to establish procurement practices and policies for programs funded in this Act by USAID, MCC, and Department of State assistance programs. The Committee expects that such assistance will focus on training on risk mitigation measures, as well as on integrating life-cycle cost analysis and best-value determination in a fair, transparent manner.

#### TITLE VII—GENERAL PROVISIONS

##### PROVISIONS RETAINED FROM THE FISCAL YEAR 2014 ACT

The Committee recommends retaining the following general provisions from division K of Public Law 113–76 unchanged except for technical corrections, references to prior fiscal years, and new section numbers where appropriate:

- Sec. 7001. Allowances and Differentials.
- Sec. 7002. Unobligated Balances Report.
- Sec. 7003. Consulting Services.
- Sec. 7005. Personnel Actions.
- Sec. 7006. Prohibition on First-Class Travel.
- Sec. 7007. Prohibition Against Direct Funding for Certain Countries.
- Sec. 7009. Transfer Authority.
- Sec. 7010. Reporting Requirement.
- Sec. 7011. Availability of Funds.
- Sec. 7012. Limitation on Assistance to Countries in Default.
- Sec. 7014. Reservations of Funds.
- Sec. 7016. Notification on Excess Defense Equipment.
- Sec. 7018. Prohibition on Funding for Abortions and Involuntary Sterilization.
- Sec. 7019. Allocations.
- Sec. 7020. Representation and Entertainment Expenses.
- Sec. 7021. Prohibition on Assistance to Governments Supporting International Terrorism.
- Sec. 7022. Authorization Requirements.
- Sec. 7023. Definition of Program, Project, and Activity.
- Sec. 7024. Authorities for the Peace Corps, Inter-American Foundation and United States African Development Foundation.
- Sec. 7025. Commerce, Trade and Surplus Commodities.

- Sec. 7026. Separate Accounts.
- Sec. 7027. Eligibility for Assistance.
- Sec. 7030. Debt-For-Development.
- Sec. 7033. Multi-year Pledges.
- Sec. 7035. Arab League Boycott of Israel.

The Committee recommendation retains language regarding the Arab League Boycott of Israel without modification. The Committee is concerned about international efforts to stigmatize and isolate Israel through the BDS (boycott, divestment, and sanctions) movement. The Committee urges the Secretary of State to use all available tools and opportunities to oppose this movement and to recognize it as an impediment to peace. The Committee directs, as part of the annual report to Congress on the Arab League Boycott of Israel, that the President add information about the BDS campaign, covering companies, organizations and countries, including state investment vehicles, that are involved in promoting the movement, as well as specific steps the Department of State has taken and expects to take to discourage or end politically-motivated efforts to boycott, divest from, or sanction Israel or Israeli entities.

- Sec. 7036. Palestinian Statehood.
- Sec. 7037. Restrictions Concerning the Palestinian Authority.
- Sec. 7038. Prohibition on Assistance to the Palestinian Broadcasting Corporation.
- Sec. 7039. Assistance for the West Bank and Gaza.
- Sec. 7046. Prohibition of Payments to United Nations Members.
- Sec. 7047. War Crimes Tribunals Drawdown.
- Sec. 7049. Community-Based Police Assistance.
- Sec. 7050. Prohibition on Promotion of Tobacco.
- Sec. 7051. International Conferences.
- Sec. 7052. Aircraft Transfer and Coordination.
- Sec. 7053. Parking Fines and Real Property Taxes Owed by Foreign Governments.
- Sec. 7054. Landmines and Cluster Munitions.
- Sec. 7055. Prohibition on Publicity or Propaganda.
- Sec. 7056. Limitation on Residence Expenses.
- Sec. 7057. United States Agency for International Development Management.
- Sec. 7061. Arms Trade Treaty.
- Sec. 7062. Request for Documents.
- Sec. 7067. Extradition.
- Sec. 7068. Commercial Leasing of Defense Articles.
- Sec. 7072. Special Defense Acquisition Fund.
- Sec. 7074. Enterprise Funds.
- Sec. 7075. Use of Funds in Contravention of This Act.

#### NEW PROVISIONS OR PROVISIONS REVISED COMPARED TO THE FISCAL YEAR 2014 ACT

The Committee recommends revising provisions in division K of Public Law 113-76 and adding new provisions, as follows:

Sec. 7004, Diplomatic Facilities, is modified in subsection (d) by expanding the notification requirements for acquisition of property or award of construction contracts for overseas diplomatic facilities; in subsection (e) by continuing in modified form the limitation on funds for the New London Embassy and the relocation of the Embassy to the Holy See; and by deleting subsection (f).

The Committee recommendation continues the requirements of section 7004(e)(2) of Public Law 113–76 regarding a report that must be submitted prior to funds being obligated for the relocation of the United States Embassy to the Holy See. The Committee notes that the Department of State has committed to ensuring that the United States Embassy to the Holy See has the equivalent stature and ceremonial nature as other United States Embassies in Rome.

Sec. 7008, Coups d’Etat, is modified by including a new requirement regarding a determination by the Secretary of State; and allowing funds to be restored under certain conditions.

Sec. 7013, Prohibition on Taxation of United States Assistance, is modified in (g)(2) by modifying the reference to individual income taxes.

Sec. 7015, Notification Requirements, is modified in (a)(6) by adding “branches” or “other units of personnel”; in subsection (c) by expanding requirements for reprogramming notifications; and in (f) deleting Bahrain, Bolivia, Ecuador, Egypt, Guatemala, Honduras, Tunisia, and Venezuela.

The Committee notes that under extenuating circumstances the Secretary of State must exercise authority that allows funds to be spent “notwithstanding any other provision of law”. While the Committee understands the need for the Secretary of State to exercise this authority, the Committee encourages its judicious use and directs the Secretary of State to notify the Committees on Appropriations in writing within five days each time such authority is used, and provide a justification for such action. The Committee notes that this requirement is in addition to the last proviso of section 7015(c) of this Act.

The Committee notes that all notification requirements apply to funds appropriated in title VIII for OCO/GWOT.

Sec. 7017, Limitation on Availability of Funds for International Organizations and Programs, is modified to change the subsection 7049(a) to 7048(a).

Sec. 7028, Local Competition, is modified by deleting subsection (c).

The Committee directs the Administrator of USAID to submit a report to the Committees on Appropriations, not later than October 30, 2015, on acquisition and assistance instruments. The report should include a description of USAID policy and guidance on determining the type of mechanism, including the number of awards and corresponding value of each type of award, and whether such awards were made at USAID missions or centrally. The Committee directs the Administrator of USAID to consult with Committees on Appropriations on the level and type of data to be included in such report.

Sec. 7029, International Financial Institutions, is modified as follows: modifying the certification required in (a) to include “taking steps” to require certain policies, by changing the “should” to “may”, and by applying the provision to trust funds for which funds are made available in title V in this and prior Acts; and by deleting subsection (f).

Sec. 7031, Financial Management and Budget Transparency, is modified in subsection (d) by limiting the authority to funds made available under Economic Support Fund.

In subsection (c), the Committee notes that the Department of State has interpreted the term “significant corruption” in this subsection to be corrupt activities that would result in a denial under the 2004 Presidential Proclamation 7750.

Sec. 7032, Democracy Programs, is modified by deleting the overall funding directive; deleting the expansion of the definition to include rescue scholars; deleting the requirements on assistance for the People’s Republic of China and North Korea; and modifying requirements on governance programs.

Subsection (f) includes new language directing funds for the Western Hemisphere for democracy promotion. The Committee includes an additional \$10,000,000 above the budget request. Of the additional \$10,000,000, the Committee directs \$3,000,000 for Venezuela for a total of \$8,000,000 when combined with funds requested for such purposes; \$2,000,000 for Nicaragua, for a total of \$8,000,000 when combined with funds requested for such purposes; and \$5,000,000 to support democracy programs in Bolivia and Ecuador. The Committee directs the Secretary of State and the Administrator of USAID, in consultation with the National Endowment for Democracy, to consult with the Committees on Appropriations, not later than 45 days after enactment of this Act, on the use of such funds.

The Committee continues to support the efforts of the Parliamentary Forum for Democracy in advancing democracy and democratic institutions around the world. The Committee directs the Secretary of State and the Administrator of USAID, in consultation with the National Endowment for Democracy, to consult with the Committees on Appropriations, not later than 45 days after enactment of this Act, on how to expand such efforts.

The Committee supports continued investments in programs that enhance the success of elections, including through comprehensive programs that help prepare for and manage elections, train political parties, educate voters, and enhance transparency and accountability.

The Committee notes that elections are scheduled to take place in 14 African countries during 2015 and directs the Secretary of State and Administrator of USAID to consult with the Committees on Appropriations on conflict mitigation plans for such countries.

The Committee remains concerned about USAID activities in countries that have non-permissive environments. The Committee is aware that USAID is undergoing a review of democracy programs in closed societies in order to develop a policy framework that will guide decisions on such programs based on analysis of certain factors, including assessing risk for partners and for USAID programs more broadly. The Committee supports such a review and directs the Administrator of USAID to continue to consult with the Committees on Appropriations on the development of the policy framework and plans for how it will be implemented, which should include the steps USAID will take to ensure the safety of partners that work in closed societies as well as the training provided and identification of security risks.

The Committee notes the important role the media plays in building democratic societies and continues to support efforts to increase access to information and professionalize media internationally. However, the Committee is troubled by reports that certain

United States-funded independent media programs may exhibit bias in their reporting and in the activities they support. The Committee directs the Department of State and USAID to ensure that funds provided for independent media programs only support organizations that provide neutral, unbiased reporting that accurately represents a wide array of viewpoints and principles of journalistic integrity; are competitively awarded; and include cost-matching requirements, as appropriate. The Committee expects the spend plan required for democracy programs to include how programs for independent media ensure that reporting, and any media training on reporting, will reflect these principles.

The Committee notes the proliferation of laws that restrict freedom of religion and expression, which has especially impacted religious minorities. The Committee is particularly concerned that blasphemy laws are being used to silence journalists and citizens engaging in legitimate political discourse, and that enforcement of apostasy laws are being targeted against women and religious minorities, often resulting in indefinite detention or death without trial. The Committee directs the Secretary of State and the Administrator of USAID to ensure that religious freedom is included in governance programming and activities. The Committee further directs that assistance be made available to communities affected by blasphemy and apostasy laws and notes the directive under Migration and Refugee Assistance with respect to humanitarian assistance for vulnerable and minority communities.

Sec. 7034, Special Provisions, is modified in subsection (e) by replacing “may” with “shall” and adding authority to allow funds to be used for a contribution to establish and maintain memorial sites of genocide; in subsection (h) by replacing “may” with “should”; in subsection (j) by deleting paragraphs (1) and (2) and deleting subsections (i), (k), (l), (n), (o), (p), (q), and (r). Paragraphs (1), (2) and (7) of subsection (m) are deleted.

The bill deletes subsection (s) because the expanded authority for the HIV/AIDS Working Capital Fund as enacted in fiscal year 2014 will continue to apply.

The report required in subsection (f) shall include the estimated timeline and criteria for evaluating the Partner Vetting System (PVS) pilot program for expansion, including efforts to standardize and streamline vetting processes and under what circumstances direct vetting should be used; a description of consultations with governmental and nongovernmental stakeholders affected by the pilot program, including long-standing implementing partners and United States Government staff based in the field; concerns raised during such consultations; and any changes USAID and the Department of State plan to make in response to such concerns. The Committee expects the PVS pilot program, which is intended to safeguard against the inadvertent disbursement of funds to a terrorist or terrorist organization, will be fully implemented and directs all stakeholders within the United States Government to coordinate such implementation to maximize efficiency, and ensure its equal application to the programs and activities of the Department of State and USAID.

Sec. 7040, Limitation on Assistance for the Palestinian Authority, is modified in subsection (f) by prohibiting funds to any power-sharing government that is based on agreement with Hamas, un-

less conditions required in the Palestinian Anti-terrorism Act of 2006 (PATA) are met. The Committee has not allocated funds for the Palestinian Authority because the current government was put in place based on an agreement with Hamas. The Committee has, therefore, deferred the decision to provide funds until it can be determined that such government is actually adhering to the requirements included in the PATA.

Sec. 7041, Near East, is similar to section 7041 in the prior year, with the following modifications:

Subsection (a) is modified by deleting funding directive under Economic Support Fund; including different notification requirements; including a reporting requirement on the withholding of defense articles; and updating certification requirements on fiscal year 2015 funds for Egypt.

The Committee directs that not less than \$35,000,000 of the funds made available for assistance for Egypt under Economic Support Fund should be made available for higher education programs, including not less than \$10,000,000 for scholarships at not-for-profit institutions for Egyptian students with high financial need.

The Committee notes the lack of clarity in the Administration's policy toward Egypt and therefore directs the Secretary of State, in consultation with the Secretary of Defense and the Administrator of USAID, to submit a strategy to the appropriate congressional committees, not later than 90 days after enactment of this Act, on United States bilateral assistance to Egypt. The Committee expects the strategy to be based on a multi-year strategic review of military and economic assistance to assess its effectiveness in achieving United States key national security objectives, advancing Egypt's political transition through democratic principles, and growing the Egyptian economy. The strategy should address how assistance will strengthen the Egyptian government's capacity on counterterrorism, border security, and protection of religious minorities, including Coptic Christians, as well as strengthen democratic institutions, stimulate private sector growth, and foster a vibrant civil society and free press.

The Committee notes the conditions in section 7041(a)(1), requiring that funds available for Egypt may only be made available if the Secretary of State certifies to the Committees on Appropriations that such government is sustaining the strategic relationship with the United States and is meeting its obligations under the 1979 Egypt-Israel Peace Treaty. The Committee expects that these factors will be considered when developing the strategy described.

The Committee remains concerned by the lack of resolution with respect to the inappropriate prosecution and conviction of United States nongovernmental organization personnel in Egypt and the negative impact it could have on their ability to pursue employment that involves international travel. The Committee expects the Department of State to take all necessary measures with the Government of Egypt to ensure the convictions are overturned and notes the authority to withhold funds in subparagraph (2)(C).

The Committee notes USAID's support for programs that address the unique and historical antiquities in Egypt and appreciates the role these efforts have in supporting economic development.

Subsection (b), Iran, is modified by deleting the subsection that incorporates prior year law by reference, and inserting a policy

statement on Iran, prohibition on funds, and requiring two reports. The Committee directs that the report required in paragraph (B) include an assessment of the following: (1) Iran's compliance with its commitments under the Joint Plan of Action; (2) any significant change in its nuclear program and of the estimated breakout time needed to secure the minimum amount of fissile material required for a nuclear explosive device; (3) any significant change in Iran's ballistic missile development and acquisition programs, including warheads and other delivery vehicles; and (4) the adequacy of existing inspection and verification measures to detect Iran's ability to engage in clandestine activities, including acquiring nuclear-related material, equipment, or technology from foreign sources, and any actions required to improve such measures.

Subsection (c), Iraq, is modified by changing paragraph (1), deleting paragraph (2), and modifying paragraph (3) by deleting the reporting requirement and the withholding of funds.

Subsection (d), Jordan, is modified in paragraph (1)(B) relating to funding levels.

Subsection (e), Lebanon, is modified by deleting paragraph (3) related to notwithstanding authority.

Subsection (f), Libya, is modified by deleting paragraph (2) and inserting a requirement related to vetting procedures.

Subsection (g), Loan Guarantees and Enterprise Funds, is modified by deleting subparagraph (B) providing authority for enterprise funds.

Subsection (h), Morocco, is modified by requiring that funds made available for Morocco also be made available for regions and territories administered by Morocco, including the Western Sahara. The report required in this subsection shall include: (1) a description of the needs related to development and democratic reform in the regions and territories administered by Morocco and how funds made available in title III of this Act for assistance for Morocco will be used to address such needs; and (2) steps taken to resolve the longstanding dispute over the Western Sahara, based on autonomy under Moroccan sovereignty, including efforts to address durable humanitarian solutions to the protracted refugee crisis in the camps near Tindouf, Algeria.

Subsection (i), Syria, is not modified; however, the Committee notes the impact of the Syrian crisis on minority populations and other vulnerable communities in Syria and the region and encourages the Department of State and USAID to provide need-based aid to such populations and communities. The Committee notes the volatile security situation inside Syria and urges the Department of State and USAID to continue to consider appropriate protocols when determining how best to deliver humanitarian and non-lethal civilian assistance.

The Committee recognizes that children are particularly vulnerable from the conflict in Syria and encourages the Department of State and USAID to continue to prioritize access to programs that assist children with recovery from trauma and develop their skills so they can play a meaningful role in the rebuilding of their country and the stability of the region.

The Committee recognizes the extraordinary needs related to the Syrian crisis, political transitions in the Middle East and North Africa, and renewed violence in Iraq and provides an additional

\$530,000,000 in title VIII under Economic Support Fund, International Narcotics Control and Law Enforcement, Non-proliferation, Anti-terrorism, Demining and Related Programs, and Foreign Military Financing Program for the purposes described in the overview of this report. Of the funds provided, the Committee directs not less than \$340,000,000 for assistance for Jordan. Any funds provided to support activities described in subsection (i) should be made available from remaining funds.

Subsection (j), West Bank and Gaza, is modified by deleting the waiver in paragraph (2), and including a withholding of funds to the Palestinian Authority of an amount equivalent to that expended by the Palestinian Authority in payments related to acts of terror.

Sec. 7042, Africa, is modified by deleting subsections (c), (d), (e), (g), (h), (i), (k), (l), and (m); in subsection (b) by changing the funding designations and deleting paragraph (2); inserting a new subsection (d) regarding funds for natural resource transparency; and inserting a new subsection (f) on South Sudan.

The Committee commends the work of International Criminal Tribunal for Rwanda (ICTR) and the Special Court for Sierra Leone (SCSL) in ensuring justice for the victims and survivors of war crimes, crimes against humanity, and genocide. The Committee notes the SCSL has completed its mission and transitioned to the Residual Special Court for Sierra Leone and further notes the ICTR has concluded all trials at first instance and will complete appeals cases next year. Section 7047 of this Act continues the war crimes tribunals drawdown authority.

The Committee directs the Department of State to continue the reporting requirement contained in the Joint Explanatory Statement of Public Law 113–76 on the LRA during fiscal year 2015.

The Committee directs that none of the funds appropriated by this Act for bilateral economic assistance may be made available for assistance to the central government of any country that admits President Omar al-Bashir of Sudan. The prohibition shall apply unless the Secretary of State determines and reports to the Committees on Appropriations that such admission occurred for the purposes of bringing to justice President Omar al-Bashir for crimes against humanity, war crimes, or genocide, or furthering the peace process between Sudan and South Sudan. The prohibition shall not apply to assistance provided for humanitarian purposes.

The Committee directs the Secretary of State to submit a report, not later than 45 days after enactment of this Act, on steps taken by the Department of State and the Government of the Democratic Republic of Congo to resume the issuance of exit permits for legally adopted Congolese children who have already received immigrant travel visas to the United States.

Sec. 7043, East Asia and the Pacific, is modified by deleting subsections (a) and (c), paragraphs (b)(3), (d)(1) and (2) from the prior year and replacing subsection (e)(3) with a prohibition of certain assistance for the Government of the PRC.

The committee recommendation continues the authority and funding for economic and development assistance for the people of Burma, but includes no funding under the headings “International Military Education and Training” and “Foreign Military Financing Program” to support Burma’s military. Prior to the provision of



such assistance in the future, the Committee expects the Government of Burma to continue its democratic transition, including by: (1) ensuring Burma's military is no longer committing human rights abuses, is undertaking meaningful steps to improve accountability of security forces, and is punishing military officials found guilty of violating such rights; (2) amending the constitution to ensure civilian control of the military and the transparency of its budget; and (3) allowing unfettered access to all areas in Burma by domestic and international humanitarian organizations and human rights monitors.

The Committee expects the Secretary of State to continue to work with the Government of the Philippines to make progress on the following: (1) strengthening the government institutions that are working to eliminate extrajudicial executions and forced disappearances, (2) promoting military officers who demonstrate professionalism and respect for human rights, and (3) preventing violence and intimidation against journalists or members of legal and other civil society organizations who advocate for human rights.

Sec. 7044, South Asia, is modified by deleting subsections (b), (c), and (e). Subsection (a) "Afghanistan", is modified in paragraph (2) "Assistance" and paragraph (3) "Certification requirement".

The report required in subparagraph (1)(B) shall include: (1) an assessment of the security environment in Afghanistan with respect to United States Government facilities and personnel, and the impact of the withdrawal of United States Armed Forces from Afghanistan on such environment; (2) an assessment of the security requirements at current and planned diplomatic facilities throughout Afghanistan, the number of personnel at such facilities, including locally employed staff, contractors, and United States Government personnel; (3) a description of the duties of such personnel, and costs associated with contractor personnel; (4) a justification for each ongoing or planned construction project, and the plans for, and status of, each such project, including verification of land-use agreements; (5) the types of any non-traditional equipment to be used by the Department of State to meet the security requirements at each facility identified in (2), and whether agreement with the host government exists to use such equipment; (6) a description of contingency plans, including evacuation, at each facility; (7) a descriptive timeline from fiscal years 2015 to 2017 for downsizing the civilian and sub-provincial presence and staff at Embassy Kabul, including anticipated reductions in operations costs and staffing for each fiscal year by agency and for each current and planned facility, and modifications to ongoing or planned construction projects to reflect the planned reductions in staff; (8) diplomatic and development programs supported by the United States at each such facility, including program timelines, benchmarks, and quantitative and qualitative metrics; and (9) a determination that all Department of State and USAID projects implemented by organizations requiring security in Afghanistan have qualified and reliable security personnel, equipment, and services, and that such security is cost effective and efficient.

Subparagraph (2)(A) requires that funds appropriated under the headings "Economic Support Fund" and "International Narcotics Control and Law Enforcement" for assistance for Afghanistan shall be prioritized for the following programs: civil society, anti-traf-

ficking, counter-narcotics, education, elections, gender, health, private sector development, rule of law, stabilization and local governance, and to address food insecurity.

The Committee directs that the spend plan required for Afghanistan in section 7076 of this Act include achievable and sustainable goals, benchmarks for measuring progress, and expected results. The Committee further directs the spend plan be updated 6 months after the initial submission of such plan with the status of achieving these goals and benchmarks.

Subsection (b) Pakistan, is modified by deleting subparagraphs (1)(B), (2)(B), (2)(C), and (2)(D). The Committee is deeply concerned about the plight of religious minorities in Pakistan and urges the Department of State to prioritize programs that assist law enforcement in developing and implementing a plan for the protection of religious minority communities and their places of worship. The Committee expects the Department of State to consider conditioning non-humanitarian assistance on substantive improvements in religious freedom including efforts to reform or repeal Pakistan's blasphemy laws and anti-Ahmadi laws. The Committee directs the Department of State and USAID to support inter-faith initiatives that honor the legacy of the late Shahbaz Bhatti, the Christian Cabinet minister who was assassinated because he was an outspoken critic of his country's blasphemy laws. The Committee further directs that the spend plan required by section 7076 include efforts to promote religious freedom including in the areas outlined above.

The Committee encourages the Department of State and USAID to support programs that are transparent, accountable, and encourage local community engagement to address Pakistan's development needs.

Sec. 7045, Western Hemisphere, is modified by deleting subsections (c) and (f) concerning Guatemala and Mexico; by updating guidelines on assistance for Colombia in subsection (a), Cuba in subsection (b), Haiti in subsection (c), and Honduras in subsection (d); and by including a new section (e) relating to border security and human trafficking. Subsection (d) requires the Secretary of State to submit a report to the Committees on Appropriations, not later than 45 days after enactment of this Act, on the steps being taken by the Government of Honduras to address certain matters related to human rights. The Committee expects the report to address whether the Government of Honduras is taking steps to do the following: (1) implement policies to protect freedom of expression and association, and due process of law; (2) investigate and prosecute in the civilian justice system, in accordance with Honduran and international law, personnel who are credibly alleged to have violated human rights; and (3) cooperate with civilian judicial authorities in such cases.

Sec. 7048, Limitations on the United Nations, is modified in subsection (a) by including the United Nations Department of Peacekeeping Operations in the annual withholding and deleting the ability to waive the condition; in subsection (b) expanding the restriction to all funds in this Act and deleting (b)(3); in subsection (c) prohibiting funds for the United Nations Human Rights Council unless the Secretary of State determines and reports that participation is in the national security interest of the United States and

the Council is taking steps to remove Israel as a permanent agenda item and reports on such steps; in subsection (d) specifying a number of transparency and accountability reforms for the United Nations Relief and Works Agency that must be met before receiving funds from this Act; in subsection (f) allowing the Secretary of State to waive the prohibitions in subsections (a) and (d) to avert a humanitarian crisis; and in subsection (g) applying the reporting requirement to all funds made available for contributions.

Sec. 7058, Global Health Activities, is modified by deleting the proviso in subsection (a), modifying subsection (c) to include polio, deleting subsection (d), and inserting a new subsection (b) limiting the level of funds provided in this Act for family planning to not more than \$461,000,000.

Sec. 7059, Gender Equality, is modified in subsection (c) by requiring a funding level for gender-based violence.

The Committee directs the Ambassador-at-Large for Global Women's Issues, Department of State, and the Senior Coordinator for Gender Equality and Women's Empowerment, USAID, to jointly submit a report, not later than 180 days after enactment of this Act, on the allocation of funds for gender-related programs and activities for the previous fiscal year.

The Committee encourages the Department of State and USAID to continue to support programs that engage and assist women working to counter the threat of violent extremism.

The Committee notes the positive role women play in addressing development challenges, and supports including women entrepreneurs in science and technology programming.

Sec. 7060, Sector Allocations, is modified in subsection (a) by providing a funding level in subparagraph (1)(C) and modifying funding levels and purposes in paragraph (2), by deleting subsections (b), (c), and (f), in subsection (d) by modifying funding levels, in subsection (g) by modifying funding levels and inserting paragraph (2), and by inserting a new subsection (b).

Subsection (e), Trafficking in Persons, includes not less than \$58,000,000 for activities to combat trafficking in persons internationally, which is \$10,000,000 above the fiscal year 2014 estimate and \$11,000,000 above the budget request. Of the amounts provided, \$39,000,000 is included under International Narcotics Control and Law Enforcement, of which \$33,000,000 is directed for programs administered by the Office to Monitor and Combat Trafficking in Persons (J/TIP). The Committee notes \$12,000,000 is provided under D&CP for the operational costs of J/TIP, which is described further under D&CP in this report.

The Committee directs that \$10,000,000 be made available to support a multifaceted anti-human trafficking program in Guatemala, which includes the Development Assistance budget request of \$1,500,000 and an additional \$8,500,000 from International Narcotics Control and Law Enforcement. The Committee expects these funds to support a holistic response, including through the criminal justice system, local governments, and community and faith-based organizations. The Committee notes funding for this initiative is focused on Guatemala in order to maximize impact and is intended to serve as a model for other countries in combating human trafficking. The Committee expects J/TIP, the Bureau for International Narcotics and Law Enforcement Affairs, and USAID to closely co-

ordinate implementation and notes the consultation requirement on the use of funds.

The Committee expects remaining funds will be prioritized for countries with the greatest need and to continue to support child protection compacts pursuant to Public Law 113-4. The Committee notes the rapid escalation of cyber-sex crime in the Philippines and supports efforts to enhance the capacity of the Philippine National Police to adequately respond.

The Committee urges the Administrator of USAID to strengthen implementation of the Counter-Trafficking in Persons (C-TIP) policy. The Administrator should ensure that USAID personnel and implementing partners are appropriately educated and trained according to the Counter-Trafficking in Persons Field Guide. C-TIP activities should be integrated into other development programs and methods for program evaluation in order to decrease vulnerability to or prevalence of human trafficking and forced labor, consistent with section 107A(e) of the Trafficking Victims Protection Act of 2000.

Subsection (b), Conservation, includes \$225,000,000 in title III for biodiversity conservation programs, which is \$12,500,000 above fiscal year 2014. The Committee notes funds from biodiversity are used to meet the funding directive to combat wildlife poaching and trafficking and has, therefore, increased the total amount provided for biodiversity. The Committee directs not less than \$2,000,000 to implement and enforce the Lacey Act (section 8204 of Public Law 110-246), \$10,500,000 for biodiversity programs in the Brazilian Amazon, including efforts that seek to build the capacity of Brazil to manage its own protected areas, and \$20,000,000 for such programs in the Andean Amazon. The Committee also supports programs to protect sustainable landscapes, in addition to funding for biodiversity conservation. The Committee notes that demand for paper and wood products is rapidly increasing and that programs that support responsible forest management are needed to assist in protecting vulnerable forests, such as high conservation value forests, from illegal logging and encroachment.

The Committee remains concerned about the wildlife poaching and trafficking crisis and the continued negative effect it is having on international security and stability and the implications for endangered species. The Committee notes that the illegal trade in wildlife and wildlife products is estimated at \$8,000,000,000 to \$10,000,000,000 annually. The Committee recognizes the severity of poaching in Africa, particularly with respect to elephant ivory and rhinoceros horn, and the destabilizing effect it has on regional security, including by providing a significant source of financing for armed groups with links to transnational organized crime and terrorism.

The Committee directs that not less than \$45,000,000 in titles III and IV be made available to address this urgent crisis, including to strengthen law enforcement capacity, enhance regional cooperation and anti-trafficking networks, improve port and border security at key transit points, promote community-based approaches for wildlife protection, and support programs to reduce consumer demand in Asia. The Committee encourages expeditious implementation of the National Strategy for Combating Wildlife Trafficking. The Committee notes the continued immediate need for training

and equipment and expects these requirements to be addressed, including by the provision of excess defense articles and the expedited procurement of defense articles and services, as appropriate.

The Committee directs the Secretary of State, Administrator of USAID, and Director of the United States Fish and Wildlife Service (USFWS) to consult with the Committees on Appropriations, not later than 45 days after enactment of this Act, on the use of funds provided for these purposes. The Committee further directs the Secretary of State to update the strategy required in the joint explanatory statement of Public Law 113-76, and expects such strategy to include how funds are being used to implement the National Strategy for Combating Wildlife Trafficking. The Committee notes the absence of funding details for these purposes in the fiscal year 2015 congressional budget justification and directs that the fiscal year 2016 congressional budget justification include country and program funding levels for programs to combat wildlife poaching and trafficking.

The Committee expects that international conservation programs administered by the Department of State and USAID will utilize the expertise from across the United States Government, including in partnership with the USFWS, and other agencies, as appropriate. The Committee notes the ongoing threats to other endangered species and supports continued funding for programs to protect great apes and tigers, including for habitat conservation. The Committee notes that democracy has been restored in Madagascar and encourages USAID to support activities that protect its unique ecosystem.

The Committee supports continued United States leadership of the Congo Basin Forest Partnership and includes \$31,000,000 for the Central Africa Regional Program for the Environment (CARPE). The Committee directs that \$15,500,000 of the funds made available for CARPE be apportioned directly to the USFWS to support further development and implementation of a Central African regional wildlife law enforcement network and to build local capacity for wildlife protection in such region. These programs should include the professionalization of park guards and other wildlife law enforcement officials and the provision of tools and technologies for measuring, evaluating, and improving the effectiveness of wildlife law enforcement patrols and site-based protection and conservation activities.

The Committee notes that the success of CARPE depends on building the capacity of Central African governments to professionally manage and protect their countries' resources. Memoranda of understanding and cooperative agreements should be used to provide a roadmap, with benchmarks for measuring progress, to carry out environmental impact assessments, social and environmental management plans, fisheries management, and training of an effective force for wildlife conservation and park management. Buy-in by governments, in coordination with other implementing partners, is necessary for CARPE to become a comprehensive and sustainable program.

Sec. 7063, Limitations on Family Planning/Reproductive Health, is a new provision that prohibits funds to the UNFPA and prohibits funds for population planning activities or other population assist-

ance to foreign nongovernmental organizations that promote or perform abortion, with certain exceptions.

Sec. 7064, Limitation Relating to Individuals Detained at Naval Station, Guantanamo Bay, Cuba, is a new provision requiring the Secretary of State to notify the Committees on Appropriations when certain actions are taken and requiring the Secretary of State to report to the Committees on Appropriations every 45 days on the status of negotiations with foreign governments on the transfer of individuals detained at United States Naval Station, Guantanamo Bay, Cuba.

Sec. 7065, International Prison Conditions, is modified by deleting the two provisos relating to Assistant Secretary of State for Democracy, Human Rights and Labor (DRL).

Sec. 7066, Prohibition on Use of Torture, is modified by deleting (b).

Sec. 7069, Post-Soviet States, is a general provision similar to “Independent States of the Former Soviet Union” and “Sovereignty of the Post-Soviet States” in the prior year. Subsection (a) modifies subsection (a) of “Sovereignty of the Post-Soviet States” to prohibit funds for assistance for the central Government of the Russian Federation; subsection (b) is similar to subsection (a) of “Independent States of the Former Soviet Union” but restricts the waiver except as otherwise provided in subsection (a) and requires a consultation; subsection (c) inserts authorities carried in subsection (b) of “Independent States of the Former Soviet Union” except for funds for the central Government of the Russian Federation; includes a new subsection (e) providing funds for Ukraine and other countries in the region; and deletes subsections (b) through (f) of “Sovereignty of the Post-Soviet States”.

Sec. 7070, International Monetary Fund, is modified by deleting subsection (c). The Committee notes that under title V, the Secretary of the Treasury is directed to provide an update on this report in fiscal year 2015.

Sec. 7071, Impact on Jobs in the United States, is modified by applying the provision to funds made available in prior Acts. Paragraph (4) is modified by deleting the date, deleting country limitations, and including directions for the World Bank Groups’ Energy Sector to the list of policies.

Sec. 7073, Limitation on Certain Awards, is modified by deleting subsection (c).

Sec. 7076, Budget Documents, is modified by adding a requirement that a spend plan is required for all funds provided in the Act for the countries and purposes described and for all the sectors enumerated in section 7060 of the Act. A new subsection (c) requires a spending report for Development Credit Authority.

Sec. 7077, Global Internet Freedom, is modified in (a) by deleting the funding directive and the requirement for a separate spend plan.

#### PROVISIONS DELETED FROM FISCAL YEAR 2014 ACT

The Committee recommends nine general provisions that were included in division K of Public Law 113–76 be deleted in fiscal year 2015 because they are either addressed elsewhere in permanent law, have been considered, or are under consideration, by the

appropriate authorizing committees, or are no longer necessary. The deleted provisions are the following:

- Sec. 7006. Local Guard Contracts.
- Sec. 7061. Uzbekistan.
- Sec. 7063. United Nations Population Fund.
- Sec. 7064. Overseas Private Investment Corporation.
- Sec. 7071. Sovereignty of Post-Soviet States.
- Sec. 7079. Disability Programs.
- Sec. 7082. Death Gratuity and Other Benefits.
- Sec. 7083. Preadoption Visitation Requirement.

**TITLE VIII—OVERSEAS CONTINGENCY OPERATIONS/  
GLOBAL WAR ON TERRORISM**

Title VIII of the Committee recommendation includes an additional \$5,912,425,000 which is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985. Funds appropriated as OCO/GWOT under this title address the costs of contingency operations in Afghanistan, Pakistan, and Iraq; conflict stabilization and response efforts, including in the Middle East and North Africa; and other programs that address counterterrorism, counterinsurgency, and humanitarian crises resulting from conflict. The Committee notes that OCO/GWOT funds are expected to phase out over time and that the Committee recommendation is \$607,575,000 below the fiscal year 2014 enacted level.

The Committee recommendation does not designate funding levels for country programs or other activities under this title but notes that funds provided are subject to the operating and spend plan requirements of section 7076 of this Act, where applicable.

**DEPARTMENT OF STATE  
ADMINISTRATION OF FOREIGN AFFAIRS  
DIPLOMATIC AND CONSULAR PROGRAMS  
(INCLUDING TRANSFER OF FUNDS)**

Fiscal year 2014 enacted level .....	\$1,391,109,000
Fiscal year 2015 request .....	1,553,425,000
Committee recommendation .....	1,508,458,000
Change from enacted level .....	+117,349,000
Change from request .....	- 44,967,000

The Committee recommendation includes an additional \$1,508,458,000 for Diplomatic and Consular Programs, including \$989,706,000 for WSP. The amounts are designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations in Afghanistan, Iraq, Pakistan, and other areas of unrest.

**CONFLICT STABILIZATION OPERATIONS**

Fiscal year 2014 enacted level .....	\$8,500,000
Fiscal year 2015 request .....	0
Committee recommendation .....	0
Change from enacted level .....	-8,500,000
Change from request .....	0

The Committee recommendation does not include funds under this heading in this Act.

OFFICE OF INSPECTOR GENERAL

Fiscal year 2014 enacted level .....	\$49,650,000
Fiscal year 2015 request .....	56,900,000
Committee recommendation .....	56,900,000
Change from enacted level .....	+7,250,000
Change from request .....	0

The Committee recommendation includes an additional \$56,900,000 for Office of Inspector General. The full amount is designated OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations, including for oversight requirements of reconstruction activities in Afghanistan conducted by SIGAR and by the Inspector General of the Department of State. The Committee recommendation includes language limiting the amounts the SIGAR makes available for printing and reproduction costs to no more than the amounts made available in fiscal year 2014.

The Committee notes the transition underway in Afghanistan and the implications the drawdown will have on funds made available for reconstruction activities. The Committee urges the SIGAR to work with the Inspectors General of the Department of State and USAID on developing a plan for the transition of responsibility for oversight of projects in Afghanistan as the program moves from the reconstruction phase of the past several years to a more traditional development program.

The Committee directs that the operating plan required by section 7076 detail the amounts made available under this heading for the SIGAR.

EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS

Fiscal year 2014 enacted level .....	\$8,628,000
Fiscal year 2015 request .....	0
Committee recommendation .....	0
Change from enacted level .....	-8,628,000
Change from request .....	0

The Committee recommendation does not include additional funds under this heading.

EMBASSY SECURITY, CONSTRUCTION, AND MAINTENANCE

Fiscal year 2014 enacted level .....	\$275,000,000
Fiscal year 2015 request .....	260,800,000
Committee recommendation .....	260,800,000
Change from enacted level .....	-14,200,000
Change from request .....	0

The Committee recommendation includes an additional \$260,800,000 for Embassy Security, Construction, and Maintenance. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations. Within the total, \$10,800,000 is to cover lease properties throughout Iraq and \$250,000,000 is for WSU.

The Committee notes that the report on alternatives for Consulate Basrah required by section 7041(c)(3) of the Department of State, Foreign Operations, and Related Programs Appropriations



Act, 2014 has not been received. Accordingly, the Committee recommendation does not designate the additional WSU funds for construction of a new consulate compound in Basrah, Iraq, as was requested. Any decision to purchase land and/or construct Consulate Basrah is subject to the notification and prior approval requirement of section 7004(d) of this Act. If Consulate Basrah construction does not move forward, the Committee expects to be consulted prior to the funds under this heading being reprogrammed or transferred.

#### INTERNATIONAL ORGANIZATIONS

##### CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

Fiscal year 2014 enacted level .....	\$74,400,000
Fiscal year 2015 request .....	0
Committee recommendation .....	0
Change from enacted level .....	-74,400,000
Change from request .....	0

The Committee recommendation does not include additional funds under this heading.

#### RELATED AGENCY

##### BROADCASTING BOARD OF GOVERNORS

##### INTERNATIONAL BROADCASTING OPERATIONS

Fiscal year 2014 enacted level .....	\$4,400,000
Fiscal year 2015 request .....	0
Committee recommendation .....	0
Change from enacted level .....	-4,400,000
Change from request .....	0

The Committee recommendation does not include additional funds under this heading.

#### RELATED PROGRAMS

##### UNITED STATES INSTITUTE OF PEACE

Fiscal year 2014 enacted level .....	\$6,016,000
Fiscal year 2015 request .....	0
Committee recommendation .....	0
Change from enacted level .....	-6,016,000
Change from request .....	0

The Committee recommendation does not include additional funds under this heading.

#### UNITED STATES AGENCY FOR INTERNATIONAL DEVELOPMENT

##### FUNDS APPROPRIATED TO THE PRESIDENT

##### OPERATING EXPENSES

Fiscal year 2014 enacted level .....	\$81,000,000
Fiscal year 2015 request .....	65,000,000
Committee recommendation .....	65,000,000
Change from enacted level .....	-16,000,000
Change from request .....	0

The Committee recommendation includes an additional \$65,000,000 for Operating Expenses. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations in Afghanistan.

OFFICE OF INSPECTOR GENERAL

Fiscal year 2014 enacted level .....	\$10,038,000
Fiscal year 2015 request .....	0
Committee recommendation .....	0
Change from enacted level .....	- 10,038,000
Change from request .....	0

The Committee recommendation does not include additional funds under this heading.

BILATERAL ECONOMIC ASSISTANCE

FUNDS APPROPRIATED TO THE PRESIDENT

INTERNATIONAL DISASTER ASSISTANCE

Fiscal year 2014 enacted level .....	\$924,172,000
Fiscal year 2015 request .....	635,000,000
Committee recommendation .....	774,172,000
Change from enacted level .....	- 150,000,000
Change from request .....	+139,172,000

The Committee recommendation includes an additional \$774,172,000 for International Disaster Assistance. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations, including response to conflict-induced displacement, including in Afghanistan, Iraq, Jordan, Lebanon, Pakistan, Syria, and Turkey, and the corresponding increase in humanitarian needs.

TRANSITION INITIATIVES

Fiscal year 2014 enacted level .....	\$9,423,000
Fiscal year 2015 request .....	0
Committee recommendation .....	0
Change from enacted level .....	- 9,423,000
Change from request .....	0

The Committee recommendation does not include additional funds under this heading.

COMPLEX CRISES FUND

Fiscal year 2014 enacted level .....	\$20,000,000
Fiscal year 2015 request .....	0
Committee recommendation .....	0
Change from enacted level .....	- 20,000,000
Change from request .....	0

The Committee recommendation does not include funds under this heading in this Act.

ECONOMIC SUPPORT FUND

Fiscal year 2014 enacted level .....	\$1,656,215,000
Fiscal year 2015 request .....	1,678,400,000
Committee recommendation .....	1,524,634,000
Change from enacted level .....	- 131,581,000
Change from request .....	- 153,766,000

The Committee recommendation includes an additional \$1,524,634,000 for Economic Support Fund. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations in Afghanistan, Iraq, Jordan, Pakistan, and for the extraordinary needs related to the Syrian crisis and transitions in the Middle East.

DEPARTMENT OF STATE

MIGRATION AND REFUGEE ASSISTANCE

Fiscal year 2014 enacted level .....	\$1,284,355,000
Fiscal year 2015 request .....	465,000,000
Committee recommendation .....	759,296,000
Change from enacted level .....	- 525,059,000
Change from request .....	+294,296,000

The Committee recommendation includes an additional \$759,296,000 for Migration and Refugee Assistance. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations for response to conflict-induced displacement, including in Afghanistan, Iraq, Jordan, Lebanon, Pakistan, Syria, and Turkey.

INTERNATIONAL SECURITY ASSISTANCE

DEPARTMENT OF STATE

INTERNATIONAL NARCOTICS CONTROL AND LAW ENFORCEMENT

Fiscal year 2014 enacted level .....	\$344,390,000
Fiscal year 2015 request .....	396,000,000
Committee recommendation .....	344,390,000
Change from enacted level .....	0
Change from request .....	- 51,610,000

The Committee recommendation includes an additional \$344,390,000 for International Narcotics Control and Law Enforcement. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations in Afghanistan, Pakistan, and for the extraordinary needs related to the Syrian crisis and transitions in the Middle East.

NONPROLIFERATION, ANTI-TERRORISM, DEMINING AND RELATED PROGRAMS

Fiscal year 2014 enacted level .....	\$70,000,000
Fiscal year 2015 request .....	0
Committee recommendation .....	20,000,000
Change from enacted level .....	- 50,000,000
Change from request .....	+20,000,000

The Committee recommendation includes an additional \$20,000,000 for Nonproliferation, Anti-Terrorism, Demining and Related Programs. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations in the Middle East and North Africa.

#### PEACEKEEPING OPERATIONS

Fiscal year 2014 enacted level .....	\$200,000,000
Fiscal year 2015 request .....	115,000,000
Committee recommendation .....	260,879,000
Change from enacted level .....	+60,879,000
Change from request .....	+145,879,000

The Committee recommendation includes an additional \$260,879,000 for Peacekeeping Operations. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations, including peacekeeping activities in Somalia.

#### FUNDS APPROPRIATED TO THE PRESIDENT

##### FOREIGN MILITARY FINANCING PROGRAM

Fiscal year 2014 enacted level .....	\$530,000,000
Fiscal year 2015 request .....	537,000,000
Committee recommendation .....	337,896,000
Change from enacted level .....	-192,104,000
Change from request .....	-199,104,000

The Committee recommendation includes an additional \$337,896,000 for Foreign Military Financing Program. The full amount is designated for OCO/GWOT pursuant to section 251(b)(2)(A) of the Balanced Budget and Emergency Deficit Control Act of 1985 to support contingency operations in Iraq, Pakistan, and in the Middle East and North Africa, including Jordan.

#### GENERAL PROVISIONS—THIS TITLE

Section 8001. Continues prior year language noting that funds appropriated by this title are in addition to amounts appropriated or otherwise made available.

Section 8002. Continues prior year language directing that appropriations in this title are subject to the authorities and conditions applicable to such appropriations accounts in prior titles, unless noted otherwise.

Section 8003. Subsection (a) provides enhanced transfer authority to the Department of State if the Secretary of State determines that such transfer is necessary for implementation of the recommendations of the Benghazi Accountability Review Board or other security requirements. Subsection (b) provides funds for urgent and unanticipated peacekeeping requirements and requires the Secretary of State to submit a determination before such authority can be used. The Committee notes that this authority is only provided to address extraordinary circumstances and directs the Secretary of State to use this authority judiciously.

Section 8004. Provides that each amount designated for OCO/GWOT in this title shall be available only if the President subse-

quently so designates all such amounts and transmits such designations to the Congress.

#### TITLE IX—ADDITIONAL GENERAL PROVISION

##### SPENDING REDUCTION ACCOUNT

Section 9001 establishes a Spending Reduction Account, as required by clause 3(d)(5) of H. Res. 5 (113th Congress).

##### HOUSE OF REPRESENTATIVES REPORTING REQUIREMENTS

The following materials are submitted in accordance with various requirements of the Rules of the House of Representatives:

##### FULL COMMITTEE VOTES

Pursuant to the provisions of clause 3(b) of rule XIII of the House of Representatives, the results of each roll call vote on an amendment or on the motion to report, together with the names of those voting for and those against, are printed below:

#### [TO BE INSERTED]

##### STATEMENT OF GENERAL PERFORMANCE GOALS AND OBJECTIVES

Pursuant to clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the following is a statement of general performance goals and objectives for which this measure authorizes funding: The Committee on Appropriations considers program performance, including a program's success in developing and attaining outcome-related goals and objectives, in developing funding recommendations.

##### RESCISSIONS

The bill does not include any rescissions.

##### TRANSFERS OF FUNDS

Pursuant to clause 3(f)(2) of rule XIII of the Rules of the House of Representatives, the following list includes the transfers of funds included in the accompanying bill:

In title III, under Peace Corps, language is included to transfer funds to the Foreign Currency Fluctuations Account.

In title VIII, under Diplomatic and Consular Programs, language is included to transfer funds to other accounts for Afghanistan.

##### DISCLOSURE OF EARMARKS AND CONGRESSIONALLY DIRECTED SPENDING ITEMS

Pursuant to clause 9 of rule XXI of the Rules of the House of Representatives, neither the bill nor this report contain any congressional earmarks, limited tax benefits, or limited tariff benefits as defined in clause 9 of rule XXI of the Rules of the House of Representatives.

## COMPLIANCE WITH RULE XIII, CL. 3(E) (RAMSEYER RULE)

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

**[TO BE INSERTED]**

## CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to clause 3(f)(1)(A) of rule XIII of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill that directly or indirectly change the application of existing law.

Language is included in various parts of the bill to continue ongoing activities in fiscal year 2015 that require annual authorization or additional legislation, which to date has not been enacted. The bill includes provisions that place limitations on the use of funds in the bill or change existing limitations and that might under some circumstances be construed as changing the application of existing law. The bill includes a number of provisions that have been virtually unchanged for many years, which are technically considered legislation. The bill provides that several of the appropriations shall remain available for obligation beyond the current fiscal year. In all cases it is deemed desirable to carry such language in order to provide for orderly administration of such programs and effective use of funds. In various places in the bill, the Committee recommendation continues the prior year practice of designating amounts within appropriation accounts in order to fund specific programs and has adjusted some designations.

The bill contains a number of general provisions and other language provisos that have been carried in the bill in past years that include limitations and conditions on funding provided in the Act.

Additional changes in the fiscal year 2015 bill, which may be construed as changing existing law, are as follows:

*Title I*

Under “Diplomatic and Consular Programs”, transfer authority to other accounts within “Administration of Foreign Affairs”, limitations on certain programs, offices, and activities.

Under “Diplomatic and Consular Programs”, language carried in prior years designating the availability and use of certain fees and transfers from other agencies.

Under “Capital Investment Fund”, language carried in prior years stating that section 135(e) of Public Law 103–236 shall not apply.

Under “Educational and Cultural Exchange Programs”, language carried in prior years designating the availability and use of certain fees.

Under “Embassy Security, Construction, and Maintenance”, language carried in prior years placing limitations on the uses of funds, restricting representation expenses, and requiring submission of an operating plan.

Under “Emergencies in the Diplomatic and Consular Service”, language carried in prior years permitting the transfer of not to exceed \$1,000,000 to the “Repatriation Loans Program Account”.

Under “Repatriation Loans Program Account”, language carried in prior years directing that costs shall be defined as in section 502 of the Congressional Budget Act of 1974 and capping total obligations.

Under “Contributions to International Organizations”, language carried in prior years requiring submission to the Committees on Appropriations of the United Nations biennial budget, a report on available credits and limiting the use of such credits, requiring notification to the Committees on Appropriations and limiting the use of funds.

Under “Contributions for International Peacekeeping Activities”, language similar to language carried in prior years limiting the use of funds, a report on available credits and limiting the use of such credits, and establishing a number of notification and reporting requirements.

Under “International Boundary and Water Commission, United States and Mexico” and “American Sections, International Commissions”, language carried in prior years providing a limitation on the amount available for representation expenses.

Under “International Fisheries Commissions”, language carried in prior years providing authority to pay United States expenses in advance, pursuant to 31 U.S.C. 3324.

Under “International Broadcasting Operations”, language carried in prior years setting limitations on funds available for certain expenses and receipts, requiring the Broadcasting Board of Governors (BBG) make funds available to expand unrestricted access to information on the Internet through the development and use of circumvention technologies, extending certain personnel authorities, requiring a review of certain programs, restricting representation expenses, and requiring notifications.

Under “Eisenhower Exchange Fellowship Program”, language carried in prior years limiting the use of funds relating to compensation.

Under “United States Commission on International Religious Freedom”, language carried in prior years placing a limitation on representation expenses.

Under “Congressional-Executive Commission on the People’s Republic of China” and “United States-China Economic and Security Review Commission”, language carried in prior years placing a limitation on representation expenses.

Under “United States-China Economic and Security Review Commission”, language carried in prior years incorporating by reference several provisos relating to personnel and financial management authorities that were carried in in the Department of State, Foreign Operations, and Related Appropriations Act, 2009.

## *Title II*

Under “Operating Expenses, United States Agency for International Development”, language carried in prior years limiting financing construction or entering into leases, allowing transfers of funds, limiting and restricting representation and entertainment expenses.

Under “Capital Investment Fund”, language carried in prior years requiring notifications.

*Title III*

Under “Global Health Programs”, language carried in prior years placing restrictions and requirements related to family planning and abortion, requiring direct apportionment to agencies, designating the use of funds, and setting a cap on administrative expenses.

Under “Development Assistance”, language designating the use of funds.

Under “Transition Initiatives”, language similar to prior years designating the use of funds, requiring a report prior to the initiation of a country program, and allowing the use of additional funds in the Act for the same purposes as funds under this heading following consultation.

Under “Development Credit Authority”, language carried in prior years authorizing transfers and setting funding and financing limitations.

Under “Migration and Refugee Assistance”, language similar to prior years designating amounts for small scale emergency humanitarian requirements and for refugees resettling in Israel.

Under “Peace Corps”, language carried in prior years limiting representation expenses, requiring consultations, allowing the Director to transfer funds to help mitigate exchange rate losses, and placing limitations on certain activities.

Under “Millennium Challenge Corporation”, language carried in prior years placing a cap on administrative expenses, establishing certain funding conditions and notification requirements, revising income eligibility criteria for lower and lower-middle income candidate countries, limiting and restricting entertainment and representation allowances.

Under “Inter-American Foundation”, language carried in prior years limiting representation expenses.

Under “United States African Development Foundation”, language carried in prior years allowing for the investment of project funding by grantees, limiting the use of interest earned, and requiring a report.

Under “International Affairs Technical Assistance”, language carried in prior years providing funds notwithstanding any other provision of law.

*Title IV*

Under “International Narcotics Control and Law Enforcement”, language similar to prior years giving the Department of State the authority to provide excess property to a foreign country, waiving a section of the Foreign Assistance Act, subject to notification, requiring reports, and permitting funds for certain purposes.

Under “Nonproliferation, Anti-terrorism, Demining, and Related Programs”, language carried in prior years designating the use of funds, providing authorities for funds, establishing certain funding conditions and notification requirements.

Under “Peacekeeping Operations”, language similar to prior years designating the use of funds, providing certain authorities,



establishing prohibitions for the use of funds, and requiring notifications.

Under “International Military Education and Training”, language carried in prior years requiring notification, allowing certain civilian personnel to receive training, and limiting entertainment allowances.

Under “Foreign Military Financing Program”, language similar to prior years designating the use of funds, requiring consultations and notifications, designating the use of funds, establishing requirements for the disbursement and transfer of certain funds, establishing limitations and conditions on funds, limiting administrative and entertainment expenses.

#### *Title V*

Under “International Organizations and Programs”, language is included prohibiting funds for the Intergovernmental Panel on Climate Change/United Nations Framework Convention on Climate Change; and indicating that section 307(a) of the Foreign Assistance Act of 1961 does not apply to certain contributions.

#### *Title VI*

Under “Export-Import Bank of the United States, Program Account”, language as in prior years allowing for the certain expenditures, setting limitations on funds and extending authority contained in sections 1(a) and (b) of Public Law 103–428.

Under “Export-Import Bank of the United States, Administrative Expenses”, language similar to prior years limiting representation expenses, extending the authority of subsection (a) of section 117 of the Export Enhancement Act of 1992, allowing for the collection of certain fees, and requiring notifications.

Under “Export-Import Bank of the United States, Receipts Collected”, language carried in prior years requiring sufficient fees to cover costs, providing up to \$10,000,000 in excess receipts for an extended period of time.

Under “Overseas Private Investment Corporation, Noncredit Account”, language as in prior years limiting representation expenses, and providing that certain costs shall not be considered administrative costs.

Under “Overseas Private Investment Corporation, Program Account”, language as in prior years designating transfer authority from “Noncredit Account”, providing program authority in Iraq, requiring certain notifications, and designating funds for administrative expenses.

Under “Trade and Development Agency”, language similar to prior years restricting representation and entertainment allowances and designating the use of funds.

#### *Title VII*

Under “General Provisions”:

Sec. 7001 includes language carried in prior years regarding allowances and differentials.

Sec. 7002 includes language carried in prior years requiring agencies to provide quarterly reports on the cumulative balances of any unobligated funds.

Sec. 7003 includes language carried in prior years requiring that consulting service contracts shall be a matter of public record.

Sec. 7004 includes language similar to prior years requiring inter-agency cost sharing with respect to the construction and use of diplomatic facilities, setting limitations and notification requirements, placing conditions and restrictions on certain funds.

Sec. 7005 includes language carried in prior years regarding certain personnel actions and the authority to transfer funds between appropriations accounts.

Sec. 7006 includes language carried in prior years prohibiting first-class travel.

Sec. 7007 includes language carried in prior years prohibiting assistance for the governments of Cuba, North Korea, Iran, and Syria.

Sec. 7008 includes language similar to prior years prohibiting assistance for countries whose duly elected head of government is deposed by military coup or decree, or a coup or decree in which the military plays a decisive role, requires a determination, and provides a waiver under certain conditions.

Sec. 7009 includes language carried in prior years setting limitations and conditions on transfers between appropriations accounts, and requiring audits of certain transfers.

Sec. 7010 includes language carried in prior years, directing the provision of specified quarterly reports.

Sec. 7011 includes language carried in prior years regarding the availability of funds made available in the Act.

Sec. 7012 includes language carried in prior years prohibiting assistance for countries in default, and provides certain waiver authority.

Sec. 7013 includes language similar to prior years prohibiting assistance to a country in which the assistance is subject to taxation, unless the Secretary of State makes certain determinations, and including a reporting requirement.

Sec. 7014 includes language carried in prior years regarding the reservation of funds and the designation of certain funding levels.

Sec. 7015 includes language similar to prior years establishing the notification requirements regarding funds made available in the Act.

Sec. 7016 includes language carried in prior years regarding the notification requirements concerning the provision of excess Department of Defense articles.

Sec. 7017 includes language similar to prior years regarding the availability of funds for international organizations and programs.

Sec. 7018 includes language carried in prior years prohibiting funding for abortions and involuntary sterilization.

Sec. 7019 includes language carried in prior years regarding certain funding allocations specified in the report accompanying the Act.

Sec. 7020 includes language carried in prior years prohibiting the use of assistance for entertainment expenses.

Sec. 7021 includes language carried in prior years prohibiting assistance for countries that support international terrorism.

Sec. 7022 includes language carried in prior years extending certain authorities necessary to expend funds made available under the Act.

Sec. 7023 includes language carried in prior years defining the terms “program”, “project” and “activity”.

Sec. 7024 includes language carried in prior years regarding certain authorities for the Peace Corps, Inter-American Foundation, and the United States African Development Foundation.

Sec. 7025 includes limitation language carried in prior years relating to commerce, trade, and surplus commodities.

Sec. 7026 includes language carried in prior years regarding the requirement that separate accounts be established for cash transfers and assistance that generates local currencies and establishing certain conditions on the use of those funds.

Sec. 7027 includes language carried in prior years regarding assistance through nongovernmental organizations and assistance provided under the Food for Peace Act.

Sec. 7028 includes new language similar to the prior year conditioning funds provided to local organizations through limited competitions.

Sec. 7029 includes language modified from the prior year establishing certain conditions on funds appropriated to international financial institutions.

Sec. 7030 includes language carried in prior years regarding debt-for-development programs.

Sec. 7031 includes language modified from the prior year regarding management of assistance and budget transparency of recipient countries.

Sec. 7032 includes language modified from the prior year regarding the designation of funds for programs that promote democracy and establishing criteria for the administration of these programs.

Sec. 7033 includes language carried in the prior year on multi-year pledges.

Sec. 7034 includes language modified from the prior year granting certain special authorities relating to funds made available under the Act.

Sec. 7035 includes language carried in prior years expressing the sense of Congress related to the Arab League Boycott of Israel.

Sec. 7036 includes language carried in prior years establishing limitations on the use of funds in support of a Palestinian state.

Sec. 7037 includes language carried in prior years establishing restrictions on the use of funds for the purpose of conducting official United States Government business with the Palestinian Authority.

Sec. 7038 includes language carried in prior years restricting assistance to the Palestinian Broadcasting Corporation.

Sec. 7039 includes language carried in the prior year placing conditions on assistance for the West Bank and Gaza.

Sec. 7040 includes language modified from the prior year placing limitations on any assistance for the Palestinian Authority and regarding Hamas.

Sec. 7041 includes language modified from the prior year regarding Jordan, Tunisia, Morocco, Iran, Egypt, Lebanon, Iraq, Libya, Syria, West Bank and Gaza, and Yemen.

Sec. 7042 includes language modified from the prior year designating use of funds for Central African Republic, counterterrorism programs, areas affected by the Lord's Resistance Army, programs

to promote natural resource transparency, and South Sudan; and placing limitations on assistance for Sudan and Zimbabwe.

Sec. 7043 includes language modified from the prior year including authorities for Burma, Tibet and Vietnam, and placing conditions on assistance for North Korea and the People's Republic of China.

Sec. 7044 includes language modified from the prior year setting limitations on assistance for Afghanistan, conditioning assistance for Pakistan and Sri Lanka, including reporting requirements, and providing authority for regional cross border programs.

Sec. 7045 includes language modified from the prior year setting guidelines on assistance for Colombia, designating funding for Cuba, extending authorities and conditioning assistance for Haiti, requiring a report on Honduras, designating availability of funds for border security initiatives for Mexico and Central America and trade capacity programs, and addressing the costs and maintenance of aircraft funded in this Act.

Sec. 7046 includes language carried in prior years regarding United States payments to United Nations members.

Sec. 7047 includes language carried in prior years regarding authority for the President to drawdown certain funds to support the United Nations War Crimes tribunals or commissions.

Sec. 7048 includes language similar to that carried in prior years conditioning funds made available to the United Nations (UN) until certain transparency measures are met, setting limitations on contributions to the UN agencies and specifically the UN Human Rights Council and UNRWA, prohibiting funds for construction of the UN Headquarters, and including a reporting requirement.

Sec. 7049 includes language carried in prior years related to assistance made available for community-based policing programs.

Sec. 7050 includes language carried in prior years regarding the promotion of tobacco products.

Sec. 7051 includes language carried in prior years establishing limitations on funds available under the Act being used to support attendance at international conferences.

Sec. 7052 includes language carried in prior years relating to aircraft transfer and coordination.

Sec. 7053 includes language carried in prior years relating to unpaid parking fines and real property taxes owed by foreign countries.

Sec. 7054 includes language carried in prior years relating to landmines and cluster munitions.

Sec. 7055 includes language carried in prior years limiting funding for publicity or propaganda purposes within the United States.

Sec. 7056 includes language carried in prior years limiting the amount of funds made available under title II of the Act for residence expenses of the United States Agency for International Development.

Sec. 7057 includes language carried in prior years regarding certain management conditions and authorities of the United States Agency for International Development.

Sec. 7058 includes language modified from the prior year regarding global health activities, setting funding guidelines and transfer authority for polio and pandemic viruses, placing a funding limitation on international family planning programs, and conditioning

contributions to the Global Fund to Fight AIDS, Tuberculosis and Malaria.

Sec. 7059 includes language similar to that carried in prior years regarding programs that promote gender equality and women's leadership, and respond to gender-based violence and conflict prevention.

Sec. 7060 includes language modified from the prior year regarding assistance for programs related to basic education, higher education, conservation, food security and agriculture development, microenterprise, trafficking in persons, water and sanitation, and establishing notification requirements.

Sec. 7061 includes language carried in the prior year reading prohibition on funds to implement the Arms Trade Treaty.

Sec. 7062 includes language carried in prior years limiting assistance for nongovernmental organizations that do not provide documents necessary for auditing purposes.

Sec. 7063 includes new language limiting assistance for international family planning programs and prohibiting funds for the United Nations Population Fund.

Sec. 7064 includes new language limiting funds to any country, regarding the transfer of individuals detained at Guantanamo Bay, Cuba.

Sec. 7065 includes language similar to prior years regarding funds to eliminate inhumane conditions in foreign prisons.

Sec. 7066 includes language similar to prior years prohibiting funds for the use of torture.

Sec. 7067 includes language carried in prior years prohibiting funds for a country that does not cooperate in the extradition to the United States of certain individuals.

Sec. 7068 includes language carried in prior years regarding commercial leasing of defense articles.

Sec. 7069 includes language modified from prior years conditioning assistance for the independent states of the former Soviet Union and prohibiting funds to the central government of the Russian Federation, and includes new language designating funding for Ukraine and other countries in the region.

Sec. 7070 includes language similar to prior years regarding lending by and whistleblower policies of International Monetary Fund.

Sec. 7071 includes language modified from the prior year establishing certain limitations on assistance that may impact jobs in the United States.

Sec. 7072 includes language carried in prior years designating funding for the provision of certain defense articles.

Sec. 7073 includes language similar to the prior year prohibiting funds for certain contracts.

Sec. 7074 includes language carried in the prior year establishing restrictions on enterprise funds.

Sec. 7075 includes language carried in prior years prohibiting funds for programs in contravention of this Act.

Sec. 7076 includes language similar to prior years requiring spending and operating plans for funds provided in this Act.

Sec. 7077 includes language similar to prior years regarding the availability of funds to promote Internet freedom globally.

*Title VIII*

Under “Diplomatic and Consular Programs”, language carried in prior years allowing the transfer of funds to other federal departments and agencies, and requiring notification of any such transfers.

Under “Office of Inspector General”, language carried in prior years designating an amount for the Special Inspector General for Afghanistan Reconstruction and limiting printing and reproduction costs.

Under “Peacekeeping Operations”, language similar to prior years designating funds for assessed contributions.

Sec. 8001 includes language carried in prior years stating that funds appropriated in title VIII are in addition to amounts appropriated in the bill for fiscal year 2015.

Sec. 8002 includes language carried in prior years stating that funds appropriated in title VIII shall be available under the authorities and conditions applicable to such appropriations accounts, unless directed otherwise in the bill.

Sec. 8003 includes language similar to the prior year permitting and setting limitations on the transfer of funds from “Administration of Foreign Affairs” if necessary for security requirements, and permits funds for unanticipated peacekeeping requirements subject to a determination.

Sec. 8004 is new language designating funds.

APPROPRIATIONS NOT AUTHORIZED BY LAW

Pursuant to clause 3(f)(1)(B) of rule XIII of the Rules of the House of Representatives, the following table lists the appropriations in the accompanying bill which are not authorized by law for the period concerned:

Agency/Activity	Last Year Authorized	Authorization Level	Appropriations in Last Year of Authorization	Appropriations in the Bill
Department of State/Administration of Foreign Affairs.	2003 .....	\$5,290,390,000 .....	\$5,874,914,000 .....	\$11,404,936,000
Department of State/International Organizations.	2003 .....	1,529,702,000 .....	1,672,000,000 .....	3,105,681,000
Department of State/ International Commissions.	2003 .....	71,385,000 .....	57,730,000 .....	122,729,000
Broadcasting Board of Governors	2003 .....	644,486,000 .....	599,560,000 .....	738,680,000
Department of State/Related Programs.	2003 .....	72,000,000 .....	69,986,000 .....	152,509,000
United States Institute of Peace	2014 .....	Such sums as may be necessary.	37,000,000 .....	35,300,000
Operating Expenses of the United States Agency for International Development.	1987 .....	387,000,000 .....	340,600,000 .....	1,147,229,000
Capital Investment Fund .....	None .....	NA .....	NA .....	130,815,000
Operating Expenses of the United States Agency for International Development—Inspector General.	1987 .....	21,750,000 .....	21,000,000 .....	54,285,000
Global Health Programs (see note below).	Population (1987); Health and Disease Prevention (1987); Child Survival Fund (1987).	Population (\$290,000,000); Health and Disease Prevention (\$180,000,000); Child Survival Fund (\$75,000,000).	Population (\$234,625,000); Health and Disease Prevention (\$166,762,000); Child Survival Fund (75,000,000).	2,637,000,000 (includes \$461,000,000 for Population)

Agency/Activity	Last Year Authorized	Authorization Level	Appropriations in Last Year of Authorization	Appropriations in the Bill
Global Health Programs: HIV/AIDS	2013 .....	48,000,000,000 over 5 years.	5,720,499,000 .....	5,670,000,000
Development Assistance (see note below).	Agriculture; (1987) Education (1987); Energy and selected development activities (1987).	Agriculture (\$760,000,000); Education (\$180,000,000); Energy and selected development activities (\$207,000,000).	Agriculture (\$693,613,000); Education (\$155,000,000); Energy and selected development activities (\$149,990,000).	2,527,697,000 (programs difficult to determine due to changing definitions of programs since last authorized)
International Disaster Assistance (see note below).	1987 .....	25,000,000 .....	70,000,000 .....	1,801,000,000
Transition Initiatives .....	None (same authorities as International Disaster Assistance).	NA .....	NA .....	67,600,000
Development Credit Authority .....	None .....	NA .....	NA .....	40,000,000 (by transfer)
Development Credit Authority—administrative expenses.	None .....	NA .....	NA .....	8,041,000
Economic Support Fund .....	1987 .....	3,800,000,000 .....	3,555,000,000 .....	4,511,246,000
Democracy Fund .....	None .....	NA .....	NA .....	130,500,000
Migration and Refugee Assistance	2003 .....	820,000,000 .....	781,884,000 .....	3,059,000,000
U.S. Emergency Refugee and Migration Assistance Fund (note below).	1962 .....	Such amounts as may be necessary.	NA .....	50,000,000
Peace Corps .....	2003 .....	365,000,000 .....	295,069,000 .....	379,000,000
Millennium Challenge Corporation	2005 .....	Such sums as may be necessary.	1,488,000,000 .....	898,200,000
Inter-American Foundation .....	1993 .....	31,000,000 .....	30,960,000 .....	22,500,000
United States African Development Foundation.	1987 .....	3,872,000 .....	6,500,000 .....	30,000,000
Department of the Treasury, International Affairs Technical Assistance.	1999 .....	5,000,000 .....	1,500,000 .....	23,500,000
International Narcotics Control and Law Enforcement.	1994 .....	171,500,000 .....	100,000,000 .....	1,350,000,000
Nonproliferation, Anti-terrorism, Demining and Related Programs (see note below).	2003 .....	226,200,000 .....	NA .....	692,796,000
Peacekeeping Operations .....	1999 .....	83,000,000 .....	76,500,000 .....	482,029,000
International Military Education and Training.	2003 .....	85,000,000 .....	79,480,000 .....	107,474,000
Foreign Military Financing .....	2003 .....	4,107,000,000 .....	6,104,632,000 .....	5,878,154,000
International Organizations and Programs.	1987 .....	236,084,000 .....	237,264,000 .....	271,270,000
International Development Association.	2014 .....	4,075,500,000 over 3 years.	1,355,000,000 .....	1,290,600,000
African Development Fund .....	2014 .....	585,000,000 over 3 years.	176,336,000 .....	176,336,000
Asian Development Fund .....	2013 .....	461,000,000 over 3 years.	100,000,000 .....	109,854,000
Export Import Bank of the United States.	2014 .....	Such sums as may be necessary.	125,500,000 .....	105,000,000
Overseas Private Investment Corporation Administrative Expenses.	2014 .....	Such sums as may be necessary.	62,574,000 .....	62,574,000
Overseas Private Investment Corporation Program Account.	2014 .....	Such sums as may be necessary.	27,371,000 .....	25,000,000

Note: Amounts for Administration of Foreign Affairs, International Organizations, Operating Expenses, International Disaster Assistance, Transition Initiatives, Economic Support Fund, Migration and Refugee Assistance, Nonproliferation, Anti-terrorism, Demining and Related Programs, and Foreign Military Financing Program include funds appropriated in title VIII of the bill and designated for OCO/GWOT pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985.

Note: Programs recommended herein under "Global Health Programs" were last authorized under a different account structure than that recommended in this bill; the account structure included a number of functional accounts, as described above.

Note: Programs recommended herein under "International Disaster Assistance" account was formerly called the "International Disaster and Famine Assistance" account and was last authorized under that account name.

Note: Funds for the United States Emergency Refugee and Migration Assistance Program (ERMA) are authorized in such amounts as may be necessary; however, appropriations which would result in a balance in the fund of more than \$100,000,000 are prohibited (22 U.S.C. 2601(c)) absent a waiver of this provision of law.

Note: Programs recommended herein under "Nonproliferation, Anti-terrorism, Demining, and Related Programs" include some major programs for which authorizations of appropriations were provided for fiscal year 2002; these programs include \$73,000,000 authorized for antiterrorism assistance and \$142,000,000 authorized for nonproliferation activities. In addition, some programs now in this account were previously in accounts which had authorizations of appropriations in prior years.

#### COMPARISON WITH THE BUDGET RESOLUTION

Pursuant to clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a)(1)(A) of the Congressional Budget Act of 1974, the following table compares the levels of new budget authority provided in the bill with the appropriate allocation under section 302(b) of the Budget Act.

#### [TO BE INSERTED]

#### FIVE-YEAR OUTLAY PROJECTIONS

Pursuant to clause 3(c)(2) of rule XIII and section 308(a)(1)(B) of the Congressional Budget Act of 1974, the following table contains five-year projections associated with the budget authority provided in the accompanying bill as provided to the Committee by the Congressional Budget Office.

#### [TO BE INSERTED]

#### ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

Pursuant to clause 3(c)(2) of rule XIII and section 308(a)(1)(C) of the Congressional Budget Act of 1974, the Congressional Budget Office has provided the following estimates of new budget authority and outlays provided by the accompanying bill for financial assistance to State and local governments.

#### [TO BE INSERTED]

#### PROGRAM DUPLICATION

No provision of this bill establishes or reauthorizes a program of the Federal Government known to be duplicative of another Federal program, a program that was included in any report from the Government Accountability Office to Congress pursuant to section 21 of Public Law 111-139, or a program related to a program identified in the most recent Catalog of Federal Domestic Assistance.

#### DIRECTED RULEMAKING

The bill does not direct any rule making.

#### COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY

The following table provides a detailed summary, for each department and agency, comparing the amounts recommended in the bill with fiscal year 2014 enacted amounts and budget estimates presented for fiscal year 2015:



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2014  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015  
(Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request
TITLE I - DEPARTMENT OF STATE AND RELATED AGENCY					
Department of State					
Administration of Foreign Affairs					
Diplomatic and consular programs.....	4,738,450	4,654,395	4,611,532	-126,918	-42,863
Worldwide security protection.....	1,867,251	2,128,115	2,128,115	+260,864	---
International Center.....	---	533	533	+533	---
Total, Diplomatic and consular programs.....	6,605,701	6,783,043	6,740,180	+134,479	-42,863
Conflict stabilization operations.....	---	---	---	---	---
Capital investment fund.....	76,900	56,400	56,400	-20,500	---
Office of Inspector General.....	69,406	73,400	73,400	+3,994	---
Educational and cultural exchange programs.....	560,000	577,900	568,628	+8,628	-9,272
Representation allowances.....	7,300	7,679	7,679	+379	---
Protection of foreign missions and officials.....	28,200	30,036	30,036	+1,836	---
Embassy security, construction, and maintenance.....	785,351	799,400	822,755	+37,404	+23,355
Worldwide security upgrades.....	1,614,000	1,217,500	1,240,500	-373,500	+23,000
Total, Embassy security.....	2,399,351	2,016,900	2,063,255	-336,096	+46,355
Emergencies in the diplomatic and consular service.....	9,242	7,900	7,900	-1,342	---
Repatriation Loans Program Account:					
Direct loans subsidy.....	1,537	1,300	1,300	-237	---
Administrative expenses.....	---	---	---	---	---
Payment to the American Institute in Taiwan.....	31,221	30,000	30,000	-1,221	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2014  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015  
(Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request
Payment to the Foreign Service Retirement and Disability Fund.....	158,900	158,900	158,900	---	---
Total, Administration of Foreign Affairs.....	9,947,758	9,743,458	9,737,678	-210,080	-5,780
International Organizations					
Contributions to international organizations, current year assessment.....	1,265,762	1,517,349	1,340,162	+74,400	-177,187
Contributions for international peacekeeping activities, current year assessment.....	1,765,519	2,518,565	1,765,519	---	-753,046
Total, International Organizations.....	3,031,281	4,035,914	3,105,681	+74,400	-930,233
International Commissions					
International Boundary and Water Commission, United States and Mexico: Salaries and expenses.....	44,000	45,415	44,000	---	-1,415
Construction.....	33,438	26,461	33,438	---	+6,977
Total, Boundary and Water Commission.....	77,438	71,876	77,438	---	+5,562
American sections, international commissions.....	12,499	12,311	12,311	-188	---
International fisheries commissions.....	35,980	31,446	32,980	-3,000	+1,534
Total, International commissions.....	125,917	115,633	122,729	-3,188	+7,096

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2014  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015  
(Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request
<b>Related Agency</b>					
<b>Broadcasting Board of Governors</b>					
International broadcasting operations.....	721,080	716,460	738,680	+17,600	+22,220
Broadcasting capital improvements.....	8,000	4,800	4,800	-3,200	---
<b>Total, Broadcasting Board of Governors.....</b>	<b>729,080</b>	<b>721,260</b>	<b>743,480</b>	<b>+14,400</b>	<b>+22,220</b>
<b>Related Programs</b>					
The Asia Foundation.....	17,000	12,000	17,000	---	+5,000
United States Institute of Peace, Operating expenses..	30,984	35,300	35,300	+4,316	---
Center for Middle Eastern-Western dialogue.....	90	83	83	-7	---
Eisenhower Exchange Fellowship program.....	400	400	400	---	---
Israeli Arab scholarship program.....	13	26	26	+13	---
International Chancery Center.....	---	---	---	---	---
East-West Center.....	16,700	10,800	---	-16,700	-10,800
National Endowment for Democracy.....	135,000	103,450	135,000	---	+31,550
<b>Total, Related programs.....</b>	<b>200,187</b>	<b>162,059</b>	<b>187,809</b>	<b>-12,378</b>	<b>+25,750</b>
<b>Other Commissions</b>					
Commission for the Preservation of America's Heritage Abroad	690	644	644	-46	---
Salaries and expenses.....	---	---	---	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2014  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015  
(Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
Commission on International Religious Freedom					
Salaries and expenses.....	3,500	3,500	3,500	---	---
Commission on Security and Cooperation in Europe					
Salaries and expenses.....	2,579	2,579	2,579	---	---
Congressional-Executive Commission on the People's Republic of China					
Salaries and expenses.....	2,000	2,000	2,000	---	---
United States - China Economic and Security Review Commission					
Salaries and expenses.....	3,500	3,500	3,500	---	---
=====					
Total, title I, Department of State and Related Agency.....	14,046,492	14,790,547	13,909,600	-136,892	-880,947
=====					

TITLE II - ADMINISTRATION OF FOREIGN ASSISTANCE

Funds Appropriated to the President					
US Agency for International Development (USAID)					
Operating expenses, USAID.....	1,059,229	1,318,816	1,082,229	+23,000	-236,587

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2014  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015  
(Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request
Capital Investment Fund.....	117,940	130,815	130,815	+12,875	---
Office of Inspector General, USAID.....	45,000	54,285	54,285	+9,285	---
Total, title II, Administration of Foreign Assistance.....	1,222,169	1,503,916	1,267,329	+45,160	-236,587

TITLE III - BILATERAL ECONOMIC ASSISTANCE

Funds Appropriated to the President

Global Health Programs:					
U.S. Agency for International Development.....	2,769,450	2,680,000	2,637,000	-132,450	-43,000
Department of State.....	5,670,000	5,370,000	5,670,000	---	+300,000
(Global fund contribution).....	(1,650,000)	(1,350,000)	(1,350,000)	(-300,000)	---
Total, Global Health Programs.....	8,439,450	8,050,000	8,307,000	-132,450	+257,000
Development assistance.....	2,507,001	2,619,984	2,527,697	+20,696	-92,287
Transfer out.....	(-40,000)	---	(-40,000)	---	(-40,000)
Total, Development Assistance.....	2,507,001	2,619,984	2,527,697	+20,696	-92,287
International disaster assistance.....	876,828	665,000	1,026,828	+150,000	+361,828
Emergency Food Assistance Contingency Fund.....	---	---	---	---	---
Transition initiatives.....	48,177	67,600	67,600	+19,423	---
Complex Crises fund.....	20,000	30,000	---	-20,000	-30,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2014  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015  
(Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request
Development Credit Authority: (By transfer).....	(40,000)	(40,000)	(40,000)	---	---
Administrative expenses.....	8,041	8,200	8,041	---	-159
Economic Support Fund.....	2,982,967	3,398,694	2,986,612	+3,645	-412,082
Democracy Fund.....	130,500	---	130,500	---	+130,500
Department of State					
Migration and refugee assistance.....	1,774,645	1,582,374	2,299,704	+525,059	+717,330
United States Emergency Refugee and Migration Assistance Fund.....	50,000	50,000	50,000	---	---
Total, Department of State.....	1,824,645	1,632,374	2,349,704	+525,059	+717,330
Independent Agencies					
Peace Corps.....	379,000	380,000	379,000	---	-1,000
Millennium Challenge Corporation.....	898,200	1,000,000	898,200	---	-101,800
Inter-American Foundation.....	22,500	18,100	22,500	---	+4,400
United States African Development Foundation.....	30,000	24,000	30,000	---	+6,000
Total, Independent Agencies.....	1,329,700	1,422,100	1,329,700	---	-92,400

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2014  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015  
(Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request
Department of the Treasury					
International Affairs Technical Assistance.....	23,500	23,500	23,500	---	---
Total, title III, Bilateral economic assistance.....	18,190,809	17,917,452	18,757,182	+566,373	+839,730
Appropriations.....	(18,190,809)	(17,917,452)	(18,757,182)	(+566,373)	(+839,730)
(By transfer).....	(40,000)	(40,000)	(40,000)	---	---

TITLE IV - INTERNATIONAL SECURITY ASSISTANCE

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request
Department of State					
International narcotics control and law enforcement....	1,005,610	721,911	1,005,610	---	+283,699
Nonproliferation, anti-terrorism, demining and related programs.....	630,000	605,400	672,796	+42,796	+67,396
Peacekeeping operations.....	235,600	221,150	221,150	-14,450	---
Funds Appropriated to the President					
International Military Education and Training.....	105,573	107,474	107,474	+1,901	---
Foreign Military Financing Program:					
Grants:					
Israel.....	3,100,000	3,100,000	3,100,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2014  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015  
(Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request
Egypt.....	1,300,000	1,300,000	1,300,000	---	---
Other.....	989,280	710,645	1,140,288	+150,978	+429,613
Limitation on Administrative Expenses.....	(60,000)	(63,945)	(63,945)	(+3,945)	---
Total, Foreign Military Financing Program.....	5,389,280	5,110,645	5,540,288	+150,978	+429,613
Global security contingency fund.....	---	---	---	---	---
Total, title IV, Security assistance.....	7,366,063	6,766,580	7,547,288	+181,225	+780,708

TITLE V - MULTILATERAL ASSISTANCE

Funds Appropriated to the President					
International Organizations and Programs.....	344,020	303,439	271,270	-72,750	-32,169
International Financial Institutions					
World Bank Group					
Clean Technology Fund.....	184,630	201,253	---	-184,630	-201,253
Strategic Climate Fund.....	49,900	63,184	---	-49,900	-63,184



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2014  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015  
(Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
The International Bank for Reconstruction and Development (IBRD):					
Contribution to the IBRD paid in capital.....	186,957	192,921	186,957	---	-5,964
(Limitation on callable capital).....	(2,928,991)	(2,928,991)	(2,928,991)	---	---
Global Environment Facility.....	143,750	136,563	136,563	-7,187	---
Middle East and North Africa Transition Fund.....	---	5,000	---	---	-5,000
Subtotal, IBRD.....	330,707	334,484	323,520	-7,187	-10,964
-----					
Contribution to the International Development Association.....					
Multilateral debt relief initiative.....	1,355,000	1,290,600	1,290,600	-64,400	-78,900
Total, World Bank Group.....	1,920,237	1,968,421	1,614,120	-306,117	-354,301
-----					
Contribution to the Enterprise for the Americas Multilateral Investment Fund.....					
	6,298	---	---	-6,298	---
-----					
Contribution to the Inter-American Development Bank paid in capital.....					
(Limitation on callable capital).....	102,000	102,020	102,020	+20	---
Total, Inter-American Development Bank.....	102,000	102,020	102,020	+20	---
-----					
Contribution to the Asian Development Fund.....					
	109,854	115,250	109,854	---	-5,396
-----					
Asian development bank paid in capital.....					
(Limitation on callable capital).....	106,586	112,194	106,586	---	-5,608
	(2,558,049)	(2,558,049)	(2,558,049)	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2014  
 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015  
 (Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request
-----					
Contribution to the African Development Bank:					
Paid in capital.....	32,418	34,119	32,418	---	-1,701
(Limitation on callable capital).....	(507,861)	(507,861)	(507,861)	---	---
Contribution to the African Development Fund.....	176,336	195,000	176,336	---	-18,664
Multilateral debt relief initiative.....	---	13,500	---	---	-13,500
Total, African Development Bank.....	208,754	242,619	208,754	---	-33,865
Contribution to the International Fund for Agricultural Development.....	30,000	30,000	30,000	---	---
Global agriculture and food security program.....	133,000	---	---	-133,000	---
Total, International Financial Institutions....	2,616,729	2,885,504	2,171,334	-445,395	-714,170
=====					
Total, title V, Multilateral assistance.....	2,960,749	3,188,943	2,442,604	-518,145	-746,339
(Limitation on callable capital).....	(10,093,696)	(10,093,696)	(10,093,696)	---	---
=====					
TITLE VI - EXPORT AND INVESTMENT ASSISTANCE					
Export-Import Bank of the United States					
Administrative expenses.....	105,000	117,650	105,000	---	-12,650
Administrative expenses- Headquarters renovation.....	10,500	---	---	-10,500	---
Inspector General.....	5,100	5,750	5,750	+650	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2014  
 AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015  
 (Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request
Offsetting collections.....	-1,090,000	-1,290,000	-1,290,000	-200,000	---
Total, Export-Import Bank of the United States..	-969,400	-1,166,600	-1,179,250	-209,850	-12,650
Overseas Private Investment Corporation					
Noncredit account:					
Administrative expenses.....	62,574	71,800	62,574	---	-9,226
Insurance fees and other offsetting collections...	-323,000	-350,000	-350,000	-27,000	---
Subtotal.....	-260,426	-278,200	-287,426	-27,000	-9,226
Program account.....	27,371	25,000	25,000	-2,371	---
Total, Overseas Private Investment Corporation....	-233,055	-253,200	-262,426	-29,371	-9,226
Funds Appropriated to the President					
Trade and Development Agency.....	55,073	67,700	57,573	+2,500	-10,127
Total, title VI, Export and investment assistance.....	-1,147,362	-1,352,100	-1,384,103	-236,721	-32,003
TITLE VII - GENERAL PROVISIONS					
Special immigrant visa proposal sec. 7034(o).....	1,000	1,000	---	-1,000	-1,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2014  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015  
(Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request
IMF Quota rescission from PL111-32 (emergency).....	---	-1,261,000	---	---	+1,261,000
Death gratuity and other benefits (Sec. 7082)(d)(3)...	23,000	---	---	-23,000	---
Export-Import Bank (Sec. 7082(d)(3)) (rescission).....	-23,000	---	---	+23,000	---
	=====	=====	=====	=====	=====
Total, title VII, General Provisions.....	1,000	-1,260,000	---	-1,000	+1,260,000

TITLE VIII - OVERSEAS CONTINGENCY OPERATIONS (OCO)

Diplomatic and consular programs (OCO).....	1,391,109	1,553,425	1,508,458	+117,349	-44,967
(Worldwide security protection) (OCO).....	(900,274)	(989,706)	(989,706)	(+89,432)	---
(Transfer to other agencies).....	(-100,000)	(-100,000)	(-100,000)	---	---
Rescission (OCO).....	-427,296	---	---	+427,296	---
Conflict stabilization operations (OCO).....	8,500	---	---	-8,500	---
Office of Inspector General (OCO).....	49,650	56,900	56,900	+7,250	---
Education and cultural exchange programs (OCO).....	8,628	---	---	-8,628	---
Embassy security, construction, and maintenance (OCO).....	275,000	260,800	260,800	-14,200	---
Contributions to int'l organizations (OCO).....	74,400	---	---	-74,400	---
Broadcasters board of governors (OCO).....	4,400	---	---	-4,400	---
United States Institute of Peace (USIP) (OCO).....	6,016	---	---	-6,016	---
Operating expenses of USAID (OCO).....	81,000	65,000	65,000	-16,000	---
Operating expenses of USAID OIG (OCO).....	10,038	---	---	-10,038	---
International Disaster Assistance (OCO).....	924,172	635,000	774,172	-150,000	+139,172
Transition Initiatives (OCO).....	9,423	---	---	-9,423	---
Complex Crises fund (OCO).....	20,000	---	---	-20,000	---
Economic Support Fund (OCO).....	1,656,215	1,678,400	1,524,634	-131,581	-153,766

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 2014  
AND BUDGET REQUESTS AND AMOUNTS RECOMMENDED IN THE BILL FOR 2015  
(Amounts in thousands)

	FY 2014 Enacted	FY 2015 Request	Bill	Bill vs. Enacted	Bill vs. Request
Migration and Refugee assistance (MRA) (OCO).....	1,284,355	465,000	759,296	-525,059	+294,296
International narcotics control and law enforcement (OCO).....	344,390	396,000	344,390	---	-51,610
Nonproliferation, Anti-terrorism, Demining and Related programs (NADR) (OCO).....	70,000	---	20,000	-50,000	+20,000
Peacekeeping Operations (PKO) (OCO).....	200,000	115,000	260,879	+60,879	+145,879
Foreign Military Financing program (OCO).....	530,000	537,000	337,896	-192,104	-199,104
Peacekeeping Response Mechanism (OCO).....	---	150,000	---	---	-150,000
<b>Total, Title VIII, Overseas Contingency Operations..</b>	<b>6,520,000</b>	<b>5,912,525</b>	<b>5,912,425</b>	<b>-607,575</b>	<b>-100</b>
Grand total.....	49,159,900	47,467,863	48,452,325	-707,575	+984,462
Appropriations.....	(42,662,900)	(42,816,338)	(42,539,900)	(-123,000)	(-276,438)
Overseas contingency operations.....	(6,520,000)	(5,912,525)	(5,912,425)	(-607,575)	(-100)
Rescission of emergency funding.....	---	(-1,261,000)	---	---	(+1,261,000)
(By transfer).....	(40,000)	(40,000)	(40,000)	---	---
(Transfer out).....	(-40,000)	---	(-40,000)	---	(-40,000)
(Limitation on callable capital).....	(10,093,696)	(10,093,696)	(10,093,696)	---	---